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1 canals throughout the undulating terrain (DWR 1999). This high permeability causes  
2 water levels in the ponds and canals to rise and fall according to the stage of the Yuba  
3 River. Generally, water from the Yuba River enters the Goldfield area from above  
4 Daguerre Point Dam, then migrates down-gradient through the Yuba Goldfields. A  
5 portion of this migrating water eventually returns to the Yuba River approximately one  
6 mile downstream of Daguerre Point Dam via an outlet canal, referred to as Waterway 13,  
7 the origin of which is uncertain. This outlet canal helps to drain water out of the  
8 Goldfields to the Yuba River, which prevents high water levels from adversely impacting  
9 current mining and aggregate operations (DWR 1999).

10 During the fall of 1988 and the winter and spring of 1989, adult fall/late fall-run Chinook  
11 salmon and American shad were observed in the area of the Yuba Goldfields (USFWS  
12 1990). It was suggested that these fish were attracted into the area via the outfall channel  
13 referred to as Waterway 13. In 1989, the Red Bluff Fisheries Assistance Office  
14 conducted a fishery investigation in the Yuba Goldfields area near Daguerre Point Dam  
15 on the lower Yuba River. Several hundred fall-run Chinook were observed spawning in  
16 the open access channel in December 1988. In the 1980s, it was discovered that adult  
17 anadromous fish (Chinook salmon, American shad, and steelhead) had migrated into the  
18 interconnected ponds and canals of the Yuba Goldfields via the area's outlet canal.  
19 USFWS (1990) also observed a pair of spawning late fall-run Chinook salmon during  
20 March 1989.

21 Salmon spawning habitat in the Yuba Goldfields was observed in several interconnecting  
22 stream channels between ponds, and numerous fall-run Chinook salmon redds were  
23 observed (USFWS 1990). From February through April 1989, USFWS (1990) captured  
24 241 juvenile Chinook salmon in the Yuba Goldfields ponds with beach seines at five  
25 sample sites located in ponds downstream of the spawning area. In May 1989, juvenile  
26 sampling was terminated when reduced flows through the ponds prevented access to the  
27 sampling sites. The juveniles ranged in size from about 30 to 65 mm, with the average  
28 fork length about 40 mm (USFWS 1990). It was suggested that these small individuals  
29 would have a poor chance of survival because increasing water temperatures during May

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1 would likely increase predation rates from the numerous adult squawfish and bass  
2 observed in the ponds (USFWS 1990).

3 SWRCB (2000) reported that on various occasions CDFW staff also observed from a few  
4 fish to several hundred adult fall-run Chinook salmon attracted up through the outfall into  
5 the Yuba Goldfields in the late 1990s. Attraction of adult fall-run Chinook salmon was  
6 of concern because there is a general lack of spawning habitat in the Yuba Goldfields,  
7 and water temperatures in the Yuba Goldfields can be unsuitable, especially in the lower  
8 ends where water discharges into the lower Yuba River (SWRCB 2000). Additionally,  
9 fish habitat within the ponds and canals is not conducive to anadromous fish survival  
10 because food supply is limited, predator habitat is extensive, and water quality  
11 conditions, especially water temperature, are poor (DWR 1999).

12 There have been several past attempts at taking actions to preclude anadromous  
13 salmonids from entering the Yuba Goldfields (SWRCB 2000). In the early 1980s, a large  
14 grate was placed on the outfall of Waterway 13 to preclude fish from entering the Yuba  
15 Goldfields. However, no one maintained the grate and it was damaged by debris. Thus,  
16 adult salmon and steelhead continued to access the Yuba Goldfields. During the January  
17 1997 floods, flows through the Yuba Goldfields became so high that they washed out the  
18 structure (SWRCB 2000). The entry point remained open for several years. Realizing  
19 that adult fish were once again entering the Yuba Goldfields, CDFW worked with a local  
20 aggregate company to install a temporary aggregate berm to exclude adult fish, which  
21 was effective for several years. However, any time there is high water in the Yuba  
22 Goldfields, the barrier can be breached and activities to replace that barrier cannot begin  
23 until the summer or late spring (SWRCB 2000).

24 The USFWS provided funding for an investigation through the AFRP, and engineering  
25 design and environmental evaluation of an adult fish barrier in Waterway 13 that would  
26 meet the resource needs of CDFW, USFWS, and NMFS, as well as the needs of the  
27 Goldfields' owners - Western Aggregates and Cal-Sierra Development was conducted  
28 (SWRCB 2000). Design objectives for a fish barrier located in the Yuba Goldfields  
29 outlet canal included the following: (1) prevent adult anadromous fish from entering the  
30 Yuba Goldfields; (2) not increase water elevations within the Yuba Goldfields; (3)

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1 require minimal maintenance; and (4) allow for passage or removal of debris (DWR  
2 1999). The primary project objective was to prevent adult anadromous fish from entering  
3 the Yuba Goldfields through the outlet canal. The outlet canal is especially important  
4 during periods of high flows, when the outlet canal must be able to pass high flows in  
5 order to prevent flooding in nearby low-lying areas. It is also important that flows not be  
6 greatly restricted during non-flood conditions. If flows during these periods are  
7 restricted, water elevations within the Yuba Goldfields rise, adversely affecting Yuba  
8 Goldfields mining operations. Consequently, a project needed to be designed to  
9 accommodate high flows exiting the Yuba Goldfields. In addition, this project needed to  
10 be low maintenance and allow for the passage or removal of debris (DWR 1999). Outlet  
11 canal flows during summer and fall months were estimated to range from five to 50 cfs,  
12 whereas canal flows during winter and spring months can exceed 1,000 cfs (DWR 1999).

13 In 2002, the BLM signed a Finding of No Significant Impact for the Yuba Goldfields  
14 Fish Barrier Replacement Project. The BLM approved the replacement of the original  
15 structure in the same location as the previous structure. The construction of a temporary  
16 rock embankment was completed in September 2003 (**Figure 5-9**). In May 2005, heavy  
17 rains and subsequent flooding breached the structure at the east (upstream facing) end.  
18 AFRP funding was available to repair the “plug” (i.e., temporary aggregate berm) but,  
19 because there was no project proponent to do the necessary work, YCWA facilitated the  
20 effort but did not accept any responsibility for construction, operation or maintenance (C.  
21 Aikens, YCWA, pers. comm. 2011). A "leaky-dike" barrier (**Figure 5-10**) intended to  
22 serve as an exclusion device for upstream migrating adult salmonids was constructed at  
23 the outfall of Waterway 13 (AFRP 2010).

24 Although most of the area encompassing the Yuba Goldfields is located on private land,  
25 it has been determined that the rock weir plug on Waterway 13 is located on Corps  
26 property. However, the Corps does not have any operations or maintenance  
27 responsibilities for the earthen “plug” and Waterway 13, nor has it issued any permits or  
28 licenses for it. Thus, operation and maintenance of Waterway 13 is part of the  
29 Environmental Baseline, and is not part of the Proposed Action.



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Figure 5-9. Yuba Goldfields barrier located at the outfall of Waterway 13 (Source: AFRP 2011).



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Figure 5-10. Location of the Waterway 13 “leaky-dike” barrier prior to it washing out during the spring of 2011 due to high flows through the Yuba Goldfields.

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1 During the spring of 2011, high flows (~30,000 cfs) in the lower Yuba River and high  
2 flows through the Yuba Goldfields once again caused the “leaky-dike” barrier at the  
3 entrance to Waterway 13 to wash out. In response to this recent loss of the “leaky-dike”  
4 barrier at Waterway 13, the Corps conducted a real estate investigation and determined  
5 that Waterway 13 is located on lands that are under the Corps’ jurisdiction. As a separate  
6 action unrelated to this ESA consultation, the Corps will work with local stakeholders  
7 and resource agencies to identify potential biological concerns associated with Waterway  
8 13 and will support the development of measures to repair the barrier. If needed in the  
9 future, the Corps will collaborate with the stakeholders involved to develop a shared  
10 agreement (e.g., a right-of-way or easement) that would provide access to those parties  
11 that would conduct future maintenance activities that may become necessary if and when  
12 the fish barrier at Waterway 13 washes out again in the future. However, because these  
13 activities would occur in the future, and a project has not been proposed at this time,  
14 Waterway 13 activities are not part of the Proposed Action.

### 15 **5.3.3 Riparian Vegetation**

16 Most of the original plant communities along the lower Yuba River have been  
17 significantly altered from pristine conditions (Corps 1977 as cited in CDFG 1991).  
18 Although little has been written specifically about the ancestral riparian forests of the  
19 lower Yuba River, it is believed that the banks of the lower Yuba River and its adjacent  
20 natural levees once were covered by riparian forest of considerable width. It has been  
21 suggested that most riverine floodplains in the Central Valley supported riparian  
22 vegetation to the 100-year floodplain, and it is likely that the Yuba River was no  
23 exception (CDFG 1991).

24 In its *Final Biological and Conference Opinion for the Yuba River Development Project*  
25 *License Amendment (FERC No. 2246)*, NMFS (2005b) reports that “*The deposition of*  
26 *hydraulic mining debris, subsequent dredge mining, and loss/confinement of the active*  
27 *river corridor and floodplain of the lower Yuba River which started in the mid-1800’s*  
28 *and continues to a lesser extent today, has eliminated much of the riparian vegetation*  
29 *along the lower Yuba River. In addition, the large quantities of cobble and gravel that*

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1 *remained generally provided poor conditions for re-establishment and growth of riparian*  
2 *vegetation. Construction of Englebright Dam also inhibited regeneration of riparian*  
3 *vegetation by preventing the transport of any new fine sediment, woody debris, and*  
4 *nutrients from upstream sources to the lower river. Subsequently, mature riparian*  
5 *vegetation is sparse and intermittent along the lower Yuba River, leaving much of the*  
6 *bank areas unshaded and lacking in large woody debris.”*

7 To determine the cumulative change over time in total vegetative cover and riparian  
8 vegetation cover in the lower Yuba River, YCWA compared aerial photographs from  
9 1937 and 2010. Over this time period, riparian vegetation cover in the Englebright Dam  
10 site decreased over time, and the Narrows study site exhibited little detectable change  
11 over time. For the remaining study sites distributed throughout the lower Yuba River,  
12 riparian vegetation cover increased over time. Dramatic increases in riparian vegetation  
13 cover were observed for the Dry Creek and Parks Bar study sites.

14 Riparian habitats support the greatest diversity of wildlife species of any habitat in  
15 California, including many species of fish within channel edge habitats (CALFED 2000a  
16 as cited in RMT 2013). Furthermore, more extensive and continuous riparian forest  
17 canopy on the banks of estuaries and rivers can stabilize channels, provide structure for  
18 submerged aquatic habitat, contribute shade, overhead canopy, and instream cover for  
19 fish, and reduce water temperatures (CALFED 2000a as cited in RMT 2013).

20 Although fish species do not directly rely on riparian habitat, they are directly and  
21 indirectly supported by the habitat services and food sources provided by the highly  
22 productive riparian ecosystem. Riparian communities provide habitat and food for  
23 species fundamental to the aquatic and terrestrial food web, from insects to top  
24 predators. As stated in CALFED and YCWA (2005), riparian vegetation, an important  
25 habitat component for anadromous fish, is known to provide: (1) bank stabilization and  
26 sediment load reduction; (2) shade that results in lower instream water temperatures; (3)  
27 overhead cover; (4) streamside habitat for aquatic and terrestrial insects, which are  
28 important food sources for rearing juvenile fishes; (5) a source of instream cover in the  
29 form of woody material; and (6) allochthonous nutrient input. Riparian vegetation on

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1 floodplains can provide additional benefits to fish when the floodplain is inundated, by  
2 providing velocity and predator refugia.

3 In 2012, YCWA conducted a riparian habitat study in the Yuba River from Englebright  
4 Dam to the confluence with the Feather River (YCWA 2013). Field efforts included  
5 descriptive observations of woody and riparian vegetation, cottonwood inventory and  
6 coring, and a LWM survey. The RMT contracted Watershed Sciences Inc. to use  
7 existing LiDAR to produce a map of riparian vegetation stands by type. The resulting  
8 data was subject to a field validation and briefly summarized in WSI (2010 as cited in  
9 RMT 2013) and the data were also utilized in YCWA (2013).

10 Based on field observations, YCWA (2013) reported that all reaches supported woody  
11 species in various lifestages - mature trees, recruits, and seedlings were observed within  
12 all reaches. Where individuals or groups of trees were less vigorous, beaver (*Castor*  
13 *canadensis*) activity was the main cause, although some trees in the Marysville Reach  
14 appeared to be damaged by human camping.

15 The structure and composition of riparian vegetation was largely associated with four  
16 landforms. Cobble-dominated banks primarily supported bands of willow shrubs with  
17 scattered hardwood trees. Areas with saturated soils or sands supported the most  
18 complex riparian areas and tended to be associated with backwater ponds. Scarps and  
19 levees supported lines of mature cottonwood and other hardwood species, typically with  
20 a simple understory of Himalayan blackberry or blue elderberry shrubs. Bedrock  
21 dominated reaches had limited riparian complexity and supported mostly willow shrubs  
22 and cottonwoods.

23 The longitudinal distribution of riparian species in the lower Yuba River downstream of  
24 the Englebright Dam shows a trend of limited vegetation in the confined, bedrock areas,  
25 with increased vegetation in the less-confined, alluvial areas downstream, which is within  
26 expected parameters (Naiman et al. 2005 as cited in YCWA 2013). The increase in  
27 hardwood diversity and cover downstream of Daguerre Point Dam may be associated  
28 with sediment, as reaches above the Daguerre Point Dam have greater scour, while the  
29 downstream reaches have more deposition (YCWA 2012a).

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1 Cottonwoods are one of the most abundant woody species in the Action Area, and the  
2 most likely source of locally-derived large instream woody material due to rapid growth  
3 rates and size of individual stems commonly exceeding 2 feet in diameter and 50 feet in  
4 length. Cottonwoods exist in all life stages including as mature trees, recruits, or  
5 saplings, and as seedlings. Cottonwoods are more abundant in downstream areas of the  
6 Action Area relative to upstream. Of the estimated 18,540 cottonwood  
7 individuals/stands, 12% are within the bankfull channel (flows of 5,000 cfs or less), and  
8 39% are within the floodway inundation zone (flows between 5,000 and 21,100 cfs).

9 The RMT conducted a LiDAR survey of the lower Yuba River from Highway 20 to the  
10 confluence, and digitized the patches of vegetation in recent aerial imagery of Timbuctoo  
11 Bend and the Englebright Dam Reach (Pasternack 2012). With respect to having  
12 sufficient riparian vegetation to provide ecological functionality, the RMT conducted  
13 paired hydrodynamic modeling of the lower Yuba River in which one set of models lacks  
14 vegetation and the other represents the actual lower Yuba River vegetation pattern and  
15 height as best as possible. As shown at the 2011 Lower Yuba River Symposium and in  
16 RMT meeting presentations, vegetation was found to significantly affect the hydraulics of  
17 the lower Yuba River and, thus, may be deemed present in a significant quantity relative  
18 to that functionality (Pasternack 2012).

19 YCWA (2013) assessed the riparian communities in the Yuba River downstream of the  
20 Englebright Dam as healthy and recovering from historical disturbance. Historical aerial  
21 photograph analysis indicates that vegetation cover has increased over time, with short-  
22 term decreases associated with stochastic flow events, which are normal for riparian  
23 systems, and anthropogenic channel changes. Although the riparian vegetation is healthy  
24 (plants have high vigor and are present in all age classes), the vegetation communities  
25 tend to be simplistic in structure. Riparian communities are seral, establishing first with  
26 simplistic herb and shrub layers, then canopies of hardwood trees, and becoming more  
27 complex over time. Indicative of early seral stages, the assessed riparian communities  
28 tended to be simplistic in both lateral and horizontal stratification, with limited pockets of  
29 diverse and well-stratified riparian forests (YCWA 2013). As an example, bands of  
30 willows on the floodplains, with some alder and cottonwood recruits, are early in the

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1 seral process and still capturing sediment or developing soils to support more productive  
2 systems. However, these areas on the floodplains may not become more complex, as  
3 they are likely to be scoured during peak flow events (YCWA 2013). Areas dominated  
4 by cottonwood trees with only herbaceous understories (e.g., those found on levees), are  
5 likely a sign of interrupted riparian development, and maintenance of the levees may  
6 have prevented the natural stages of the riparian community to develop.

### 7 **5.3.4 Large Woody Material**

8 LWM creates both micro- and macro-habitat heterogeneity by forming pools, back eddies  
9 Instream object cover provides structure, which promotes hydraulic complexity, diversity  
10 and microhabitats for juvenile salmonids, as well as escape cover from predators. The  
11 extent and quality of suitable rearing habitat and cover, including SRA, generally has a  
12 strong effect on juvenile salmonid production in rivers (Healey 1991 as cited in CALFED  
13 and YCWA 2005). LWM also contributes to the contribution of invertebrate food  
14 sources, and micro-habitat complexity for juvenile salmonids (NMFS 2007). Snorkeling  
15 observations in the lower Yuba River have indicated that juvenile Chinook salmon had a  
16 strong preference for near-shore habitats with LWM (JSA 1992).

17 LWM mapping was conducted from the fall 2011 through the fall of 2012 as part of  
18 YCWA's FERC relicensing efforts. YCWA also conducted field surveys in the spring of  
19 2013 to collect LWM data for pieces found exclusively within bankfull widths. The  
20 LWM observed in study sites tended to accumulate in one of three distributions within  
21 the active channel: (1) in the bands of willow (*Salix sp.*) shrubs near the wetted edge; (2)  
22 dispersed across open cobble bars; and (3) stranded above normal high-flow indicators  
23 (YCWA 2012a). Bands of woody vegetation, dominated by willow shrubs, were present  
24 along the cobble bars and floodplains at various distances from the wetted channel. The  
25 shrubs acted as a capture point for much of the LWM, creating tall piles of small woody  
26 debris and LWM against the upstream side of the vegetation and around the base of the  
27 shrubs. On open cobbles of bars in the alluvial reaches, YCWA observed LWM and  
28 smaller woody debris deposited at high flow lines (**Figure 5-11**); this distribution  
29 comprised the smallest number of LWM pieces. A great deal of LWM was observed at

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1 flood heights, either far from the wetted channel in depressions, in stands of riparian  
2 forests, or in areas with reduced floodplains. Piles accumulated on top of boulders or rip-  
3 rap at flood flow levels. The majority of the wood surveyed at flood flow levels was  
4 highly degraded (YCWA 2012a). Most pieces of LWM were found to be mobile (not  
5 stabilized to resist high flows) and few pieces were observed to have channel forming  
6 influences (greater than one square meter) including the capture of other woody debris  
7 **(Figure 5-12)**.

8 The majority of the LWM located within bankfull areas appeared to have floated in, with  
9 less LWM appearing to have fallen from the bank. The largest pieces of LWM were  
10 cottonwoods that fell from erosional banks.

11 Pasternack (2012) states that because the lower Yuba River floodway is so wide that on  
12 the falling limb of a flood, the LWM gets scattered over a vast area, with disproportionate  
13 concentrations racked behind flow obstructions, racked throughout vegetation patches,  
14 and lining the water's edge demarking peak flood stages. Pasternack (2012) further states  
15 that there is ample roughness along the fringe to catch very large pieces of wood, but the  
16 lower Yuba River is so wide and deep during flood conditions that LWM cannot produce  
17 log jams relative to the scale of the system. Piles of LWM **(Figures 5-13 and 5-14)** also  
18 were found to accumulate on top of boulders or rip-rap at flood flow levels  
19 (YCWA 2013).

### 20 **5.3.5 Other Environmental Baseline Considerations**

21 Instream flow requirements are specified for the lower Yuba River at the Smartsville  
22 Gage (RM 23.6), located approximately 2,000 feet downstream from Englebright Dam,  
23 and at the Marysville Gage (RM 6.2). Downstream of the Smartsville Gage, accretions,  
24 local inflow, and runoff contribute, on average, approximately 200 TAF per year to the  
25 lower Yuba River (JSA 2008).



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**Figure 5-11. LWM and smaller woody debris deposited downstream from Englebright Dam at a high flow line in the Timbuctoo Bend study site, looking downstream on the south side of the lower Yuba River (YCWA 2013).**



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**Figure 5-12. Example of mobile LWM downstream from Englebright Dam at a mid-channel bar looking downstream at the Hallwood study site in the lower Yuba River (YCWA 2013).**



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Figure 5-13. LWM accumulated downstream from Englebright Dam against the lower portion of the gravel berms that line the north side of the lower Yuba River in the Dry Creek study site at flood flow levels (YCWA 2013).



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Figure 5-14. LWM and smaller woody debris accumulated downstream from Englebright Dam on rip-rap at flood flow heights in the Parks Bar study site on the lower Yuba River (YCWA 2013).

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1 The hydrology and fluvial geomorphology of the lower Yuba River have been altered  
2 through anthropogenic influences. Construction of numerous upstream reservoirs has  
3 considerably altered the hydrologic regime of the lower Yuba River. The effects of  
4 water storage and subsequent releases for irrigation have been to reduce month-to-month  
5 flow variations in the river and have shifted the pattern of peak and minimum flows  
6 (DWR and Corps 2003). Upstream dams have reduced the magnitude of more frequently  
7 occurring flood flows (i.e. 1.5 to 20 year return period floods) (cbec and McBain & Trush  
8 2010). However, larger magnitude, less frequent floods still occur, and cause the lower  
9 Yuba River to respond to geomorphic processes.

10 The two major tributaries to the lower Yuba River are Deer Creek and Dry Creek.  
11 Located about 1.2 miles downstream of Englebright Dam, Deer Creek flows into the  
12 lower Yuba River at approximately RM 22.7. A significant falls exists approximately  
13 500 feet upstream of the mouth of Deer Creek, which is likely impassable during drier  
14 years, but steelhead have been found above the falls during wetter years with high runoff  
15 (CDFG 1991). Deer Creek flows are regulated at Lake Wildwood (CALFED and YCWA  
16 2005).

17 Located about 10.3 miles downstream of Englebright Dam, Dry Creek flows into the  
18 lower Yuba River at RM 13.6, approximately two miles upstream of Daguerre Point Dam  
19 (JSA 2008). The flow in Dry Creek is regulated by BVID's operation of Merle Collins  
20 Reservoir, located on Dry Creek about 8 miles upstream from its confluence with the  
21 Yuba River.

### 22 **5.3.5.1 Regulatory Requirements**

23 Flow releases through the powerplants at Englebright Dam are subject to provisions of  
24 various permits, licenses and contracts, including water rights permits and licenses  
25 administered by the SWRCB, PG&E's FERC License for Project No. 1403, YCWA's  
26 FERC License for Project No. 2246, YCWA's 1966 Power Purchase Contract with  
27 PG&E, a 1965 contract between YCWA and CDFW concerning instream flows, and a  
28 1966 contract between YCWA and DWR under the Davis-Grunsky Act (NMFS 2007).

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1 In 1962 and 1965, YCWA entered into agreements with CDFW to provide the following  
2 minimum instream flows for normal water years for preserving and enhancing the fish  
3 resources in the lower Yuba River downstream of Daguerre Point Dam:

- 4  October through December – 400 cfs
- 5  January through June – 245 cfs
- 6  July through September – 70 cfs

7 Minimum flows required by the agreements were subject to reductions in critical dry  
8 years. However, in no event were flows to be reduced to less than 70 cfs. YCWA's  
9 FERC license also contains these requirements. In most years, YCWA voluntarily  
10 exceeded the 1962 and 1965 agreements' minimum flow requirements. However, when  
11 these minimum flows were implemented they often produced water temperatures and  
12 habitat conditions that were well outside the optimal preferred ranges for salmonids  
13 (NMFS 2007).

14 On February 23, 1988, the SWRCB received a complaint filed by a coalition of fishery  
15 groups referred to as the United Groups regarding fishery protection and water rights  
16 issues on the lower Yuba River. In 1992 and 2000, the SWRCB held hearings to receive  
17 testimony and other evidence regarding fishery issues in the lower Yuba River and other  
18 issues raised in the United Groups complaint. The SWRCB held supplemental hearings  
19 in 2003.

20 On July 16, 2003, the SWRCB issued a decision (RD-1644) regarding the protection of  
21 fishery resources and other issues relating to diversion and use of water from the lower  
22 Yuba River. Among other requirements, RD-1644 specified new minimum flow  
23 requirements and flow fluctuation criteria for the lower Yuba River. Although these  
24 minimum flow requirements did not provide the level of flow protection recommended  
25 by CDFW or NMFS, according to RD-1644 these flows were developed to attempt to  
26 enhance habitat for adult attraction and passage, spawning, egg incubation, juvenile  
27 rearing, and emigration of Chinook salmon, steelhead, and American shad in the lower  
28 Yuba River (NMFS 2007).

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1 Conflicts among fisheries resources, water supply reliability, flood concerns, and surface  
2 and groundwater management associated with the lower Yuba River resulted in litigation  
3 between environmental and water supply interests regarding RD-1644. The Yuba Accord  
4 was developed as an alternative to litigation over the flow requirements specified in RD-  
5 1644.

6 **LOWER YUBA RIVER ACCORD**

7 The Yuba Accord includes three separate but interrelated agreements that protect and  
8 enhance fisheries resources in the lower Yuba River, increase local supply reliability, and  
9 provide Reclamation and DWR with increased operational flexibility for protection of  
10 Delta fisheries resources through the Environmental Water Account (EWA) Program,  
11 and provision of supplemental dry-year water supplies to State and Federal water  
12 contractors (YCWA et al. 2007). These agreements are:

- 13     ❑ *Lower Yuba River Fisheries Agreement* (Fisheries Agreement)
- 14     ❑ *Conjunctive Use Agreements* (Conjunctive Use Agreements)
- 15     ❑ *Long-term Water Purchase Agreement* (Water Purchase Agreement)

16 The development of the Yuba Accord was a collaborative process, which led to a  
17 comprehensive settlement of 20 years of litigation over lower Yuba River instream flow  
18 requirements and related issues. Stakeholders that participated in the development of the  
19 Yuba Accord include NMFS, CDFW, USFWS, YCWA, SYRCL, Trout Unlimited (TU),  
20 FOR, and the Bay Institute.

21 The Fisheries Agreement is the cornerstone of the Yuba Accord. The Fisheries  
22 Agreement contains new instream flow requirements for the lower Yuba River,  
23 developed to increase protection of the river's fisheries resources. In addition to the best  
24 available science and data, the interests of the participating State, Federal, and local  
25 fisheries biologists, fisheries advocates, and policy representatives were considered  
26 during development of the Fisheries Agreement. The Fisheries Agreement provides for  
27 minimum instream flows during specified periods of the year that are higher than the  
28 corresponding flow requirements of RD-1644.

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1 Besides the new minimum instream flows, the Fisheries Agreement also contains  
2 provisions for a monitoring and evaluation program to oversee the success of the flow  
3 schedules and a funding mechanism to pay for monitoring and study activities.

4 The Yuba Accord Technical Team tasked with flow schedule development pursued a  
5 variety of analytic techniques and tools, and performed numerous evaluations to develop  
6 minimum flow requirements, referred to as “flow schedules” for the lower Yuba River.  
7 Additionally, the development of a new Yuba Basin water availability index was required  
8 to allow a more precise determination of which flow schedule to use in the lower Yuba  
9 River under each of several hydrological conditions.

10 Several steps were taken to develop to the Yuba Accord flow schedules:

- 11 (1) Development of a stressor matrix for key fisheries species in the lower  
12 Yuba River
- 13 (2) Focusing on key fish species, but also considering general aquatic habitat  
14 conditions and health in the lower Yuba River
- 15 (3) Defining general fisheries goals (e.g., maintenance, recovery,  
16 enhancement, etc.)
- 17 (4) Defining specific fisheries-related goals of the new flow regime in terms of  
18 flow, temperature, habitat, etc.
- 19 (5) Developing a comprehensive understanding of the hydrology and range of  
20 variability in hydrology for the Yuba Basin
- 21 (6) Developing a comprehensive understanding of the operational constraints  
22 (regulatory, contractual, and physical) of the YRDP and lower Yuba River, as  
23 well as an understanding of the flexibilities and inflexibilities of  
24 those constraints
- 25 (7) Developing flow regimes based on specific fisheries-related goals and water  
26 availability (as defined by operational constraints and hydrologic conditions)

27 The Technical Team recognized that a new flow regime for the lower Yuba River would  
28 need to achieve several objectives, including:

- 
- 1 (1) Maximize the occurrence of “optimal” flows and minimize the occurrence of  
2 sub-optimal flows, within the bounds of hydrologic constraints
  - 3 (2) Maximize occurrence of appropriate flows for Chinook salmon and steelhead  
4 immigration spawning, rearing, and emigration
  - 5 (3) Provide month-to-month flow sequencing in consideration of Chinook salmon  
6 and steelhead life history periodicities
  - 7 (4) Provide appropriate water temperatures for Chinook salmon and steelhead  
8 immigration and holding, spawning, embryo incubation, rearing and  
9 emigration
  - 10 (5) Promote a dynamic, resilient, and diverse fish assemblage
  - 11 (6) Minimize potential stressors to fish species and lifestages
  - 12 (7) Develop flow regimes that consider all freshwater life stages of salmonids and  
13 allocate flows accordingly

14 To build a scientific basis for crafting a flow regime that would meet these objectives, the  
15 Technical Team needed a tool to prioritize impacts on and benefits to the lower Yuba  
16 River aquatic resources. To meet this need, the Technical Team undertook development  
17 of a matrix of the primary “stressors” that affect anadromous salmonids in the lower  
18 Yuba River.

19 While the Technical Team recognized the critical importance of having a dynamic and  
20 resilient aquatic community, the Technical Team also realized that developing a flow  
21 regime that considered the environmental and biotic requirements of each species in the  
22 entire aquatic community would not only be exceedingly complex and difficult, but  
23 probably also impossible, given the myriad constraints (time, operations, finite water  
24 availability, water rights, conflicting requirements of aquatic species, etc.) confronting  
25 the process. The Technical Team decided that, to meet its goals, efforts would be  
26 focused on addressing “keystone” lower Yuba River species. The Technical Team  
27 agreed that a flow regime that supported key fish species such as Central Valley steelhead  
28 and Central Valley Chinook salmon would generally benefit other native fish species,  
29 recreationally important fish species such as American shad and striped bass, aquatic

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1 macroinvertebrates, and other aquatic and riparian resources. The Technical Team also  
2 realized that, above all else, the developed flow regime would be evaluated primarily on  
3 its perceived value or benefit to State and Federally listed species, namely Central Valley  
4 steelhead and Central Valley spring-run Chinook salmon, and also to fall-run Chinook  
5 salmon. For this reason, the lower Yuba River stressor prioritization process principally  
6 considered steelhead, spring-run Chinook salmon, and fall-run Chinook salmon. Other  
7 fish species considered, but ultimately not included in the stressor prioritization process,  
8 were American shad, striped bass, and green sturgeon. At the time of development, green  
9 sturgeon were neither listed nor proposed for listing under the Federal ESA. The primary  
10 purpose of the stressor prioritization process was to provide specific input and rationale  
11 for seasonal flow regime development as well as to provide overall guidance for other  
12 management and potential restoration actions.

13 For the purpose of developing the lower Yuba River Anadromous Salmonid Stressor  
14 Matrix – the ultimate product of the stressor prioritization process – each species’ or  
15 race’s freshwater lifecycle was broken up into six commonly acknowledged lifestages.  
16 These lifestages are: (1) adult immigration and holding; (2) spawning and egg incubation;  
17 (3) post-emergent fry outmigration (referred to as young-of-year (YOY) downstream  
18 movement/outmigration for steelhead); (4) fry rearing; (5) juvenile rearing; and (6) smolt  
19 outmigration (referred to as yearling (+) outmigration for steelhead). Each of the  
20 lifestages was then assigned a temporal component reflecting the best available  
21 knowledge of the timing and duration of that lifestage in the lower Yuba River.

22 Potential stressors (also referred to as limiting factors) were then identified for each  
23 species’ or race’s lifestage. Because most potential stressors were limited to a particular  
24 geographic reach or extent in the lower Yuba River, a geographical component was  
25 assigned to each stressor. The following is a listing of all of the potential stressors  
26 considered for the purpose of Stressor Matrix development.

- 
- Water Temperature
  - Flow Fluctuations
  - Flow Dependent Habitat Availability
  - Habitat Complexity and Diversity
  - Predation
  - Entrainment/Diversion Impacts
  - Physical Passage Impediments
  - Transport/Pulse Flows
  - Poaching
  - Spawning Substrate Availability
  - Angler Impacts
  - Attraction Of Non-Native Chinook Salmon
  - Overlapping Habitat
  - Physical Passage Impacts
  - Lake Wildwood Operations/Deer Creek Flow Fluctuations
  - Motor-powered Watercraft

1 These potential stressors were not necessarily considered to be an exhaustive list of all  
2 stressors, but were the major perceived stressors, based on information current at that  
3 time. In addition, the list of stressors included some elements that were not necessarily  
4 considered to be stressors by all Technical Team members. The stressor prioritization  
5 process was intended to serve as a tool to provide context for and assistance in the  
6 development of the flow schedules.

7 Geographic and temporal considerations then were assigned to each stressor, further  
8 defining the extent of the potential stressor's effect on each species and lifestage. The  
9 result was a stressor matrix, which provided the Technical Team with a quantitative  
10 context of the relative importance of stressors for each month. The Technical Team  
11 members utilized the Stressor Matrix results for each month to help guide flow schedule  
12 development.

13 The first step in developing the flow schedules was the development of an "optimal" flow  
14 schedule that was not constrained by water availability limitations. Available  
15 information such as the Stressor Matrix results (and the species and lifestage rankings,  
16 lifestage periodicities, and geographical considerations developed for the Stressor  
17 Matrix), flow-habitat relationships (i.e., WUA) for Chinook salmon and steelhead

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1 spawning, and an understanding of the lower Yuba River flow-water temperature  
2 relationship was utilized in this process.

3 The development of the “optimal” flow schedule resulted in a “high” (Schedule 1) and a  
4 “low” (Schedule 2) range of ideal flows. The development of the “high” and “low” range  
5 of ideal flows was representative of the variety of opinions among the Technical Team  
6 biologists. Through extensive discussion and collaboration, the Technical Team  
7 biologists and representatives came to a general agreement that the two flow schedules  
8 represented the range of the “optimal” flows.

9 The second step of the flow schedule development process was the development of a  
10 “worst case” flow schedule for years with extremely low water availability, targeting  
11 hydrologic year classes in the 5% of driest years. This flow schedule, which eventually  
12 became Schedule 6, was termed the “survival” flow schedule, because the Technical  
13 Team sought to develop a flow regime that would permit survival of the year’s cohort  
14 during very dry hydrological conditions.

15 Recognizing the year-to-year variations in lower Yuba River water availability, the  
16 Technical Team developed three additional flow schedules (Schedules 3, 4, and 5)  
17 between the “optimal” flows and the “survival” flows to be used during intermediate  
18 hydrological conditions. The step size between each successive flow schedule was  
19 adjusted to be large enough to cover the ranges of water availability without excessive  
20 jumps between flow schedules. The Technical Team considered utilizing more or fewer  
21 than a total of six flow schedules; however, it was ultimately determined that six flow  
22 schedules could adequately address nearly the entire spectrum of hydrological  
23 occurrences.

24 Ultimately, six flow schedules, plus conference year provisions, were developed to cover  
25 the entire range of Yuba River Basin water availabilities. The flow schedules were  
26 developed to maximize fisheries benefits during wetter years, and to maintain fisheries  
27 benefits to the greatest extent possible for drier years while taking into account other key  
28 considerations such as water supply demands, flood control operations, and hydrologic  
29 constraints of the system (NMFS 2007). Conference Years are predicted to occur during  
30 the 1% driest hydrological conditions. The Yuba Accord contains provisions regarding

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1 the minimum flows, reductions in diversions for irrigation and consultations among  
2 representatives of interested parties and regulatory agencies that will occur during  
3 Conference Years.

4 The Yuba Accord flow schedules were developed between 2001 and 2004, and  
5 formalized in a set of proposed agreements in 2005. In April of 2005, a statement of  
6 support for the proposed Fisheries Agreement was signed by YCWA, CDFW, NMFS,  
7 USFWS, SYRCL, FOR, TU, and the Bay Institute. NMFS played a vital role in the  
8 development, and subsequent implementation, of the Yuba Accord.

9 In January 2006, the parties to the Proposed Yuba Accord signed the 2006 Pilot Program  
10 Fisheries Agreement, which contained minimum instream flow requirements for the  
11 lower Yuba River for the period of April 1, 2006 through February 28, 2007 (YCWA  
12 2006). On April 5, 2006, the SWRCB issued Order WR 2006-0009, which granted  
13 YCWA's petition to extend the effective date of the RD-1644 interim instream flow  
14 requirements from April 21, 2006 to March 1, 2007. On April 10, 2006, the SWRCB's  
15 Division of Water Rights issued WR-2006-0010-DWR, which approved YCWA's  
16 petition for the 2006 Pilot Program water transfer. Due to hydrologic conditions in the  
17 Delta (e.g., unbalanced conditions), YCWA was not able to transfer water to DWR for  
18 use in the EWA Program in 2006. However, the 2006 Pilot Program Fisheries  
19 Agreement flow schedules remained in effect through February 28, 2007 (YCWA 2006).

20 In August 2006, YCWA also filed two petitions to temporarily amend its water right  
21 permits so that YCWA could implement the 2007 Pilot Program. The first petition (the  
22 Extension Petition) requested a change in the effective date of the SWRCB RD-1644  
23 long-term instream flow requirements from March 1, 2007 to April 1, 2008. The second  
24 petition (the Transfer Petition), filed pursuant to Water Code Section 1725, requested  
25 approval of the temporary changes in YCWA's water right permits that were necessary  
26 for a one-year water transfer from YCWA to DWR. The SWRCB approved these  
27 petitions in February 2007.

28 The 2006 and 2007 Pilot Programs closely followed the proposed Yuba Accord flow  
29 regimes, accounting rules, management framework and other aspects of the Yuba  
30 Accord. Additionally, implementation of the 2006 and 2007 Pilot Programs allowed real-

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1 world tests of several of the principal elements of the Yuba Accord, including the  
2 proposed lower Yuba River flow schedules, transfer accounting rules, and compliance  
3 provisions (YCWA et al. 2007).

4 In 2008, the SWRCB approved the water-rights petitions necessary to implement the  
5 Yuba Accord on a long-term basis. The six flow schedules for specific types of water  
6 years are based on hydrologic conditions represented by the North Yuba Index (NYI).  
7 The NYI is an indicator of the amount of water available in the North Yuba River at New  
8 Bullards Bar Reservoir that is used to achieve the flow schedules on the lower Yuba  
9 River through operations of the reservoir. The estimated frequencies of occurrence of  
10 year-type designations under the NYI are shown below.

Flow Schedule	North Yuba Index (TAF)	Percent Occurrence (%)	Cumulative (%)
1	≥ 1,400	56	56
2	1,040 – 1,399	22	78
3	920 – 1,039	7	85
4	820 – 919	5	90
5	693 – 819	5	95
6	500 – 692	4	99
Conference	< 500	1	100

11 In addition to the six types of water years for the flow schedules, Conference Years are  
12 predicted to occur at a frequency of 1% or less (during the driest years). Conference  
13 Years are defined as water years for which the NYI is less than 500 TAF.

14 As part of the Yuba Accord, YCWA operates the YRDP and manages lower Yuba River  
15 instream flows according to the revised instream flow requirements, and according to  
16 specific flow schedules, numbered 1 through 6 (measured at the Marysville Gage) and  
17 lettered A and B (measured at the Smartsville Gage), based on water availability (see  
18 **Table 5-1** for Schedules 1 through 6 and **Table 5-2** for Schedules A and B). The specific  
19 flow schedule that is in effect at any time is determined by the value of the NYI and the  
20 rules described in the Fisheries Agreement.

1 **Table 5-1. Yuba Accord lower Yuba River minimum instream flows (cfs) for Schedules 1**  
 2 **through 6, measured at the Marysville Gage.**

Schedule <sup>a</sup>	Oct 1-31	Nov 1-30	Dec 1-31	Jan 1-31	Feb 1-29	Mar 1-31	Apr 1-15	Apr 16-30	May 1-15	May 16-31	Jun 1-15	Jun 16-30	Jul 1-31	Aug 1-31	Sep 1-30
1	500	500	500	500	500	700	1,000	1,000	2,000	2,000	1,500	1,500	700	600	500
2	500	500	500	500	500	700	700	800	1,000	1,000	800	500	500	500	500
3	500	500	500	500	500	500	700	700	900	900	500	500	500	500	500
4	400	500	500	500	500	500	600	900	900	600	400	400	400	400	400
5	400	500	500	500	500	500	500	600	600	400	400	400	400	400	400
6 <sup>b, c</sup>	350	350	350	350	350	350	350	500	500	400	300	150	150	150	350

<sup>a</sup> For the Yuba Accord Alternative (using the NYI): Schedule 1 years are years with the NYI  $\geq$  1,400 TAF, Schedule 2 are years with NYI 1,040 to 1,399 TAF, Schedule 3 are years with NYI 920 to 1,039 TAF, Schedule 4 are years with NYI 820 to 919 TAF, Schedule 5 are years with NYI 693 to 819 TAF, Schedule 6 are years with NYI 500 to 692 TAF, and Conference Years are years with NYI < 500 TAF.

<sup>b</sup> Indicated flows represent the average flow rate at the Marysville Gage for the specified time periods listed above. Actual flows may vary from the indicated flows according to established criteria.

<sup>c</sup> Indicated Schedule 6 flows do not include an additional 30 TAF available from groundwater substitution to be allocated according to the criteria established in the Fisheries Agreement.

3 **Table 5-2. Yuba Accord lower Yuba River minimum instream flows (cfs) for Schedules A**  
 4 **and B, measured at the Smartsville Gage**

Schedule <sup>a</sup>	Oct 1-31	Nov 1-30	Dec 1-31	Jan 1-31	Feb 1-29	Mar 1-31	Apr 1-15	Apr 16-30	May 1-15	May 16-31	Jun 1-15	Jun 16-30	Jul 1-31	Aug 1-31	Sep 1-30
A <sup>a</sup>	700	700	700	700	700	700	700	c	c	c	c	c	c	c	700
B <sup>b</sup>	600	600	550	550	550	550	600	c	c	c	c	c	c	c	500

<sup>a</sup> Schedule A flows are to be used concurrently with Schedules 1, 2, 3, and 4 at Marysville.

<sup>b</sup> Schedule B flows are to be used concurrently with Schedules 5 and 6 at Marysville.

<sup>c</sup> During the summer months, flow requirements at the downstream Marysville Gage always will control, and thus, Schedule A and Schedule B flows were not developed for the May through August period. Flows at the Smartsville Gage will equal or exceed flows at Marysville.

5 Implementation of the flow schedules contained in the Yuba Accord has addressed many  
 6 of the flow-related stressors that existed previously, and represents relatively recent  
 7 improvement to Environmental Baseline conditions. The NMFS (2009) Draft Recovery  
 8 Plan states that *“For currently occupied habitats below Englebright Dam, it is unlikely*  
 9 *that habitats can be restored to pre-dam conditions, but many of the processes and*  
 10 *conditions that are necessary to support a viable independent population of spring-run*  
 11 *Chinook salmon can be improved with provision of appropriate instream flow regimes,*  
 12 *water temperatures, and habitat availability. Continued implementation of the Yuba*  
 13 *Accord is expected to address these factors and considerably improve conditions in the*  
 14 *lower Yuba River.”*

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1 The Yuba Accord had not been approved or implemented on a long-term basis at the time  
2 that the 2007 NMFS BO was prepared. The 2007 NMFS BO generally treated effects  
3 resulting from flow regime changes on the lower Yuba River as part of the  
4 Environmental Baseline, but also discussed flow- and water temperature-related effects  
5 on critical habitat as part of the Proposed Action.

6 For this BA, previous regulatory requirements, including previous instream flow  
7 requirements and the Yuba Accord instream flows and associated water temperatures that  
8 have been implemented since 2006, which have led to the current status of the listed  
9 species in the lower Yuba River, are included in the Environmental Baseline.



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## 1 4.0 Status of Listed Species and Critical 2 Habitat

### 3 **4.1 Physical Features and Habitat Conditions**

#### 4 **4.1.1 Hydrology**

5 Historically, the Yuba River supported large numbers of spring-run Chinook salmon, fall-  
6 run Chinook salmon, and steelhead. Extensive hydraulic mining in the late 1800s  
7 resulted in the massive influx of mining sediments that filled the lower river valleys and  
8 profoundly changed the physical character of the lower Yuba River (Moir and Pasternack  
9 2008). The resulting habitat degradation followed by the construction of a series of  
10 impassable debris dams from the early to mid-1900s likely caused major reductions in  
11 salmon and steelhead populations in the Yuba River Basin (Mitchell 2010). Loss of  
12 access to much of their historic spawning and rearing habitat in the upper basin likely had  
13 particularly severe impacts on spring-run Chinook salmon and steelhead populations,  
14 which depended on the upper basin for successful summer holding and rearing  
15 (Yoshiyama et al. 1998; 2001).

16 The Yuba River suffered perhaps the most significant damage from hydraulic mining of  
17 any California river. Approximately 1.5 billion cubic yards of mining debris were  
18 washed into the Central Valley from five rivers, with the Yuba River accounting for 40  
19 percent of that total (Mount 1995). Gilbert (1917) as cited in Yoshiyama et al. (2001)  
20 estimates that “...during the period 1849-1909, 684 million cubic yards of gravel and  
21 debris due to hydraulic mining were washed into the Yuba River system – more than  
22 triple the volume of earth excavated during the construction of the Panama Canal”, and  
23 Beak Consultants, Inc. (1989) states “The debris plain ranged from about 700 feet wide  
24 and up to 150 feet thick near the edge of the foothills to nearly 3 miles wide and 26 feet  
25 tall near Marysville” (Beak Consultants, Inc. 1989). In addition to eliminating much of  
26 the riparian vegetation corridor along the lower Yuba River (NMFS 2005b), the hydraulic  
27 mining debris probably had devastating impacts on salmonids because the sediments in

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1 these debris would have suffocated incubating eggs and pre-emergent fry (NMFS 2001).  
2 Even by the 1870s and 1880s, the Yuba River salmon runs had been greatly diminished  
3 by hydraulic mining debris effects (Yoshiyama et al. 2001). In addition, because mercury  
4 was used to extract gold from mining debris, mercury exists in the Yuba River system,  
5 and this mercury can be extremely toxic to salmonids (NMFS 2001). Cyanide also was  
6 used in hard-rock mining to recover gold from the finely ground ore (Sumner and Smith  
7 1940). Along the South Fork of the Yuba River, it was reported that “*An occasional*  
8 *heavy dose of the cyanide would kill of fish and their food, even though a stream might*  
9 *otherwise remain unpolluted.*” (Sumner and Smith 1939).

10 The hydrology of the Yuba River has been altered by a series of reservoirs and water  
11 conveyance facilities that are operated for water supply, hydropower production, and  
12 flood control (Mitchell 2010). Three projects export significant amounts of water from  
13 the Yuba River watershed. South Feather Water and Power Agency (formerly Oroville-  
14 Wyandotte Irrigation District) diverts water from Slate Creek (a tributary to the North  
15 Yuba River) to the South Fork Feather River via its South Feather Power Project.  
16 PG&E’s South Yuba Canal diverts water from the South Yuba River, some of which is  
17 consumptively used by the Nevada Irrigation District (NID) and some of which is  
18 released into the Bear River watershed. These diversions also support NID’s Yuba-Bear  
19 Hydroelectric Project. PG&E’s Drum-Spaulding Project diverts water from the South  
20 Yuba watershed, via the Drum Canal, to the Drum Forebay. If that water is used at  
21 PG&E’s Drum Powerhouse, it is released to the Bear River watershed. If the water is not  
22 used there, it is released to Canyon Creek (a tributary of the north fork of the North Fork  
23 American River), where it is eventually used for consumptive purposes by Placer County  
24 Water Agency and other entities.

25 The amount of water that these projects collectively export from the Yuba River  
26 watershed ranges between 589,000 acre-feet (17.3 percent of unimpaired runoff in wet  
27 years) and 267,000 acre-feet (31.1 percent of unimpaired runoff) in critical years<sup>1</sup> (SWRI  
28 et al. 2000). The impairment of the runoff in the lower Yuba River resulting from these

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<sup>1</sup> Water year types are defined by the Yuba River Index of SWRCB Decision 1644.

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1 diversions is particularly high during the April through September period during  
2 snowmelt runoff, reaching an average of 43.2 percent of the runoff in critical years and  
3 an estimated 50.7 percent during hydrologic conditions like those that occurred in 1931  
4 (SWRI et al. 2000).

5 Located upstream of the Action Area, New Bullards Bar Reservoir was constructed by  
6 YCWA on the North Yuba River in the late 1960s, and is the largest water storage  
7 reservoir in the watershed. This reservoir is operated for flood control, power generation,  
8 irrigation, recreation, and protection and enhancement of fish and wildlife. Since 1970,  
9 operation of New Bullards Bar Reservoir has modified the seasonal distribution of flows  
10 in the lower Yuba River by reducing spring flows and increasing summer and fall flows.  
11 However, the Yuba River below Englebright Dam still experiences a dynamic flood  
12 regime because of frequent uncontrolled winter and spring flows (Moir and  
13 Pasternack 2008).

14 Although not part of the Action Area for this ESA consultation, New Bullards Bar  
15 Reservoir operations are discussed below in recognition that water released from New  
16 Bullards Bar Reservoir flows into Englebright Reservoir and water is then released into  
17 the lower Yuba River. The magnitude and timing of water releases controlled by  
18 YCWA's operation of New Bullards Bar Reservoir influence flow and water temperature  
19 conditions in the lower Yuba River.

20 Operations of New Bullards Bar Reservoir can be described in terms of: (1) water  
21 management operations (i.e., baseflow operations); (2) storm runoff operations; and (3)  
22 flood control operations (NMFS 2009). Baseflow operations describe normal reservoir  
23 operations when system flows are controlled through storage regulation. These  
24 operations occur outside periods of flood control operations, spilling, bypassing  
25 uncontrolled flows into Englebright Reservoir, and outside periods of high unregulated  
26 inflows from tributary streams downstream from Englebright Dam (NMFS 2009). Flood  
27 control space in New Bullards Bar Reservoir is addressed through a Water Management  
28 Group, which was developed by YCWA. During flood control operations, the seasonal  
29 flood pool specified in the Corps flood operation manual for New Bullards Bar Reservoir  
30 is kept evacuated for flood protection, and to avoid unnecessary flood control releases.

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1 Storm runoff operations occur during the storm season (typically between October and  
2 May), but reservoir releases may be required to maintain flood control space between  
3 September 15 and June 1 (YCWA et al. 2007). The Corps does not regulate the  
4 operations of New Bullards Bar Reservoir and Englebright Dam and Reservoir, which  
5 influence flow and water temperature conditions downstream in the lower Yuba River.

6 Water from Englebright Dam is released through either the Narrows I Powerhouse or the  
7 Narrows II Powerhouse or, if Englebright Reservoir is full, over the top of the dam  
8 (FERC 1992). Controlled releases are made through the Narrows I and Narrows II  
9 powerhouses at total rates of up to about 4,200 cfs; above that rate, releases are made  
10 over the spillway at the top of Englebright Dam and are essentially uncontrolled (JSA  
11 2008). Englebright Dam has no low-level outlet.

12 Narrows I Powerhouse, owned by PG&E, is a 12 MW FERC-licensed facility, with a  
13 discharge capacity of approximately 730 cfs and a bypass flow capacity (when the  
14 generator is not operating) of 540 cfs. Narrows II, which is part of YCWA's YRDP, is a  
15 50 MW FERC-licensed facility, with a discharge capacity of approximately 3,400 cfs and  
16 a bypass flow capacity of 3,000 cfs. Annual maintenance requires the Narrows II  
17 Powerhouse to be shut down for a two- to three-week period, or longer if major  
18 maintenance is performed. Maintenance is typically scheduled for mid-September each  
19 year. Outflows from Englebright Reservoir pass through either the Narrows II full-flow  
20 bypass or through Narrows I during Narrows II maintenance activities.

21 YCWA and PG&E coordinate the operations of Narrows I and II for hydropower  
22 efficiency and to maintain relatively stable flows in the lower Yuba River. The Narrows  
23 I Powerhouse typically is used for low-flow reservoir releases (less than 730 cfs), or to  
24 supplement the Narrows II Powerhouse capacity during high flow reservoir releases  
25 (JSA 2008).

#### 26 **4.1.1.1 PG&E Narrows I**

27 PG&E built the Narrows I Powerhouse in the 1940s (NMFS 2005a). Several times  
28 during the 1950s, PG&E drew water from storage in Englebright Reservoir to generate  
29 power at the Narrows I Powerhouse during October, when adult Chinook salmon were

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1 returning to the Yuba River to spawn (Wooster and Wickwire 1970). PG&E's releases  
2 attracted adult Chinook salmon in the lower Yuba River, but most of them were stranded,  
3 and subsequently died when PG&E reduced its releases, and there was very little water  
4 left in the lower Yuba River (Wooster and Wickwire 1970). In 1960, several parties,  
5 including PG&E and CDFW, reached an agreement to prevent similar fish losses in  
6 future years. Under that agreement, CDFW agreed to install a temporary barrier across  
7 the lower Yuba River's mouth before September 7<sup>th</sup> to prevent Chinook salmon from  
8 entering the Yuba River "*until October 15, when adequate transportation and spawning*  
9 *flows are provided*" (Wooster and Wickwire 1970). While this measure may have helped  
10 protect fall-run Chinook salmon, it would not have provided protection for spring-run  
11 Chinook salmon, because these fish would have entered the river long before September  
12 7<sup>th</sup>, and would therefore have been exposed to all of the adverse conditions that occurred  
13 in the river during the late summer and fall (NMFS 2005a). These practices were halted  
14 following the construction of New Bullards Bar Dam and Reservoir, because the new  
15 reservoir provided enough water storage to ensure adequate fall flows during most years  
16 (NMFS 2005a).

17 As previously discussed, the Corps does not regulate or control water rights or releases.  
18 Although the Corps does coordinate with PG&E, the Corps does not have the authority to  
19 require Narrows I operations-related changes, nor does the Corps control water  
20 operations in the upper Yuba River Basin or inflows into Englebright Reservoir.

#### 21 **4.1.1.2 YCWA Narrows II**

22 The Narrows II Powerhouse, located about 400 feet downstream of Englebright Dam,  
23 was constructed in 1970 as part of the Yuba Project (FERC No. 2246). Narrows II  
24 includes one power tunnel and penstock, and one powerhouse. The penstock has a  
25 maximum capacity of 3,400 cfs.

26 YCWA's maintenance activities at Narrows II include generator brush replacement,  
27 which requires a 6-hour shut down 2 to 3 times per year, and annual maintenance, which  
28 typically requires a 2 to 3 week shut down, but may be longer if major maintenance is  
29 needed (NMFS 2005a). During annual maintenance prior to 2006, the 650 cfs Narrows II  
30 bypass valve usually could not be opened, and Narrows I was used to maintain instream

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1 flows in the lower Yuba River. Consequently, in the absence of water spilling over the  
2 top of Englebright Dam, flows in the lower Yuba River were reduced to a maximum of  
3 650 cfs for several days to several weeks, depending on the type of maintenance (NMFS  
4 2005a). YCWA schedules annual maintenance activities at Narrows II from late August  
5 to mid-September.

6 **FLOW FLUCTUATIONS AND POWERHOUSE SHUTDOWNS**

7 In addition to regularly scheduled maintenance outages, low-flow shutdowns (outages) at  
8 the Narrows II Powerhouse used to occur when streamflows in the lower Yuba River  
9 were below 650 cfs. During such times, YCWA's and PG&E's coordinated operation of  
10 Narrows I and Narrows II Powerhouses resulted in releases to the lower Yuba River  
11 being made exclusively by the Narrows I Powerhouse (NMFS 2005a).

12 Short-term emergency outages at the Narrows II Powerhouse typically resulted from  
13 electrical transmission line faults (e.g., birds, trees, lightning strikes, storms) or plant  
14 malfunctions. Depending on the cause of the outage, the Narrows II Powerhouse release  
15 could be reduced to somewhere between 0 and 650 cfs (the capacity of the Narrows II  
16 Powerhouse bypass) for a period of minutes to one or more hours. In the past, the  
17 frequency of these types of outages ranged from none to several in a year, with an annual  
18 average of about two per year.

19 In 2006, YCWA constructed a full-flow bypass on the Narrows II Powerhouse, which  
20 allows approximately 3,000 cfs (or 88%), of the 3,400 cfs capacity of the powerhouse to  
21 be bypassed around the power generation facilities to maintain river flows during  
22 emergencies, maintenance, and accidental shut-downs of the powerhouse (NMFS 2007).  
23 This bypass minimizes the possibility that emergencies or other events requiring that the  
24 Narrows II Powerhouse be taken offline will cause significant flow fluctuations in the  
25 lower Yuba River, and thereby minimizes the possibility that such fluctuations will strand  
26 juvenile spring-run Chinook salmon and steelhead, or dewater redds of those species  
27 (NMFS 2005a).

28 Before this bypass was completed, flow reductions resulting from emergency and  
29 accidental shutdowns of the Narrows II Powerhouse were a major concern due to adverse  
30 flow and water temperature effects on listed spring-run Chinook salmon and steelhead.

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1 The ability to manage releases during maintenance and emergency operations was limited  
2 by the design of Englebright Dam and the bypass capability of the Narrows II  
3 Powerhouse which was previously only able to bypass 650 cfs (or approximately 20%) of  
4 the 3,400 cfs capacity of the powerhouse. In the past, uncontrolled flow reductions due  
5 to unexpected outages at Narrows II adversely affected spawning redds and fry/juvenile  
6 rearing areas (FERC 2001). However, with the completion of the full-flow bypass in  
7 2006, adverse effects to listed species due to emergencies, maintenance, and accidental  
8 shut-downs of the powerhouse have been virtually eliminated.

### 9 **4.1.2 Fluvial Geomorphology**

10 According to Pasternack (2010), no known records of conditions prior to placer gold  
11 mining in the mid-nineteenth century are available that describe the hydrologic  
12 conditions in the river reach of the canyon where Englebright Dam and Reservoir are  
13 located. During the era of placer gold mining, Malay Camp on the northern bank of the  
14 lower Yuba River near the confluence of Deer Creek served as a base of operations for  
15 miners working Landers Bar, an alluvial deposit in the nearby canyon. The historical  
16 records of the existence of this camp and placer-mining site proves that coarse sediment  
17 was stored in the canyon prior to hydraulic mining in a large enough quantity to produce  
18 emergent alluvial bars (Pasternack 2010).

19 During the period of hydraulic gold mining, vast quantities of sand, gravel, and cobble  
20 entered the Yuba River (Gilbert 1917 as cited in Yoshiyama et al. 2001) and deposited  
21 throughout the system. This human impact completely transformed the river. Historical  
22 photos from 1909 and 1937 document that the canyon was filled with alluvial sediment  
23 with an assemblage of river features including riffles (Pasternack et al. 2010). Conditions  
24 downstream of the canyon during that period were described by James et al. (2009).  
25 Even though Daguerre Point Dam was built on the valley floor to prevent the transport of  
26 hydraulic mining debris in 1906, it is too small to block sediment migration during floods  
27 (Pasternack 2010).

28 Following the construction of Englebright Dam, historic photographs show that the  
29 amount of alluvium in the entire lower Yuba River, including the canyon, decreased

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1 (Pasternack et al. 2010). At the Marysville gaging station, the river incised about 20 feet  
2 from 1905-1979, while 0.5 miles downstream of the Highway 20 Bridge it incised about  
3 35 feet over the same period (Beak Consultants, Inc., 1989). Landform adjustments  
4 continue to occur - as illustrated by Pasternack (2008), who estimated that about 605,000  
5 yds<sup>3</sup> of sediment (primarily gravel and cobble) were exported out of Timbuctoo Bend  
6 from 1999 to 2006. Further investigations of landform and sediment-storage changes are  
7 on-going.

8 The reported changes conform with the expected, natural response of a river to blockage  
9 of downstream sediment passage (e.g. Williams and Wolman 1984). For most rivers,  
10 such geomorphic changes represent a harmful human impact on a river, but here, where  
11 there is a pre-existing, unnatural condition of the river corridor influenced by mining  
12 debris, the dam is actually contributing to the restoration of the river toward its historical  
13 geomorphic condition, in the truest meaning of the term – going back to the pre-existing  
14 state prior to hydraulic gold mining (Pasternack 2010).

15 Despite evidence that Timbuctoo Bend is undergoing significant sediment export and  
16 river-corridor incision, White et al. (2010) reported that eight riffles persisted in the same  
17 locations over the last 26 years, and possibly longer. Most of these persistent riffles are  
18 positioned in the locally wide areas in the valley, while intervening pools are located at  
19 valley constrictions. Thus, incision and sediment export do not necessarily translate into  
20 harmful degradation of fluvial landforms.

21 The lower Yuba River has been subjected to harmful in-channel human activities that  
22 further altered it. The greatest impact came from dredgers processing and re-processing  
23 most of the alluvium in the river valley in the search for residual gold and to control the  
24 river (James et al. 2009). First, there was the formation of the approximately 10,000-acre  
25 Yuba Goldfields in the ancestral migration belt. Subsequently, there was the relocation  
26 of the river to the Yuba Goldfield's northern edge and its isolation from most of the  
27 Goldfields by large "gravel berms" of piled-up dredger spoils. Dredger-spoil gravel  
28 berms also exist further upstream in Timbuctoo Bend away from the Yuba Goldfields;  
29 these berms provide no flood-control benefit (Pasternack 2010).

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1 Although no gravel berms exist in the canyon downstream of Englebright Dam,  
2 mechanized gold mining facilitated by bulldozers, beginning in about 1960, completely  
3 reworked the alluvial deposits in the vicinity of the confluence with Deer Creek,  
4 changing the lower Yuba River geomorphology (Pasternack et al. 2010). Prior to  
5 mechanized mining, glide-riffle transitions were gradual, enabling fish to select among a  
6 diverse range of local hydraulic conditions. Bulldozer debris constricted the channel  
7 significantly, induced abrupt hydraulic transitioning, and caused the main riffle at the  
8 apex of the bar to degrade into a chute. In addition, mining operations evacuated the  
9 majority of alluvium at the mouth of Deer Creek, and the 1997 flood caused angular  
10 hillside rocks and “shot rock” debris from the canyon bottom to be deposited on top of  
11 the hydraulic-mining alluvium in the canyon (Pasternack 2010).

12 Physical habitat conditions related to salmonids downstream of Englebright Dam have  
13 been studied over the years. With respect to the spawning lifestage, Fulton (2008)  
14 investigated salmon spawning habitat conditions in the canyon below Englebright Dam  
15 and found the conditions to be very poor to nonexistent. No rounded river  
16 gravels/cobbles, suitable for spawning, were present in the canyon immediately  
17 downstream of Englebright Dam and Sinoro Bar, which is located near the confluence  
18 with Deer Creek, until a small amount (500 tons) of gravel was injected artificially by the  
19 Corps in November 2007 (see Chapter 2 for additional discussion).

20 Farther downstream, spawning habitat does not appear to be limited by an inadequate  
21 supply of gravel in the lower Yuba River due to ample storage of mining sediments in the  
22 banks, bars, and dredger-spoil gravel berms (RMT 2013).

#### 23 **4.1.2.1 Englebright Dam Effects**

24 Englebright Dam was not constructed for fish passage and therefore blocks access by  
25 anadromous salmonids to the historically utilized habitat located upstream above the  
26 dam. Consequently, spring-run Chinook salmon, fall-run Chinook salmon and steelhead  
27 in the lower Yuba River are restricted to the 24 miles extending from Englebright Dam to  
28 the mouth of the lower Yuba River.

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1 Historically, spring-run and fall-run Chinook salmon were reproductively isolated due to  
2 spatial and temporal segregation. Under historic natural conditions, spring-run Chinook  
3 salmon migrated during spring high-flow conditions into the upper reaches of the Yuba  
4 River watershed, held over the summer in relatively deep coldwater pools, and then  
5 spawned in the late summer beginning in early to mid-September (Campbell and Moyle  
6 1990). Fall-run Chinook salmon entered the lower Yuba River later in the year, were  
7 generally unable to reach the upper reaches of the Yuba River watershed due to fall low-  
8 flow conditions, and are believed to have spawned in areas located farther downstream  
9 than those used by spawning spring-run Chinook salmon (NMFS 2007).

10 The existence of Englebright Dam blocks the migration of spring-run fish, resulting in  
11 some overlaps in the temporal and spatial distributions of spawning fall-run and spring-  
12 run Chinook salmon in the lower Yuba River. The resultant reduction in reproductive  
13 isolation is believed to have resulted in interbreeding and genetic dilution of the genetics  
14 of the much smaller spring-run Chinook salmon population (NMFS 2007). There is also  
15 the potential, in areas heavily used by spawning fall-run Chinook salmon, for the later  
16 spawning fall-run to superimpose their redds onto previously constructed spring-run  
17 redds, thereby disrupting the spring-run redds and reducing the survival of eggs in those  
18 redds (NMFS 2007).

19 Another potential adverse effect resulting from the existence of Englebright Dam is that it  
20 requires anadromous salmonids to complete their freshwater lifestages in the lower Yuba  
21 River without the benefit of (historically available) smaller tributaries, which can provide  
22 some level of refuge in the event of catastrophic events such as chemical spills or  
23 massive flood events (NMFS 2007). Major catastrophic events are rare, but have the  
24 potential to occur in any given year.

25 Nonetheless, because of the loss of historical spawning and rearing habitat above  
26 Englebright Dam, resultant loss of reproductive isolation and subsequent hybridization  
27 with fall-run Chinook salmon, restriction of spatial structure and associated vulnerability  
28 to catastrophic events, the existence of Englebright Dam represents a very high stressor to  
29 Yuba River spring-run Chinook salmon.

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## 1    **4.2        Central Valley Spring-run Chinook Salmon ESU**

### 2    **4.2.1      ESA Listing Status**

3    On September 16, 1999, NMFS listed the Central Valley ESU of spring-run Chinook  
4    salmon (*Oncorhynchus tshawytscha*) as a “threatened” species (64 FR 50394). On June  
5    14, 2004, following a five-year species status review, NMFS proposed that the Central  
6    Valley spring-run Chinook salmon remain listed as a threatened species based on the  
7    Biological Review Team strong majority opinion that the Central Valley spring-run  
8    Chinook ESU is “likely to become endangered within the foreseeable future” due to the  
9    greatly reduced distribution of Central Valley spring-run Chinook salmon and hatchery  
10    influences on the natural population. On June 28, 2005, NMFS reaffirmed the threatened  
11    status of the Central Valley spring-run Chinook salmon ESU, and included the FRFH  
12    spring-run Chinook salmon population as part of the Central Valley spring-run Chinook  
13    salmon ESU (70 FR 37160).

14    Section 4(c)(2) of the ESA requires that NMFS review the status of listed species under  
15    its authority at least every five years and determine whether any species should be  
16    removed from the list or have its listing status changed. In August 2011, NMFS  
17    completed a second 5-year status review of the Central Valley spring-run Chinook  
18    salmon ESU. Prior to making a determination on whether the listing status of the ESU  
19    should be uplisted (i.e., threatened to endangered), downlisted, or remain unchanged,  
20    NMFS considered: (1) new scientific information that has become available since the  
21    2005 status review (Good et al. 2005); (2) an updated biological status summary report  
22    (Williams et al. 2011) intended to determine whether or not the biological status of  
23    spring-run Chinook salmon has changed since the 2005 status review was conducted  
24    (referred to as the “viability report”); (3) the current threats to the species; and (4)  
25    relevant ongoing and future conservation measures and programs.

26    Based on a review of the available information, NMFS (2011a) recommended that the  
27    Central Valley spring-run Chinook salmon ESU remain classified as a threatened species.  
28    NMFS’ review also indicates that the biological status of the ESU has declined since the  
29    previous status review in 2005 and, therefore, NMFS recommended that the ESU’s status

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1 be reassessed in 2 to 3 years if it does not respond positively to improvements in  
2 environmental conditions and management actions. As part of the 5-year review, NMFS  
3 also re-evaluated the status of the FRFH stock and concluded that it still should be  
4 considered part of the Central Valley spring-run Chinook salmon ESU.

5 In addition to Federal regulations, the California Endangered Species Act (CESA, Fish  
6 and Game Code Sections 2050 to 2089) establishes various requirements and protections  
7 regarding species listed as threatened or endangered under state law. California's Fish  
8 and Game Commission is responsible for maintaining lists of threatened and endangered  
9 species under CESA. Spring-run Chinook salmon in the Sacramento River Basin,  
10 including the lower Yuba River, was listed as a threatened species under CESA on  
11 February 2, 1999.

## 12 **4.2.2 Critical Habitat Designation**

13 Critical habitat was designated for the Central Valley spring-run Chinook salmon ESU on  
14 September 2, 2005 (70 FR 52488), and includes stream reaches of the Feather and Yuba  
15 rivers, Big Chico, Butte, Deer, Mill, Battle, Antelope, and Clear creeks, the Sacramento  
16 River, and portions of the northern Delta (NMFS 2009a). On the lower Yuba River,  
17 critical habitat is designated from the confluence with the Feather River upstream to  
18 Englebright Dam. This critical habitat includes the stream channels in the designated  
19 stream reaches and their lateral extents, as defined by the ordinary high-water line. In  
20 areas where the ordinary high-water line has not been defined, the lateral extent will be  
21 defined by the bankfull elevation (defined as the level at which water begins to leave the  
22 channel and move into the floodplain; it is reached at a discharge that generally has a  
23 recurrence interval of 1 to 2 years on the annual flood series; Bain and Stevenson 1999;  
24 70 FR 52488, September 2, 2005).

### 25 **4.2.2.1 Primary Constituent Elements**

26 In designating critical habitat, NMFS (2009a) considers the following requirements of the  
27 species: (1) space for individual and population growth, and for normal behavior; (2)  
28 food, water, air, light, minerals, or other nutritional or physiological requirements; (3)

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1 cover or shelter; (4) sites for breeding, reproduction, or rearing offspring; and, generally,  
2 (5) habitats that are protected from disturbance or are representative of the historic  
3 geographical and ecological distributions of a species [see 50 CFR 424.12(b)]. In  
4 addition to these factors, NMFS also focuses on the key physical and biological features  
5 within the designated area that are essential to the conservation of the species and that  
6 may require special management considerations or protection. Specifically, primary  
7 constituent elements (PCEs) of critical habitat are those physical and biological features  
8 essential to the conservation of a species for which its designated or proposed critical  
9 habitat is based on.

10 Within the range of the spring-run Chinook salmon ESU, the PCEs of the designated  
11 critical habitat include freshwater spawning sites, freshwater rearing sites, freshwater  
12 migration corridors, estuarine areas, and nearshore and offshore marine areas. The  
13 following summary descriptions of the current conditions of the freshwater PCEs for the  
14 Central Valley spring-run Chinook salmon ESU were taken from NMFS (2009a), with  
15 the exception of new or updated information regarding current habitat conditions.

16 **FRESHWATER SPAWNING HABITAT**

17 Freshwater spawning sites are areas with appropriate water quantity, water quality and  
18 substrate for successful spawning, egg incubation, and larval development. Spring-run  
19 Chinook salmon have been reported to spawn in the mainstem Sacramento River between  
20 Red Bluff Diversion Dam (RBDD) and Keswick Dam, although little spawning activity  
21 has been reported in recent years. Spring-run Chinook salmon primarily spawn in  
22 Sacramento River tributaries such as Mill, Deer, and Butte creeks. Operations of Shasta  
23 and Keswick dams on the mainstem Sacramento River are confounded by the need to  
24 provide water of suitable temperature for adult winter-run Chinook salmon migration,  
25 holding, spawning and incubation, as well as for spring-run Chinook salmon embryo  
26 incubation in the mainstem Sacramento River.

27 **FRESHWATER REARING HABITAT**

28 Freshwater rearing sites are areas with: (1) water quantity and floodplain connectivity to  
29 form and maintain physical habitat conditions and support juvenile growth and mobility;

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1 (2) water quality and forage supporting juvenile development; and (3) habitat complexity  
2 characterized by natural cover such as shade, submerged and overhanging LWM, log  
3 jams and beaver dams, aquatic vegetation, large rocks and boulders, side channels, and  
4 undercut banks. Both spawning areas and migratory corridors comprise rearing habitat  
5 for juveniles, which feed and grow before and during their outmigration. Rearing habitat  
6 condition is strongly affected by habitat complexity, food supply, and the presence of  
7 predators of juvenile salmonids. The channelized, leveed, and rip-rapped river reaches  
8 and sloughs that are common in the Sacramento River system typically have low habitat  
9 complexity, relatively low production of food organisms, and offer little protection from  
10 either fish or avian predators. However, some complex, productive habitats with  
11 floodplains remain in the system (e.g., Sacramento River reaches with setback levees  
12 (i.e., primarily located upstream of the City of Colusa)) and flood bypasses (i.e., Yolo and  
13 Sutter bypasses). Juvenile lifestages of salmonids are dependent on the function of this  
14 habitat for successful survival and recruitment.

#### 15 **FRESHWATER MIGRATION CORRIDORS**

16 Freshwater migration corridors provide upstream passage for adults to upstream  
17 spawning areas, and downstream passage of outmigrant juveniles to estuarine and marine  
18 areas. Migratory corridors are downstream of the spawning areas and include the lower  
19 reaches of the spawning tributaries, the mainstem of the Sacramento River and the Delta.

20 Migratory habitat condition is strongly affected by the presence of barriers, which can  
21 include dams (i.e., hydropower, flood control, and irrigation flashboard dams),  
22 unscreened or poorly screened diversions, degraded water quality, or behavioral  
23 impediments to migration. RBDD, completed in 1964, features a series of 11 gates that,  
24 when lowered, provide for gravity diversion of irrigation water from the Sacramento  
25 River into the Tehama-Colusa and Corning Canals for potential delivery to the  
26 Sacramento Valley National Wildlife Refuge and to approximately 140,000 acres of  
27 irrigable lands along the Interstate 5 corridor between Red Bluff and Dunnigan,  
28 California (Reclamation 2008b). The RBDD has been a serious impediment to upstream  
29 and downstream fish migration, and a significant portion of the Sacramento River  
30 spawning habitat for Chinook salmon and steelhead occurs upstream of the dam. Until

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1 recently, the RBDD created an upstream migratory barrier in the mainstem Sacramento  
2 River during its May 15 through September 15 “gates in” configuration. In response to  
3 the NMFS (2009) BO, the RBDD gates were permanently raised in September 2011 and  
4 thus, fish passage conditions have likely improved at the RBDD. The Red Bluff Fish  
5 Passage Improvement Project, which included construction of a pumping plant to allow  
6 for diversion of water from the Sacramento River without closing the RBDD gates, was  
7 completed in 2012 (Tehama-Colusa Canal Authority 2012).

8 Both the Sacramento River flow, and many juvenile spring-run Chinook salmon, enter  
9 the Delta Cross Channel (when the gates are open) and Georgiana Slough, and  
10 subsequently the central Delta, especially during periods of increased water export  
11 pumping from the Delta. Mortality of juvenile salmon entering the central Delta is higher  
12 than for those continuing downstream in the Sacramento River. This difference in  
13 mortality could be caused by a combination of factors, including: the longer migration  
14 route through the central Delta to the western Delta; exposure to higher water  
15 temperatures; higher predation rates; exposure to seasonal agricultural diversions; water  
16 quality impairments due to agricultural and municipal discharges; and a more complex  
17 channel configuration that makes it more difficult for salmon to successfully migrate to  
18 the western Delta and the ocean. In addition, the State and Federal pumps and associated  
19 fish facilities increase mortality of juvenile spring-run Chinook salmon through various  
20 means, including entrainment into the State and Federal canals, and salvage operations.

#### 21 **ESTUARINE HABITAT AREAS**

22 The current condition of the estuarine habitat in the Delta has been substantially degraded  
23 from historic conditions. Over 90% of the fringing fresh, brackish, and salt marshes have  
24 been lost due to human activities. This loss of the fringing marshes reduces the  
25 availability of forage species and eliminates the cycling of nutrients from the marsh  
26 vegetation into the water column of the adjoining waterways.

27 The channels of the Delta have been modified by the raising of levees and armoring of  
28 the levee banks with riprap, which has decreased habitat complexity by reducing the  
29 incorporation of woody material and vegetative material into the nearshore area,

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1 minimizing and reducing local variations in water depth and velocities, and simplifying  
2 the community structure of the nearshore environment.

3 Heavy urbanization and industrial actions have lowered water quality and introduced  
4 persistent contaminants to the sediments surrounding points of discharge (i.e., refineries  
5 in Suisun and San Pablo bays, creosote factories in Stockton, etc.)

6 Delta hydraulics have been modified as a result of federal CVP and state SWP actions.  
7 Within the central and southern Delta, net water movement is towards the pumping  
8 facilities, altering the migratory cues for emigrating fish in these regions. Spring-run  
9 Chinook salmon smolts are drawn to the central and south Delta as they outmigrate, and  
10 are subjected to the indirect effects (e.g., predation, contaminants) and direct effects (e.g.,  
11 salvage, loss) in the Delta and the CVP and SWP fish facilities.

12 The area of salinity transition, the low salinity zone (LSZ), is an area of high  
13 productivity. Historically, this zone fluctuated in its location in relation to the outflow of  
14 water from the Delta and moved westwards with high Delta inflow (i.e., floods and  
15 spring runoff) and eastwards with reduced summer and fall flows. This variability in the  
16 salinity transition zone has been substantially reduced by the operations of the  
17 CVP/SWP. The CVP/SWP long-term water diversions also have contributed to  
18 reductions in the phytoplankton and zooplankton populations in the Delta, as well as to  
19 alterations in nutrient cycling within the Delta ecosystem.

#### 20 **NEARSHORE COASTAL MARINE AND OFFSHORE MARINE AREAS**

21 Spring-run Chinook salmon reside in the Pacific Ocean from one to four years. The first  
22 few months of a salmon's ocean life has been identified as the period of critical climatic  
23 influences on survival which, in turn, suggests that coastal and estuarine environments  
24 are key areas of biophysical interaction (NMFS 2009). Juvenile salmon grow rapidly as  
25 they feed in the highly productive currents along the continental shelf (Barnhart 1986).

26 Most climate factors affect the entire West Coast complex of salmonids. This is  
27 particularly true in their marine phase, because the California populations are believed to  
28 range fairly broadly along the coast and intermingle, and climate impacts in the ocean  
29 occur over large spatial scales (Schwing and Lindley 2009). Salmon and steelhead

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1 residing in coastal areas where upwelling is the dominant process are more sensitive to  
2 climate-driven changes in the strength and timing of upwelling (NMFS 2009).

3 Oceanic and climate conditions such as sea surface temperatures, air temperatures,  
4 strength of upwelling, El Niño events, salinity, ocean currents, wind speed, and primary  
5 and secondary productivity affect all facets of the physical, biological and chemical  
6 processes in the marine environment. Some of the conditions associated with El Niño  
7 events include warmer water temperatures, weak upwelling, low primary productivity  
8 (which leads to decreased zooplankton biomass), decreased southward transport of  
9 subarctic water, and increased sea levels (Pearcy 1997 as cited in NMFS 2009). Strong  
10 upwelling is probably beneficial because it causes greater transport of smolts offshore,  
11 beyond major concentrations of inshore predators (Pearcy 1997 as cited in NMFS 2009).

12 The California Current Ecosystem (CCE) is designated by NMFS as one of eight large  
13 marine ecosystems within the United States Exclusive Economic Zone. The California  
14 Current begins at the northern tip of Vancouver Island, Canada and ends somewhere  
15 between Punta Eugenia and the tip of Baja California, Mexico (NMFS 2009). The  
16 northern end of the current is dominated by strong seasonal variability in winds,  
17 temperature, upwelling, plankton production and the spawning times of many fishes,  
18 whereas the southern end of the current has much less seasonal variability (NMFS 2009).  
19 The primary issue for the CCE is the onset and length of the upwelling season, that is  
20 when upwelling begins and ends (i.e., the “spring” and “fall” transitions). The biological  
21 transition date provides an estimate of when seasonal cycles of significant plankton and  
22 euphausiid production are initiated (NMFS 2009).

### 23 **4.2.3 Summary of Past and Ongoing Fisheries Studies on the** 24 **Lower Yuba River**

25 As stated in YCWA (2010), the Yuba River downstream of Englebright Dam is one of  
26 the more thoroughly studied rivers in the Central Valley of California. A description of  
27 existing information regarding salmonid populations in the lower Yuba River  
28 downstream of Englebright Dam is contained in Attachment 1 to YCWA (2010), which is  
29 provided in **Appendix E** of this BA. Appendix E summarizes the available literature for

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1 spring-run Chinook salmon where specifically identified, Chinook salmon in general  
2 where runs are not specifically identified, and *O. mykiss*. Much of the referenced  
3 information discusses both runs of Chinook salmon and *O. mykiss*, and therefore is  
4 presented in its entirety in Appendix E. The appendix describes available field studies  
5 and data collection reports, other relevant documents, and ongoing data collection,  
6 monitoring and evaluation activities including the Yuba River Accord Monitoring and  
7 Evaluation Program (M&E Program) and other data collection and monitoring programs.  
8 Appendix E summarily describes 21 available field studies and data collection reports, 20  
9 other relevant documents (e.g., plans, policies, historical accounts and regulatory  
10 compliance), 14 ongoing data collection, monitoring and evaluation activities for the  
11 M&E Program, and 4 other data collection and monitoring programs.

#### 12 **4.2.4 Historical Abundance and Distribution**

13 Spring-run Chinook salmon were once the most abundant run of salmon in the Central  
14 Valley (Campbell and Moyle 1990) and were found in both the Sacramento and San  
15 Joaquin drainages. The Central Valley drainage as a whole is estimated to have  
16 supported annual runs of spring-run Chinook salmon as large as 600,000 fish between the  
17 late 1880s and 1940s (CDFG 1998). More than 500,000 spring-run Chinook salmon  
18 were reportedly caught in the Sacramento-San Joaquin commercial fishery in 1883 alone  
19 (Yoshiyama et al. 1998). Before the construction of Friant Dam (completed in 1942),  
20 nearly 50,000 adults were counted in the San Joaquin River (Fry 1961). The San Joaquin  
21 populations were essentially extirpated by the 1940s, with only small remnants of the run  
22 that persisted through the 1950s in the Merced River (Hallock and Van Woert 1959;  
23 Yoshiyama et al. 1998).

24 Annual run sizes of spring-run Chinook salmon are reported in “GrandTab”, a database  
25 administered by CDFW for the Central Valley that includes reported run size estimates  
26 from 1960 through 2012, although mainstem Sacramento River estimates are not  
27 available for years before 1969 (CDFW 2013). The Central Valley spring-run Chinook  
28 salmon ESU has displayed broad fluctuations in adult abundance. Estimates of spring-run  
29 Chinook salmon in the Sacramento River and its tributaries (not including the lower

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1 Yuba and Feather rivers because GrandTab does not distinguish between fall-run and  
2 spring-run Chinook salmon in-river spawners, and not including the FRFH) have ranged  
3 from 1,404 in 1993 to 25,890 in 1982.

4 The average abundance for the Sacramento River and its tributaries (excluding the lower  
5 Yuba and Feather rivers – see above) was 11,646 for the period extending from 1970  
6 through 1979, 14,240 for the period 1980 through 1989, 5,825 for the period 1990  
7 through 1999, and 14,055 for the period 2000 through 2009. Since 1995, spring-run  
8 Chinook salmon annual run size estimates have been dominated by Butte Creek returns.  
9 Since carcass survey estimates have been available in Butte Creek in 2001 through 2012,  
10 Butte Creek returns have averaged 10,874 fish. The estimated spring-run Chinook  
11 salmon run size was 18,511 for 2012, of which Butte Creek returns (based on the carcass  
12 survey) accounted for 16,140 fish (CDFW 2013).

13 Historically, spring-run Chinook salmon occurred in the headwaters of all major river  
14 systems in the Central Valley where natural barriers to migration were absent, and  
15 occupied the middle and upper elevation reaches (1,000 to 6,000 feet) of most streams  
16 and rivers with sufficient habitat for over summering adults (Clark 1929). Excluding the  
17 lower stream reaches that were used as adult migration corridors (and, to a lesser degree,  
18 for juvenile rearing), it has been estimated that at least 72% of the original Chinook  
19 salmon spawning and holding habitat in the Central Valley drainage is no longer  
20 available due to the construction of non-passable dams (Yoshiyama et al. 2001). Adult  
21 migrations to the upper reaches of the Sacramento, Feather, and Yuba rivers were  
22 eliminated with the construction of major dams during the 1940s, 1950s and 1960s.  
23 Naturally spawning populations of spring-run Chinook salmon have been reported to be  
24 restricted to accessible reaches of the upper Sacramento River, Antelope Creek, Battle  
25 Creek, Beegum Creek, Big Chico Creek, Butte Creek, Clear Creek, Deer Creek, Mill  
26 Creek, Feather River, and the Yuba River (CDFG 1998).

27 Historically, the Yuba River watershed reportedly was one of the most productive  
28 habitats for runs of Chinook salmon and steelhead (Yoshiyama et al. 1996). Although it  
29 is not possible to estimate the numbers of spawning fish from historical data, CDFG

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1 (1993) suggested that the Yuba River “*historically supported up to 15% of the annual run*  
2 *of fall-run Chinook salmon in the Sacramento River system*” (Yoshiyama et al. 1996).

3 By the late 1800s, anadromous fish populations were experiencing significant declines,  
4 primarily because of mining activities and resultant extreme sedimentation following  
5 flood events (McEwan 2001; Yoshiyama et al. 2001). As an example, the flood of 1861–  
6 1862 buried much of the bottomlands along the lower Yuba River under sand deposits  
7 averaging two to seven feet deep (Kelley 1989). By 1876 the channel of the lower Yuba  
8 River reportedly had become completely filled, and what remained of the adjoining  
9 agricultural lands was covered with sand and gravel (Kelley 1989; CDFG 1993) — a  
10 marked deterioration of the river as salmon habitat (Yoshiyama et al. 2001).

11 To control flooding and the downstream movement of sediment, construction of several  
12 man-made instream structures on the Yuba River occurred during the early 1900s. A  
13 structure referred to as Barrier No. 1, built in 1904 and 1905, was located 1 mile below  
14 Parks Bar Bridge near Smartsville and was destroyed by flood waters in March 1907  
15 (Sumner and Smith 1939). This barrier probably hindered salmon upstream movement  
16 (Sumner and Smith 1939). In 1906, the California Debris Commission, a partnership  
17 between the Federal Government and the State of California, constructed Daguerre Point  
18 Dam, specifically to hold back mining debris. In 1910, the Yuba River was diverted over  
19 the new dam. This approximately 24-foot high dam retained the debris, but made it  
20 difficult for spawning fish to migrate upstream, although salmon reportedly did surmount  
21 the dam in occasional years because they were reportedly observed in large numbers in  
22 the North Yuba River at Bullards Bar during the early 1920s (Yoshiyama et al. 2001).  
23 Two fishways, one for low water and the other for high water, were constructed at  
24 Daguerre Point Dam prior to the floods of 1927-1928 (Clark 1929), when the fish ladders  
25 were destroyed, and were not replaced until 1938, leaving a 10-year period when  
26 upstream fish passage at Daguerre Point Dam was blocked (CDFG 1991). A fish ladder  
27 was constructed at the south end of Daguerre Point Dam in 1938 and was generally  
28 ineffective (CDFG 1991), but during the fall of 1938, “*several salmon were reported*  
29 *seen below the Colgate Head Dam on the North Fork of the Yuba, 35 miles above*  
30 *Daguerre Point Dam.*” (Sumner and Smith 1939).

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1 Upstream of Daguerre Point Dam, the 260-foot-high Englebright Dam was authorized in  
2 1935 to hold back hydraulic mining debris, and was constructed in 1941 by the California  
3 Debris Commission. Englebright Dam was not authorized to provide fish passage,  
4 therefore it has no fish ladders and blocks anadromous fish access to all areas upstream of  
5 the dam (Eilers 2008; PG&E 2008; DWR 2009). The dam restricts anadromous fish to  
6 the lower 24 miles of the Yuba River.

7 There is limited information on the historical population size of spring-run Chinook  
8 salmon in the Yuba River. Historical accounts indicate that “large numbers” of Chinook  
9 salmon may have been present as far upstream as Downieville on the North Fork Yuba  
10 River (Yoshiyama et al. 1996). Due to their presence high in the watershed, Yoshiyama  
11 et al. (1996) concluded that these fish were spring-run Chinook salmon.

12 For the Middle Fork Yuba River, Yoshiyama et al. (2001) concluded that direct  
13 information was lacking on historic abundance and distribution of salmon, and they  
14 conservatively considered the 10-foot falls located 1.5 miles above the mouth of the  
15 Middle Fork Yuba River was the upstream limit of salmon distribution.

16 Yoshiyama et al. (2001) report that little is known of the original distribution of salmon  
17 in the South Fork Yuba River where the Chinook salmon population was severely  
18 depressed and upstream access was obstructed by dams when CDFW began surveys in  
19 the 1930s. Sumner and Smith (1939) stated that the “*South Fork of the Yuba is not*  
20 *considered an angling stream in its 24 miles below the mouth of Poorman Creek, where*  
21 *slickens\* (pulverized rock) from the Spanish Mine turns the river a muddy grey.*” They  
22 also reported that in “*Poorman Creek, cyanide poisoning may have done more harm than*  
23 *the slickens... It was evident that some strong poison was entering the stream with the*  
24 *tailings. An occasional heavy dose of cyanide would kill off fish and fish food...*”  
25 Yoshiyama et al. (2001) consider the cascade, with at least a 12-foot drop, located 0.5  
26 mile below the juncture of Humbug Creek, which was as essentially the historical  
27 upstream limit of salmon during most years of natural streamflows.

28 Clark (1929) reported that the salmon spawning grounds extended from the mouth of the  
29 lower Yuba River upstream to the town of Smartsville, but that very few salmon  
30 (evidently spring-run) went farther upstream past that point. Sumner and Smith (1940)

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1 report that salmon ascended in considerable numbers up to Bullard's Bar Dam on the  
2 North Fork Yuba River while it was being constructed (1921-1924). In their 1938 survey  
3 of Yuba River salmon populations, Sumner and Smith (1940) stated that the height of the  
4 dams in the Yuba River blocked all potential salmon and steelhead runs upstream of the  
5 barriers (Sumner and Smith 1940). However, Sumner and Smith (1940) describe the  
6 ladders as "*a rather ineffectual fishway... That few fish have been able to use it...is*  
7 *testified to by the almost universal belief among local residents that at present no fish*  
8 *ever come above the dam.*" In addition, the fall-run Chinook salmon run was reportedly  
9 destroyed at least temporarily, and many miles of streams rendered unfit for trout  
10 (Sumner and Smith 1939).

11 In 1951, two functional fish ladders were installed by the State of California and it was  
12 stated that "*With ladders at both ends, the fish have no difficulty negotiating this barrier*  
13 *at any water stage.*" (CDFG 1953).

14 CDFG (1991) reports that a small spring-run Chinook salmon population historically  
15 occurred in the lower Yuba River but the run virtually disappeared by 1959, presumably  
16 due to the effects of water diversion and hydraulic developments on the river (Fry 1961).  
17 As of 1991, a remnant spring-run Chinook salmon population reportedly persisted in the  
18 lower Yuba River downstream of Englebright Dam, maintained by fish produced in the  
19 lower Yuba River, fish straying from the Feather River, or fish previously and  
20 infrequently stocked from the FRFH (CDFG 1991).

21 In the 1990s, relatively small numbers of Chinook salmon that exhibit spring-run  
22 phenotypic characteristics were observed in the lower Yuba River (CDFG 1998).  
23 Although precise escapement estimates are not available, the USFWS testified at the  
24 1992 SWRCB lower Yuba River hearing that "*...a population of about 1,000 adult*  
25 *spring-run Chinook salmon now exists in the lower Yuba River*" (San Francisco Bay  
26 RWQCB 2006 as cited in NMFS 2009).

#### 27 **4.2.5 General Life History and Habitat Requirements**

28 This section presents a general overview of lifestage-specific information (e.g., adult  
29 immigration and holding, adult spawning, embryo incubation, juvenile rearing and

1 outmigration) for the Central Valley spring-run Chinook salmon ESU. Then, this section  
 2 specifically focuses and provides information on lifestage specific temporal and spatial  
 3 distributions for spring-run Chinook salmon in the lower Yuba River. Recently, the  
 4 RMT developed representative temporal distributions for specific spring-run Chinook  
 5 salmon lifestages through review of previously conducted studies, as well as recent and  
 6 currently ongoing data collection activities of the M&E Program (**Table 4-1**). The  
 7 resultant lifestage periodicities encompass the majority of activity for a particular  
 8 lifestage, and are not intended to be inclusive of every individual in the population (RMT  
 9 2010; RMT 2013).

10 Four distinct runs of Chinook salmon spawn in the Sacramento-San Joaquin River  
 11 system, with each run named for the season when the majority of the run enters  
 12 freshwater as adults. The primary characteristic distinguishing spring-run Chinook  
 13 salmon from the other runs of Chinook salmon is that adult spring-run Chinook salmon  
 14 enter their natal streams during the spring, and hold in areas downstream of spawning  
 15 grounds during the summer months until their eggs fully develop and become ready  
 16 for spawning.

17 **Table 4-1. Lifestage-specific periodicities for spring-run Chinook salmon in the lower Yuba**  
 18 **River (Source: RMT 2013).**

Lifestage	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<b>Spring-run Chinook Salmon</b>												
<b>Adult Immigration and Holding</b>												
<b>Spawning</b>												
<b>Embryo Incubation</b>												
<b>Fry Rearing</b>												
<b>Juvenile Rearing</b>												
<b>Juvenile Downstream Movement</b>												
<b>Smolt (Yearling+) Emigration</b>												

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#### 1 4.2.5.1 Adult Immigration and Holding

2 Adult spring-run Chinook salmon immigration and holding in California's Central Valley  
3 has been reported to occur from mid-February through September (CDFG 1998; Lindley  
4 et al. 2004). Spring-run Chinook salmon are known to use the Sacramento River  
5 primarily as a migratory corridor to holding and spawning areas located in upstream  
6 tributaries. For the mainstem Sacramento River, all of the potential spring-run Chinook  
7 salmon holding habitat is located upstream from the Red Bluff Diversion Dam and  
8 downstream of Keswick Dam (CDFG 1998).

9 Suitable water temperatures for adult upstream migration reportedly range between 57°F  
10 and 67°F (NMFS 1997). In addition to suitable water temperatures, adequate flows are  
11 required to provide migrating adults with olfactory and other cues needed to locate their  
12 spawning reaches (CDFG 1998). The primary characteristic distinguishing spring-run  
13 Chinook salmon from the other runs of Chinook salmon is that adult spring-run Chinook  
14 salmon hold in areas downstream of spawning grounds during the summer months until  
15 their eggs fully develop and become ready for spawning. NMFS (1997) states,  
16 *"Generally, the maximum temperature for adults holding, while eggs are maturing, is*  
17 *about 59-60°F, but adults holding at 55-56°F have substantially better egg viability."*

18 For the lower Yuba River, adult spring-run Chinook salmon immigration and holding has  
19 previously been reported to primarily occur from March through October (Vogel and  
20 Marine 1991; YCWA et al. 2007), with upstream migration generally peaking in May  
21 (SWRI 2002). The RMT's examination of preliminary data obtained since the VAKI  
22 Riverwatcher infrared and videographic sampling system has been operated (2003 –  
23 present) found variable temporal modalities of Chinook salmon ascending the fish  
24 ladders at Daguerre Point Dam. The RMT (2013) identified the spring-run Chinook  
25 salmon adult immigration and holding period as extending from April  
26 through September.

27 Previously, it has been reported that spring-run Chinook salmon in the lower Yuba River  
28 hold over during the summer in the deep pools and cool water downstream of the  
29 Narrows I and Narrows II powerhouses, or further downstream in the Narrows Reach  
30 (CDFG 1991; SWRCB 2003), where water depths can exceed 40 feet (YCWA et al.

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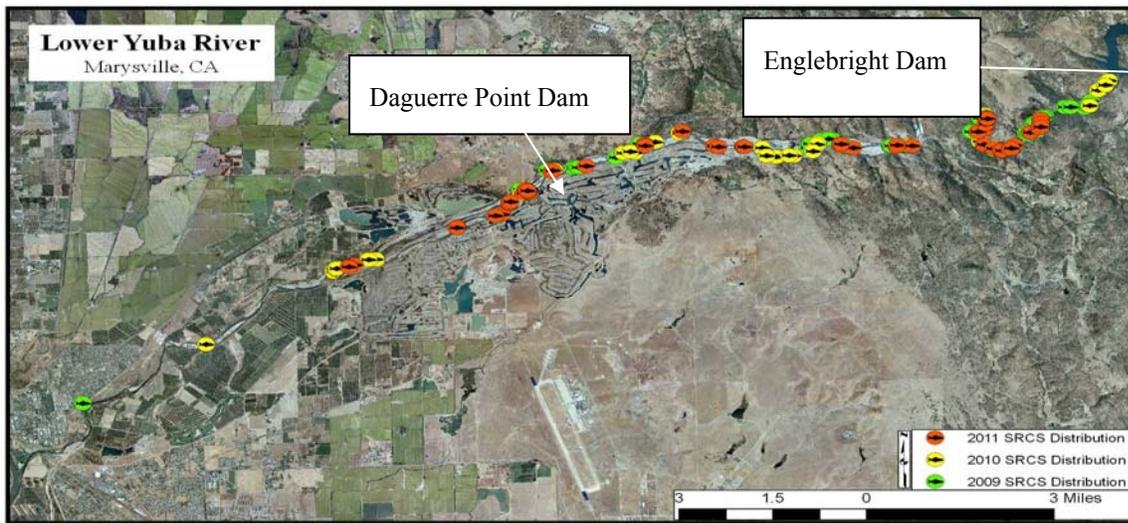
1 2007). Congregations of adult Chinook salmon (approximately 30 to 100 fish) have been  
2 observed in the outlet pool at the base of the Narrows II Powerhouse, generally during  
3 late August or September when the powerhouse is shut down for maintenance. During  
4 this time period, the pool becomes clear enough to see the fish (M. Tucker, NMFS, pers.  
5 comm. 2003; S. Onken, YCWA, pers. comm. 2004). While it is difficult to visually  
6 distinguish spring-run from fall-run Chinook salmon in this situation, the fact that these  
7 fish are congregated this far up the river at this time of year indicates that some of them  
8 are likely to be spring-run Chinook salmon (NMFS 2007).

9 Past characterizations of spring-run Chinook salmon distributions from available  
10 literature on the lower Yuba River have provided some anecdotal references to behavioral  
11 run details (such as migration timing and areas of holding and spawning), but the  
12 referenced information has not provided or referenced the basis for these descriptions.  
13 Spring-run Chinook salmon have been reported to migrate immediately to areas upstream  
14 of the Highway 20 Bridge after entering the lower Yuba River from March through  
15 October (Vogel and Marine 1991; YCWA et al. 2007), and then over-summer in deep  
16 pools located downstream of the Narrows 1 and 2 powerhouses, or further downstream in  
17 the Narrows Reach through the reported spawning period of September through  
18 November (CDFG 1991; SWRCB 2003).

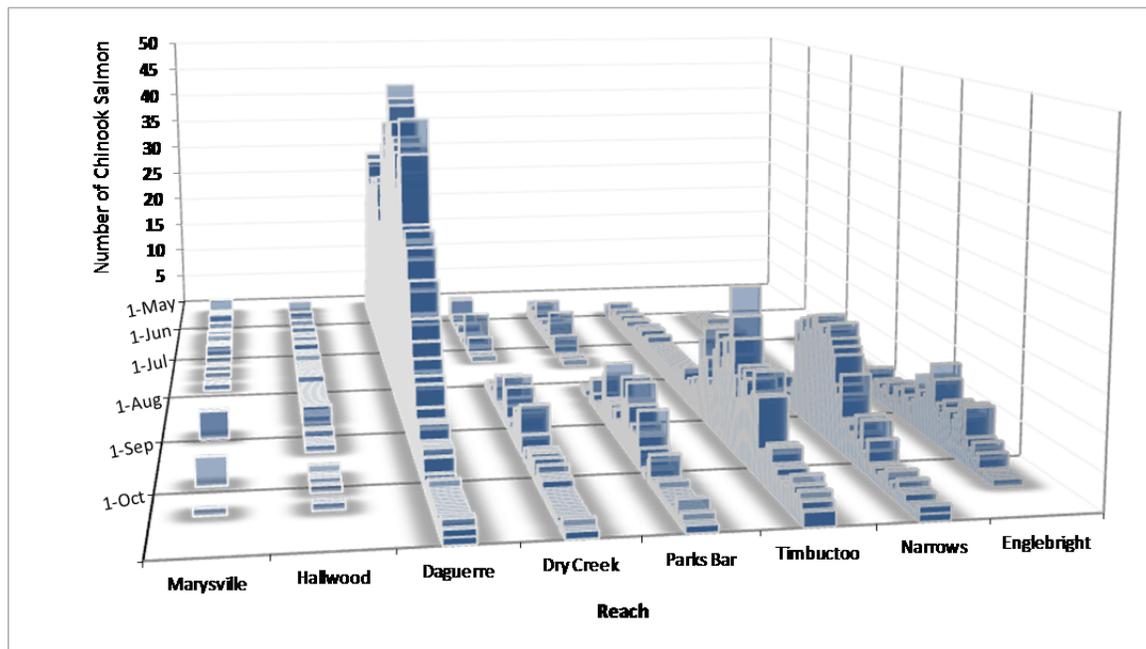
19 The RMT's (2013) examination of preliminary data obtained since the VAKI  
20 Riverwatcher infrared and videographic sampling system has been operated (2003 –  
21 present) found variable temporal modalities of Chinook salmon ascending the fish  
22 ladders at Daguerre Point Dam. The RMT's 3-year acoustic telemetry study of adult  
23 spring-run Chinook salmon tagged downstream of Daguerre Point Dam during the  
24 phenotypic adult upstream migration period has provided new information to better  
25 understand adult spring-run Chinook salmon temporal and spatial distributions in the  
26 lower Yuba River. The results from the Vaki Riverwatcher monitoring, and particularly  
27 from the acoustic telemetry study found past characterizations of temporal and spatial  
28 distributions to be largely unsupported, as phenotypic adult spring-run Chinook salmon  
29 were observed to exhibit a much more diverse pattern of movement, and holding  
30 locations in the lower Yuba River were more expansive than has been previously  
31 reported (RMT 2013).

1 Although some of the acoustically-tagged spring-run Chinook salmon were observed to  
2 adhere to other previously reported characterizations, observations from the telemetry  
3 study also identified that a large longitudinal extent of the lower Yuba River was  
4 occupied by the tagged phenotypic adult spring-run Chinook salmon during immigration  
5 and holding periods (**Figure 4-1**). Figure 4-1 displays all individual fish detections  
6 obtained during the RMT's mobile acoustic tracking surveys conducted from May 2009  
7 until November 2011 (RMT 2013).

8 Also, temporal migrations to areas upstream of Daguerre Point Dam occurred over an  
9 extended period of time (**Figure 4-2**). The tagged phenotypic adult spring-run Chinook  
10 salmon in the lower Yuba River actually migrated upstream of Daguerre Point Dam from  
11 May through September, and utilized a broad expanse of the lower Yuba River during the  
12 summer holding period, including areas as far downstream as Simpson Lane Bridge (i.e.,  
13 ~RM 3.2), and as far upstream as the area just below Englebright Dam. A longitudinal  
14 analysis of acoustic tag detection data indicated that distributions were non-random, and  
15 that the tagged spring-run Chinook salmon were selecting locations for holding.



16  
17 **Figure 4-1. Spatial distribution of all individual acoustically-tagged adult phenotypic**  
18 **spring-run Chinook salmon (SRCS) detections obtained from the mobile tracking surveys**  
19 **conducted during 2009, 2010 and 2011 (Source: RMT 2013).**



1  
 2 **Figure 4-2. Spatial and temporal distribution of all individual acoustically-tagged adult**  
 3 **phenotypic spring-run Chinook salmon detected from the mobile tracking surveys**  
 4 **conducted during 2009, 2010 and 2011 in the lower Yuba River (Source: RMT 2013).**

5 The area of the river between Daguerre Point Dam and the Highway 20 Bridge was  
 6 largely used as a migratory corridor by the tagged adult spring-run Chinook salmon  
 7 during all three years of the study (RMT 2013). Telemetry data in this area demonstrated  
 8 relatively brief periods of occupation, characterized by sequential upstream detections as  
 9 individually-tagged fish migrated through this area. By contrast, frequent and sustained  
 10 detections were observed from the Highway 20 Bridge upstream to Englebright Dam  
 11 (RMT 2013).

12 Examination of individual detection data indicated that tagged phenotypic adult spring-  
 13 run Chinook salmon that moved upstream of Daguerre Point Dam had generally passed  
 14 through the Daguerre Point Dam fish ladders by the end of September during all three  
 15 years (RMT 2013). Acoustic tag detection data were used to discern tagged spring-run  
 16 Chinook salmon residing in holding areas during June, July and August, and shifting to  
 17 spawning areas during September into early October. This observation was repeated  
 18 during all three years of the study, and in all occupied reaches. Telemetry data  
 19 demonstrated that the majority of tagged phenotypic adult spring-run Chinook salmon  
 20 that ascended the ladders at Daguerre Point Dam also continued to move farther upstream

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1 to the Timbuctoo, Narrows, and Englebright Dam reaches during September, coincident  
2 with the initiation of spawning activity (RMT 2013).

3 YCWA (2013) used the RMT's 2009-2011 acoustic tagging study data to evaluate  
4 movements of the individual acoustically-tagged spring-run Chinook salmon and  
5 potential relationships between changes in flow. Visual examination of the time series  
6 plots of daily locations of individual acoustically-tagged Chinook salmon and mean daily  
7 flows at the Smartsville Gage showed highly variable behavior among individuals on a  
8 daily basis within and among years. However, several general patterns of fish movement  
9 in relationship to flow are apparent.

- 10  Abrupt upstream movement coinciding with an increase in flow
- 11  Abrupt upstream movement coinciding with a decrease in flow
- 12  Abrupt downstream movement coinciding with a decrease in flow
- 13  Abrupt upstream movement occurring after an increase in flow

14 YCWA (2013) found that most of the individual movements of acoustically-tagged  
15 spring-run Chinook salmon potentially associated with a change in Smartsville flow were  
16 abrupt upstream movements occurring concurrently with a noticeable decrease in flow.  
17 Additional notable observations included some individuals that abruptly moved upstream  
18 in the days following a reduction in flow.

19 Observed movements of individual spring-run Chinook salmon identified during 2009  
20 generally occurred within the time period from about mid-May to early September, and  
21 generally occurred over a period ranging from one to nine days. Most of the observed  
22 movements identified during 2010 occurred during early to mid-June, with a few  
23 movements occurring during August, and generally occurred over a period ranging from  
24 about one to seven days. The identified movements during 2011 generally occurred  
25 during late August into early September, and generally occurred over a period ranging  
26 from about one to five days. Because spring-running Chinook salmon immigrated into  
27 the lower Yuba River later in 2011 than during 2009 and 2010, and were not captured  
28 and acoustically-tagged until July, no potential relationships between fish movement and  
29 flow reductions during the spring months could be evaluated for 2011.

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1 More than half (40 out of 60) of the identified movements of Chinook salmon over the  
2 three years that were potentially associated with a concurrent change in flow consisted of  
3 upstream movements coinciding with a large decrease in flow (measured at the  
4 Smartsville Gage). Most of the identified upstream movements occurring coincident to a  
5 decrease in flow occurred when flow decreased substantially during a 1 to 2 week period  
6 in late August to early September and/or during a 1 to 2 week period during May or  
7 June, depending on the year. In other words, the most common potential relationship  
8 identified between spring-run Chinook salmon movement and flow was an abrupt and  
9 continued movement upstream to the upper reaches during a large reduction in mean  
10 daily Smartsville flow (38 to 68% reduction in flow) occurring over about 1 to 2 weeks.

#### 11 **4.2.5.2 Adult Spawning**

12 In the Central Valley, spawning has been reported to primarily occur from September to  
13 November, with spawning peaking in mid- September (DWR 2004c; Moyle 2002; Vogel  
14 and Marine 1991). Within the ESU, spring-run Chinook salmon spawn in accessible  
15 reaches of the upper Sacramento River, Antelope Creek, Battle Creek, Beegum Creek,  
16 Big Chico Creek, Butte Creek, Clear Creek, Deer Creek, Mill Creek, Feather River, and  
17 the Yuba River (CDFG 1998).

18 All of the potential spring-run Chinook salmon spawning habitat in the mainstem  
19 Sacramento River is located upstream from the Red Bluff Diversion Dam and  
20 downstream of Keswick Dam (CDFG 1998). It has been reported that in some years high  
21 water temperatures would prevent spring-run Chinook salmon egg and embryo survival  
22 (USFWS 1990 as cited in CDFG 1998). During years of low storage in Shasta Reservoir  
23 and under low flow releases, water temperatures exceed 56°F downstream of Keswick  
24 Dam during critical months for spring-run Chinook salmon spawning and egg incubation  
25 (YCWA et al. 2007).

26 In general, Central Valley spring-run Chinook salmon have been reported to spawn at the  
27 tails of holding pools (Moyle 2002; NMFS 2007). Redd sites are apparently chosen in  
28 part by the presence of subsurface flow. Chinook salmon usually seek a mixture of gravel  
29 and small cobbles with low silt content to build their redds. Characteristics of spawning  
30 habitats that are directly related to flow include water depth and velocity. Chinook

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1 salmon spawning reportedly occurs in water velocities ranging from 1.2 feet/sec to 3.5  
2 feet/sec, and spawning typically occurs at water depths greater than 0.5 feet (YCWA  
3 et al. 2007).

4 For the lower Yuba River, the spring-run Chinook salmon spawning period has been  
5 reported to extend from September through November (CDFG 1991; YCWA et al. 2007).  
6 Limited reconnaissance-level redd surveys conducted by CDFW since 2000 during late  
7 August and September have detected spawning activities beginning during the first or  
8 second week of September. They have not detected a bimodal distribution of spawning  
9 activities (i.e., a distinct spring-run spawning period followed by a distinct fall-run  
10 Chinook salmon spawning period), and instead have detected a slow build-up of  
11 spawning activities starting in early September and transitioning into the main fall-run  
12 spawning period.

13 The RMT's (2013) examination of the 2009, 2010 and 2011 acoustically-tagged spring-  
14 run Chinook salmon data revealed a consistent pattern in fish movement. In general,  
15 acoustically-tagged spring-run Chinook salmon exhibited an extended holding period,  
16 followed by a rapid movement into upstream areas (upper Timbuctoo Reach, Narrows  
17 Reach, and Englebright Reach) during September. Then, a period encompassing  
18 approximately one week was observed when fish held at one specific location, followed  
19 by rapid downstream movement. The approximate one-week period appeared to be  
20 indicative of spawning events, which ended by the first week in October. These  
21 observations, combined with early redd detections and initial carcasses appearing in the  
22 carcass surveys (see below), suggest that the spring-run Chinook salmon spawning period  
23 in the lower Yuba River may be of shorter duration than previously reported, extending  
24 from September 1 through mid-October (RMT 2013).

25 The earliest spawning (presumed to be spring-run Chinook salmon) generally occurs in  
26 the upper reaches of the highest quality spawning habitat (i.e., below the Narrows pool)  
27 and progressively moves downstream throughout the fall-run Chinook salmon spawning  
28 season (NMFS 2007). Spring-run Chinook salmon spawning in the lower Yuba River is  
29 believed to occur upstream of Daguerre Point Dam. USFWS (2007) collected data from  
30 168 Chinook salmon redds in the lower Yuba River on September 16-17, 2002 and

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1 September 23-26, 2002, considered to be spring-run Chinook salmon redds. The redds  
2 were all located above Daguerre Point Dam. During the pilot redd survey conducted  
3 from the fall of 2008 through spring of 2009, the RMT (2010a) report that the vast  
4 majority (96%) of fresh Chinook salmon redds constructed by the first week of October  
5 2008, potentially representing spring-run Chinook salmon, were observed upstream of  
6 Daguerre Point Dam. Similar distributions were observed during the 2010 and 2011 redd  
7 surveys, when weekly redd surveys were conducted. About 97 and 96% of the fresh  
8 Chinook salmon redds constructed by the first week of October were observed upstream  
9 of Daguerre Point Dam during 2009 and 2010, respectively (RMT 2013).

#### 10 **4.2.5.3 Embryo Incubation**

11 The spring-run Chinook salmon embryo incubation period encompasses the time period  
12 from egg deposition through hatching, as well as the additional time while alevins remain  
13 in the gravel while absorbing their yolk sacs prior to emergence.

14 The length of time for spring-run Chinook salmon embryos to develop depends largely  
15 on water temperatures. In well-oxygenated intragravel environs where water temperatures  
16 range from about 41°F to 55.4°F embryos hatch in 40 to 60 days and remain in the gravel  
17 as alevins for another 4 to 6 weeks, usually after the yolk sac is fully absorbed (NMFS  
18 2009). In Butte and Big Chico creeks, emergence occurs from November through  
19 January, and in the colder waters of Mill and Deer creeks, emergence typically occurs  
20 from January through as late as May (Moyle 2002).

21 In the lower Yuba River, the RMT (2013) concluded that spring-run Chinook salmon  
22 embryo incubation period generally extends from September through December.

#### 23 **4.2.5.4 Juvenile Rearing and Outmigration**

24 After emerging, Chinook salmon fry tend to seek shallow, nearshore habitat with slow  
25 water velocities and move to progressively deeper, faster water as they grow. However,  
26 fry may disperse downstream, especially if high-flow events correspond with emergence  
27 (Moyle 2002). Spring-run juveniles may emigrate as fry soon after emergence, rear in  
28 their natal streams for several months prior to emigration as young-of-the-year, or remain  
29 in their natal streams for extended periods and emigrate as yearlings. Information

---

1 regarding the duration of rearing and timing of emigration of spring-run Chinook salmon  
2 in the Central Valley is summarized in NMFS (2009), much of which is presented herein.

3 Upon emergence from the gravel, juvenile spring-run Chinook salmon may reside in  
4 freshwater for 12 to 16 months, but some migrate to the ocean as young-of-the-year fish  
5 in the winter or spring months within eight months of hatching (CALFED 2000). The  
6 average size of fry migrants (approximately 40 mm between December and April in Mill,  
7 Butte and Deer creeks) reflects a prolonged emergence of fry from the gravel (Lindley  
8 et al. 2004).

9 The timing of juvenile emigration from the spawning and rearing grounds varies among  
10 the tributaries of origin, and can occur during the period extending from October through  
11 April (Vogel and Marine 1991). Studies in Butte Creek (Ward et al. 2003) found the  
12 majority of spring-run migrants to be fry, moving downstream primarily during  
13 December, January and February, and that these movements appeared to be influenced by  
14 flow. Small numbers of spring-run juveniles remained in Butte Creek to rear and migrate  
15 later in the spring. Some juveniles continue to rear in Butte Creek through the summer  
16 and emigrate as yearlings from October to February, with peak yearling emigration  
17 occurring in November and December (CDFG 1998). Juvenile emigration patterns in  
18 Mill and Deer creeks are very similar to patterns observed in Butte Creek, with the  
19 exception that Mill and Deer creek juveniles typically exhibit a later young-of-the-year  
20 migration and an earlier yearling migration (Lindley et al. 2004). In contrast, data  
21 collected on the Feather River suggests that the bulk of juvenile emigration occurs during  
22 November and December (Painter et al. 1977). Seesholtz et al. (2003) speculate that  
23 because juvenile rearing habitat in the Low Flow Channel of the Feather River is limited,  
24 juveniles may be forced to emigrate from the area early due to competition for resources.

25 In general, juvenile Chinook salmon have been collected by electrofishing and observed  
26 by snorkeling throughout the lower Yuba River, but with higher abundances above  
27 Daguerre Point Dam (Beak 1989; CDFG 1991; Kozlowski 2004). This may be due to  
28 larger numbers of spawners, greater amounts of more complex, high-quality cover, and  
29 lower densities of predators such as striped bass and American shad, which reportedly are  
30 restricted to areas below the dam (YCWA et al. 2007). During juvenile rearing and

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1 outmigration, salmonids prefer stream margin habitats with sufficient depths and  
2 velocities to provide suitable cover and foraging opportunities. Juvenile Chinook salmon  
3 reportedly utilize river channel depths ranging from 0.9 feet to 2.0 feet, and most  
4 frequently are in water with velocities ranging from 0 feet/sec to 1.3 feet/sec (Raleigh  
5 et al. 1986).

6 Juvenile snorkeling surveys conducted in the lower Yuba River during 2012 indicate that  
7 juvenile Chinook salmon in the lower Yuba River initially prefer slower, shallower  
8 habitat, and move into faster and deeper water as they grow. RMT (2013) reported that  
9 the vast majority of observations of juvenile Chinook salmon in the lower Yuba River  
10 occurred in water velocities and depths indicative of slackwater and slow glide  
11 mesohabitats. Juvenile Chinook salmon are known to prefer slower water habitats than  
12 many other members of *Oncorhynchus* (Quinn 2005), and have been previously reported  
13 to actively seek out slow backwaters, pools, or floodplain habitat for rearing (Sommer et  
14 al. 2001; Jeffres et al. 2008). The snorkeling data collected by the RMT during 2012 are  
15 generally consistent with other data available for multiple rivers (Bjornn and Reiser  
16 1991). Juvenile Chinook salmon in the 30-50 mm size class tended to occupy shallower  
17 habitats than larger (and presumably older) individuals, which is consistent with other  
18 observations of salmonids (e.g., Bjornn and Reiser 1991). Similarly, juvenile Chinook  
19 salmon showed a clear preference for faster water (up to an average of about 1.8 ft/s) as  
20 they grew, consistent with trends found with salmonids in other rivers (Bjornn and  
21 Reiser 1991).

22 Based upon review of available information, the RMT (2010b) recently identified the  
23 spring-run Chinook salmon fry rearing period as extending from mid-November through  
24 March, the juvenile rearing period extending year-round, and the young-of-year (YOY)  
25 emigration period extending from November through mid-July. Associated with the  
26 previously described shortened duration of spring-run Chinook salmon spawning, the fry  
27 rearing period is estimated to extend from mid-November through mid-February (RMT  
28 2013). Updated characterization of the juvenile (YOY) emigration (i.e., downstream  
29 movement) period extends from mid-November through June (RMT 2013).

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1 In the lower Yuba River, CDFW has conducted juvenile salmonid outmigration  
2 monitoring by operating rotary screw traps (RSTs) near Hallwood Boulevard, located  
3 approximately 6 RM upstream from the city of Marysville. CDFW's RST monitoring  
4 efforts generally extended from fall (October or November) through winter, and either  
5 into spring (June) or through the summer (September) annually from 1999 to 2006. The  
6 RMT took over operation of the year-round RST effort in the fall of 2006, and continued  
7 operations through August 2009 (RMT 2013).

8 Analyses of CDFW RST data indicate that most Chinook salmon juveniles move  
9 downstream past the Hallwood Boulevard location prior to May of each year. For the 5  
10 years of data included in the analyses, 97.5 to 99.2% of the total numbers of juvenile  
11 Chinook salmon were captured by May 1 of each year. The percentage of the total  
12 juvenile Chinook salmon catch moving downstream past the Hallwood Boulevard  
13 location each year ranged from 0.4 to 1.3% during May, and 0 to 1.2% during June  
14 (YCWA et al. 2007). During the 2007/2008 sampling period, 95% of all juvenile  
15 Chinook salmon were captured by June 2, 2008 (Campos and Massa 2010a). Analysis of  
16 the fitted distribution of weekly juvenile Chinook salmon catch at the Hallwood  
17 Boulevard RST site from survey year 1999 through 2008 revealed that most emigration  
18 occurred from late-December through late-April in each survey year (RMT 2013).  
19 Approximately 95% of the observed catch across all years based on the fitted distribution  
20 occurred by April 30 (RMT 2013).

21 Overall, most (about 84%) of the juvenile Chinook salmon were captured at the  
22 Hallwood Boulevard RSTs soon after emergence from November through February, with  
23 relatively small numbers continuing to be captured through June. Although not  
24 numerous, captures of (oversummer) holdover juvenile Chinook salmon ranging from  
25 about 70 to 140 mm FL, primarily occurred from October through January with a few  
26 individuals captured into March (Massa 2005; Massa and McKibbin 2005). These fish  
27 likely reared in the river over the previous summer, representing an extended juvenile  
28 rearing strategy characteristic of spring-run Chinook salmon. During the 2007/2008  
29 sampling period, 33 Chinook salmon that met this criterion were observed at the  
30 Hallwood Boulevard RST site from mid-December through January. Juvenile Chinook  
31 salmon captured during the fall and early winter (October-January) larger than 70 mm are

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1 likely exhibiting an extended rearing strategy in the lower Yuba River (Campos and  
2 Massa 2010a).

3 For the sampling periods extending from 2001 to 2005, CDFW identified specific runs  
4 based on sub-samples of lengths of all juvenile Chinook salmon captured in the RSTs by  
5 using the length-at-time tables developed by Fisher (1992), as modified by S. Greene  
6 (DWR 2003b). Although the veracity of utilization of the length-at-time tables for  
7 determining the run type of Chinook salmon in the Yuba River has not been ascertained,  
8 based on the examination of run-specific determinations, in the lower Yuba River the vast  
9 majority (approximately 94%) of spring-run Chinook salmon were captured as post-  
10 emergent fry during November and December, with a relatively small percentage (nearly  
11 6%) of individuals remaining in the lower Yuba River and captured as YOY from  
12 January through March. Only 0.6% of the juvenile Chinook salmon identified as spring-  
13 run was captured during April, and only 0.1% during May, and none were captured  
14 during June (YCWA et al. 2007). The above summary of juvenile Chinook salmon  
15 emigration monitoring studies in the Yuba River is most consistent with the temporal  
16 trends of spring-run Chinook salmon outmigration reported for Butte and Big Chico  
17 creeks (YCWA et al. 2007).

#### 18 **4.2.5.5 Smolt Emigration**

19 For the Central Valley, it has been reported that while some spring-run Chinook salmon  
20 emigrate from natal streams soon after emergence during the winter and early-spring  
21 (NMFS 2004a), some may spend as long as 18 months in freshwater and move  
22 downstream as smolts during the first high flows of the winter, which typically occur  
23 from November through January (CDFG 1998; USFWS 1995). In the Sacramento River  
24 drainage, spring-run Chinook salmon smolt emigration reportedly occurs from October  
25 through March (CDFG 1998). In Butte Creek, some juvenile spring-run Chinook salmon  
26 rear through the summer and emigrate as yearlings from October to February, with peak  
27 yearling emigration occurring in November and December (CDFG 1998). In the Feather  
28 River, some spring-run Chinook salmon smolts reportedly emigrate from the Feather  
29 River system from October through June (B. Cavallo, DWR, pers. comm. 2004).

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1 Although it has been previously suggested that spring-run Chinook salmon smolt  
2 emigration generally occurs from November through June in the lower Yuba River  
3 (CALFED and YCWA 2005; CDFG 1998; SWRI 2002), recent (1999-2005), CDFW  
4 monitoring data indicate that the vast majority of spring-run Chinook salmon emigrate as  
5 post-emergent fry during November and December. There were some captures of (over-  
6 summer) holdover juvenile Chinook salmon ranging from about 70 to 140 mm FL, which  
7 primarily occurred from October through January with a few individuals captured into  
8 March (Massa 2005; Massa and McKibbin 2005). These fish likely reared in the river  
9 over the previous summer, representing an extended juvenile rearing strategy  
10 characteristic of spring-run Chinook salmon. During the 2007/2008 sampling period, 33  
11 Chinook salmon that met this criterion were observed at the Hallwood Boulevard RST  
12 site from mid-December through January. Juvenile Chinook salmon captured during the  
13 fall and early winter (October-January) larger than 70 mm are likely exhibiting an  
14 extended rearing strategy in the lower Yuba River (Campos and Massa 2010a).

15 Based upon review of available information, the RMT (2013) recently identified the  
16 spring-run Chinook salmon smolt (yearling+) outmigration period as extending from  
17 October through mid-May.

#### 18 **4.2.5.6 Lifestage-Specific Water Temperature Suitabilities**

19 During November 2010, the RMT prepared a technical memorandum (RMT 2010b) to  
20 review the appropriateness of the water temperature regime associated with  
21 implementation of the Yuba Accord using previously available data and information,  
22 updated in consideration of recent and ongoing monitoring activities conducted by the  
23 RMT since the pilot programs were initiated in 2006. The RMT's objectives for that  
24 memorandum were to review and update the lifestage periodicities of target species in the  
25 lower Yuba River, identify the appropriate thermal regime for target fish species taking  
26 into account individual species and lifestage water temperature requirements, identify  
27 water temperature index values, assess the probability of occurrence that those water  
28 temperature index values would be achieved with implementation of the Yuba Accord,  
29 and to evaluate whether alternative water temperature regimes are warranted.

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1 Since November 2010, additional water temperature monitoring and life history  
2 investigations of anadromous salmonids in the lower Yuba River have been conducted by  
3 the RMT. An update to the water temperature suitability evaluation in RMT (2010) was  
4 recently conducted by RMT (2013). The water temperature suitability evaluation  
5 conducted for this BA incorporates additional water temperature monitoring data from  
6 what was presented in RMT (2013).

7 Through review of previously conducted studies, as well as recent and currently ongoing  
8 data collection activities of the M&E Program, the RMT (2013) developed the following  
9 representative lifestage-specific periodicities and primary locations for water temperature  
10 suitability evaluations. The locations used for water temperature evaluations correspond  
11 to Smartsville, Daguerre Point Dam, and Marysville.

12     ❑ Adult Immigration and Holding (April through September) – Smartsville,  
13         Daguerre Point Dam, and Marysville

14     ❑ Spawning (September through mid-October) – Smartsville

15     ❑ Embryo Incubation (September through December) – Smartsville

16     ❑ Juvenile Rearing and Outmigration (Year-round) – Daguerre Point Dam and  
17         Marysville

18     ❑ Smolt (Yearling+) Emigration (October through mid-May) – Daguerre Point Dam  
19         and Marysville

20 Lifestage-specific water temperature index values used as evaluation guidelines for  
21 spring-run Chinook salmon were developed based on the information described in  
22 Attachment A to RMT (2010b), as well as additional updated information provided in  
23 Bratovich et al. (2012). These documents present the results of literature reviews that  
24 were conducted to: (1) interpret the literature on the effects of water temperature on the  
25 various lifestages of Chinook salmon and steelhead; (2) consider the effects of short-term  
26 and long-term exposure to constant or fluctuating temperatures; and (3) establish water  
27 temperature index (WTI) values to be used as guidelines for evaluation. Specifically, the  
28 RMT (2013) evaluation adopted the approach established by Bratovich et al. (2012)  
29 which uses the lifestage and species-specific upper tolerance WTI values. These WTI

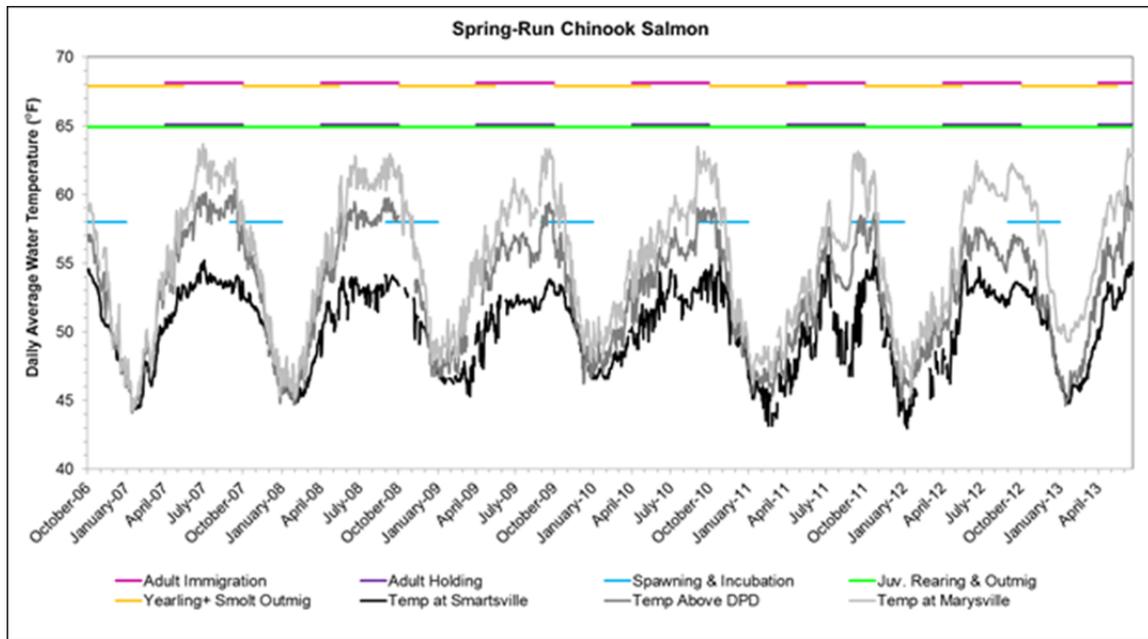
1 values were not meant to be significance thresholds, but instead provide a mechanism by  
 2 which to compare the suitability of the water temperature regimes associated with  
 3 implementation of the Yuba Accord. Spring-run Chinook salmon lifestage-specific WTI  
 4 values are provided in **Table 4-2**. The lifestages and periodicities presented in Table 4-2  
 5 differ from those presented in Table 4-1 due to specific lifestages that have the same or  
 6 distinct upper tolerable WTI values.

7 **Table 4-2. Spring-run Chinook salmon lifestage-specific upper tolerance WTI values.**

Lifestage	Upper Tolerance WTI	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult Migration	68°F												
Adult Holding	65°F												
Spawning	58°F												
Embryo Incubation	58°F												
Juvenile Rearing and Downstream Movement	65°F												
Smolt (Yearling+) Emigration	68°F												

8 Recent water temperature monitoring data in the lower Yuba River are available for the  
 9 period extending from 2006 into June 2013, during which time operations have complied  
 10 with the Yuba Accord. In general, the lowest water temperatures in the lower Yuba  
 11 River are observed during January and February, and water temperatures steadily  
 12 increase until mid-June or July, remain at relatively high values through September  
 13 and steadily decrease thereafter. The coldest water temperatures are observed upstream at  
 14 the Smartsville Gage, intermediate water temperatures occur at Daguerre Point Dam, and  
 15 the warmest temperatures are observed downstream at the Marysville Gage for most  
 16 months of the year. The least amount of spatial variation in water temperature is observed  
 17 during late fall through winter months (i.e., late November through February), when  
 18 water temperatures are similar at the three monitoring locations.

19 **Figure 4-3** displays daily water temperature monitoring results from October 2006  
 20 through late June 2013 at the Smartsville, Daguerre Point Dam, and Marysville water  
 21 temperature gages, superimposed with spring-run Chinook salmon lifestage-specific



1  
2 **Figure 4-3. Monitored lower Yuba River water temperatures and spring-run Chinook**  
3 **salmon upper tolerance WTI values.**

4 upper tolerance WTI values. Water temperatures at all three gages during the period  
5 evaluated are always below the upper tolerance WTI values for smolt (yearling+)  
6 outmigration, juvenile rearing and outmigration, and adult immigration and holding. The  
7 upper tolerance spawning and embryo incubation WTI value is never exceeded at  
8 Smartsville, which is the only location evaluated for spring-run Chinook salmon  
9 spawning and embryo incubation.

#### 10 **4.2.6 Limiting Factors, Threats and Stressors**

11 Limiting factors and threats supporting the listing of the Central Valley spring-run  
12 Chinook salmon ESU are presented in two documents. The first is titled “*Factors for*  
13 *Decline: A Supplement to the Notice of Determination for West Coast Steelhead*” (NMFS  
14 1996). That report concluded that all of the factors identified in section 4(a)(1) of the  
15 ESA have played roles in the decline of steelhead and other salmonids, including  
16 Chinook salmon. The report identifies destruction and modification of habitat,  
17 overutilization of fish for commercial and recreational purposes, and natural and human-  
18 made factors as being the primary reasons for the declines of west coast steelhead and  
19 other salmonids including Chinook salmon. The second document is a supplement to the

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1 document referred to above. This document is titled “*Factors Contributing to the*  
2 *Decline of West Coast Chinook Salmon: An Addendum to the 1996 West Coast Steelhead*  
3 *Factors for Decline Report*” (NMFS 1998a).

4 At the ESU level, more recent descriptions of limiting factors, threats and stressors are  
5 provided in the CVP/SWP OCAP BA (Reclamation 2008), the CVP/SWP OCAP BO  
6 (NMFS 2009a), and the Public Draft Recovery Plan for the Evolutionarily Significant  
7 Units of Sacramento River Winter-run Chinook Salmon and Central Valley Spring-run  
8 Chinook Salmon and the Distinct Population Segment of Central Valley Steelhead  
9 (NMFS Draft Recovery Plan) (NMFS 2009). In addition to the ESU-level discussions,  
10 limiting factors, threats and stressors specifically addressing spring-run Chinook salmon  
11 in the lower Yuba River are discussed in the NMFS Draft Recovery Plan (NMFS 2009).  
12 These documents are incorporated by reference into this BA, and brief summaries of  
13 limiting factors, threats and stressors to spring-run Chinook salmon at the ESU level, and  
14 in the lower Yuba River specifically, are provided below. These brief summaries provide  
15 additional detail, explanation or clarification of limiting factors, threats and stressors in  
16 the lower Yuba River.

#### 17 **4.2.6.1 ESU**

18 According to the NMFS Draft Recovery Plan (NMFS 2009), threats to Central Valley  
19 spring-run Chinook salmon are in three broad categories: (1) loss of historical spawning  
20 habitat; (2) degradation of remaining habitat; and (3) threats to the genetic integrity of the  
21 wild spawning populations from the FRFH spring-run Chinook salmon production  
22 program. As stated in the NMFS (2009), the Central Valley spring-run Chinook salmon  
23 ESU continues to be threatened by habitat loss, degradation and modification, small  
24 hydropower dams and water diversions that reduce or eliminate instream flows during  
25 migration, unscreened or inadequately screened water diversions, excessively high water  
26 temperatures, and predation by non-native species. The potential effects of long-term  
27 climate change also may adversely affect spring-run Chinook salmon and their recovery.  
28 The 2009 NMFS OCAP BO (2009a), summarized below, identified the factors that have  
29 lead to the current status of the species to be habitat blockage, water development and  
30 diversion dams, water conveyance and flood control, land use activities, water quality,

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1 hatchery operations and practices, over-utilization (e.g., ocean commercial and sport  
2 harvest, inland sport harvest), disease and predation, environmental variation (e.g.,  
3 natural environmental cycles, ocean productivity, global climate change), and non-native  
4 invasive species.

5 **HABITAT BLOCKAGE**

6 Hydropower, flood control, and water supply dams of the CVP, SWP, and other  
7 municipal and private entities have permanently blocked or hindered salmonid access to  
8 historical spawning and rearing grounds. As a result of migrational barriers, spring-run  
9 Chinook salmon (as well as winter-run Chinook salmon and steelhead) populations have  
10 been confined to lower elevation mainstems that historically only were used by these  
11 species for migration and rearing. Population abundances have declined in these streams  
12 due to decreased quantity, quality, and spatial distribution of spawning and rearing  
13 habitat (Lindley et al. 2009). Higher temperatures at these lower elevations during late-  
14 summer and fall are also a major stressor to adult and juvenile salmonids.

15 Juvenile downstream migration patterns have been altered by the presence of dams.  
16 Juvenile spring-run Chinook salmon (as well as winter-run) on the mainstem Sacramento  
17 River generally outmigrate earlier than they did historically because they are hatched  
18 considerably farther downstream and now have less distance to travel. Therefore, smolts  
19 in the Sacramento River under present conditions must rear for a longer period of time in  
20 order to reach sizes comparable to those of smolts that historically reared in upstream  
21 reaches above the dams. However, for several months of the year, habitat conditions in  
22 the mainstem Sacramento River do not provide the necessary features for listed  
23 anadromous fish species, especially for an extended period of time.

24 **WATER DEVELOPMENT**

25 The diversion and storage of natural flows by dams and diversion structures on Central  
26 Valley waterways have altered the natural hydrologic cycles on which juvenile and adult  
27 salmonids historically based their migration patterns upon (NMFS 2009a). As much as  
28 60% of the natural historical inflow to Central Valley watersheds and the Delta has been  
29 diverted for human uses. Dams have contributed to lower flows, higher water

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1 temperatures, lower dissolved oxygen (DO) levels, and decreased recruitment of gravel  
2 and LWM. More uniform flows year round have resulted in diminished natural channel  
3 formation, altered food web processes, and slower regeneration of riparian vegetation.

4 Water diversions for irrigated agriculture, municipal and industrial use, and managed  
5 wetlands exist throughout the Central Valley. Thousands of small and medium-size  
6 water diversions exist along the Sacramento River, its tributaries and the Delta. Although  
7 efforts have been made in recent years to screen some of these diversions, many remain  
8 unscreened. Depending on the size, location, and season of operation, these unscreened  
9 diversions have the potential to entrain many lifestages of aquatic species, including  
10 juvenile salmonids.

11 The Anderson-Cottonwood Irrigation District (ACID) operates a diversion dam across  
12 the Sacramento River about 5 miles downstream of Keswick Dam, which is one of the  
13 three largest diversions on the Sacramento River. Operated from April through October,  
14 the installation and removal of the diversion dam flashboards requires close coordination  
15 between Reclamation and ACID. Because substantial reductions (limited to 15% in a  
16 24-hour period and 2.5% in any 1 hour) in Keswick Dam releases are necessary to install  
17 or remove the flashboards, the ACID diversion dam operations have the potential to  
18 impact various lifestages of Chinook salmon (e.g., redd dewatering, juvenile stranding  
19 and exposure to elevated water temperatures). Redd dewatering primarily affects spring-  
20 and fall-run Chinook salmon during October. Although flow reductions are usually of a  
21 short-term duration (i.e., lasting less than 8 hours), these short-term flow reductions may  
22 cause mortality through desiccation of incubating eggs and loss of stranded juveniles.

23 Located 59 miles downstream of Keswick Dam, RBDD is owned and operated by  
24 Reclamation. Historically, RBDD impeded adult salmonid passage throughout its May  
25 15 through September 15 “gates in” period. Although there are fish ladders at the right  
26 and left banks, and a temporary ladder in the middle of the dam, they were not very  
27 efficient at passing fish because it was difficult for fish to locate the entrances to the  
28 ladders. Water released from RBDD flows through a small opening under each of the 11  
29 gates in the dam cause turbulent flows that confused fish and keep them from finding the  
30 ladders. The effects resulting from upstream migrational delays at RBDD ranged from

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1 delayed but eventually successful spawning, to pre-spawn mortality and the complete loss  
2 of spawning potential in that fraction of the population. The fish ladders are not designed  
3 to allow a sufficient amount of flow through them to attract adult salmonids, and previous  
4 studies have shown that salmon could be delayed up to 20 days in passing the dam.  
5 These delays had the potential to reduce the fitness of adults that expend their energy  
6 reserves fighting the flows beneath the gates, and increase the chance of pre-spawn  
7 mortality. Passage delays of a few days up to a week were believed to prevent timely  
8 movement of adult spring-run Chinook salmon upstream to enter the lower reaches of  
9 Sacramento River tributaries (e.g., Cottonwood Creek, Cow Creek) above the RBDD,  
10 which dry up or warm up during the spring. These passage delays prevented adult  
11 spring-run Chinook salmon from accessing summer holding pools in the upper reaches of  
12 these tributaries. As previously discussed, the RBDD gates were permanently raised in  
13 September 2011 and, thus, many of the historical migration-related stressors associated  
14 with this location have likely been eliminated due to the improved fish passage  
15 conditions.

16 Outmigrant juvenile salmonids in the Delta have been subjected to adverse environmental  
17 conditions created by water export operations at the CVP and SWP facilities.  
18 Specifically, juvenile salmonid survival has been reduced by: (1) water diversions from  
19 the mainstem Sacramento River into the Central Delta through the Delta Cross Channel  
20 (DCC); (2) upstream or reverse flows of water in the lower San Joaquin River and  
21 southern Delta waterways; (3) entrainment at the CVP/SWP export facilities and  
22 associated problems at Clifton Court Forebay; and (4) increased exposure to introduced,  
23 non-native predators such as striped bass (*Morone saxatilis*), largemouth bass  
24 (*Micropterus salmoides*), and sunfishes (*Centrarchidae spp.*) within the waterways of  
25 the Delta.

#### 26 **WATER CONVEYANCE AND FLOOD CONTROL**

27 More than 1,600 miles of levee construction in the Central Valley has constricted river  
28 channels, disconnected floodplains from active river channels, reduced riparian habitat,  
29 and reduced natural channel function, particularly in lower reaches of the Sacramento  
30 River and the Delta (NMFS 2009a). The development of the water conveyance system in

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1 the Delta also has resulted in the construction of armored, rip-rapped levees on more than  
2 1,100 miles of channels and diversions to increase channel elevations and flow capacity  
3 of the channels (Mount 1995 as cited in NMFS 2009a).

4 Levee development in the Central Valley has affected anadromous salmonid spawning  
5 habitat, freshwater rearing habitat, freshwater migration corridors, and estuarine habitats.  
6 Many of the levees use angular rock (riprap) to armor the banks from erosive forces. The  
7 effects of channelization and rip-rapping include the alteration of river hydraulics and  
8 vegetative cover along the banks as a result of changes in bank configuration and  
9 structural features (Stillwater Sciences 2006 as cited in NMFS 2009a). These changes  
10 affect the quantity and quality of nearshore habitat for juvenile salmonids and have been  
11 thoroughly studied (USFWS 2000; Schmetterling et al. 2001 as cited in NMFS 2009a;  
12 Garland et al. 2002). Simple slopes protected with rock revetment generally create  
13 nearshore hydraulic conditions characterized by greater depths and faster, more  
14 homogeneous water velocities than those that occur along natural banks. Higher water  
15 velocities typically inhibit deposition and retention of sediment and woody debris. These  
16 changes generally reduce the range of habitat conditions typically found along natural  
17 shorelines, especially by eliminating the shallow, slow-velocity river margins used by  
18 juvenile fish as refuge and to escape from fast currents, deep water, and predators  
19 (Stillwater Sciences 2006 as cited in NMFS 2009a). In addition, the armoring and  
20 revetment of stream banks tend to narrow rivers, reducing the amount of habitat per unit  
21 channel length (Sweeney et al. 2004). As a result of river narrowing, benthic habitat  
22 decreases and the number of macroinvertebrates (e.g., stoneflies, mayflies) per unit  
23 channel length decreases, affecting salmonid food supply.

24 LWM is a functionally important component of many streams (NMFS 1996). LWM  
25 influences stream morphology by affecting channel pattern, position, and geometry, as  
26 well as pool formation (Keller and Swanson 1979; Bilby 1984; Robison and Beschta  
27 1990). Reduction of wood in the stream channel, either from past or present activities,  
28 generally reduces pool quantity and quality, alters stream shading which can affect water  
29 temperature regimes and nutrient input, and can eliminate critical stream habitat needed  
30 for both vertebrate and invertebrate populations. Removal of vegetation also can  
31 destabilize marginally stable slopes by increasing the subsurface water load, lowering

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1 root strength, and altering water flow patterns in the slope. During the 1960s and early  
2 1970s, it was common practice among California fishery management agencies to  
3 remove LWM thought to be a barrier to fish migration (NMFS 1996). However, it is now  
4 recognized that too much LWM was removed from streams in past decades, resulting in a  
5 loss of salmonid habitat. The large scale removal of LWM prior to 1980 is believed to  
6 have had major, long-term adverse effects on juvenile salmonid rearing habitat in  
7 northern California (NMFS 1996). Aquatic habitat areas that were subjected to the  
8 removal of LWM are still limited in the recovery of salmonid stocks, and NMFS (2009)  
9 expects that this limitation could persist for 50 to 100 years.

#### 10 **LAND USE ACTIVITIES**

11 Land use activities continue to have large-scale impacts on salmonid habitat in the  
12 Central Valley. According to Lindley et al. (2009), “*Degradation and simplification of*  
13 *freshwater and estuary habitats over a century and a half of development have changed*  
14 *the Central Valley Chinook salmon complex from a highly diverse collection of numerous*  
15 *wild populations to one dominated by fall Chinook salmon from four large hatcheries.*”

16 Until about 150 years ago, the Sacramento River was bordered by up to 500,000 acres of  
17 riparian forest, with bands of vegetation extending outward for 4 or 5 miles (California  
18 Resources Agency 1989). Starting with the gold rush, vast riparian forests were cleared  
19 for building materials, fuel, and to open land for farming along the banks of the river. The  
20 clearing of the riparian forests also removed a vital source of snags and driftwood in the  
21 Sacramento River Basin. The removal of in-river snags and obstructions for navigational  
22 safety has further reduced the presence of LWM in the Sacramento River and the Delta  
23 (see LWM discussion above). The degradation and fragmentation of riparian habitat  
24 continued with extensive flood control and bank protection projects, together with the  
25 conversion of the fertile riparian lands to agriculture. By 1979, riparian habitat along the  
26 Sacramento River diminished to about 2% (i.e., 11,000 to 12,000 acres) of historic levels  
27 (McGill and Price 1987).

28 Land use activities associated with road construction, urban development, logging,  
29 mining, agriculture, and recreation have significantly altered fish habitat quantity and  
30 quality through the alteration of streambank and channel morphology, alteration of

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1 ambient water temperatures, degradation of water quality, elimination of spawning and  
2 rearing habitat, fragmentation of available habitats, elimination of downstream  
3 recruitment of LWM, and removal of riparian vegetation, resulting in increased  
4 streambank erosion (Meehan 1991 as cited in NMFS 2009a). Urban stormwater and  
5 agricultural runoff may be contaminated with herbicides and pesticides, petroleum  
6 products, sediment, etc. Agricultural practices in the Central Valley have eliminated  
7 large trees and logs and other woody debris that would otherwise be recruited into the  
8 stream channel (NMFS 1998a).

9 Increased sedimentation resulting from agricultural and urban practices is one of the  
10 primary causes of salmonid habitat degradation in the Central Valley (NMFS 1996).  
11 Sedimentation can adversely affect salmonids during all freshwater lifestages by clogging  
12 or abrading gill surfaces, adhering to eggs, hampering fry emergence (Phillips and  
13 Campbell 1961 as cited in NMFS 2009a), burying eggs or alevins, scouring and filling in  
14 pools and riffles, reducing primary productivity and photosynthesis activity (Cordone and  
15 Kelley 1961), and affecting intergravel permeability and DO levels. Excessive  
16 sedimentation over time can cause substrates to become embedded, which reduces  
17 successful salmonid spawning and egg and fry survival (Waters 1995 as cited in  
18 NMFS 2009a).

19 River channel dredging to enhance inland maritime trade and to provide raw material for  
20 levee construction also has altered the natural hydrology and function of the Central  
21 Valley rivers. Since the mid-1800s, the Corps and others have straightened and  
22 artificially deepened river channels to enhance shipping commerce, consequently  
23 reducing the natural river meander and the formation of pool and riffle segments. In the  
24 early 1900s, the Sacramento Flood Control Project ushered in large scale Corps actions  
25 for reclamation and flood control purposes along the Sacramento River and in the Delta.  
26 The creation of levees and the deep shipping channels reduced the natural tendency of the  
27 Sacramento River to create floodplains along its banks during seasonal inundation  
28 periods (e.g., spring snow melt). The annual inundations provided necessary juvenile  
29 rearing and foraging habitat that became available in conjunction with seasonal flooding  
30 processes. The armored riprapped levee banks and active maintenance actions of  
31 Reclamation Districts precluded the establishment of ecologically important riparian

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1 vegetation, introduction of valuable LWM from these riparian corridors, and the  
2 productive intertidal mudflats characteristic of the undisturbed Delta habitat.

3 Since the 1850s, reclamation of wetlands for urban and agricultural development has  
4 resulted in the cumulative loss of tidal marsh habitat downstream (79%) and upstream  
5 (94%) of Chipps Island (Conomos et al. 1985; Nichols et al. 1986; Wright and Phillips  
6 1988 as cited in NMFS 2009a; Monroe et al. 1992 as cited in NMFS 2009a; Goals  
7 Project 1999). Little of the extensive tracts of wetland marshes that existed prior to 1850  
8 along the Central Valley river systems and within the natural flood basins exist today.  
9 Most wetland and marsh areas have been “reclaimed” for agricultural purposes, leaving  
10 only small remnant patches of available habitat. In the Delta, juvenile salmonids are  
11 exposed to increased water temperatures during the late spring and summer due to the  
12 loss of riparian shading and thermal inputs from municipal, industrial, and agricultural  
13 discharges. Studies by DWR on water quality in the Delta over the last 30 years show a  
14 steady decline in food resources available for juvenile salmonids, as well as an increase  
15 in the clarity of the water due to a reduction in phytoplankton and zooplankton. These  
16 conditions are believed to have contributed to increased juvenile Chinook salmon and  
17 steelhead mortality as fish move through the Delta.

#### 18 **WATER QUALITY**

19 Over the past 150 years, the water quality of the Delta has been adversely affected by  
20 increased water temperatures, decreased DO levels, and increased turbidity and  
21 contaminant loads, which have degraded the quality of the aquatic habitat for the rearing  
22 and migration of salmonids. Historic and ongoing point and nonpoint source discharges  
23 impact surface waters, and portions of major rivers and the Delta are impaired, to some  
24 degree, by discharges from agriculture, mines, urban areas and industries (California  
25 RWQCB 1998). Pollutants include effluents from wastewater treatment plants and  
26 chemical discharges (e.g., dioxin from San Francisco Bay petroleum refineries) (McEwan  
27 and Jackson 1996). Agricultural drain water, another possible source of contaminants,  
28 can contribute up to 30% of the total inflow into the Sacramento River during drier  
29 conditions (Reclamation 2008a).

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1 According to NMFS (2009a), the California RWQCB (1998; 2001) has identified the  
2 Delta as an impaired waterbody having elevated levels of chlorpyrifos,  
3 dichlorodiphenyltrichlor (i.e. DDT), diazinon, mercury, Group A pesticides (e.g., aldrin,  
4 dieldrin, chlordane, endrin, heptachlor, heptachlor epoxide, hexachlorocyclohexanes  
5 (including lindane), endosulfan and toxaphene), organic enrichment, as well as low DO.  
6 In general, water degradation or contamination can lead to either acute toxicity, resulting  
7 in death when concentrations are sufficiently elevated, or more typically, when  
8 concentrations are lower, to chronic or sublethal effects that reduce the physical health of  
9 the organism, and lessens its survival over an extended period of time. Mortality may  
10 become a secondary effect due to compromised physiology or behavioral changes that  
11 lessen the organism's ability to carry out its normal activities. For listed species, these  
12 effects may occur directly to the listed fish or to its prey base, which reduces the forage  
13 base available to the listed species.

14 In the aquatic environment, most anthropogenic chemicals and waste materials, including  
15 toxic organic and inorganic chemicals eventually accumulate in sediment (Ingersoll 1995  
16 as cited in NMFS 2009a). Direct exposure to contaminated sediments may cause  
17 deleterious effects if a fish swims through a plume of the re-suspended sediments or rests  
18 on contaminated substrate and absorbs the toxic compounds via dermal contact,  
19 ingestion, or uptake across the gills. Although sediment contaminant levels can be  
20 significantly higher than the overlying water column concentrations (EPA 1994), the  
21 more likely means of exposure is through the food chain when fish feed on organisms  
22 that are contaminated with toxic compounds. Prey species become contaminated either  
23 by feeding on the detritus associated with the sediments or dwelling in the sediment  
24 itself. Therefore, the degree of exposure to the salmonids depends on their trophic level  
25 and the amount of contaminated forage base consumed. Salmonid biological responses to  
26 contaminated sediments are similar to those resulting from waterborne exposures once a  
27 contaminant has entered the body of the fish.

#### 28 **HATCHERY OPERATIONS AND PRACTICES**

29 CDFW is currently operating 10 salmon and steelhead hatchery facilities in California.  
30 Eight of these 10 facilities (i.e., Iron Gate, Trinity River, Warm Springs, Feather River,

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1 Nimbus, Mokelumne River, and Merced River Hatcheries and the Coyote Valley Fish  
2 Facility) were constructed below dams on major rivers as mitigation for loss of access to  
3 anadromous fish habitat upstream of the dams. The Thermalito Annex, which is not  
4 located below a dam, supports the mitigation and enhancement programs that include  
5 Chinook and coho salmon for the FRFH.

6 Five hatcheries currently produce Chinook salmon in the Central Valley, and four of  
7 these also produce steelhead. Releasing large numbers of hatchery fish can pose a threat  
8 to wild Chinook salmon and steelhead stocks through genetic impacts, competition for  
9 food and other resources between hatchery and wild fish, predation of hatchery fish on  
10 wild fish, and increased fishing pressure on wild stocks as a result of hatchery production  
11 (Waples 1991). The genetic impacts of artificial propagation programs in the Central  
12 Valley are primarily caused by straying of hatchery fish and the subsequent interbreeding  
13 of hatchery fish with wild fish. In the Central Valley, practices such as transferring eggs  
14 between hatcheries and trucking smolts to distant sites for release contribute to elevated  
15 straying levels (USDOI 1999, as cited in NMFS 2009a).

16 Hatchery practices as well as spatial and temporal overlaps of habitat use and spawning  
17 activity between spring- and fall-run Chinook salmon have led to the hybridization and  
18 homogenization of some subpopulations (CDFG 1998). As early as the 1960s, Slater  
19 (1963) observed that spring-run and early fall-run were competing for spawning sites in  
20 the Sacramento River below Keswick Dam, and speculated that the two runs may have  
21 hybridized. Spring-run Chinook salmon from the FRFH have been documented as  
22 straying throughout the Central Valley for many years (CDFG 1998), and may have  
23 contributed to hybridization. In the Feather River, the lack of physical separation has led  
24 to hybridization of spring- and fall-run Chinook salmon.

25 The relatively low number of spawners needed to sustain a hatchery population can result  
26 in high harvest-to-escapements ratios in waters where fishing regulations are set  
27 according to hatchery population. This can lead to over-exploitation and reduction in the  
28 size of wild populations existing in the same system as hatchery populations due to  
29 incidental by-catch (McEwan 2001).

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1 Hatcheries also can have some positive effects on salmonid populations. Spring-run  
2 Chinook salmon produced in the FRFH are considered part of the spring-run Chinook  
3 salmon ESU. Artificial propagation has been shown to be effective in bolstering the  
4 numbers of naturally spawning fish in the short term under specific scenarios. Artificial  
5 propagation programs can also aid in conserving genetic resources and guarding against  
6 catastrophic loss of naturally spawned populations at critically low abundance levels  
7 (IMST 2001, as cited in NMFS 2004).

8 **OVERUTILIZATION**

9 ***OCEAN COMMERCIAL AND SPORT HARVEST***

10 Extensive ocean recreational and commercial troll fisheries for Chinook salmon exist  
11 along the Northern and Central California coast, and an inland recreational fishery exists  
12 in the Central Valley for Chinook salmon and steelhead. The Central Valley Index (CVI)  
13 is an annual index of abundance of all Central Valley Chinook salmon stocks combined,  
14 and is defined as the calendar year sum of ocean fishery Chinook harvests in the area  
15 south of Point Arena, California (where 85% of Central Valley Chinook salmon are  
16 caught), plus the Central Valley adult Chinook spawning escapement (Lindley et al.  
17 2009). Since 1991, the PFMC's Salmon Technical Team (comprised of scientists from  
18 NMFS, USFWS, and state fisheries agencies from OR, WA, and CA) has used a linear  
19 regression of the CVI on the previous year's Central Valley age-2 return to forecast the  
20 CVI (BDCP 2009). The CVI harvest rate index is an annual index of the ocean harvest  
21 rate on all Central Valley Chinook stocks combined, and is defined as the ocean harvest  
22 landed south of Point Arena, California, divided by the CVI (Lindley et al. 2009).

23 There are no Pacific Coast Salmon Fisheries Management Plan (FMP) objectives in place  
24 specifically regulating the harvest of spring-run Chinook salmon, except that the FMP  
25 will manage ocean fisheries consistent with NMFS ESA consultation standards (BDCP  
26 2009). The current FMP harvest constraints on winter-run Chinook salmon serve as  
27 proxy for Central Valley spring-run Chinook salmon (BDCP 2009). Spring-run Chinook  
28 salmon CVI harvest rate index ranged from 0.55 to nearly 0.80 between 1970 and 1995,  
29 when harvest rates were adjusted for the protection of winter-run Chinook salmon  
30 (NMFS 2003). The decline in the CVI harvest rate index to 0.27 in 2001 as a result of

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1 high fall-run Chinook salmon escapement also resulted in reductions to the authorized  
2 harvest of spring-run Chinook salmon (NMFS 2003).

3 FRFH spring-run Chinook salmon provide indices of harvest of natural spring-run.  
4 Maturing age-3 and age-4 spring-run Chinook salmon are vulnerable to the early portion  
5 of the recreational and commercial season, whereas fall-run Chinook salmon are exposed  
6 to an entire harvest season (BDCP 2009). Inferences drawn from coded-wire tag  
7 recoveries indicate that 44% of the spring-run Chinook salmon are taken prior to May 1,  
8 the start of the commercial fishing season (BDCP 2009). Ocean fisheries have affected  
9 the age structure of spring-run Chinook salmon through targeting large fish for many  
10 years and reducing the numbers of 4- and 5-year-old fish (CDFG 1998). As a result of  
11 very low returns to the Central Valley in 2007, there was a complete closure of the  
12 commercial and recreational ocean Chinook salmon fishery in 2008 and 2009. Due to  
13 improved ocean salmon numbers, a severely restricted commercial season and short  
14 recreational season opened in 2010 (Bacher 2011). On April 13, 2011, the Pacific  
15 Fishery Management Council (PFMC) adopted a set of ocean salmon seasons that  
16 provides both recreational and commercial opportunities during the 2011 fishing season.  
17 PFMC (2011) reports that “*Greatly improved abundance of Sacramento River fall-run*  
18 *Chinook salmon will fuel the first substantial ocean salmon fisheries off California and*  
19 *Oregon since 2007. Fisheries south of Cape Falcon are supported by Sacramento River*  
20 *fall Chinook. In 2008 and 2009, poor Sacramento returns led to the largest ocean salmon*  
21 *fishery closure on record. The abundance forecast of Sacramento River fall Chinook in*  
22 *2011 is 730,000, far above the number needed for optimum spawning this fall (122,000-*  
23 *180,000 fish).”*

#### 24 ***INLAND SPORT HARVEST***

25 Historically in California, almost half of the river sport fishing effort has occurred in the  
26 Sacramento-San Joaquin River system, particularly upstream from the city of Sacramento  
27 (Emmett et al. 1991). In-river recreational fisheries historically have taken spring-run  
28 Chinook salmon throughout the species’ range. During the summer, adult spring-run  
29 Chinook salmon are targeted by anglers when the fish congregate and hold in large pools.  
30 Poaching also occurs at fish ladders, and other areas where adults congregate. However,

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1 the significance of poaching on the adult population is unknown (NMFS 2009a).  
2 Specific regulations for the protection of spring-run Chinook salmon in Mill, Deer, Butte,  
3 and Big Chico creeks and the lower Yuba River have been added to the CDFW  
4 regulations.

5 **DISEASE AND PREDATION**

6 Salmonids are exposed to numerous bacterial, protozoan, viral, and parasitic organisms in  
7 spawning and rearing areas, hatcheries, migratory routes, and the marine environment  
8 (NMFS 1996, 1996a, 1998a), and infectious disease is one of many factors that influence  
9 adult and juvenile salmonid survival. Specific diseases such as bacterial kidney disease,  
10 *Ceratomyxosis shasta*, *columnaris*, *furunculosis*, infectious hematopoietic necrosis,  
11 redmouth and black spot disease, whirling disease, and erythrocytic inclusion body  
12 syndrome are known, among others, to affect Chinook salmon and steelhead (NMFS  
13 1996; 1996a; 1998a). Little current or historical information exists to quantify changes in  
14 infection levels and mortality rates attributable to these diseases; however, studies have  
15 shown that wild fish tend to be less susceptible to pathogens than are hatchery-reared fish  
16 (NMFS 2009a). Nevertheless, wild salmonids may contract diseases that are spread  
17 through the water column (i.e., waterborne pathogens) as well as through interbreeding  
18 with infected hatchery fish. The stress of being released into the wild from a controlled  
19 hatchery environment frequently causes latent infections to convert into a more  
20 pathological state, and increases the potential of transmission from hatchery reared fish to  
21 wild stocks within the same waters.

22 As described in NMFS (2005a), accelerated predation is also a significant factor affecting  
23 critical habitat for spring-run Chinook salmon. Although predation is a natural  
24 component of spring-run Chinook salmon life ecology, the rate of predation likely has  
25 greatly increased through the introduction of non-native predatory species such as striped  
26 bass (*Marone saxatilis*) and largemouth bass (*Micrapterus salmoides*), and through the  
27 alteration of natural flow regimes and the development of structures that attract predators,  
28 including dams, bank revetment, bridges, diversions, piers, and wharfs (Stevens 1961;  
29 Vogel et al. 1988 as cited in NMFS 2009; Garcia 1989 as cited in Reclamation 2008;  
30 Decato 1978 as cited in Reclamation 2008). The USFWS found that more predatory fish

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1 were found at rock revetment bank protection sites between Chico Landing and Red  
2 Bluff than at sites with naturally eroding banks (Michny and Hampton 1984). On the  
3 mainstem Sacramento River, high rates of predation are known to occur at RBDD, ACID,  
4 GCID, and at south Delta water diversion structures (CDFG 1998). From October 1976  
5 to November 1993, CDFW conducted ten mark/recapture experiments at the SWP's  
6 Clifton Court Forebay to estimate prescreen losses using hatchery-reared juvenile  
7 Chinook salmon. Pre-screen losses ranged from 69 to 99%. Predation from striped bass  
8 is thought to be the primary cause of the loss (CDFG 1998; Gingras 1997).

9 Predation on juvenile salmonids has increased as a result of water development activities,  
10 which have created ideal habitats for predators and non-native invasive species. As  
11 juvenile salmonids pass the Sacramento River system dams, fish are subject to conditions  
12 that can disorient them, making them highly susceptible to predation by fish or birds.  
13 Striped bass and Sacramento pikeminnow (*Ptychocheilus grandis*), a species native to the  
14 Sacramento River Basin that co-evolved with anadromous salmonids, congregate below  
15 dams and prey on juvenile salmon in the tail waters. Tucker et al. (1998) reported that:  
16 (1) striped bass exhibit a strong preference for juvenile salmonids; (2) during the summer  
17 months, juvenile salmonids increased to 66% of the total weight of Sacramento  
18 pikeminnow stomach contents; and (3) the percent frequency of occurrence for juvenile  
19 salmonids nearly equaled other fish species in the stomach contents of the predatory fish.  
20 Additionally, Tucker et al. (2003) showed the temporal distribution for these two  
21 predatory species in the RBDD area were directly related to RBDD operations (i.e.,  
22 predators congregated when the dam gates were in, and dispersed when the dam gates  
23 were removed).

24 Other locations in the Central Valley where predation is of concern include flood  
25 bypasses, post-release sites for salmonids salvaged at the CVP and SWP Fish Facilities,  
26 and the Suisun Marsh Salinity Control Gates (SMSCG). The dominant predator species  
27 at the SMSCG was striped bass, and the remains of juvenile Chinook salmon were  
28 identified in their stomach contents (Edwards et al. 1996; Tillman et al. 1996; NMFS  
29 1997a). Striped bass and pikeminnow predation on salmon at salvage release sites in the  
30 Delta and lower Sacramento River has been documented (Orsi 1967; Pickard et al. 1982).  
31 However, accurate predation rates at these sites are difficult to determine. From October

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1 1976 to November 1993, CDFW conducted 10 mark/recapture studies at the SWP's  
2 Clifton Court Forebay to estimate pre-screen losses using hatchery-reared juvenile  
3 Chinook salmon. Pre-screen losses ranged from 69 to 99%, and predation by striped bass  
4 is thought to be the primary cause of the loss (Gingras 1997). More recent studies by  
5 DWR (2008) have verified this level of predation also exists for steelhead smolts within  
6 Clifton Court Forebay, indicating that these predators were efficient at removing  
7 salmonids over a wide range of body sizes.

8 Avian predation on fish contributes to the loss of migrating juvenile salmonids (NMFS  
9 2009a). Fish-eating birds (e.g., great blue herons, black-crowned night herons, gulls,  
10 osprey) in the Central Valley have high metabolic rates and require large quantities of  
11 food relative to their body size. Mammals can also be an important source of predation  
12 on salmonids within the California Central Valley. These animals, especially river otters,  
13 are capable of removing large numbers of salmon and trout from the aquatic habitat  
14 (Dolloff 1993 as cited in NMFS 2009a). Mammals have the potential to consume large  
15 numbers of salmonids, but generally scavenge post-spawned salmon. In the marine  
16 environment, Southern Resident killer whales target Chinook salmon as their preferred  
17 prey (96% of prey consumed during spring, summer and fall, from long-term study of  
18 resident killer whale diet; Ford and Ellis 2006).

### 19 ENVIRONMENTAL VARIATION

20 The scientific basis for understanding the processes and sources of climate variability has  
21 grown significantly in recent years, and our ability to forecast human and natural  
22 contributions to climate change has improved dramatically. With consensus on the  
23 reality of climate change now established (Oreskes 2004; IPCC 2007), the scientific,  
24 political, and public priorities are evolving toward determining its ecosystem impacts,  
25 and developing strategies for adapting to those impacts. Global climate change is playing  
26 an increasingly important role in scientific and policy debates related to effective water  
27 management. The most considerable impacts of climate change on water resources in the  
28 United States are believed to occur in the mid-latitudes of the West, where the runoff  
29 cycle is largely determined by snow accumulation and subsequent melt patterns.  
30 Evidence is continuing to accumulate to indicate global climate change will have a

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1 marked effect on water resources in California. Numerous peer-reviewed scientific  
2 articles on climate and water issues in California have been published to date, with many  
3 more in preparation, addressing a range of considerations from proposed improvements  
4 in the downscaling of general circulation models to understanding how reservoir  
5 operations might be adapted to new conditions (Kiparsky and Gleick 2003).

6 NMFS (2009) states that the potential effects of long-term climate change may adversely  
7 affect spring-run Chinook salmon and steelhead, and the recovery of both species.  
8 Current climate change information suggests that the Central Valley climate will become  
9 warmer, a challenging prospect for Chinook salmon and steelhead – both of which are  
10 coldwater fish at the southern end of their distribution. According to NMFS (2009a),  
11 early marine survival for juvenile salmon is a critical phase in their survival and  
12 development into adults. The correlation between various environmental indices that  
13 track ocean conditions and salmon productivity in the Pacific Ocean, both on a broad and  
14 local scale, provides an indication of how climate-related factors influence salmon  
15 survival in the ocean. Consistent with the approach taken in recent NMFS BOs (NMFS  
16 2011; NMFS 2010; NMFS 2010a; NMFS 2010b), the discussion below describes the  
17 potential climate-related threats anticipated to affect the status of listed species, including  
18 inter-annual climatic variations (e.g. El Niño and La Niña), the Wells Ocean Productivity  
19 Index, and longer term cycles in ocean conditions pertinent to salmonid survival (e.g.,  
20 Pacific Decadal Oscillation).

#### 21 ***NATURAL ENVIRONMENTAL CYCLES***

22 Natural climate variability in freshwater and marine environments has the potential to  
23 substantially affect salmonid abundance, particularly during early lifestages (NMFS  
24 2008). Sources of variability include inter-annual climatic variations (e.g., El Niño and  
25 La Niña), longer-term cycles in ocean conditions (e.g., Pacific Decadal Oscillation,  
26 Mantua et al. 1997), and ongoing global climate change. Climate variability can affect  
27 ocean productivity in the marine environment, as well as water storage (e.g., snow pack)  
28 and in-stream flow in the freshwater environment. Early lifestage growth and survival of  
29 salmon can be negatively affected when climate variability results in conditions that  
30 hinder ocean productivity (e.g., Scheuerell and Williams 2005) and water storage (e.g.,

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1 Independent Scientific Advisory Board 2007) in marine and freshwater systems,  
2 respectively.

3 Fisheries scientists have shown that ocean climate varies strongly at decadal scales (e.g.,  
4 Beamish 1993; Beamish and Bouillon 1993; Graham 1994; Miller et al. 1994; Hare and  
5 Francis 1995; Mantua et al. 1997; Mueter et al. 2002). In particular, the identification of  
6 the Pacific Decadal Oscillation (PDO) (Mantua et al. 1997) has led to the belief that  
7 decadal-scale variation may be cyclical, and thus predictable (Lindley et al. 2007).  
8 Evidence also suggests that marine survival among salmonids fluctuates in response to  
9 20- to 30-year cycles of climatic conditions and ocean productivity (Hare et al. 1999 as  
10 cited in NMFS 2009a; Mantua and Hare 2002). In addition, large-scale climatic regime  
11 shifts, such as the El Niño condition, appear to change productivity levels over large  
12 expanses of the Pacific Ocean. A further confounding effect is the fluctuation between  
13 drought and wet conditions in the basins of the American west. During the first part of  
14 the 1990s, much of the Pacific Coast was subject to a series of very dry years, which  
15 reduced inflows to watersheds up and down the west coast.

16 "El Niño" is an environmental condition often cited as a cause for the decline of West  
17 Coast salmonids (NMFS 1996). El Niño is an unusual warming of the Pacific Ocean off  
18 South America and is caused by atmospheric changes in the tropical Pacific Ocean (El  
19 Niño Southern Oscillation [ENSO]) resulting in reductions or reversals of the normal  
20 trade wind circulation patterns. El Niño ocean conditions are characterized by anomalous  
21 warm sea surface temperatures and changes to coastal currents and upwelling patterns.  
22 Principal ecosystem alterations include decreased primary and secondary productivity in  
23 affected regions and changes in prey and predator species distributions. Cold-water  
24 species are displaced towards higher latitudes or move into deeper, cooler water, and  
25 their habitat niches are occupied by species tolerant of warmer water that move upwards  
26 from the lower latitudes with the warm water tongue.

27 A key factor affecting many West Coast stocks has been a general 30-year decline in  
28 ocean productivity. The mechanism whereby stocks are affected is not well understood,  
29 partially because the pattern of response to these changing ocean conditions has differed  
30 among stocks, presumably due to differences in their ocean timing and distribution. It is

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1 presumed that survival of Chinook salmon in the ocean is driven largely by events  
2 occurring between ocean entry and recruitment to a sub-adult lifestage. The freshwater  
3 life history traits and habitat requirements of juvenile winter-run and fall-run Chinook  
4 salmon are similar. Therefore, the unusual and poor ocean conditions that caused the  
5 drastic decline in returning fall-run Chinook salmon populations coast-wide in 2007  
6 (Varanasi and Bartoo 2008) are suspected to have also caused the observed decrease in  
7 the winter-run Chinook salmon spawning population in 2007 (Oppenheim 2008 as cited  
8 in NMFS 2009a). Lindley et al. (2009) reviewed the possible causes for the decline in  
9 Sacramento River fall-run Chinook salmon in 2007 and 2008 for which reliable data were  
10 available. They concluded that a broad body of evidence suggested that anomalous  
11 conditions in the coastal ocean in 2005 and 2006 resulted in unusually poor survival of  
12 the 2004 and 2005 broods of fall-run Chinook salmon. However, Lindley et al. (2009)  
13 recognize that the rapid and likely temporary deterioration in ocean conditions acted on  
14 top of a long-term, steady degradation of the freshwater and estuarine environment.

15 As suggested by Rudnick and Davis (2003) and Hsieh et al. (2005), apparent regime  
16 shifts need not be cyclical or predictable, but rather may be the expression of a stochastic  
17 process. If this interpretation is correct, then we should expect future ocean climate  
18 conditions to be different than those observed over the past few decades (Lindley  
19 et al. 2007).

20 Lindley et al. (2007) further state that Central Valley salmonid ESUs and DPSs are  
21 capable of surviving the kinds of climate extremes observed over the past few thousand  
22 years if they have functional habitats, because these lineages are on order of a thousand  
23 years old or older. There is growing concern, however, that the future climate will be  
24 unlike that seen before, due to global warming in response to anthropogenic greenhouse  
25 gas emissions (Lindley et al. 2007).

## 26 ***OCEAN PRODUCTIVITY***

27 The time when juvenile salmonids enter the marine environment marks a critical point in  
28 their life history. Studies have shown the greatest rates of growth and energy  
29 accumulation for Chinook salmon occur during the first 1 to 3 months after they enter the  
30 ocean (Francis and Mantua 2003 as cited in NMFS 2009a; MacFarlane et al. 2008 as

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1 cited in NMFS 2009a). Emigration periods and ocean entry can vary substantially among,  
2 and even within, runs in the Central Valley. Winter-run Chinook salmon typically rear in  
3 freshwater for 5 to 9 months and exhibit a peak emigration period in March and April.  
4 Spring-run Chinook salmon emigration is more variable and can occur in December or  
5 January (soon after emergence as fry), or from October through March (after rearing for a  
6 year or more in freshwater; Reclamation 2008). In contrast to Chinook salmon, steelhead  
7 tend to rear in freshwater environments longer (anywhere from 1 to 3 years) and their  
8 period of ocean entry can span many months. Juvenile steelhead presence at Chipps  
9 Island has been documented between at least October and July (Reclamation 2008).  
10 While still acknowledging this variability in emigration patterns, a general statement can  
11 be made that Chinook salmon typically rear in freshwater environments for less than a  
12 year and enter the marine environment as sub-yearlings in late spring to early summer  
13 (NMFS 2009a). Similarly, although steelhead life histories are more elastic, they  
14 typically enter the ocean in approximately the same time frame. The general timing  
15 pattern of ocean entry is commonly attributed to evolutionary adaptations that allow  
16 salmonids to take advantage of highly productive ocean conditions that typically occur  
17 off the California coast beginning in spring and extending into the fall (MacFarlane et al.  
18 2008 as cited in NMFS 2009a). Therefore, the conditions that juvenile salmonids  
19 encounter when they enter the ocean can play an important role in their early marine  
20 survival and eventual development into adults.

21 Variations in salmon marine survival correspond with periods of cold and warm ocean  
22 conditions, with cold regimes being generally favorable for salmon survival and warm  
23 regimes unfavorable (Behrenfeld et al. 2006; Wells et al. 2006). Peterson et al. (2006)  
24 provide evidence that growth and survival rates of salmon in the California Current  
25 System (CCS) off the Pacific Northwest can be linked to fluctuations in ocean conditions.  
26 The CCS extends up to 1000 km offshore from Oregon to Baja California and  
27 encompasses a southward meandering surface current, a pole-ward undercurrent and  
28 surface countercurrents that exhibit high biological productivity, diverse regional  
29 characteristics, and intricate eddy motions that have mystified oceanographers  
30 for decades.

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1 An evaluation of conditions in the CCS since the late 1970s reveals that a generally  
2 warm, unproductive regime persisted until the late 1990s. This regime was followed by a  
3 period of high variability that began with colder, more productive conditions lasting from  
4 1999 to 2002. In general, salmon populations increased substantially during this period.  
5 However, the brief cold cycle was immediately succeeded by a 4-year period of  
6 predominantly warm ocean conditions beginning in late 2002, which appeared to  
7 negatively impact salmon populations in the CCS (Peterson et al. 2006). These regime  
8 shifts follow a more or less linear pattern beginning with the amount and timing of  
9 nutrients provided by upwelling and passing “up” the food chain from plankton to forage  
10 fish and eventually, salmon. There are also indications that these same regime shifts  
11 affect the migration patterns of larger animals that prey on salmon (e.g., Pacific hake, sea  
12 birds) resulting in a “top-down” effect as well (Peterson et al. 2006).

13 Peterson et al. (2006) evaluated three sets of ecosystem indicators to identify ecological  
14 properties associated with warm and cold ocean conditions and determine how those  
15 conditions can affect salmon survival. The three sets of ecosystem indicators include: (1)  
16 large-scale oceanic and atmospheric conditions [specifically, the PDO and the  
17 Multivariate ENSO Index]; (2) local observations of physical and biological ocean  
18 conditions off northern Oregon (e.g., upwelling, water temperature, plankton species  
19 compositions, etc.); and (3) biological sampling of juvenile salmon, plankton, forage fish,  
20 and Pacific hake (which prey on salmon). When used collectively, this information can  
21 provide a general assessment of ocean conditions in the northern California Current that  
22 pertain to multi-year warm or cold phases. It can also be used to develop a qualitative  
23 evaluation for a particular year of the effect these ocean conditions have on juvenile  
24 salmon when they enter the marine environment and the potential impact to returning  
25 adults in subsequent years (NMFS 2009a).

26 The generally warmer ocean conditions in the California Current that began to prevail in  
27 late 2002 have resulted in coastal ocean temperatures remaining 1°C to 2°C above normal  
28 through 2005. A review of the previously mentioned indicators for 2005 revealed that  
29 almost all ecosystem indices were characteristic of poor ocean conditions and reduced  
30 salmon survival (NMFS 2009a). For instance, in addition to the high sea surface  
31 temperatures, the spring transition, which marks the beginning of the upwelling season

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1 and typically occurs between March and June, was very late, postponing upwelling until  
2 mid-July. In addition, the plankton species present during that time were the smaller  
3 organisms with lower lipid contents associated with warmer water, as opposed to the  
4 larger, lipid-rich organisms believed to be essential for salmon growth and survival  
5 throughout the winter. The number of juvenile salmon collected during trawl surveys was  
6 also lower than any other year previously sampled since 1998 (Peterson et al. 2006).  
7 Furthermore, although conditions in 2006 appeared to have improved somewhat over  
8 those observed in 2005 (e.g., sea surface temperature was cooler, the spring transition  
9 occurred earlier, and coastal upwelling was more pronounced), not all parameters were  
10 necessarily “good.” In fact, many of the indicators were either “intermediate” (e.g., PDO,  
11 juvenile Chinook salmon presence in trawl surveys) or “poor” (e.g., copepod  
12 biodiversity, Peterson et al. 2006).

13 Peterson et al. (2006) shows the transition to colder ocean conditions, which began in  
14 2007 and persisted through 2008. For juvenile salmon that entered the ocean in 2008,  
15 ocean indicators suggested a highly favorable marine environment (NMFS 2009a). After  
16 remaining neutral through much of 2007, PDO values became negative (indicating a cold  
17 California Current) in late 2007 and remained negative through at least August 2008,  
18 when sea surface temperatures also remained cold. Because coastal upwelling was  
19 initiated early and the larger, energy-rich, coldwater plankton species were present in  
20 large numbers during 2007 and 2008, ocean conditions in the broader California Current  
21 appear to have been favorable for salmon survival in 2007 and to a greater extent in 2008.  
22 These ecosystem indicators can be used to provide an understanding of ocean conditions,  
23 and their relative impact on marine survival of juvenile salmon, throughout the broader,  
24 northern portion of the California Current. However, they may not provide an accurate  
25 assessment of the conditions observed on a more local scale off the California coast.

26 Wells et al. (2008) developed a multivariate environmental index that can be used to  
27 assess ocean productivity on a finer scale for the central California region. This index  
28 (also referred to as the Wells Ocean Productivity Index) has also tracked the Northern  
29 Oscillation Index, which can be used to understand general ocean conditions in the North  
30 Pacific Ocean. The divergence of these two indices in 2005 and 2006 provided evidence  
31 that ocean conditions were worse off the California coast than they were in the broader

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1 North Pacific region. The Wells et al. (2008) index incorporates 13 oceanographic  
2 variables and indices and has correlated well with the productivity of zooplankton,  
3 juvenile shortbelly rockfish, and common murre production along the California coast  
4 (MacFarlane et al. 2008 as cited in NMFS 2009a). In addition to its use as an indicator of  
5 general ocean productivity, the index may also relate to salmon dynamics due to their  
6 heavy reliance on krill and rockfish as prey items during early and later lifestages. For  
7 instance, not only did the extremely low index values in 2005 and 2006 correlate well  
8 with the extremely low productivity of salmon off the central California coast in those  
9 years, but the index also appears to have correlated well with maturation and mortality  
10 rates of adult salmon from 1990-2006 in that region (Wells and Mohr 2008 as cited in  
11 NMFS 2009a).

12 Available information suggests ocean conditions in 2007 and 2008 improved  
13 substantially over those observed in 2005 and 2006. The spring transition, which marks  
14 the beginning of the upwelling season and typically occurs between March and June, was  
15 earlier in 2007 and 2008, relative to 2005 and 2006. An early spring transition is often  
16 indicative of greater productivity throughout the spring and summer seasons (Wells and  
17 Mohr 2008, Peterson et al. 2006). Coastal upwelling, the process by which cool, nutrient  
18 rich waters are brought to the surface (perhaps the most important parameter with respect  
19 to plankton productivity), was also above average in 2007 and 2008. Moreover, coastal  
20 sea surface temperature and sea level height (representative of the strength of the  
21 California current and southern transport) values were also characteristic of improved  
22 ocean productivity (Wells and Mohr 2008). Thus, contrary to the poor ocean conditions  
23 observed in the spring of 2005 and 2006, the Wells et al. (2008) index parameters  
24 indicate spring ocean conditions have been generally favorable for salmon survival off  
25 California in 2007 and 2008.

26 In contrast to the relatively “good” ocean conditions that occurred in the spring, the Wells  
27 et al. (2008) index values for the summer of 2007 and 2008 were poor in general, and  
28 similar to those observed in 2005 and 2006. Summer sea surface temperature followed a  
29 similar pattern in both 2007 and 2008, starting out cool in June, and then rising to well  
30 above average in July before dropping back down to average in August (Wells and Mohr  
31 2008). The strong upwelling values observed in the spring of 2007 and 2008 were not

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1 maintained throughout the summer, and instead dropped to either at or below those  
2 observed in 2005 and 2006. Finally, sea level height and spring curl values (a  
3 mathematical representation of the vertical component of wind shear which represents the  
4 rotation of the vector field), which are negatively correlated with ocean productivity,  
5 were both poor (Wells and Mohr 2008). Therefore, during the spring of 2007 and 2008,  
6 ocean conditions off California were indicative of a productive marine environment  
7 favorable for ocean salmon survival (and much improved over 2005 and 2006). However,  
8 those conditions did not persist throughout the year, as Wells et al. (2008) index values  
9 observed in the summer of 2007 and 2008 were similar to those experienced in the  
10 summer of 2005 and 2006, two years marked by extremely low productivity of salmon  
11 off the central California coast.

12 Changes in the state of the California Current since spring 2009 reflected a transition  
13 from cool La Nina conditions into and through a short-lived relatively weak El Nino  
14 event (Bjorkstedt et al. 2010). Weaker than normal upwelling and several extended  
15 relaxation events contributed to warming over much of the California Current during  
16 summer 2009, especially in the north. Moderation of La Niña conditions in the California  
17 Current coincided with the development of El Niño conditions in the equatorial Pacific,  
18 yet manifested well in advance of any evidence for direct effects of El Niño on the  
19 California Current. Responses to El Niño in fall 2009 and winter 2009–2010 appear to  
20 have varied substantially with latitude - conditions off southern California returned to  
21 near climatological values with the decline of La Niña, and did not indicate any  
22 subsequent response to El Niño, yet the northern California Current warmed substantially  
23 following the decline of La Niña and was strongly affected by intense downwelling  
24 during winter 2009–2010. The 2009–2010 El Niño diminished rapidly in early 2010, and  
25 upwelling off central and southern California resumed unusually early and strongly for a  
26 spring following an El Niño, but recovery from El Niño in early 2010 appears to be less  
27 robust in the northern California Current. Thus, despite dynamic changes in the overall  
28 state of the California Current, 2009–2010 continued the recent pattern of strong regional  
29 variability across the California Current (Bjorkstedt et al. 2010).

30 Responses to this climate sequence exhibited some consistent patterns across the  
31 California Current, but regional differences noted in recent State of the California Current

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1 reports appear to have persisted along the west coast of North America (Goericke et al.  
2 2007; McClatchie et al. 2009). The transition from La Nina conditions appears to have  
3 unfolded well in advance of the arrival of direct effects of El Nino in the California  
4 Current in late 2009. Cool conditions related to the 2007–2008 La Nina abated in summer  
5 2009, and, in general terms, hydrographic and ecological conditions from southern  
6 California north approached climatological values during summer 2009 (Bjorkstedt  
7 et al. 2010).

8 Warmer than usual conditions had already developed off Baja California in 2008 and  
9 persisted into the current year, but showed similar directional responses to climate  
10 variability as did regions to the north (Bjorkstedt et al. 2010). Overall, changes in the  
11 state of the California Current during 2009 coincided with the decay of La Nina  
12 conditions in the tropical Pacific Ocean. In the context of the general pattern of transition  
13 from La Nina to El Nino, differences between the northern and southern regions of the  
14 California Current are readily apparent. Off southern California, the general trend was for  
15 mean hydrographic, chemical, and biological properties of the system to return to long-  
16 term average conditions during summer 2009. In contrast, the northern California Current  
17 experienced anomalous warming of coastal waters and associated ecosystem responses,  
18 presumably as a consequence of anomalously weak and intermittent upwelling during  
19 2009. Likewise, regional differences and similarities are apparent from late fall 2009  
20 through spring 2010, the period during which El Nino conditions propagated into the  
21 California Current and subsequently diminished. Off southern California, the arrival of El  
22 Nino was clearly indicated by anomalously high sea level, but responses to El Nino were  
23 limited to changes in isopycnal depth—presumably related to the passage of poleward-  
24 propagating Kelvin waves and their lingering consequences (Bjorkstedt et al. 2010).

25 Coastal waters off Oregon and northern California were affected by unusually strong  
26 downwelling during winter 2009–2010. In neither case, however, was there any evidence  
27 for intrusion of unusual water masses such as had been observed during the strong 1997–  
28 1998 El Nino. Relatively strong positive anomalies in temperature and salinity off  
29 southern Baja California suggest that the 2009–2010 El Nino influenced the southern  
30 extent of the California Current, but these changes appear to have been a consequence of  
31 local circulation patterns rather than anomalous poleward flows (Bjorkstedt et al. 2010).

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1 Copepod assemblages observed at mid-shelf stations off northern California and Oregon  
2 continued to show marked seasonal variation, with high abundances developing over the  
3 summer and into the fall and subsequently declining over the winter (Bjorkstedt et al.  
4 2010). Total abundance of copepods over the shelf appears to have been lower or later in  
5 developing in summer 2009 than in 2008 in sampled areas of the northern California  
6 Current. Patterns in assemblage structure, as indicated by the abundance of species  
7 particular biogeographic affinities (e.g., southern (warm) v. northern (cold), neritic v.  
8 oceanic; Hooff and Peterson 2006), show a substantial degree of coherence since 2008,  
9 particularly at stations north of Cape Mendocino. Compared to winter 2009, the  
10 composition of copepod assemblages off Oregon and northern California shifted strongly  
11 towards being dominated by southern and oceanic species by winter 2010. Southern taxa  
12 were abundant off Bodega Bay in late 2008, coincident with warm temperatures, but  
13 largely disappeared from mid-shelf waters in early 2009, possibly as a consequence of  
14 intense transport. Although warm water and reduced flows were observed in summer  
15 2009 off Bodega, total copepod abundance did not reach high abundances and southern  
16 taxa did not assume a dominant place in the assemblage until winter 2010 (Bjorkstedt  
17 et al. 2010).

18 Catches of juvenile salmonids in pelagic surface trawl surveys were unusually low during  
19 September 2009 (Bjorkstedt et al. 2010). The fewest juvenile coho salmon  
20 (*Oncorhynchus kisutch*; 2 compared to maximum catch of 158 in 1999) and sub-yearling  
21 Chinook salmon (*O. tshawytschwa*; 2 versus 465 in 2001) were caught since the  
22 beginning of the time series in 1998. Overall spring 2009 appeared to be relatively good  
23 for salmon marine survival but oceanographic conditions appear to have deteriorated for  
24 salmon by late summer 2009 (Bjorkstedt et al. 2010).

25 In 2008 and 2009, poor Sacramento returns, primarily supported by Sacramento River  
26 fall-run Chinook salmon, led to the largest fishery closure on record. In 2009, adult  
27 spawning escapement for Sacramento River fall Chinook failed to meet the escapement  
28 goal (122,000-180,000 adults) for the third year in a row, leading to the formal  
29 declaration of an overfishing concern (although fishing is not considered one of the major  
30 causes of the stock's decline). The forecast for the index of ocean abundance in 2010 was  
31 245,500 adults, which provided adequate numbers for limited fisheries (PFMC 2011).

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1 Ecosystem observations offer further suggestion of regional variation in responses to El  
2 Nino, but it must be noted that such comparisons are limited by disparity in available data  
3 sets (Bjorkstedt et al. 2010). Off southern California, estimates of nutrient concentrations,  
4 chlorophyll a standing stock, primary productivity, and zooplankton displacement  
5 volumes returned to “normal” levels, and did not show evidence for any decline  
6 associated with El Nino. In contrast, anomalies in chlorophyll a concentration shifted  
7 from positive to negative off Baja California, especially north of Point Eugenia, despite  
8 the lack of concomitantly strong changes in hydrographic conditions. Responses at higher  
9 trophic levels are much more difficult to connect to simple indices of climate variability,  
10 but provide insight to the potential magnitude of ecosystem responses to conditions  
11 leading into spring 2009 and the consequences of the 2009–2010 El Nino relative to  
12 previous El Ninos. Positive shifts in indices of abundance for the juvenile groundfish  
13 assemblage off central California and breeding success of Cassin’s Auklet in 2009 are  
14 consistent with the persistence of cool conditions into spring 2009. Interestingly, the  
15 pelagic juvenile groundfish assemblage did not appear to collapse in 2010, suggesting  
16 that El Nino conditions did not substantially diminish productivity available to these taxa  
17 during critical lifestages during winter and early spring. In contrast, juvenile salmonids at  
18 sea in the northern region of the California Current appear to have fared poorly during the  
19 warmer than usual conditions of summer and fall 2009. Changes in the copepod  
20 assemblage off Oregon were consistent with warmer conditions that do not favor salmon  
21 production (Peterson and Schwing 2003; Peterson et al. 2010).

22 In summary, the significant changes in the state of the California Current during 2009  
23 and early 2010 appear to have been more closely associated with diminishment of La  
24 Nina conditions than direct effects of El Nino (Bjorkstedt et al. 2010). The signature of  
25 the 2009–2010 El Nino throughout much of the California Current was substantially  
26 weaker than that of the strong 1997–1998 El Nino when influxes of more tropical waters  
27 were observed throughout the California Current. While the 2009–2010 El Nino is  
28 perhaps most comparable to the mild 2002–2003 El Nino, direct comparisons between  
29 the two events are confounded by the interaction of the 2002–2003 El Nino with a  
30 coincident intrusion of subarctic water that affected much of the California Current  
31 (Venrick et al. 2003). The more dramatic changes observed during 2009–2010 in the

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1 northern California Current might reflect responses to atmospheric forcing favoring  
2 coastal warming absent countervailing subarctic influences. Because a transition to  
3 moderate La Nina conditions was forecast for summer 2010, the past year might  
4 represent a temporary interruption of an otherwise cool period in the California Current  
5 (Bjorkstedt et al. 2010).

6 NMFS (2009a) suggests that early marine survival for juvenile salmon is a critical phase  
7 in their survival and development into adults. The correlation between various  
8 environmental indices that track ocean conditions and salmon productivity in the Pacific  
9 Ocean, both on a broad and local scale, provides an indication of the role they play in  
10 salmon survival in the ocean. Moreover, when discussing the potential extinctions of  
11 salmon populations, Francis and Mantua (2003) state that climate patterns would not  
12 likely be the sole cause but could certainly increase the risk of extinction when combined  
13 with other factors, especially in ecosystems under stress from humans. Thus, the efforts  
14 to try and gain a greater understanding of the role ocean conditions play in salmon  
15 productivity will continue to provide valuable information that can be incorporated into  
16 the management of these species and should continue to be pursued. However, the highly  
17 variable nature of these environmental factors makes it very difficult, if not impossible, to  
18 accurately predict what they will be like in the future. Because the potential for poor  
19 ocean conditions exists in any given year, and because there is no way for salmon  
20 managers to control these factors, any deleterious effects endured by salmonids in the  
21 freshwater environment can only exacerbate the problem of an inhospitable marine  
22 environment (NMFS 2009a).

### 23 ***GLOBAL CLIMATE CHANGE***

24 Warming over this century is projected to be considerably greater than over the last  
25 century (Thomas et al. 2009). Since 1900, the global average temperature has risen by  
26 about 1.5°F. By about 2100, it is projected to rise between 2°F and 10.5°F, but could  
27 increase up to 11.5°F (Thomas et al. 2009; California Climate Change Center 2006). In  
28 the United States, the average temperature has risen by a comparable amount and is very  
29 likely to rise more than the global average over this century, with some variation  
30 according to location. Regarding climate change impacts already being observed, the

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1 Sierra Nevada Alliance (2008) reports that seven of the largest Sierra glaciers have  
2 retreated by 30 to 70% in the past 100 years. Changes observed over the past several  
3 decades also have shown that the earth is warming, and scientific evidence suggests that  
4 increasing greenhouse gas emissions are changing the earth's climate (Moser et al. 2009).  
5 Accumulating greenhouse gas concentrations in the earth's atmosphere have been linked  
6 to global warming, and projected future trends of increasing atmospheric greenhouse gas  
7 concentrations suggest global warming will continue (National Research Council 2001).  
8 Several factors will determine future temperature increases. Increases at the lower end of  
9 this range are more likely if global heat-trapping gas emissions are substantially reduced.  
10 If emissions continue to rise at or near current rates, temperature increases are more  
11 likely to be near the upper end of the range (NMFS 2009).

12 Global climate change has the potential to impact numerous environmental resources in  
13 California through potential, though uncertain, impacts related to future air temperatures  
14 and precipitation patterns, and the resulting implications to stream runoff rate and timing,  
15 water temperatures, reservoir operations, and sea levels. Although current models are  
16 broadly consistent in predicting increases in probable global air temperatures and  
17 increasing levels of greenhouse gasses resulting from human activities, there are  
18 considerable uncertainties about precipitation estimates. For example, many regional  
19 modeling analyses conducted for the western United States indicate that overall  
20 precipitation will increase, but uncertainties remain due to differences among larger-scale  
21 General Circulation Models (GCMs) (Kiparsky and Gleick 2003). Some researchers  
22 believe that climate warming might push the storm track on the West Coast further north,  
23 which would result in drier conditions in California. At the same time, relatively newer  
24 GCMs, including those used in the National Water Assessment, predict increases in  
25 California precipitation (DWR 2005). Similarly, two popular climate models, including  
26 HadCM2 developed by the U.K. Hadley Center and PCM developed by the U.S. National  
27 Center for Atmospheric Research, also predict very different future scenarios. The  
28 HadCM2 predicts wetter conditions while the PCM predicts drier conditions (Brekke  
29 et al. 2004).

30 While much variation exists in projections related to future precipitation patterns, all  
31 available climate models predict a warming trend resulting from the influence of rising

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1 levels of greenhouse gasses in the atmosphere (Barnett et al. 2005). The potential effects  
2 of a warmer climate on the seasonality of runoff from snowmelt in the Central Valley  
3 have been well-studied and results suggest that melt runoff will likely shift from spring  
4 and summer to earlier periods in the water year (Vanrheenen et al. 2001). Presently,  
5 snow accumulation in the Sierra Nevada acts as a natural reservoir for California by  
6 delaying runoff from winter months when precipitation is high (Kiparsky and Gleick  
7 2003). However, compared to present water resources development, Null et al. (2010)  
8 report that watersheds in the Northern Sierra Nevada are most vulnerable to decreased  
9 mean annual flow, southern-central watersheds are most susceptible to runoff timing  
10 changes, and the central portion of the range is most affected by longer periods with low  
11 flow conditions. Despite the uncertainties about future changes in precipitation rates, it is  
12 generally believed that higher temperatures will lead to changes in snowfall and  
13 snowmelt dynamics. Higher atmospheric temperatures will likely increase the ratio of  
14 rain to snow, shorten and delay the onset of the snowfall season, and accelerate the rate of  
15 spring snowmelt, which would lead to more rapid and earlier seasonal runoff relative to  
16 current conditions (Kiparsky and Gleick 2003). Studies suggest that the spring stream  
17 flow maximum could occur about one month earlier by 2050 (Barnett et al. 2005).

18 If air temperatures in California rise significantly, it will become increasingly difficult to  
19 maintain appropriate water temperatures in order to manage coldwater fisheries,  
20 including salmonids. A reduction in snowmelt and increased evaporation could lead to  
21 decreases in reservoir levels and, perhaps more importantly, coldwater pool reserves  
22 (California Energy Commission 2003). As a result, increasing air temperatures,  
23 particularly during the summer, lead to rising water temperatures in rivers and streams,  
24 which increase stress on coldwater fish. Projected temperatures for the 2020s and 2040s  
25 under a higher emissions scenario suggest that the habitat for these fish is likely to  
26 decrease dramatically (Mote et al. 2008; Salathé 2005; Keleher and Rahel 1996;  
27 McCullough et al. 2001). Reduced summer flows and warmer water temperatures will  
28 create less favorable instream habitat conditions for coldwater fish species.

29 In the Central Valley, by 2100 mean summer temperatures may increase by 2 to 8°C,  
30 precipitation will likely shift to more rain and less snow, with significant declines in total  
31 precipitation possible, and hydrographs will likely change, especially in the southern

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1 Sierra Nevada mountains (NMFS 2009). Thus, climate change poses an additional risk to  
2 the survival of salmonids in the Central Valley. As with their ocean phase, Chinook  
3 salmon and steelhead will be more thermally stressed by stream warming at the southern  
4 ends of their ranges (e.g., Central Valley Domain). For example, warming at the lower  
5 end of the predicted range (about 2°C) may allow spring-run Chinook salmon to persist  
6 in some streams, while making some currently utilized habitat inhospitable (Lindley et al.  
7 2007). At the upper end of the range of predicted warming, very little spring-run Chinook  
8 salmon habitat is expected to remain suitable (Lindley et al. 2007).

9 Under the expected warming of around 5°C, substantial amounts of habitat would be lost,  
10 with significant amounts of habitat remaining primarily in the Feather and Yuba rivers,  
11 and remnants of habitat in the upper Sacramento, McCloud, and Pit rivers, Battle and  
12 Mill creeks, and the Stanislaus River (Lindley et al. 2007). Under the less likely but still  
13 possible scenario of an 8°C warming, spring-run Chinook salmon habitat would be found  
14 only in the upper-most reaches of the north fork Feather River, Battle Creek, and Mill  
15 Creek. This simple analysis suggests that Central Valley salmonids are vulnerable to  
16 warming, but more research is needed to evaluate the details of how warming would  
17 influence individual populations and subbasins.

18 As summarized by Lindley et al. (2007), climate change may pose new threats to Central  
19 Valley salmonids by reducing the quantity and quality of freshwater habitat. Under the  
20 worst case scenario, spring-run Chinook salmon may be driven extinct by warming in this  
21 century, while the best-case scenario may allow them to persist in some streams, although  
22 prediction of the future status of Central Valley salmonids associated with long-term  
23 climate change is fraught with uncertainty.

24 By contrast to the conditions for other Central Valley floor rivers, climate change may  
25 not be likely to have such impacts on salmonids in the lower Yuba River downstream of  
26 Englebright Reservoir (YCWA 2010a). Presently, the lower Yuba River is one of the few  
27 Central Valley tributaries that consistently has suitable water temperatures for salmonids  
28 throughout the year. Lower Yuba River water temperatures generally remain below 58°F  
29 year-round at the Smartsville Gage (downstream of Englebright Dam), and below 60°F  
30 year-round at Daguerre Point Dam (YCWA et al. 2007). At Marysville, water

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1 temperatures generally remain below 60°F from October through May, and below 65°F  
2 from June through September (YCWA et al. 2007).

3 According to YCWA (2010), because of specific physical and hydrologic factors, the  
4 lower Yuba River is expected to continue to provide the most suitable water temperature  
5 conditions for anadromous salmonids of all Central Valley floor rivers, even if there are  
6 long-term climate changes. This is because New Bullards Bar Reservoir is a deep, steep-  
7 sloped reservoir with ample coldwater pool reserves. Throughout the period of operations  
8 of New Bullards Bar Reservoir (1969 through present), which encompasses the most  
9 extreme critically dry year on record (1977), the coldwater pool in New Bullards Bar  
10 Reservoir never was depleted. Since 1993, coldwater pool availability in New Bullards  
11 Bar Reservoir has been sufficient to accommodate year-round utilization of the  
12 reservoir's lower level outlets to provide cold water to the lower Yuba River. Even if  
13 climate conditions change, New Bullards Bar Reservoir still will have a very substantial  
14 coldwater pool each year that will continue to be available to provide sustained, relatively  
15 cold flows of water into the lower Yuba River during the late spring, summer and fall of  
16 each year (YCWA 2010).

#### 17 ***OCEAN ACIDIFICATION***

18 Ocean acidification has been called a “sister” or co-equal problem to climate change  
19 because it is caused by the same human-caused production of large amounts of CO<sub>2</sub>. Its  
20 impacts are additional to, and may exacerbate, the effects of climate change (Alaska  
21 Marine Conservation Council 2011).

22 Seawater pH is a critical variable in marine systems. Today's surface ocean water is  
23 slightly alkaline, with a pH ranging from 7.5 to 8.5 and it is saturated with calcium  
24 carbonate, a very important organic molecule for organisms like corals, mollusks and  
25 crustaceans that make shells. As CO<sub>2</sub> reacts with the seawater, it lowers the pH and  
26 releases hydrogen ions. These ions bind strongly with carbonate, preventing it from  
27 forming the important calcium carbonate molecules. If the pH of the global oceans drops  
28 0.4 by the end of the century as predicted, the levels of calcium carbonate available for  
29 use by marine organisms will decrease by 50% (Alaska Marine Conservation  
30 Council 2011).

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1 Ocean acidification is likely to alter the biodiversity of the world’s marine ecosystems  
2 and may affect the total productivity of the oceans. Previously it was thought that these  
3 changes would take centuries, but new findings indicate that an increasingly acidic  
4 environment could cause problems in high-latitude marine ecosystems within just a few  
5 decades (Alaska Marine Conservation Council 2011).

6 Currently, the oceans’ surface water layers have sufficient amounts of calcium carbonate  
7 for organisms to use (known as saturated conditions). This calcium carbonate rich layer is  
8 deeper in warmer regions and closer to the surface in colder regions. Because calcium  
9 carbonate is less stable in colder waters, marine life in the polar oceans will be affected  
10 by calcium carbonate loss first. A study published in Nature by 27 U.S. and international  
11 scientists stated, “*Some polar and sub-polar waters will become under-saturated [at*  
12 *twice the pre-industrial level of CO<sub>2</sub>, 560 ppm], probably within the next 50 years*” (Orr et  
13 al. 2005). Under-saturated refers to conditions in which the seawater has some calcium  
14 carbonate remaining, but it does not have enough available for the organisms to build  
15 strong shells (Alaska Marine Conservation Council 2011).

16 Research has shown that lowered ocean pH will affect the processes by which animals  
17 such as corals, mollusks and crustaceans make their support structures. Because these  
18 organisms depend on calcium carbonate, increasing acidity threatens their survival. At  
19 higher levels of acidity (lower pH levels), any organism that forms a shell through  
20 calcification — from clams to pteropods — could be adversely affected. These species  
21 use the naturally occurring carbonate minerals calcite and aragonite for the  
22 calcification process.

23 Pteropods are small planktonic mollusks that are at the bottom of the food chain and  
24 because of their dependence on calcium carbonate, they will be one of the first casualties  
25 of increasing acidity in Alaska's marine waters. In recent experiments exposing live  
26 pteropods to the conditions predicted by “business-as-usual” carbon emission scenarios –  
27 the pteropod shells showed evidence of dissolution and damage within only 48 hours.  
28 Pteropods are a key food source for salmon and other species (Alaska Marine  
29 Conservation Council 2011). Increased research into ocean acidification caused by the  
30 saturation of water with carbon dioxide suggests that a 10% decline in pteropod

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1 production can lead to a 20% reduction in the body weight of mature salmon (Climate  
2 Solutions 2011). A decrease in these mineral levels to food web base species like  
3 pteropods, also known as sea butterflies, which make up 45% of the diet for juvenile pink  
4 salmon, can cause cascading waves of disruption up the food chain (Climate  
5 Solutions 2011).

#### 6 ***NON-NATIVE INVASIVE SPECIES***

7 Non-native invasive species are of concern throughout the ESU and DPSs and can result  
8 in numerous deleterious effects to native species. For example, introduction of non-native  
9 invasive species can alter the natural food webs that existed prior to their introduction, as  
10 illustrated by the Asiatic freshwater clams *Corbicula fluminea* and *Potamocorbula*  
11 *amurensis* in the Delta. Cohen and Moyle (2004) report that the arrival of these two clam  
12 species disrupted the normal benthic community structure, and depressed phytoplankton  
13 levels in the Delta due to the highly efficient filter feeding of the introduced clams.  
14 Declines in phytoplankton levels have consequently resulted in reduced populations of  
15 zooplankton that feed upon them, thereby reducing the forage base available to salmonids  
16 transiting through the Delta and the San Francisco estuary on their ocean migrations. The  
17 lack of forage base can adversely affect the health and physiological condition of  
18 salmonids as they migrate to the Pacific Ocean.

19 Attempts to control non-native invasive plant species also can adversely affect the health  
20 and habitat suitability of salmonids within affected water systems, through either direct  
21 exposure to toxic chemicals or reductions in DO levels associated with the decomposition  
22 of vegetative matter in the water. As an example, control programs for the invasive water  
23 hyacinth and *Egeria densa* plants in the Delta must balance the toxicity of the herbicides  
24 applied to control the plants against the probability of exposure to listed salmonids during  
25 herbicide application period.

#### 26 **4.2.6.2 Lower Yuba River**

27 The phenotypic lower Yuba River spring-run Chinook salmon population is exposed and  
28 subject to the myriad of limiting factors, threats and stressors described above for the  
29 Central Valley ESU. Lower Yuba River phenotypic spring-run Chinook salmon generally

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1 spend a few months (with some individuals remaining up to several months, or a year) in  
2 the lower Yuba River prior to migrating downstream through the lower Feather River, the  
3 lower Sacramento River, the Delta, and San Francisco Bay to the Pacific Ocean, where  
4 they spend from two to four years growing and maturing. Following their ocean  
5 residency, these fish then undertake an upstream migration through this same system, and  
6 are again exposed to the associated limiting factors, threats and stressors, prior to  
7 spending a few additional months in the lower Yuba River holding and  
8 subsequently spawning.

9 Three separate efforts have been undertaken over the past few years to identify,  
10 characterize and prioritize limiting factors (i.e., “stressors”) for anadromous salmonids  
11 (including spring-run Chinook salmon) in the lower Yuba River. The Lower Yuba River  
12 Fisheries Technical Working Group, a multi-party stakeholder group including the Corps  
13 and YCWA, established a process to rank stressors as part of the “*Draft Implementation*  
14 *Plan for Lower Yuba River Anadromous Fish Habitat Restoration*” (CALFED and  
15 YCWA 2005). The Yuba Accord Technical Team built upon these efforts and utilized a  
16 stressor analysis in the development of the Yuba Accord minimum flow requirements  
17 (i.e., “flow schedules”) (YCWA et al. 2007).

18 Most recently, NMFS (2009) conducted a comprehensive assessment of stressors  
19 affecting spring-run Chinook salmon both within the lower Yuba River, and affecting  
20 lower Yuba River populations as they migrate downstream (as juveniles) and upstream  
21 (as adults) through the lower Feather River, the lower Sacramento River, and the Bay-  
22 Delta system.

23 As stated by NMFS (2009), stressor matrices, which structured hierarchically related tiers  
24 in order to prioritize stressors, were developed. After all of the variables in the matrix  
25 were identified and weighted, stressors within the matrices were sorted in descending  
26 order (from the highest to the lowest biological impact). Although the resultant sorted  
27 matrices provide a pseudo-quantitative means of comparatively ranking individual  
28 stressors, to avoid attributing unwarranted specificity to the prioritized stressor list, it was  
29 distributed into four separate quartiles (“Very High”, “High”, “Medium”, and “Low”).

1 The ranking and quartile characterization of stressors were organized such that stressors  
 2 affecting the individual lifestages also could be ascertained.

3 According to NMFS (2009a), for the lower Yuba River population of spring-run Chinook  
 4 salmon, the number of stressors according to the categories of “Very High”, “High”,  
 5 “Medium”, and “Low” that occur in the lower Yuba River or occur out of basin are  
 6 presented below by lifestage (**Table 4-3**).

7 **Table 4-3. The number of stressors according to the categories of “Very High”, “High”,**  
 8 **“Medium”, and “Low” that occur in the lower Yuba River, or occur out-of-basin, by**  
 9 **lifestage for the lower Yuba River population of spring-run Chinook salmon (Source:**  
 10 **NMFS 2009a).**

Lifestage	Location	Stressor Categories			
		Very High	High	Medium	Low
<b>Adult Immigration and Holding</b>					
	Lower Yuba River	2	1	3	1
	Out of Basin	1	5	8	6
<b>Spawning</b>					
	Lower Yuba River	3	2	0	2
	Out of Basin	N/A*	N/A	N/A	N/A
<b>Embryo Incubation</b>					
	Lower Yuba River	1	0	4	0
	Out of Basin	N/A	N/A	N/A	N/A
<b>Juvenile Rearing and Outmigration</b>					
	Lower Yuba River	5	1	1	5
	Out of Basin	12	16	6	9
* Not Applicable. These lifestages for this population only occur in the lower Yuba River.					

11 As shown by the numbers in Table 4-3, of the total number of 94 stressors affecting all  
 12 identified lifestages of the lower Yuba River populations of spring-run Chinook salmon,  
 13 31 are within the lower Yuba River and 63 are out-of-basin. Because spawning and  
 14 incubation occurs only in the lower Yuba River, all of the stressors associated with these  
 15 lifestages occur in the lower Yuba River. Therefore, for the adult immigration and  
 16 holding, and the juvenile rearing and outmigration lifestages combined, a total of 49  
 17 “Very High” and “High” stressors were identified, with 15 of those occurring in the  
 18 lower Yuba River and 34 occurring out-of-basin.

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1 The NMFS (2009) Draft Recovery Plan states that *“The lower Yuba River, below*  
2 *Englebright Dam, is characterized as having a high potential to support a viable*  
3 *independent population of spring-run Chinook salmon, primarily because: (1) flow and*  
4 *water temperature conditions are generally suitable to support all lifestage requirements;*  
5 *(2) the river does not have a hatchery on it; (3) spawning habitat availability is believed*  
6 *not to be limiting; and (4) high habitat restoration potential”*.

7 The NMFS (2009) Draft Recovery Plan further states that *“For currently occupied*  
8 *habitats below Englebright Dam, it is unlikely that habitats can be restored to pre-dam*  
9 *conditions, but many of the processes and conditions that are necessary to support a*  
10 *viable independent population of spring-run Chinook salmon can be improved with*  
11 *provision of appropriate instream flow regimes, water temperatures, and habitat*  
12 *availability. Continued implementation of the Yuba Accord is expected to address these*  
13 *factors and considerably improve conditions in the lower Yuba River.”*

14 **PASSAGE IMPEDIMENTS/BARRIERS**

15 Englebright Dam was not designed for fish passage and presents an impassable barrier to  
16 the upstream migration of anadromous salmonids, and marks the upstream extent of  
17 currently accessible spring-run Chinook salmon habitat in the lower Yuba River, whereas  
18 Daguerre Point Dam presents an impediment to upstream migration.

19 Englebright Dam, built in 1941 to retain hydraulic mining debris from the Yuba River  
20 watershed, blocks upstream migration of fish in the lower Yuba River and, in particular,  
21 blocks the migration of steelhead and spring-run Chinook salmon to their historic  
22 spawning grounds (NMFS 2002).

23 Daguerre Point Dam has been reported to be an impediment to upstream migration of  
24 adult salmon and steelhead under certain conditions. Factors contributing to impeded  
25 adult spring-run Chinook salmon upstream passage have been suggested to include  
26 inadequate attraction flows to the ladders, proximity and orientation of the ladder  
27 entrances to the spillway, periodic obstruction of the ladders by sediment and woody  
28 debris, and other fish ladder physical design issues.

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1 Sheet flow across the dam’s spillway, particularly during high-flow periods, may obscure  
2 ladder entrances and, thus, makes it difficult for immigrating adult salmonids to find the  
3 entrances (NMFS 2007a). For example, fall-run Chinook salmon have been observed  
4 attempting to leap over the dam, demonstrating that these fish may have difficulty in  
5 finding the fish ladder entrances (Corps 2000). This phenomenon may particularly affect  
6 spring-run Chinook salmon, because peak spring-run adult Chinook salmon upstream  
7 migration occurs primarily during the relatively high-flow periods of spring through early  
8 summer. Since 2001, wooden flashboards have been periodically affixed to the crest of  
9 the dam during low flow periods to aid in directing the flows towards the fish ladder  
10 entrances. Fish passage monitoring data from 2006 indicates that the installation of the  
11 flashboards resulted in an immediate and dramatic increase in the passage of salmon up  
12 the ladders, and is thought to have improved the ability of salmon to locate and enter the  
13 ladders (NMFS 2007a).

14 Both the north and south fish ladders at Daguerre Point Dam, particularly the north  
15 ladder, historically tended to clog with woody debris and sediment, which had the  
16 potential to block passage or substantially reduce attraction flows at the ladder entrances.  
17 Additionally: (1) the north and south ladders’ exits are close to the spillway, potentially  
18 resulting in adult fish exiting the ladder being immediately swept by flow back over the  
19 dam; (2) sediment accumulates at the upstream exits of the fish ladders, reducing the  
20 unimpeded passage from the ladders to the main channel, and may cause potential “fall-  
21 back” into the ladders; and (3) fish could jump out of the upper bays of the fishway,  
22 resulting in direct mortality. Many of the past issues associated with woody debris  
23 accumulation have either been eliminated or minimized since locking metal grates were  
24 installed over the unscreened bays on the north and south fish ladders during 2011.

25 The RMT (2013) examined passage of adult Chinook upstream of Daguerre Point Dam  
26 and corresponding flow data during eight years of available data. Chinook salmon  
27 passage was observed over a variety of flow conditions, including ascending or  
28 descending flows, as well as during extended periods of stable flows. Flow thresholds  
29 prohibiting passage of Chinook salmon through the ladders at Daguerre Point Dam were  
30 not apparent in the data (RMT 2013).

---

1 Phenotypic spring-run Chinook salmon (those entering the lower Yuba River during  
2 spring months) may remain in the lower Yuba River in areas downstream (and  
3 proximate) to Daguerre Point Dam for extended periods of time during the spring and  
4 summer. It is uncertain whether, or to what extent, the duration of residency in the large  
5 pool located downstream of Daguerre Point Dam is associated with upstream passage  
6 impediment and delay, or volitional habitat utilization prior to spawning in upstream  
7 areas. However, RMT (2013) reported that temporal migrations of adult phenotypic  
8 spring-run Chinook salmon to areas upstream of Daguerre Point Dam occurred over an  
9 extended period of time. The tagged spring-run Chinook salmon in the lower Yuba River  
10 actually migrated upstream of Daguerre Point Dam from May through September, and  
11 utilized a broad expanse of the lower Yuba River during the phenotypic summer holding  
12 period, including areas as far downstream as Simpson Lane Bridge (i.e., ~RM 1.8), and  
13 as far upstream as the area just below Englebright Dam. A longitudinal analysis of  
14 acoustic tag detection data indicated that distributions were non-random, and that the  
15 tagged spring-run Chinook salmon were selecting locations for holding  
16 (RMT 2013).

17 NMFS (2007) suggested that delays resulting from adult spring-run Chinook salmon  
18 adult passage impediments could weaken fish by requiring additional use of fat stores  
19 prior to spawning, and potentially could result in reduced spawning success (i.e.,  
20 production) from reduced resistance to disease, increased pre-spawning mortality, and  
21 reduced egg viability. However, these statements suggesting biological effects associated  
22 with fish passage issues at Daguerre Point Dam are not supported by studies or  
23 referenced literature. For example, the RMT (2010b) included evaluation of water  
24 temperatures at Daguerre Point Dam during the spring-run Chinook salmon adult  
25 upstream immigration and holding lifestage, which addressed considerations regarding  
26 both water temperature effects to pre-spawning adults and egg viability. They concluded  
27 that during this lifestage, characterized as extending from April through August, water  
28 temperatures [modeled] at Daguerre Point Dam are suitable and remain below the  
29 reported optimum water temperature index value of 60°F at least 97% of the time over all  
30 water year types during these months. Thus, it is unlikely that this represents a  
31 significant source of mortality to spring-run Chinook salmon. Moreover, actual data

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1 monitored since the Yuba Accord has been implemented (October 2006 to June 2013)  
2 demonstrates that water temperatures at Daguerre Point Dam actually remained at about  
3 or below 60°F during the adult immigration and holding period each of the six years  
4 (RMT 2013).

5 As reported by NMFS (2007), Daguerre Point Dam may adversely affect outmigration  
6 success of juvenile salmon and steelhead. During downstream migration, juvenile  
7 Chinook salmon and steelhead may be disoriented or injured as they plunge over the  
8 spillway, increasing their exposure and vulnerability to predators in the large pool at the  
9 base of the dam (NMFS 2007).

#### 10 **HARVEST/ANGLING IMPACTS**

11 Fishing for Chinook salmon on the lower Yuba River is regulated by CDFW. Although  
12 harvest/angler impacts were previously listed as a stressor, the magnitude of this potential  
13 stressor has been reduced associated with changes in fishing regulations over time.  
14 Angling regulations on the lower Yuba River are intended to protect sensitive species, in  
15 particular spring-run Chinook salmon (and wild steelhead). CDFW angling regulations  
16 2013-2014 (CDFW 2013a) state that the lower Yuba River from its confluence with the  
17 lower Feather River up to Englebright Dam is closed year-round to salmon fishing, and  
18 no take or possession of salmon is allowed.

19 Fishing for hatchery trout or hatchery steelhead is allowed on the lower Yuba River from  
20 its confluence with the lower Feather River up to the Highway 20 Bridge year-round.  
21 The lower Yuba River, between the Highway 20 Bridge and Englebright Dam, is closed  
22 to fishing from September through November to protect spring-run Chinook salmon  
23 spawning activity and egg incubation.

24 Although these regulations are intended to specifically protect spring-run Chinook  
25 salmon, anglers can potentially harass, harm and kill listed species (spring-run Chinook  
26 salmon and wild steelhead) through incidental actions while targeting non-listed species.  
27 Examples of potential angler impacts may include, but are not necessarily limited to,  
28 angler harvest, physical disturbance of salmonid redds, hooking and catch-and-release  
29 stress or mortality, including that which results from incidental hooking (CALFED and  
30 YCWA 2005).

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1 **POACHING**

2 Whether poaching represents a stressor, or the extent to which spring-run Chinook  
3 salmon are targeted for poaching in the lower Yuba River is unknown.

4 Poaching of adult Chinook salmon at the fish ladders and at the base of Daguerre Point  
5 Dam has been previously reported in several documents. Poaching has been previously  
6 reported as a “chronic problem” (Falxa 1994 as cited in CALFED and YCWA 2005).  
7 The spring-run Chinook salmon status report (CDFG 1998) stated that poaching was an  
8 “ongoing problem” at Daguerre Point Dam. Poaching of salmon has been reported as a  
9 “long-standing problem” on the Yuba River, particularly at Daguerre Point Dam (John  
10 Nelson, CDFG, pers. comm., November 2000, as cited in NMFS 2005a). The Corps  
11 (2001) and NMFS (2009) both refer to poaching of adult salmon at the Daguerre  
12 Point Dam.

13 Although these previous reports refer in some fashion to poaching within the fish ladders  
14 and immediately downstream of Daguerre Point Dam as issues, the only actual account of  
15 documented poaching was provided by Nelson (2009). In his declaration, Nelson (2009)  
16 stated that during his tenure at CDFW (which extended until 2006) he personally  
17 observed people fishing illegally in the ladders, and further observed gear around the  
18 ladders used for poaching. It is not clear regarding the time period to which he was  
19 referring, although it may have been referring to the period prior to 2000 (see reference in  
20 previous paragraph).

21 The VAKI Riverwatcher infrared and videographic sampling system began operations in  
22 2003. CDFW monitored these operations at Daguerre Point Dam seasonally from 2003  
23 through 2005. Since 2006 (with implementation of the Yuba Accord Pilot Programs  
24 (2006 – 2007) and the Yuba Accord in 2008), PSMFC staff have monitored the system at  
25 Daguerre Point Dam on a nearly daily basis, year-round, through the present. Over this  
26 8-year period, neither CDFW nor PSMFC staff have reported poaching in the ladders, or  
27 immediately downstream of Daguerre Point Dam. Thus, although poaching has been  
28 reported as a stressor, it is unclear whether, or to what extent, it impacts the spring-run  
29 Chinook salmon population in the lower Yuba River. According to Sprague (2011), the  
30 amount of poaching from the fish ladders has not been quantified, and there does not

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1 appear to be data on the amount of poaching, so the extent of the problem is not  
2 well understood.

3 Moreover, it is unclear whether these previous reports of poaching were directed toward  
4 spring-run or fall-run Chinook salmon. While data are not available as to the fish species  
5 targeted, poachers likely target the fish that are readily available. The greatest numbers  
6 of poached fish probably would be fall-run Chinook salmon because they congregate  
7 below the dam in large numbers under the low-flow, clear-water conditions of October  
8 and November (Corps 2001). According to NMFS (2002), fall-run Chinook salmon are  
9 most likely to be subject to poaching because they are the largest salmonid population in  
10 the lower Yuba River. Nevertheless, spring-run Chinook salmon also may be affected  
11 because they may be present in the lower Yuba River during the periods of the highest  
12 recreational use (NMFS 2002).

13 As early as 2001, the Corps (2001) suggested that although poaching is likely very  
14 limited, fencing or screening of the ladder could further reduce or eliminate any  
15 poaching. Nelson (2009) suggested that one measure that could reduce poaching would  
16 be to place grates over the top of the ladders to restrict poacher access. He further  
17 suggested that grates had been installed on other fish ladders to prevent poaching, such as  
18 on the Woodbridge Irrigation District Dam fish ladders located on the Mokelumne River  
19 near Woodbridge, California. However, Sprague (2011) stated that grates are not  
20 recommended, due to the multiple sharp edges and the potential for resultant fish injury.  
21 He further suggested that solid covers could be used, but consideration should be given to  
22 the potential for how to avoid pressurizing the fish ladders during high flow events. As a  
23 temporary solution addressing the potential for fish to jump out of the ladder (and  
24 potential poaching within the fish ladders), in 2011 the Corps installed plywood boards  
25 over the upper bays at the south ladder at Daguerre Point Dam. As previously discussed,  
26 the July 25, 2011 Interim Remedy Order issued by the Court ordered the Corps to install  
27 locking metal grates over all but the lower eight bays of the fish ladders at Daguerre Point  
28 Dam by September 14, 2011. In response to the Interim Remedy Order issued by the  
29 Court on July 25, 2011, during the summer of 2011 the Corps proceeded with installation  
30 of locking metal grates on all 33 unscreened bays. Due to concerns expressed by both  
31 NMFS and CDFW, the Court then reconsidered the requirement to put grates over the

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1 bays on the lowermost section of the south fish ladder at Daguerre Point Dam.  
2 Consequently, grates were not installed over the lower eight bays of the south fish ladder  
3 at Daguerre Point Dam.

4 **PHYSICAL HABITAT ALTERATION (INCLUDING WATERWAY 13)**

5 According to NMFS (2009), the stressor associated with physical habitat alteration  
6 specifically addressed the issue of return flows and attraction of anadromous salmonids  
7 into the Yuba Goldfields through Waterway 13. Various efforts have been undertaken to  
8 prevent anadromous salmonids from entering the Goldfields via Waterway 13. In May  
9 2005, heavy rains and subsequent flooding breached the structure at the east (upstream  
10 facing) end. Subsequently, funded by USFWS, the earthen “plug” was replaced with a  
11 "leaky-dike" barrier intended to serve as an exclusion device for upstream migrating adult  
12 salmonids (AFRP 2010). The Corps does not have any operations or maintenance  
13 responsibilities for the earthen “plug” and Waterway 13, nor has it issued any permits or  
14 licenses for it. Nonetheless, until a more permanent solution is implemented, ongoing  
15 issues associated with attraction of upstream migrating adult salmonids into Waterway 13  
16 are considered to remain a stressor to spring-run Chinook salmon. For additional  
17 information on Waterway 13, see Chapter 5 – Environmental Baseline.

18 In addition to Waterway 13 issues, physical habitat alternation stressors include Lake  
19 Wildwood operations and resultant Deer Creek flow fluctuations (according to the  
20 SWRCB’s Revised Decision 1644, Lake Wildwood is operated by the Lake Wildwood  
21 Association — a gated community in Penn Valley, California). This stressor refers to the  
22 potential for stranding or isolation events to occur in Deer Creek, near its confluence with  
23 the lower Yuba River. Observational evidence suggests that, in the past, adult Chinook  
24 salmon entered Deer Creek during relatively high flow periods, presumably for holding  
25 or spawning purposes, only to subsequently become stranded in the creek when flows  
26 receded due to changes in Lake Wildwood operations. Stranding may delay or prevent  
27 adult Chinook salmon from spawning, or cause decreased spawning success due to  
28 increased energy expenditure or stress due to delayed spawning (CALFED and  
29 YCWA 2005).

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1 The Sierra Streams Institute (SSI) is in the process of implementing the Deer Creek  
2 Spawning Bed Enhancement Project, which is located on a tributary to the lower Yuba  
3 River. From September 4-7, 2012, 250 tons of spawning gravel (~180 cubic yards) was  
4 placed in the creek. Chinook salmon redd surveys were conducted after the initial  
5 placement to document the number and characteristics of salmon redds created in Deer  
6 Creek during the 2012 spawning season. On November 27, 2012, more than 51 salmon  
7 redds were observed in Deer Creek, compared to 15 redds in 2011, and 9 redds in 2003  
8 (SSI 2013). Approximately 75% of spawning activity during 2012 occurred in the newly  
9 created spawning areas, with the remaining spawning activity occurring in locations  
10 where spawning was observed in 2011. Gravel transport also was monitored to  
11 understand the effects of higher stream flows on gravel movement, and to evaluate  
12 transport of spawning gravels in Deer Creek. Tracer gravel surveys were conducted  
13 during February, March, and April 2013. Based on these and other visual observations of  
14 substrate deposition in Deer Creek, SSI (2013) report that it is likely that some of the  
15 placed gravels remain in Deer Creek providing spawning habitat, and that some of the  
16 gravels were mobilized downstream into the Yuba River to provide habitat for  
17 anadromous salmonids. To supplement existing available spawning habitat, SSI planned  
18 to place an additional 250 tons of spawning gravel in Deer Creek from September  
19 3-13, 2013.

20 Physical habitat alteration stressors also address habitat complexity and diversity. The  
21 concepts of habitat complexity and diversity pertinent to the lower Yuba River were  
22 described by CALFED and YCWA (2005), as discussed below.

23 Habitat complexity and diversity refer to the quality of instream physical habitat  
24 including, but not necessarily limited to, the following physical habitat characteristics:

- Escape cover
- Feeding cover
- Allochthonous material contribution
- Alternating point-bar sequences
- Pool-to-riffle ratios
- Sinuosity
- Instream object cover
- Overhanging riparian vegetation

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1 The physical structure of rivers plays a significant role in determining the suitability of  
2 aquatic habitats for juvenile salmonids, as well as for other organisms upon which  
3 salmonids depend for food. These structural elements are created through complex  
4 interactions among natural geomorphic features, the power of flowing water, sediment  
5 delivery and movement, and riparian vegetation, which provides bank stability and inputs  
6 of large woody debris (Spence et al. 1996). The geomorphic conditions caused by  
7 hydraulic and dredge mining since the mid-1800s, and the construction of Englebright  
8 Dam, which affects the transport of nutrients, fine and coarse sediments and, to a lesser  
9 degree, woody material from upstream sources to the lower river, continue to limit  
10 habitat complexity and diversity in the lower Yuba River.

11 LWM creates both micro- and macro-habitat heterogeneity by forming pools, back eddies  
12 and side channels and by creating channel sinuosity and hydraulic complexity. This  
13 habitat complexity provides juvenile salmonids numerous refugia from predators and  
14 water velocity, and provides efficient locations from which to feed. LWM also functions  
15 to retain coarse sediments and organic matter in addition to providing substrate for  
16 numerous aquatic invertebrates (Spence et al. 1996).

17 In the lower Yuba River, mature riparian vegetation is scattered intermittently, leaving  
18 much of the banks devoid of LWM and unshaded – affecting components that are  
19 essential to the health and survival of the freshwater lifestages of salmonids (NMFS  
20 2002). Although the ability of the lower Yuba River to support riparian vegetation has  
21 been substantially reduced by the historic impacts from mining activities, the dynamic  
22 nature of the river channel results in periodic creation of high-value shaded riverine  
23 aquatic (SRA) cover for fish and wildlife (Beak 1989).

24 Other important components of habitat structure at the micro-scale include large  
25 boulders, coarse substrate, undercut banks and overhanging vegetation. These habitat  
26 elements offer juvenile salmonids concealment from predators, shelter from fast current,  
27 feeding stations and nutrient inputs. At the macro-scale, streams and rivers with high  
28 channel sinuosity, multiple channels and sloughs, beaver impoundments or backwaters  
29 typically provide high-quality rearing and refugia habitats (Spence et al. 1996). The

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1 lower Yuba River can be generally characterized as lacking an abundance of  
2 such features.

3 **LOSS OF RIPARIAN HABITAT AND INSTREAM COVER**

4 ***RIPARIAN VEGETATION***

5 As stated in CALFED and YCWA (2005), riparian vegetation, an important habitat  
6 component for anadromous fish, is known to provide: (1) bank stabilization and sediment  
7 load reduction; (2) shade that results in lower instream water temperatures; (3) overhead  
8 cover; (4) streamside habitat for aquatic and terrestrial insects, which are important food  
9 sources for rearing juvenile fishes; (5) a source of instream cover in the form of woody  
10 material; and (6) allochthonous nutrient input.

11 SRA cover generally occurs in the lower Yuba River as scattered, short strips of low-  
12 growing woody species (e.g., *Salix sp.*) adjacent to the shoreline. Beak (1989) reported  
13 that the most extensive and continuous segments of SRA cover occur along bars where  
14 [then] recent channel migrations or avulsions had cut new channels through relatively  
15 large, dense stands of riparian vegetation. SRA cover consists of instream object cover  
16 and overhanging cover. Instream object cover provides structure, which promotes  
17 hydraulic complexity, diversity and microhabitats for juvenile salmonids, as well as  
18 escape cover from predators. The extent and quality of suitable rearing habitat and cover,  
19 including SRA, generally has a strong effect on juvenile salmonid production in rivers  
20 (Healey 1991 as cited in CALFED and YCWA 2005).

21 Since completion of New Bullards Bar Reservoir, the riparian community (in the lower  
22 Yuba River) has expanded under summer and fall streamflow conditions that have  
23 generally been higher than those that previously occurred (SWRCB 2003). However, the  
24 riparian habitat is not pristine. NMFS (2005b) reports ...*“The deposition of hydraulic  
25 mining debris, subsequent dredge mining, and loss/confinement of the active river  
26 corridor and floodplain of the lower Yuba River which started in the mid-1800’s and  
27 continues to a lesser extent today, has eliminated much of the riparian vegetation along  
28 the lower Yuba River. In addition, the large quantities of cobble and gravel that  
29 remained generally provided poor conditions for re-establishment and growth of riparian*

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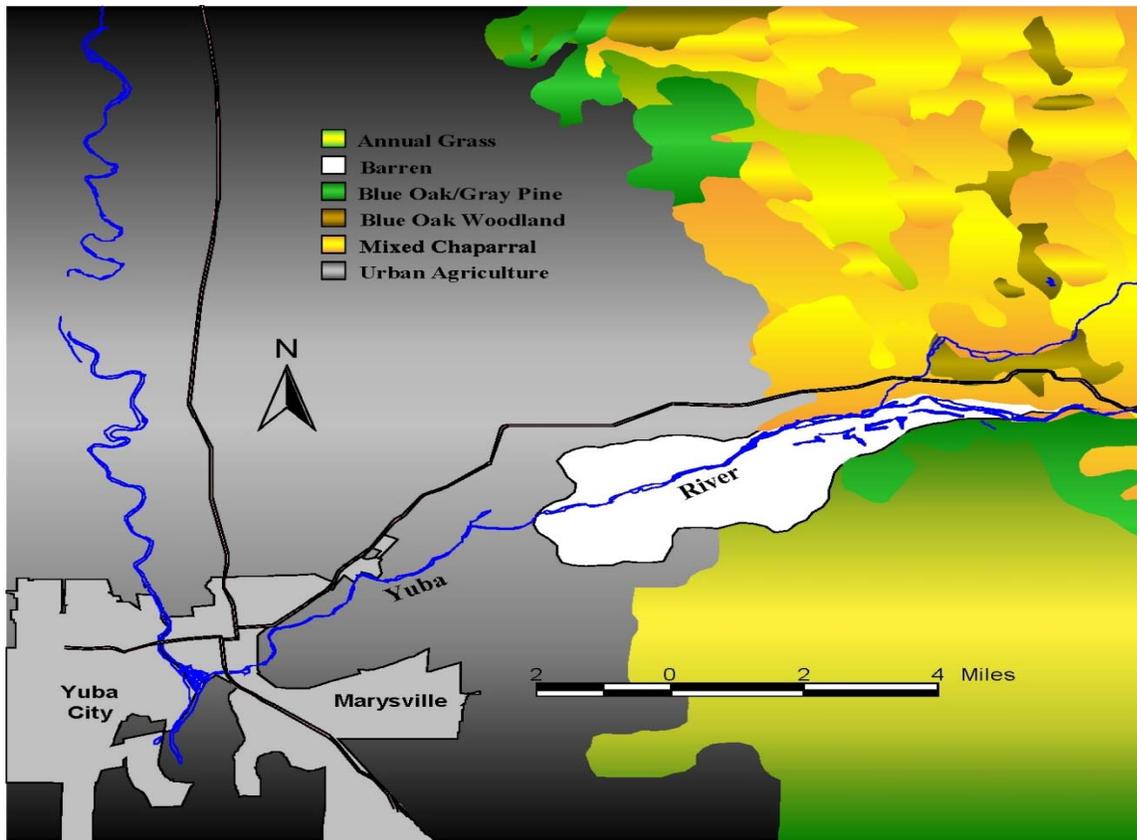
1 *vegetation. Construction of Englebright Dam also inhibited regeneration of riparian*  
2 *vegetation by preventing the transport of any new fine sediment, woody debris, and*  
3 *nutrients from upstream sources to the lower river. Subsequently, mature riparian*  
4 *vegetation is sparse and intermittent along the lower Yuba River, leaving much of the*  
5 *bank areas unshaded and lacking in large woody debris. This loss of riparian cover has*  
6 *greatly diminished the value of the habitat in this area.”*

7 Where hydrologic conditions are supportive, riparian and wetland vegetative  
8 communities are found adjacent to the lower Yuba River and on the river sides of  
9 retaining levees. These communities are dynamic and have changed over the years as the  
10 river meanders. The plant communities along the river are a combination of remnant  
11 Central Valley riparian forests, foothill oak/pine woodlands, agricultural grasslands, and  
12 orchards (Beak 1989).

13 According to CALFED and YCWA (2005), the lower Yuba River, especially in the  
14 vicinity of Daguerre Point Dam and the Yuba Goldfields, is largely devoid of sufficient  
15 riparian vegetation to derive the benefits (to anadromous salmonids) discussed above  
16 **(Figure 4-4)**.

17 In 2012, YCWA conducted a riparian habitat study in the Yuba River from Englebright  
18 Dam to the confluence with the Feather River (see Technical Memorandum 6-2 in  
19 YCWA 2013). Field efforts included descriptive observations of woody and riparian  
20 vegetation, cottonwood inventory and coring, and a large woody material (LWM) survey.  
21 The study was performed by establishing eight LWM study sites and seven riparian  
22 habitat study sites. One LWM study site was established within each of eight distinct  
23 reaches (i.e., Marysville, Hallwood, Daguerre Point Dam, Dry Creek, Parks Bar,  
24 Timbuctoo Bend, Narrows, and Englebright Dam). Riparian habitat sites were  
25 established in the same locations as the LWM study sites, with the exception of the  
26 Marysville study site. Riparian information regarding the Marysville Reach was  
27 developed, but no analysis was performed because of backwater effects of the Feather  
28 River.

29 The RMT contracted Watershed Sciences Inc. to use existing LiDAR to produce a map of  
30 riparian vegetation stands by type. The resulting data was subject to a field validation



1  
2 **Figure 4-4. Vegetation communities in the lower Yuba River vicinity (Source: CALFED and**  
3 **YCWA 2005).**

4 and briefly summarized in WSI (2010) and the data were also utilized in YCWA’s  
5 Riparian Study Technical Memorandum 6-2 (YCWA 2013).

6 Based on field observations, YCWA (2013) reported that all reaches supported woody  
7 species in various lifestages - mature trees, recruits, and seedlings were observed within  
8 all reaches. Where individuals or groups of trees were less vigorous, beaver (*Castor*  
9 *canadensis*) activity was the main cause, although some trees in the Marysville Reach  
10 appeared to be damaged by human camping.

11 The structure and composition of riparian vegetation was largely associated with four  
12 landforms. Cobble-dominated banks primarily supported bands of willow shrubs with  
13 scattered hardwood trees. Areas with saturated soils or sands supported the most  
14 complex riparian areas and tended to be associated with backwater ponds. Scarps and  
15 levees supported lines of mature cottonwood and other hardwood species, typically with  
16 a simple understory of Himalayan blackberry or blue elderberry shrubs. Bedrock

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1 dominated reaches had limited riparian complexity and supported mostly willow shrubs  
2 and cottonwoods (YCWA 2013).

3 Based on analysis of the mapping data, RMT (2013) reported that the majority of the  
4 woody species present in the river valley include, in order of most to least number of  
5 individuals: various willow species (*Salix* sp. and *Cephalanthus occidentalis*); Fremont  
6 cottonwood (*Populus fremontii*) (i.e., cottonwoods); blue elderberry (*Sambucus nigra*  
7 ssp. *caerulea*); black walnut (*Juglans hindsii*); Western sycamore (*Platanus racemosa*);  
8 Oregon ash (*Fraxinus latifolia*); white alder (*Alnus rhombifolia*); tree of heaven  
9 (*Ailanthus altissima*); and grey pine (*Pinus sabiniana*). Willow species could not be  
10 differentiated by species using remote sensing information. Willow on the lower Yuba  
11 River are dominated by dusky sandbar willow (*Salix melanopsis*) and narrow leaf willow  
12 (*Salix exigua*), and relative dominance of the two species shifts respectively in the  
13 downstream direction (WSI 2010). Other species occurring are arundo willow (*Salix*  
14 *lasiolepis*), Goodings willow (*Salix goodingii*) and red willow (*Salix laevigata*).  
15 Goodings and red willow comprise 6.4% of the willow according to a limited field  
16 validation survey (WSI 2010).

17 Cottonwoods are one of the most abundant woody species in the study area, and the most  
18 likely source of locally-derived large instream woody material due to rapid growth rates  
19 and size of individual stems commonly exceeding 2 feet in diameter and 50 feet in length.  
20 Cottonwoods exist in all life stages including as mature trees, recruits, or saplings, and as  
21 seedlings. Cottonwoods are more abundant in downstream areas of the study area  
22 relative to upstream. Cottonwoods are distributed laterally across the valley floor. Of the  
23 estimated 18,540 cottonwood individuals/stands, 12% are within the bankfull channel  
24 (flows of 5,000 cfs or less), and 39% are within the floodway inundation zone (flows  
25 between 5,000 and 21,100 cfs). However, recruitment patterns of cottonwood have not  
26 been analyzed with respect to time or with any more detail regarding channel location  
27 (YCWA 2013).

28 A total of 97 cottonwood trees were cored to estimate age. Age estimates ranged from 11  
29 to 87 years. The cottonwood tree age analysis resulted in age estimates that place the  
30 year of establishment for trees in a range of years from  $\pm 7$  to 16 years, which is too wide

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1 to allow for linking the establishment of trees to any year's specific conditions  
2 (YCWA 2013).

3 YCWA conducted a historical aerial photograph analysis to describe changes over time to  
4 total vegetation delineated within the valley walls, riparian vegetation delineated within  
5 50 feet of the active river channel,<sup>2</sup> and channel alignment (see Technical Memorandum  
6 6-2 in YCWA 2013). To determine the cumulative change over time<sup>3</sup> in total vegetative  
7 cover and riparian vegetation cover for the Marysville, Timbuctoo Bend, Narrows, and  
8 Englebright Dam study sites, YCWA compared the aerial photographs from 1937 and  
9 2010.

10 Cumulative changes in vegetative cover in the Englebright Dam and Narrows study sites  
11 decreased. For the remaining study sites, including Marysville, Hallwood, Daguerre  
12 Point Dam, Dry Creek, Parks Bar, and Timbuctoo Bend study sites, the cumulative  
13 change in vegetative cover increased. The least amount of vegetation change over time  
14 was observed in the Englebright Dam, Narrows and Marysville sites. The Dry Creek,  
15 Daguerre Point Dam and Hallwood sites had the greatest vegetated area, and YCWA  
16 identified those sites as the most dynamic (i.e., both decreased in vegetative cover  
17 through 1970 and then increased through 2010).

18 Cumulative changes in riparian vegetation cover in the Englebright Dam and Narrows  
19 study sites decreased with very little detectable change for the Narrows study site. For  
20 the remaining study sites, the cumulative change in riparian vegetation cover increased.  
21 The observed changes for the Englebright Dam, Narrows and Marysville study sites were  
22 very small. For the Dry Creek and Parks Bar study sites, the greatest changes were  
23 observed, with dramatic increases in riparian vegetation cover. The magnitude of change  
24 of riparian vegetation between photoset years (in a stepwise comparison) was greater than  
25 that seen in the cumulative riparian vegetation cover change.

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<sup>2</sup> Total vegetation is inclusive of riparian vegetation.

<sup>3</sup> Cumulative change describes the changes to observable area for either total vegetation or riparian vegetation from the earliest photo date to the most recent photo date.

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1 ***INSTREAM WOODY MATERIAL***

2 Instream woody material provides escape cover and relief from high current velocities for  
3 juvenile salmonids and other fishes. LWM also contributes to the contribution of  
4 invertebrate food sources, and micro-habitat complexity for juvenile salmonids (NMFS  
5 2007). Snorkeling observations in the lower Yuba River have indicated that juvenile  
6 Chinook salmon had a strong preference for near-shore habitats with instream woody  
7 material (JSA 1992).

8 There is currently a lack of consensus regarding the amount of instream woody material  
9 occurring in the lower Yuba River (Corps 2012d). It has been suggested (CALFED and  
10 YCWA 2005) that the presence of Englebright Dam has resulted in decreased recruitment  
11 of LWM to the lower Yuba River, although no surveys or studies were cited to support  
12 these statements. Some woody material may not reach the lower Yuba River due to  
13 collecting on the shoreline and sinking in Englebright Reservoir (Corps 2012d).  
14 However, Englebright Dam does not functionally block woody material from reaching  
15 the lower Yuba River because there is no woody material removal program implemented  
16 for Englebright Reservoir, and accumulated woody material therefore spills over the dam  
17 during uncontrolled flood events (R. Olsen, Corps, pers. comm. 2011, as cited in  
18 Corps 2012d).

19 About 8.7 miles of the lower Yuba River downstream of Englebright Dam, distributed  
20 among study sites per reach, were surveyed and evaluated for pieces of wood (YCWA  
21 2013). The number of pieces of wood was relatively similar above and below Daguerre  
22 Point Dam (i.e., about 5,100 and 5,750 pieces, respectively). Woody material was  
23 generally found in bands of willow (*Salix* sp.) shrubs near the wetted edge, dispersed  
24 across open cobble bars, and stranded above normal high-flow indicators. Most of the  
25 woody material was diffuse and located on floodplains and high floodplains, with only  
26 about a quarter of the material in heavy concentrations (YCWA 2013).

27 Most (77-96%) pieces of wood found in each reach were smaller than 25 feet in length  
28 and smaller than 24 inches in diameter, which is the definition of large woody material  
29 (LWM). These pieces would be typically floated by flood flows and trapped within

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1 willows and alders above the 21,100 cfs line, which is defined as the flow delineating the  
2 floodway boundary (YCWA 2013).

3 Instream woody material was not evenly distributed throughout the reaches. For the  
4 smaller size classes (i.e., shorter than 50 feet, less than 24 inches in diameter), the  
5 greatest abundance of pieces was found in the Hallwood or Daguerre Point Dam reaches,  
6 with lower abundances above and below these reaches (YCWA 2013).

7 The largest size classes of LWM (i.e., longer than 50 feet and greater than 24 inches in  
8 diameter) were rare or uncommon (i.e., fewer than 20 pieces total) with no discernible  
9 distribution. Pieces of this larger size class were counted as “key pieces”, as were any  
10 pieces exceeding 25 inches in diameter and 25 feet in length and showing any  
11 morphological influence (e.g., trapping sediment or altering flow patterns). A total of 15  
12 key pieces of LWM were found in all study sites, including six in the Marysville study  
13 site. Few of the key pieces were found in the active channel or exhibiting channel  
14 forming processes (YCWA 2013).

#### 15 **LOSS OF NATURAL RIVER MORPHOLOGY AND FUNCTION**

16 According to NMFS (2009), “Loss of Natural River Morphology and Function” is the  
17 result of river channelization and confinement, which leads to a decrease in riverine  
18 habitat complexity, and thus, a decrease in the quantity and quality of juvenile rearing  
19 habitat. Additionally, this primary stressor category includes the effect that dams have on  
20 the aquatic invertebrate species composition and distribution, which may have an effect  
21 on the quality and quantity of food resources available to juvenile salmonids.

22 According to NMFS (2009), attenuated peak flows and controlled flow regimes have  
23 altered the lower Yuba River’s geomorphology and have affected the natural meandering  
24 of the river downstream of Englebright Dam.

25 As reported by RMT (2013), preliminary evaluation of available data collected to date  
26 related to Yuba River fluvial geomorphology indicates that the Yuba River downstream  
27 of Englebright Dam has complex river morphological characteristics. Evaluation of the  
28 morphological units in the Yuba River as part of the spatial structure analyses indicates  
29 that, in general, the sequence and organization of morphological units is non-random,

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1 indicating that the channel has been self-sustaining of sufficient duration to establish an  
2 ordered spatial structure (RMT 2013).

3 The Yuba River downstream of Englebright Dam exhibits lateral variability in its form-  
4 process associations (RMT 2013). In the Yuba River, morphological unit organization  
5 highlights the complexity of the channel geomorphology, as well as the complex and  
6 diverse suite of morphological units. The complexity in the landforms creates diversity  
7 in the flow hydraulics which, in turn, contributes to a diversity of habitat types available  
8 for all riverine lifestages of anadromous salmonids in the Yuba River downstream of  
9 Englebright Dam (RMT 2013).

10 In the lower Yuba River, anadromous salmonids spawn in mean substrate sizes ranging  
11 from about 50 to 150 mm, and most of the lower Yuba River from Englebright Dam to  
12 the confluence with the Feather River is characterized by average substrate particle sizes  
13 within this size range (RMT 2013). The exceptions are sand/silt areas near the  
14 confluence with the Feather River, and the boulder/bedrock regions in the upper sections  
15 of Timbuctoo Bend and most of the Englebright Dam Reach. However, gravel  
16 augmentation funded by the Corps in the Englebright Dam Reach over the past several  
17 years has spurred spawning activity and Chinook salmon redd construction in this reach.  
18 The net result is an increase in the spatial distribution of spawning habitat availability in  
19 the river, particularly for early spawning (presumably spring-run) Chinook salmon  
20 (RMT 2013).

#### 21 **LOSS OF FLOODPLAIN HABITAT**

22 NMFS (2009) listed the loss of floodplain habitat in the lower Yuba River as one of the  
23 key stressors affecting anadromous salmonids (including spring-run Chinook salmon).  
24 NMFS (2009) stated ...*“Historically, the Yuba River was connected to vast floodplains  
25 and included a complex network of channels, backwaters and woody material. The legacy  
26 of hydraulic and dredger mining is still evident on the lower Yuba River where, for much  
27 of the river, dredger piles confine the river to an unnaturally narrow channel. The  
28 consequences of this unusual and artificial geomorphic condition include reduced  
29 floodplain and riparian habitat and resultant limitations in fish habitat, particularly for  
30 rearing juvenile salmonids.”*

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1 NMFS (2009) further stated that in the lower Yuba River, controlled flows and decreases  
2 in peak flows has reduced the frequency of floodplain inundation resulting in a separation  
3 of the river channel from its natural floodplain. Within the Yuba Goldfields area (RM 8–  
4 14), confinement of the river by massive deposits of cobble and gravel derived from  
5 hydraulic and dredge mining activities resulted in a relatively simple river corridor  
6 dominated by a single main channel and large cobble-dominated bars, with little riparian  
7 and floodplain habitat (DWR and PG&E 2010).

8 Loss of off-channel habitats such as floodplains, riparian, and wetland habitats has  
9 substantially reduced the productive capacity of the Central Valley for many native fish  
10 and wildlife species, and evidence is growing that such habitats were once of major  
11 importance for the growth and survival of juvenile salmon (Moyle 2002). Recent  
12 observations on the lower Yuba River indicate that remnant side channels and associated  
13 riparian vegetation play a similar role by providing flood refugia, protection from  
14 predators, and abundant food for young salmonids and other native fishes. These habitats  
15 also promote extended rearing and expression of the stream-type rearing characteristic of  
16 spring-run Chinook salmon (DWR and PG&E 2010).

17 As reported by RMT (2013), despite some flow regulation, the channel and floodplain in  
18 the lower Yuba River are highly connected, with floods spilling out onto the floodplain  
19 more frequently than commonly occurs for unregulated semiarid rivers. Some locations  
20 exhibit overbank flow well below 5,000 cfs, while others require somewhat more than  
21 that. In any given year, there is an 82% chance the river will spill out of its bankfull  
22 channel and a 40% chance that the floodway will be fully inundated. These results  
23 demonstrate that floodplain inundation occurs with a relatively high frequency in the  
24 lower Yuba River compared to other Central Valley streams which, in turn, contributes to  
25 a diversity in habitats available for anadromous salmonids (RMT 2013).

26 RMT (2013) conducted a flood-frequency analysis of the annual peak discharges  
27 recorded at the USGS stream gage near Marysville (#11421000) that showed average  
28 annual return periods of 1.25 years and 2.5 years for the bankfull and flood discharges,  
29 respectively. Bankfull flows for similar rivers are generally assumed to occur with return  
30 periods of 1.5-2 years. The fact that the lower Yuba River is less than this implies that

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1 the channel is naturally undersized relative to generalized expectations and flows spill  
2 into the floodplain at a more frequent rate (RMT 2013).

3 **ENTRAINMENT**

4 According to NMFS (2009), entrainment of juvenile salmonids remains a stressor in the  
5 lower Yuba River. Entrainment represents a suite of potential negative impacts to  
6 juvenile fish that may occur while, or after, the fish encounter a diversion facility in  
7 operation. For instance, entrainment impacts may include the non-volitional recruitment  
8 of juveniles past a diversion facility and/or screening structure, or impingement upon  
9 diversion screens and physical damage to fish caused by diversion activities. It has been  
10 suggested that as juvenile salmonids pass Daguerre Point Dam, physical injury may occur  
11 as they pass over the dam or through its fish ladders (SWRI 2002).

12 Water diversions in the lower Yuba River generally begin in the early spring and extend  
13 through the fall. As a result, potential threats to juvenile salmonids occur at the  
14 Hallwood-Cordua and South Yuba/Brophy diversions (NMFS 2009). The relatively  
15 recent fish screen constructed at the Hallwood-Cordua diversion is considered a notable  
16 improvement over the previous design, and is believed to reduce the amount of fry and  
17 juvenile entrainment at the diversion. The new diversion fish screen is believed to reduce  
18 loss rates of emigrating fall-run Chinook salmon at this location. However, predation  
19 losses of emigrating fry and juvenile fall-run Chinook salmon may remain a limiting  
20 factor at this location. In addition, the configuration of the current return pipe and flows  
21 through the pipe may also be a limiting factor (CALFED and YCWA 2005).

22 As previously described, the South Yuba/Brophy system diverts water through an  
23 excavated channel from the south bank of the lower Yuba River in the vicinity of  
24 Daguerre Point Dam. The water is then subsequently diverted through a porous rock dike  
25 that is intended to exclude fish. The current design of this rock structure does not meet  
26 current NMFS or CDFW juvenile fish screen criteria (SWRI 2002), and additional issues  
27 regarding predation in the diversion channel and the rate of water bypassing the rock  
28 gabion and returning to the lower Yuba River through the diversion channel have been  
29 raised as potential stressors.

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1 **PREDATION**

2 Predation can occur in three forms: (1) natural; (2) predation resulting from a relative  
3 increase in predator habitat and opportunity near major structures and diversions; and (3)  
4 predation resulting from minimal escape cover and habitat complexity for prey species  
5 (CALFED and YCWA 2005). For the purpose of stressor identification in this BA,  
6 predation includes the predation associated with increases in predator habitat and  
7 predation opportunities for piscivorous species created by major structures and  
8 diversions, and predation resulting from limited amounts of prey escape cover in the  
9 lower Yuba River.

10 The extent of predation on juvenile Chinook salmon in the lower Yuba River is not well  
11 documented (NMFS 2009). Although predation is a natural component of salmonid  
12 ecology, the rate of predation of salmonids in the lower Yuba River has potentially  
13 increased through the introduction of non-native predatory species such as striped bass  
14 (*Morone saxatilis*), largemouth bass (*Micropterus salmoides*) and American shad (*Alosa*  
15 *sapidissima*) and through the alteration of natural flow regimes and the development of  
16 structures that attract predators (NMFS 2009).

17 Predatory fish are known to congregate around structures in the water including dams,  
18 diversions and bridges, where their foraging efficiency is improved by shadows,  
19 turbulence and boundary edges (CDFG 1998). Thus, juvenile salmonids can also be  
20 adversely affected by Daguerre Point Dam on their downstream migration. Daguerre  
21 Point Dam creates a large plunge pool at its base, which provides ambush habitat for  
22 predatory fish in an area where emigrating juvenile salmonids may be disoriented after  
23 plunging over the face of the dam into the deep pool below (NMFS 2002). The  
24 introduced predatory striped bass and American shad have been observed in this pool  
25 (CALFED and YCWA 2005). In addition to introduced predatory species, several native  
26 fish species also prey on juvenile salmonids in the lower Yuba River, including  
27 Sacramento pikeminnow, hardhead and large juvenile and adult rainbow trout/steelhead  
28 (CALFED and YCWA 2005). It has been suggested that the rate of predation of juvenile  
29 salmonids passing over dams in general, and Daguerre Point Dam in particular, may be

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1 unnaturally high (NMFS 2007), although specific studies addressing this suggestion have  
2 not been conducted.

3 In addition to the suggestion of increased rates of predation resulting from disorientation  
4 of juveniles passing over Daguerre Point Dam into the downstream plunge pool, it also  
5 has been suggested that unnaturally high predation rates may also occur in the diversion  
6 channel associated with the South Yuba/Brophy diversion (NMFS 2007). Other  
7 structure-related predation issues include the potential for increased rates of predation of  
8 juvenile salmonids: (1) in the entryway of the Hallwood-Cordua diversion canal upstream  
9 of the fish screen; and (2) at the point of return of fish from the bypass pipe of the  
10 Hallwood-Cordua diversion canal into the lower Yuba River.

#### 11 ***HATCHERY EFFECTS***

12 Although no fish hatcheries are located on the lower Yuba River, and the river continues  
13 to support a persistent population of spring-run Chinook salmon that spawn downstream  
14 of Englebright Dam, the genetic integrity of the fish expressing the phenotypic  
15 characteristics of spring-run Chinook salmon is presently uncertain. CDFG (1998)  
16 suggested that spring-run Chinook salmon populations may be hybridized to some degree  
17 with fall-run Chinook salmon due to lack of spatial separation of spawning habitat. Also,  
18 the observation of adipose fin clips on adult Chinook salmon passing upstream through  
19 the VAKI system at Daguerre Point Dam during the spring demonstrates that hatchery  
20 straying into the lower Yuba River has and continues to occur, most likely from the  
21 FRFH (NMFS 2009; RMT 2013).

#### 22 ***FEATHER RIVER FISH HATCHERY GENETIC CONSIDERATIONS***

23 Spring-run Chinook salmon from the FRFH were planted in the lower Yuba River during  
24 1980 (CDFG 1991). In addition, it is possible that some hatchery-reared juvenile  
25 Chinook salmon from the FRFH may move into the lower Yuba River in search of  
26 rearing habitat. Some competition for resources with naturally spawned spring-run  
27 Chinook salmon could occur as a result (YCWA et al. 2007). The remainder of this  
28 discussion pertains to hatchery effects associated with the straying of adult Chinook  
29 salmon into the lower Yuba River.

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1 The FRFH is the only hatchery in the Central Valley that currently produces spring-run  
2 Chinook salmon. The FRFH was constructed in 1967 to compensate for anadromous  
3 salmonid spawning habitat lost with construction of the Oroville Dam. The FRFH has a  
4 goal of releasing 2,000,000 spring-run Chinook salmon smolts annually (DWR 2004c).

5 From 1962 to 1966, spring-run Chinook salmon were trapped and trucked above Oroville  
6 Dam. Beginning in 1967, spring-run Chinook salmon were collected for artificial  
7 propagation at FRFH as the construction of Oroville Dam was completed. The program  
8 is funded by the DWR and managed by CDFW (NMFS 2004).

9 The program was founded with local native stock collected at the FRFH. Early attempts  
10 to over-summer spring-run at the hatchery resulted in high mortality and the decision to  
11 allow the run to hold in the river until September 1. Prior to 2004, FRFH hatchery staff  
12 differentiated spring-run Chinook salmon from fall-run Chinook salmon by opening the  
13 ladder to the hatchery on September 1 (NMFS 2009). Those fish ascending the ladder  
14 from September 1 through September 15 were assumed to be spring-run Chinook salmon  
15 while those ascending the ladder after September 15 were assumed to be fall-run (Kastner  
16 2003 as cited in NMFS 2009). This practice led to considerable hybridization between  
17 spring- and fall-run Chinook salmon (DWR 2004c). Since 2004, the FRFH fish ladder  
18 remains open during the spring months, closing on June 30, and those fish ascending the  
19 ladder are marked with an external floy tag and returned to the river. This practice allows  
20 FRFH staff to identify those previously marked fish as spring-run when they re-enter the  
21 ladder in September. Only floy-tagged fish are spawned with floy-tagged fish in the  
22 month of September. No other fish are spawned during this time, as part of an effort to  
23 prevent hybridization with fall-run, and to introduce a temporal separation between  
24 stocks in the hatchery. During the FRFH spring-run spawning season, all heads from  
25 adipose fin-clipped fish are taken and sent to CDFW's laboratory in Santa Rosa for tag  
26 extraction and decoding. The tag information will be used to test the hypothesis that  
27 early spring-run spawners will produce progeny that maintain that run fidelity.

28 Regardless of recent improved FRFH practices, previous practices appear to have  
29 resulted in hybridization between “spring-run” and “fall-run” Chinook salmon. The  
30 following discussion was taken from Garza et al. (2008).

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1 Evaluation of the FRFH “spring-run” stock found that it is genetically most similar to the  
2 FRFH fall-run stock, as indicated both by clustering on the phylogeographic trees and by  
3 comparison of the [standardized variance in allele frequencies between the sample years]  
4 ( $F_{ST}$ ) values, and is nested within the fall-run group of populations in all analyses (Garza  
5 et al. 2008).  $F_{ST}$  values between the FRFH “spring-run” and naturally-spawned spring-  
6 run are in the low end of the range of values for fall-run populations to spring-run  
7 populations, but not the lowest. In addition, they are the essentially the same as those of  
8 FRFH fall-run to spring-run populations. This demonstrates convincingly that the FRFH  
9 “spring-run” stock is dominated by fall-run ancestry. However, Garza et al. (2008) also  
10 found very slight, but significant, differentiation between the two FRFH stocks, which is  
11 concordant with the results of Hedgecock et al. (unpublished study as cited in Garza et al.  
12 2008) on these stocks. In addition, Garza et al. (2008) found a strong signal of linkage  
13 (gametic phase) disequilibrium, absent in all other population samples, in the FRFH  
14 “spring-run” stock. Garza et al. (2008) interpreted this as evidence that the FRFH  
15 “spring” run retains remnants of the phenotype and ancestry of the Feather River spring-  
16 run Chinook salmon that existed prior to the dam and hatchery (as opposed to  
17 representing a hatchery selection-created and maintained phenotypic variant), but that has  
18 been heavily introgressed by fall-run Chinook salmon through some combination of  
19 hatchery practices and natural hybridization, induced by habitat concentration due to lack  
20 of access to spring-run Chinook salmon habitat above the dam. This suggests that it may  
21 be possible to preserve some additional component of the ancestral Central Valley spring-  
22 run Chinook salmon genomic variation through careful management of this stock that can  
23 contribute to the recovery of the ESA-listed Central Valley spring-run Chinook salmon  
24 ESU, although it will not be possible to reconstitute a “pure” spring-run stock from  
25 these fish.

26 The FRFH spring-run Chinook salmon population is part of the Central Valley spring-run  
27 Chinook salmon ESU (70 FR 37160). At the time of issuance of the final rule regarding  
28 the listing status of the Central Valley ESU of spring-run Chinook salmon, NMFS (70 FR  
29 37160) recognized that naturally spawning spring-run Chinook in the Feather River are  
30 genetically similar to the FRFH spring-run Chinook stock, and that the hatchery stock  
31 shows evidence of introgression with Central Valley fall-run Chinook salmon. NMFS

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1 also stated that FRFH stock should be included in the ESU because the FRFH spring-run  
2 Chinook salmon stock may play an important role in the recovery of spring-run Chinook  
3 salmon in the Feather River Basin, as efforts progress to restore natural spring-run  
4 populations in the Feather and Yuba Rivers (70 FR 37160).

5 Although the FRFH spring-run Chinook salmon population is part of the Central Valley  
6 spring-run Chinook salmon ESU, concern has been expressed that straying of FRFH fish  
7 into the lower Yuba River may represent an adverse impact due to the potential influence  
8 of previous hatchery management practices on the genetic integrity of FRFH spring-run  
9 Chinook salmon.

#### 10 ***STRAYING INTO THE LOWER YUBA RIVER***

11 The RMT (2013) reported that substantially higher amounts of straying of adipose fin-  
12 clipped Chinook salmon into the lower Yuba River occur than that which was previously  
13 believed. Although no quantitative analyses or data were presented, NMFS (2007) stated  
14 that some hatchery fish stray into the lower Yuba River and that these fish likely come  
15 from the FRFH.

16 Some information indicating the extent to which adipose-clipped Chinook salmon  
17 originating from the FRFH return to the lower Yuba River is available from coded wire  
18 tag analysis. During the October through December 2010 carcass survey period in the  
19 lower Yuba River, the RMT collected heads from fresh Chinook salmon carcasses with  
20 adipose fin clips, and sent the heads to the CDFW coded wire tag (CWT) interpretive  
21 center. In April of 2011, the results of the interpretation of the CWTs became available.  
22 Of the 333 Chinook salmon heads sent to the CDFW interpretive center, 11 did not  
23 contain a CWT, 8 were fall-run Chinook salmon from the Coleman National Fish  
24 Hatchery, 2 were from the RST captured and tagged juveniles in the lower Yuba River, 1  
25 was a naturally-spawned fall-run Chinook salmon from the Feather River, 1 was a fall-  
26 run Chinook salmon from the Mokelumne River Hatchery, and 310 were Chinook  
27 salmon from the FRFH (234 spring-run and 76 fall-run Chinook salmon). Thus, for all  
28 CWT hatchery-origin fish returning to the Yuba River from out-of-basin sources, 97%  
29 were from the FRFH. However, this information does not indicate the percentage of  
30 hatchery contribution from the FRFH to the phenotypic spring-run Chinook salmon run

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1 in the lower Yuba River, because, among other reasons, all of these heads were collected  
2 during the fall and represent a mixture of phenotypic spring- and fall-run Chinook salmon  
3 spawning in the lower Yuba River (RMT 2013).

4 Additional information that can be used to assess the amount of straying of FRFH  
5 Chinook salmon into the lower Yuba River is provided from VAKI Riverwatcher data  
6 collected from 2004 through 2011 (RMT 2013). The estimated numbers of adipose fin-  
7 clipped spring-run Chinook salmon that passed upstream of Daguerre Point Dam from  
8 2004 through 2011 that were derived from the VAKI Riverwatcher data are an indicator  
9 of the minimum number of Chinook salmon of hatchery origin (most likely of FRFH  
10 origin) that strayed into the lower Yuba River. The following discussion of adipose fin-  
11 clipped spring-run Chinook salmon is from RMT (2013). Discussion of the procedure  
12 utilized by the RMT (2013) to first differentiate phenotypic spring-run from phenotypic  
13 fall-run Chinook salmon is provided in Section 4.2.7.2, below.

14 Because the VAKI Riverwatcher systems located at both the north and south ladder of  
15 Daguerre Point Dam can record both silhouettes and electronic images of each fish  
16 passage event, the systems were able to differentiate Chinook salmon with adipose fins  
17 clipped or absent from Chinook salmon with their adipose fins intact. Thus, annual series  
18 of daily counts of Chinook salmon with adipose fins clipped (i.e., ad-clipped fish) and  
19 with adipose fins intact (i.e., not ad-clipped fish) that passed upstream of Daguerre Point  
20 Dam from March 1, 2004 through February 29, 2012 were obtained. The estimated  
21 numbers of spring-run Chinook salmon of hatchery (i.e., ad-clipped fish) and potentially  
22 non-hatchery origin (i.e., not ad-clipped fish) passing upstream of Daguerre Point Dam  
23 for the last eight years of available VAKI Riverwatcher data are presented in **Table 4-4**.

24 ***RELATIONSHIPS BETWEEN SPRING-RUN CHINOOK SALMON STRAYING INTO THE LOWER YUBA RIVER***  
25 ***AND ATTRACTION FLOWS AND WATER TEMPERATURES***

26 As reported by RMT (2013), to evaluate the influence of “attraction” flows and water  
27 temperatures on the straying of adipose fin-clipped adult phenotypic spring-run Chinook  
28 salmon into the lower Yuba River, variables related to flows and water temperatures in  
29 the lower Yuba River and the lower Feather River were developed and statistically  
30 related to the weekly proportions of adipose fin-clipped phenotypic spring-run Chinook

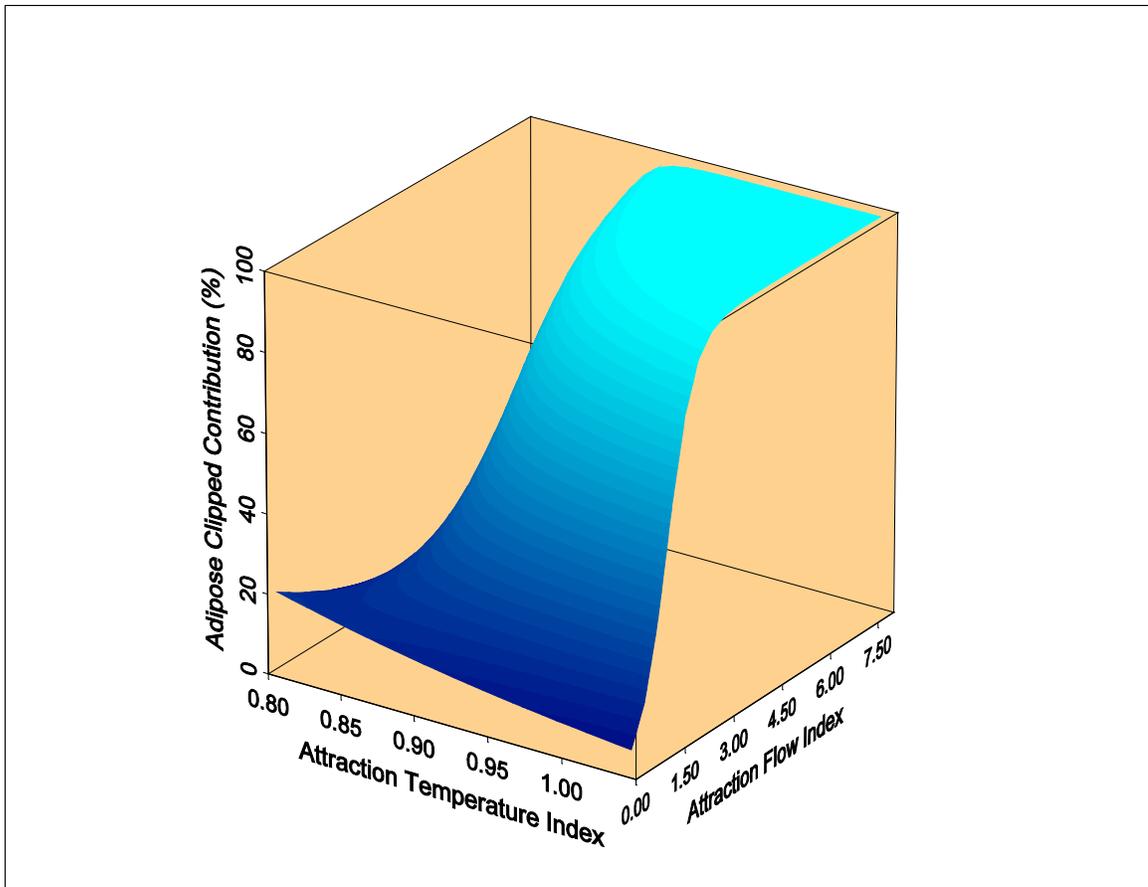
1 **Table 4-4. Estimated numbers of Chinook salmon, ad-clipped and not ad-clipped**  
 2 **phenotypic spring-run Chinook salmon that passed upstream of Daguerre Point Dam**  
 3 **annually from 2004 through 2011 (Source: RMT 2013).**

Year	Demarcation Date	Chinook Salmon Passage Upstream of Daguerre Point Dam				
		All Chinook Salmon	Spring-run Chinook Salmon			
			Total	Ad-Clipped	Not Ad-Clipped	% Ad-Clipped
2004	8/1/04	5,927	738	72	666	10
2005	8/24/05	11,374	3,592	676	2,916	19
2006	9/6/06	5,203	1,326	81	1,245	6
2007	9/4/07	1,394	372	38	334	10
2008	8/10/08	2,533	521	15	506	3
2009	7/9/09	5,378	723	213	510	29
2010	7/6/10	6,469	2,886	1,774	1,112	61
2011	9/7/11	7,785	1,159	323	836	28

4  
 5 salmon (relative to all spring-run Chinook salmon) passing upstream of Daguerre Point  
 6 Dam during each of the 8 years when annual VAKI Riverwatcher counts at Daguerre  
 7 Point Dam are available. Details of this analytical evaluation are provided in RMT  
 8 (2013).

9 Results of the RMT (2013) analysis suggest that there is a moderately strong ( $R^2=0.72$ )  
 10 and highly significant ( $P < 0.000001$ ) relationship between the percentage of adipose fin-  
 11 clipped spring-run Chinook salmon contribution to the weekly spring-run Chinook  
 12 salmon total counts at Daguerre Point Dam and the attraction flow and water temperature  
 13 indices four weeks prior. The attraction flow index explained 20.4% of the data  
 14 variability, the attraction water temperature index explained 27.5% of the variability, and  
 15 the interaction term explained 24.4% of the variability in the proportion of adipose fin-  
 16 clipped phenotypic spring-run Chinook salmon passing Daguerre Point Dam weekly  
 17 (RMT 2013). **Figure 4-5** displays the 3-D response surface produced by the fitted  
 18 logistic model.

19 The analysis described above showed that an estimated 72% of the variation in the  
 20 proportion of adipose fin-clipped phenotypic spring-run Chinook salmon passing  
 21 upstream of Daguerre Point Dam can be accounted for by the ratio of lower Yuba River  
 22 flow relative to lower Feather River flow, and the ratio of lower Yuba River water  
 23 temperature relative to lower Feather River water temperature, four weeks prior to the



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**Figure 4-5. Relationship of the weekly percentage of adipose fin-clipped contribution to the weekly phenotypic spring-run Chinook salmon count at Daguerre Point Dam as function of the weekly attraction flow and water temperature indices calculated four weeks prior to the week of passage at Daguerre Point Dam (Source: RMT 2013).**

6 time of passage at Daguerre Point Dam. In other words, the higher the Yuba River flows  
7 relative to Feather River flows, combined with the lower the Yuba River water  
8 temperatures relative to Feather River water temperatures, the higher the percentage of  
9 fin-clipped Chinook salmon passing upstream of Daguerre Point Dam four weeks later  
10 (RMT 2013).

11 As described in RMT (2013), the acoustically-tagged phenotypic spring-run Chinook  
12 salmon spent variable and extended periods of time holding below Daguerre Point Dam  
13 after being tagged and prior to passing upstream of Daguerre Point Dam, with a range of  
14 0 to 116 days. Based on all 67 acoustically-tagged spring-run Chinook salmon that  
15 passed upstream of Daguerre Point Dam, the average holding time before passing  
16 upstream of Daguerre Point Dam was about 50 days. For the phenotypic acoustically-  
17 tagged spring-run Chinook salmon that passed upstream of Daguerre Point Dam by the

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1 annual spring-run Chinook salmon demarcation date for each year, the average holding  
2 periods before passing upstream of Daguerre Point Dam were approximately 51, 41, and  
3 57 days during 2009, 2010 and 2011, respectively. Therefore, it would be expected that  
4 attraction of adipose fin-clipped fish to the lower Yuba River associated with flows and  
5 water temperatures in the lower Yuba River relative to the lower Feather River would  
6 occur at least several weeks prior to passage of phenotypic spring-run Chinook salmon  
7 upstream of Daguerre Point Dam (RMT 2013).

8 While the variation in the proportion of adipose fin-clipped phenotypic spring-run  
9 Chinook salmon passing Daguerre Point Dam was best explained with ratios of flows and  
10 water temperatures in the lower Yuba and Feather rivers four weeks prior to passage at  
11 Daguerre Point Dam, the acoustically-tagged individuals exhibited a somewhat longer  
12 duration of holding on average. However, due to the relatively small sample size of  
13 acoustically-tagged spring-run Chinook salmon passing upstream of Daguerre Point Dam  
14 (N=67), the short duration of the study, and based on the highly variable holding duration  
15 (i.e., 0-116 days), the average holding time calculated for the acoustically-tagged spring-  
16 run Chinook salmon is considered to be a general approximation of holding duration  
17 downstream of Daguerre Point Dam (RMT 2013). Therefore, consideration of holding  
18 duration downstream of Daguerre Point Dam supports the observation that the ratios of  
19 flows and water temperatures in the lower Yuba River relative to the lower Feather River  
20 four weeks prior to passage of spring-run Chinook salmon at Daguerre Point Dam may be  
21 influencing the attraction of adipose fin-clipped spring-run Chinook salmon of FRFH-  
22 origin into the lower Yuba River (RMT 2013).

### 23 ***LOWER YUBA RIVER GENETIC CONSIDERATIONS***

24 Spring-run Chinook salmon historically acquired and maintained genetic integrity  
25 through reproductive (spatial-temporal) isolation from other Central Valley Chinook  
26 salmon runs. However, construction of dams has prevented access to headwater areas  
27 and much of this historical reproductive isolation has been compromised, resulting in  
28 intermixed life history traits in many remaining habitats (YCWA 2010).

29 Between 1900 and 1941, debris dams constructed on the lower Yuba River by the  
30 California Debris Commission to retain hydraulic mining debris, now owned and

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1 operated by the Corps, completely or partially blocked the migration of Chinook salmon  
2 and steelhead to historic spawning and rearing habitats (CDFG 1991a; Wooster and  
3 Wickwire 1970; Yoshiyama et al. 1996). Englebright Dam (constructed in 1941)  
4 completely blocks spawning runs of Chinook salmon and steelhead, and is the upstream  
5 limit of fish migration. Fry (1961) reported that a small spring-run Chinook salmon  
6 population historically occurred in the lower Yuba River, but the run virtually  
7 disappeared by 1959.

8 Since the completion of New Bullards Bar Reservoir in 1970 by YCWA, higher, colder  
9 flows in the lower Yuba River have improved conditions for over-summering and  
10 spawning of spring-run Chinook salmon in the lower Yuba River (YCWA et al. 2007).  
11 As of 1991, a remnant spring-run Chinook salmon population reportedly persisted in the  
12 lower Yuba River downstream of Englebright Dam maintained by fish produced in the  
13 lower Yuba River, fish straying from the Feather River, or fish previously and  
14 infrequently stocked from the FRFH (CDFG 1991). In the 1990s, relatively small  
15 numbers of Chinook salmon that exhibit spring-run phenotypic characteristics were  
16 reported to have been observed in the lower Yuba River (CDFG 1998). Although precise  
17 escapement estimates are not available, the USFWS testified at the 1992 SWRCB lower  
18 Yuba River hearing that “...a population of about 1,000 adult spring-run Chinook  
19 salmon now exists in the lower Yuba River” (San Francisco Bay RWQCB 2006).

20 If spring-run Chinook salmon were extirpated from the lower Yuba River in 1959 (Fry  
21 1961) and, as reported by CDFG (1991), a population of spring-run Chinook salmon  
22 became reestablished since the 1970s due to improved habitat conditions and fish  
23 straying from the Feather River or stocked and straying from the FRFH, then it is likely  
24 that spring-run Chinook salmon on the lower Yuba river do not represent a “pure”  
25 ancestral genome.

26 There also is concern that the existing spring-run Chinook salmon population has  
27 interbred with fall-run Chinook salmon and, as a result, it is a hybrid species and not a  
28 true spring-run species (Corps 2001). In addition to the effects of hatchery straying, an  
29 additional issue regarding the genetic integrity of phenotypic spring-run Chinook salmon  
30 in the lower Yuba River pertains to the loss or reduction of reproductive isolation.

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1 Spring-run Chinook salmon acquired and maintained genetic integrity through spatial-  
2 temporal isolation from other Central Valley Chinook salmon runs. Historically, spring-  
3 run Chinook salmon were temporally isolated from winter-run, and largely isolated in  
4 both time and space from the fall-run. Much of this historical spatial-temporal integrity  
5 has broken down, resulting in intermixed life history traits in many remaining habitats.  
6 Consequently, the present self-sustaining, persistent populations of spring-run Chinook  
7 salmon in the upper Sacramento, lower Yuba, and lower Feather rivers may be  
8 hybridized to some degree with fall-run Chinook salmon (YCWA et. al 2007).

9 Englebright Dam is a complete migration barrier to anadromous fish, precluding  
10 migration of Chinook salmon to historical holding and spawning areas upstream of the  
11 dam. Consequently, both fall-run and spring-run Chinook salmon are restricted to areas  
12 below the dam. Because the spawn timing overlaps between the two runs and they  
13 potentially interbreed, genetic swamping of the relatively smaller numbers of spring-run  
14 Chinook salmon by more abundant fall-run fish could occur (DWR and PG&E 2010).

15 The presence of Englebright Dam has necessitated that spring-run Chinook salmon  
16 spawn in areas that were believed to formerly represent fall-run Chinook salmon  
17 spawning areas. Although the lower Yuba River continues to support a persistent  
18 population of spring-run Chinook salmon that now are restricted to spawning  
19 downstream of Englebright Dam, the genetic integrity of the fish expressing the  
20 phenotypic characteristics of spring-run Chinook salmon is presently uncertain. For  
21 example, CDFG (1998) suggests that spring-run populations may be hybridized to some  
22 degree with fall-run populations due to lack of spatial separation of spawning habitat for  
23 the two runs of Chinook salmon in the lower Yuba River.

24 In the report titled *Salmonid Hatchery Inventory and Effects Evaluation* (NMFS 2004),  
25 through an analysis of Yuba River Chinook salmon tissues, NMFS genetically linked the  
26 spring-run and fall-run populations, which exhibit a merged run timing similar to that  
27 found in the Feather River.

28 In conclusion, available information indicates that: (1) the phenotypic spring-run  
29 Chinook salmon in the lower Yuba River actually represents hybridization between  
30 spring- and fall-run Chinook salmon in the lower Yuba River, and hybridization with

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1 Feather River stocks including the FRFH spring-run Chinook salmon stock, which itself  
2 represents a hybridization between Feather River fall- and spring-run Chinook salmon  
3 populations; and (2) straying from FRFH origin “spring-run” Chinook salmon into the  
4 lower Yuba River occurs, and that this rate of straying is associated with the relative  
5 proportion of lower Yuba River flows and water temperatures to lower Feather River  
6 flows and water temperatures (“attraction flows and water temperatures”); and (3) the  
7 FRFH spring-run Chinook salmon is included in the ESU, in part because of the  
8 important role this stock may play in the recovery of spring-run Chinook salmon in the  
9 Feather River Basin, including the Yuba River (70 FR 37160). Although straying of  
10 FRFH “spring-run” Chinook salmon into the lower Yuba River has oftentimes been  
11 suggested to represent an adverse impact on lower Yuba River spring-run Chinook  
12 salmon stocks, it is questionable whether the phenotypic spring-run Chinook salmon in  
13 the lower Yuba River represents an independent population. The RMT (2013) recently  
14 reported that data obtained through the course of implementing the RMT’s M&E  
15 Program demonstrate that phenotypically “spring-running” Chinook salmon in the lower  
16 Yuba River do not represent an independent population – rather, they represent an  
17 introgressive hybridization of the larger Feather-Yuba river regional population.

18 **JUVENILE STRANDING AND REDD DEWATERING**

19 In the California State Water Resources Control Board’s (SWRCB) 2001 Decision (D)-  
20 1644, the SWRCB directed YCWA to submit a plan that described the scope and  
21 duration of future flow fluctuation studies to verify that Chinook salmon and steelhead  
22 redds are being adequately protected from dewatering with implementation of D-1644  
23 criteria (YCWA 1992). The monitoring and evaluation plan contained the following  
24 objectives (JSA 2003):

- 25       ❑ Determine the potential magnitude of redd dewatering in relation to the timing  
26             and magnitude of flow fluctuations and reductions
- 27       ❑ Determine the potential magnitude of fry stranding in relation to the timing,  
28             magnitude, and rate of flow fluctuations and reductions
- 29       ❑ Evaluate the effectiveness of the D-1644 flow fluctuation and reduction criteria  
30             in protecting redds and fry

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- 1       ❑ Recommend additional measures to protect redds and fry from flow fluctuations  
2             and reductions if warranted

3       The studies combined habitat mapping, field surveys, and information on the timing and  
4       distribution of fry rearing in the Yuba River to evaluate the effectiveness of D-1644 flow  
5       fluctuation and reduction criteria in protecting Chinook salmon and steelhead fry. Two  
6       studies were conducted and summarized in the 2007 and 2008 *Lower Yuba River Redd*  
7       *Dewatering and Fry Stranding Annual Report* (JSA 2008) to the SWRCB, and results  
8       from an additional study were reported in a progress report in 2010 (ICF Jones & Stokes  
9       2010). A preliminary draft report providing the results of all survey activities conducted  
10       during 2007 through 2011 was produced in 2012 (ICF Jones & Stokes 2012), although  
11       additional evaluation and reporting of the data is ongoing.

12       The first *Lower Yuba River Redd Dewatering and Fry Stranding Study* was conducted in  
13       April 2007 to evaluate bar and off-channel stranding of juvenile salmonids associated  
14       with a flow reduction of 1,300-900 cfs at Smartsville at a ramping rate of 100 cfs per  
15       hour. Bar stranding was again evaluated in June with a temporary flow reduction of  
16       1,600-1,300 cfs at a rate of 100 cfs per hour. Snorkel surveys were conducted between  
17       Rose Bar, located ~2.5 miles downstream of Englebright Dam, and the Highway 20  
18       Bridge, located ~5.7 miles downstream of Englebright Dam.

19       During the April 5, 2007 drawdown, field crews observed eight stranded salmon fry in  
20       the interstitial spaces of substrates on bar slopes (perpendicular to shoreline) ranging  
21       from 0.5 to 5.5% in slope. No stranded fish were observed during surveys conducted on  
22       June 18, 2007. The presence of both juvenile Chinook salmon and *O. mykiss* were  
23       confirmed in shallow, near-shore areas adjacent to the study sites, suggesting that the risk  
24       of bar stranding is greatly reduced by June. Following the April 5, 2007 flow reductions,  
25       juvenile salmon were found in 16 of the 24 disconnected off-channel sites (ICF Jones &  
26       Stokes 2012). Most of the fish that had become isolated in off-channel sites were 30-50  
27       mm fry. Out of the 16 sites where isolation of fry was observed, 70% of the fish were  
28       found in the four largest sites, which accounted for nearly 60% of the total wetted area  
29       that had become disconnected from the main river. According to ICF Jones & Stokes  
30       (2012), these four sites were unique in that they were all associated with man-made

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1 features within or adjacent to the main river channel (e.g., diversion channels, ponds and  
2 bridge piers).

3 An updated *Lower Yuba River Redd Dewatering and Fry Stranding Study* was  
4 subsequently conducted from May 29, 2008 through June 4, 2008 with a scheduled flow  
5 reduction on June 1, 2008. A total of seven stranded trout fry ranging between 30-35 mm  
6 were observed in the interstitial spaces of substrates on bar slopes ranging from 2.0 to  
7 5.7% in slope.

8 Juvenile salmon were found isolated in seven of the 12 off-channel sites that had become  
9 disconnected from the main river by the June 1, 2008 event. One site accounted for only  
10 about 7% of the total wetted area that had been disconnected from the main river, but  
11 nearly 80% of the total number of juvenile salmon that had been isolated by the June 1,  
12 2008 event. A total of 13 steelhead fry were found isolated in 2 of the 12 off-channel  
13 sites that had become disconnected from the main river by the June 1, 2008 event.  
14 Nearly all of these fish were 30-50 mm fry that had been isolated in a single backwater  
15 pool adjacent to the main river in the Timbuctoo Reach (ICF Jones & Stokes 2012).

16 JSA (2008) suggested that the preliminary findings indicated that juvenile *O. mykiss* fry  
17 may be less vulnerable to off-channel stranding than juvenile Chinook salmon because of  
18 their more restricted distribution and inability to access off-channel areas under late  
19 spring flow conditions. Long-term monitoring of several isolated off-channel sites  
20 confirmed that some sites can support juvenile salmonids for long periods and even  
21 produce favorable summer rearing conditions.

22 A 2010 study was conducted from June 21, 2010 through July 1, 2010, with a scheduled  
23 flow reduction between June 28 and June 30 from approximately 4,000 cfs to 3,200 cfs as  
24 measured at the Smartsville Gage. As reported by ICF Jones & Stokes (2010), fish  
25 stranding surveys were conducted on June 21, 22, and 23 to identify potential stranding  
26 areas and document habitat conditions and fish presence before the flow reduction, and  
27 were repeated on June 29, June 30, and July 1 to document the incidence of fish stranding  
28 and habitat conditions after the flow reduction.

29 After the June flow reduction, a total of six juvenile salmon and 46 juvenile trout was  
30 observed in seven of the 26 off-channel sites that had become fully or nearly

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1 disconnected ( $\leq 0.1$  foot deep) from the main river. Most of the stranded fish were  
2 juvenile trout 30-70 mm in length that had become isolated in five off-channel sites  
3 above Daguerre Point Dam. Below Daguerre Point Dam, observations of stranded fish  
4 were limited to six juvenile salmon and two juvenile trout at two study sites  
5 (ICF Jones & Stokes 2010).

6 Hydrologic and operating conditions in January and February 2011 provided the first  
7 opportunity to evaluate the effect of a winter flow reduction on the incidence of bar  
8 stranding. A series of three successive flow reductions were evaluated. Following a 3-  
9 week period of relatively stable flows, Englebright Dam releases were reduced from  
10 3,000-2,600 cfs on January 31, 2,600-2,200 cfs on February 7, and 2,200-2,000 cfs on  
11 February 11.

12 The first event was a 400-cfs flow reduction (3,000–2,600 cfs) conducted from 8:00 AM  
13 to 10:00 AM at a target rate of 200 cfs per hour on January 31, 2011. This event resulted  
14 in a 2.1–2.5 inch drop in water surface elevation and a rate of change of 0.6–0.8 inch per  
15 hour at the three study sites. Field crews searched a total of 764 square feet of dewatered  
16 shoreline and found a total of 20 stranded salmon fry (30-40 mm long) and six stranded  
17 steelhead (50-90 mm long) (ICF Jones & Stokes 2012).

18 During the second event on February 7, 2011, flows were again reduced by 400 cfs  
19 (2,600–2,200 cfs) from 8:00 AM to 10:00 AM, but at a target rate of 100 cfs per hour.  
20 This event resulted in a 1.8–2.1 inch drop in water surface elevation and a rate of change  
21 of 0.4–0.5 inch per hour at the three study sites. Field crews searched a total of 560  
22 square feet of dewatered shoreline and found a total of 10 stranded salmon fry (30-40 mm  
23 long) and no steelhead (ICF Jones & Stokes 2012).

24 During the third event on February 11, 2011, flows were reduced by 200 cfs (2,200–  
25 2,000 cfs) from 2:00 AM to 4:00 AM at a target rate of 100 cfs per hour. This event  
26 resulted in a 0.8–1.3 inch drop in water surface elevation and a rate of change of 0.4–0.7  
27 inch per hour at the three study sites. Field crews searched a total of 248 square feet of  
28 dewatered shoreline and found a total of four stranded salmon fry (30-40 mm long) and  
29 no steelhead (ICF Jones & Stokes 2012).

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## 1 **4.2.7 Viability of Central Valley Spring-run Chinook Salmon**

2 The “Viable Salmonid Population” (VSP) concept was developed by McElhany et al.  
3 (2000) to facilitate establishment of Evolutionarily Significant Unit (ESU)-level delisting  
4 goals and to assist in recovery planning by identifying key parameters related to  
5 population viability. Four key parameters were identified by McElhany et al. (2000) as  
6 the key to evaluating population viability status: (1) abundance; (2) productivity; (3)  
7 diversity; and (4) spatial structure. McElhany et al. (2000) interchangeably use the term  
8 population growth rate (i.e., productivity over the entire life cycle) and productivity.  
9 Good et al. (2007) used the term productivity when describing this VSP parameter, which  
10 also is the term used for this parameter in this BA. The following discussion regarding  
11 the four population viability population parameters was taken directly from  
12 NMFS (2009).

13 Abundance is an important determinant of risk, both by itself and in relationship to other  
14 factors (McElhany et al. 2000). Small populations are at a greater risk for extinction than  
15 larger populations because risks that affect the population dynamics operate differently  
16 on small populations than in large populations. A variety of risks are associated with the  
17 dynamics of small populations, including directional effects (i.e., density dependence -  
18 compensatory and depensatory), and random effects (i.e., demographic stochasticity,  
19 environmental stochasticity, and catastrophic events).

20 The parameter of productivity and factors that affect productivity provide information on  
21 how well a population is “performing” in the habitats it occupies during the life cycle  
22 (McElhany et al. 2000). Productivity and related attributes are indicators of a  
23 population’s performance in response to its environment and environmental change and  
24 variability. Intrinsic productivity (the maximum production expected for a population  
25 sufficiently small relative to its resource supply not to experience density dependence),  
26 the intensity of density dependence, and stage-specific productivity (productivity realized  
27 over a particular part of the life cycle) are useful in assessing productivity  
28 of a population.

29 Diversity refers to the distribution of traits within and among populations, and these traits  
30 range in scale from DNA sequence variation at single genes to complex life-history traits

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1 (McElhany et al. 2000). Traits can be completely genetic or vary due to a combination of  
2 genetics and environmental factors. Diversity in traits is an important parameter because:  
3 (1) diversity allows a species to use a wide array of environments; (2) diversity protects a  
4 species against short-term spatial and temporal changes in its environment; and (3)  
5 genetic diversity provides the raw material for surviving long-term environmental  
6 changes (McElhany et al. 2000). Some of the varying traits include run timing, spawning  
7 timing, age structure, outmigration timing, etc. Straying and gene flow strongly influence  
8 patterns of diversity within and among populations (McElhany et al. 2000).

9 Spatial structure reflects how abundance is distributed among available or potentially  
10 available habitats, and how it can affect overall extinction risk and evolutionary processes  
11 that may alter a population's ability to respond to environmental change. A population's  
12 spatial structure encompasses the geographic distribution of that population, as well as  
13 the processes that generate or affect that distribution (McElhany et al. 2000). A  
14 population's spatial structure depends fundamentally on habitat quality, spatial  
15 configuration, and dynamics as well as the dispersal characteristics of individuals in the  
16 population. Potentially suitable but unused habitat is an indication of the potential for  
17 population growth.

#### 18 **4.2.7.1 ESU**

19 To determine the current viability of the spring-run Chinook salmon ESU, NMFS  
20 (2009a) used the historical population structure of spring-run Chinook salmon presented  
21 in Lindley et al. (2007) and the concept of VSP for evaluating populations described by  
22 McElhany et al. (2000). Lindley et al. (2004) identified 26 historical populations within  
23 the spring-run ESU; 19 were independent populations, and 7 were dependent populations.  
24 Of the 19 independent populations of spring-run that occurred historically, only three  
25 remain, in Deer, Mill, and Butte creeks. Extant dependent populations occur in Battle,  
26 Antelope, Big Chico, Clear, Beegum, and Thomes creeks, as well as in the Yuba River,  
27 the Feather River below Oroville Dam, and in the mainstem Sacramento River below  
28 Keswick Dam (NMFS 2009a).

29 Lindley et al. (2007) provide criteria to assess the level of risk of extinction of Pacific  
30 salmonids based on population size, recent population decline, occurrences of

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1 catastrophes within the last 10 years that could cause sudden shifts from a low risk state  
2 to a higher one, and the impacts of hatchery influence. Although these criteria were  
3 developed for application to specific populations, insight to the viability of the spring-run  
4 Chinook salmon ESU can be obtained by examining population trends within the context  
5 of these criteria.

#### 6 **VIABLE SALMONID POPULATION (VSP) PARAMETERS AND APPLICATION**

##### 7 ***ABUNDANCE***

8 According to NMFS (2009a), spring-run Chinook salmon in the Central Valley declined  
9 drastically in the mid- to late 1980s before stabilizing at very low levels in the early to  
10 mid-1990s. Since the late 1990s, there does not appear to be a trend in basin-wide  
11 abundance (NMFS 2009a). Since NMFS presented these data, additional abundance  
12 estimates are available for the spring-run Chinook salmon ESU.

13 Central Valley-wide spring-run Chinook salmon abundance estimates are available  
14 through GrandTab (CDFW 2013). Since 1983, in-river estimates for the lower Feather  
15 River have not been included in the system-wide estimates, although FRFH estimates are  
16 provided separately. Additionally, spring-run Chinook salmon are not estimated in  
17 GrandTab for the lower Yuba River, and all lower Yuba River Chinook salmon  
18 escapement estimates are reported as fall-run Chinook salmon. For the Sacramento River  
19 system (not including the FRFH or the lower Yuba River) since 1983, spring-run  
20 Chinook salmon run size estimates have ranged from a high of 24,903 in 1998 to a low of  
21 1,404 in 1993. For the past five years (2008 - 2012), the abundance of in-river spawning  
22 Central Valley spring-run Chinook salmon has steadily declined from a high of 11,927 in  
23 2008 to a low of 2,962 in 2010, before increasing to 5,439 in 2011 and 18,511 in 2012.

24 The spring-run Chinook salmon run size estimate for the Sacramento River system (not  
25 including the FRFH or the lower Yuba River) over the past three consecutive years for  
26 which data are available averaged 8,971 fish (i.e., 2,962 fish in 2010, 5,439 fish in 2011,  
27 and 18,511 fish in 2012).

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1 **PRODUCTIVITY**

2 The spring-run Chinook salmon run size estimate for the Sacramento River system (not  
3 including the FRFH or the lower Yuba River) over the past three consecutive years  
4 totaled 26,912 fish, thereby exceeding both the minimum total escapement value of 2,500  
5 (Lindley et al. 2007), as well as the mean value of 833 fish per year identified by NMFS  
6 (2011a).

7 From 1983 through 2012, the annual contribution of spring-run Chinook salmon from the  
8 FRFH to the total annual run size in the Sacramento River system has ranged from a high  
9 of 76.9% (4,672 fish) in 1993 to a low of 5.6% (1,433 fish) in 1986. As an indicator of  
10 the FRFH influence on spring-run Chinook salmon in the Sacramento River system, the  
11 average annual percent contribution of FRFH spring-run Chinook salmon relative to the  
12 total annual run in the Sacramento River system was 31.2% over the entire 30-year  
13 period (1983-2012), and was 20.7% over the last 10 years (2003-2012). The percent  
14 contribution of FRFH to the total population of Central Valley spring-run Chinook  
15 salmon does not represent straying *per se*. The guidelines presented in Figure 1 in  
16 Lindley et al. (2007) present extinction risk levels corresponding to different amount,  
17 duration and source of hatchery strays, taking into consideration whether hatchery strays  
18 are from within the ESU, the diversity group, and from a “best management practices”  
19 hatchery. These criteria indicate a high extinction risk if hatchery straying represents  
20 more than 20% hatchery contribution for one generation or more than 10% for four  
21 generations from a hatchery within a given diversity group, or more than 50% hatchery  
22 contribution for one generation or more than 15% for four generations from a best  
23 management practices hatchery within a given diversity group. Although not technically  
24 representing straying, the average contribution of spring-run Chinook salmon from the  
25 FRFH to the total annual run size in the Sacramento River system has been 26.4% over  
26 the most recent generation, 21.6% over the two most recent generations, 19.8% over the  
27 three most recent generations, and 19.9% over the four most recent generations assuming  
28 a three-year life cycle. According to NMFS (2011a), recent anomalous conditions in the  
29 coastal ocean, along with consecutive dry years affecting inland freshwater conditions,  
30 have contributed to statewide escapement declines.

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1     ***SPATIAL STRUCTURE***

2     Lindley et al. (2007) indicated that of the 19 independent populations of spring-run that  
3     occurred historically, only three (Butte, Mill, and Deer creeks) remain, and their current  
4     distribution makes the spring-run ESU vulnerable to catastrophic disturbance (e.g.,  
5     disease outbreaks, toxic spills, or volcanic eruptions). Butte, Mill, and Deer Creeks all  
6     occur in the same biogeographic region (diversity group), whereas historically,  
7     independent spring-run populations were distributed throughout the Central Valley  
8     among at least three diversity groups (i.e., the Basalt and Porous Lava Diversity Group,  
9     the Northern Sierra Nevada Diversity Group, and the Southern Sierra Nevada Diversity  
10    Group). In addition, dependent spring-run populations historically persisted in the  
11    Northwestern California Diversity Group (Lindley et al. 2004). Currently, there are  
12    dependent populations of spring-run Chinook salmon in the Big Chico, Antelope, Clear,  
13    Thomes, Battle, and Beegum creeks, and in the Sacramento, Feather, and Yuba rivers  
14    (Lindley et al. 2007).

15    Spring-run Chinook salmon have been reported more frequently in several upper Central  
16    Valley creeks, but the sustainability of these runs is still unknown (NMFS 2004). In  
17    2004, NMFS reported that Butte Creek spring-run cohorts had recently utilized all  
18    available habitat in the creek, so the population cannot expand further. It is unknown if  
19    individuals have opportunistically migrated to other systems. The spatial structure of the  
20    Central Valley spring-run Chinook salmon ESU has been reduced with the extirpation of  
21    all San Joaquin River Basin spring-run populations (NMFS 2004).

22    ***DIVERSITY***

23    As discussed in NMFS (2009a), diversity, both genetic and behavioral, provides a species  
24    the opportunity to track environmental changes. As a species' abundance decreases, and  
25    spatial structure of the ESU is reduced, a species has less flexibility to track changes in  
26    the environment. Spring-run Chinook salmon reserve some genetic and behavioral  
27    variation in that in any given year, at least two cohorts are in the marine environment and,  
28    therefore, are not exposed to the same environmental stressors as their freshwater cohorts  
29    (NMFS 2009a).

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1 Genetic analysis of natural and hatchery spring-run Chinook salmon stocks in the Central  
2 Valley reveal that the southern Cascades spring-run population complex has retained its  
3 genetic integrity (NMFS 2004). However, although spring-run produced at the FRFH are  
4 part of the spring-run Chinook salmon ESU (70 FR 37160, June 28, 2005), they  
5 compromise the genetic diversity of naturally-spawned spring-run Chinook salmon  
6 (NMFS 2009a). The spring-run hatchery stock introgressed with the fall-run hatchery  
7 stock, and both are genetically linked with the natural populations in the Feather River  
8 (NMFS 2004). The FRFH program has affected the diversity of the Central Valley  
9 spring-run Chinook salmon and, together with the loss of the San Joaquin River Basin  
10 spring-run populations, the diversity of the Central Valley spring-run Chinook salmon  
11 ESU has been reduced (NMFS 2004).

12 ***SUMMARY OF THE VIABILITY OF THE CENTRAL VALLEY SPRING-RUN CHINOOK SALMON ESU***

13 According to NMFS (2005a), threats from hatchery production, climatic variation,  
14 predation, and water diversions persist. Because the Central Valley spring-run Chinook  
15 salmon ESU is confined to relatively few remaining streams and continues to display  
16 broad fluctuations in abundance, high quality critical habitat containing spawning sites  
17 with adequate water and substrate conditions, or rearing sites with adequate floodplain  
18 connectivity, cover, and water conditions (i.e., key primary constituent elements of  
19 critical habitat that contribute to its conservation value) is considered to be limited and  
20 the population is at a moderate risk of extinction.

21 According to NMFS (2009a), spring-run Chinook salmon fail the representation and  
22 redundancy rule for ESU viability, because the current distribution of independent  
23 populations has been severely constricted to only one of their former geographic diversity  
24 groups. NMFS (2009a) concluded that the Central Valley spring-run Chinook salmon  
25 ESU is at moderate risk of extinction in 100 years.

26 In 2011, NMFS completed a 5-year status review of the Central Valley spring-run  
27 Chinook salmon ESU. According to NMFS (2011b), new information for the Central  
28 Valley spring-run Chinook salmon ESU suggests an increase in extinction risk. With a  
29 few exceptions, Central Valley spring-run Chinook salmon escapements has declined  
30 over the past 10 years, in particular since 2006 (NMFS 2011b). Overall, the recent

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1 declines have been significant but not severe enough to qualify as a catastrophe under the  
2 criteria of Lindley et al. (2007). On the positive side, spring-run Chinook salmon appear  
3 to be repopulating Battle Creek, home to a historical independent population in the Basalt  
4 and Porous Lava diversity group that was extirpated for many decades. Similarly, the  
5 spring-run Chinook salmon population in Clear Creek has been increasing, although  
6 Lindley et al. (2004) classified this population as a dependent population, and thus it is  
7 not expected to exceed the low-risk population size threshold of 2,500 fish (i.e., annual  
8 spawning run size of about 833 fish).

9 The status of the Central Valley spring-run Chinook salmon ESU has probably  
10 deteriorated on balance since the 2005 status review and Lindley et al.'s (2007)  
11 assessment, with two of the three extant independent populations of spring-run Chinook  
12 salmon slipping from low or moderate extinction risk to high extinction risk (NMFS  
13 2011b). Butte Creek remains at low risk, although it is on the verge of moving towards  
14 high risk (NMFS 2011b). By contrast, spring-run Chinook salmon in Battle and Clear  
15 creeks have increased in abundance over the last decade, reaching levels of abundance  
16 that place these populations at moderate extinction risk (NMFS 2011b).

17 In summary, NMFS (2011b) states that the status of the Central Valley spring-run  
18 Chinook salmon ESU has probably deteriorated since the 2005 status review. From  
19 2007-2009, the Central Valley experienced drought conditions and low river and stream  
20 discharges, which are generally associated with lower survival of Chinook salmon  
21 (NMFS 2011b). There is a possibility that with the recent cessation of the drought and a  
22 return to more typical patterns of upwelling and sea-surface temperatures that declining  
23 trends in abundance may reverse in the near future (NMFS 2011b). According to NMFS  
24 (2011b), improvements in the status of two spring-run Chinook salmon populations in the  
25 Central Valley are not sufficient to warrant a downgrading of the ESU extinction risk,  
26 and the degradation in status of three formerly low- or moderate-risk independent  
27 populations is cause for concern. New information available since Good et al. (2005)  
28 indicates an increased extinction risk (NMFS 2011b).

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#### 1 **4.2.7.2 Lower Yuba River**

2 As previously discussed, the VSP concept was developed by McElhany et al. (2000) in  
3 order to facilitate establishment of ESU-level delisting goals and to assist in recovery  
4 planning by identifying key parameters related to population viability. The four  
5 parameters established by McElhany et al. (2000) included abundance, productivity,  
6 spatial structure and genetic and life-history diversity, although McElhany et al. (2000)  
7 did not provide quantitative criteria that would allow assessment of whether particular  
8 populations or ESUs/DPSs are viable.

9 Lindley et al. (2007) characterized the spring-run Chinook salmon population in the  
10 lower Yuba River as data deficient, and therefore did not characterize its viability. In  
11 2007, there was limited information on the current population size of spring-run Chinook  
12 salmon in the lower Yuba River, although NMFS (2009) stated that ongoing monitoring  
13 is providing additional information.

#### 14 **ABUNDANCE AND PRODUCTIVITY**

#### 15 ***RUN DIFFERENTIATION (SPRING-RUN VS. FALL-RUN CHINOOK SALMON)***

16 Prior to application of VSP performance indicators or the extinction risk criteria, it is  
17 necessary to differentiate between annually returning spring-run and fall-run Chinook  
18 salmon in the lower Yuba River.

19 However, as reported by RMT (2013), there is no discernible genetic differentiation  
20 available to determine spring-run Chinook salmon, only phenotypic differentiation. The  
21 phenotypic expression is often obscure, requiring application of advanced statistical  
22 techniques to VAKI Riverwatcher and other datasets in order to identify the phenotypic  
23 differences in run timing. The following discussion of differentiating phenotypic spring-  
24 run from phenotypic fall-run Chinook salmon in the lower Yuba River is generally taken  
25 from RMT (2013).

26 Infrared-imaging technology has been used to monitor fish passage at Daguerre Point  
27 Dam in the lower Yuba River since 2003 using VAKI Riverwatcher systems to document  
28 specific observations used to address VSP parameters of adult abundance and diversity.  
29 The VAKI Riverwatcher infrared systems produced by VAKI Aquaculture Systems Ltd.,

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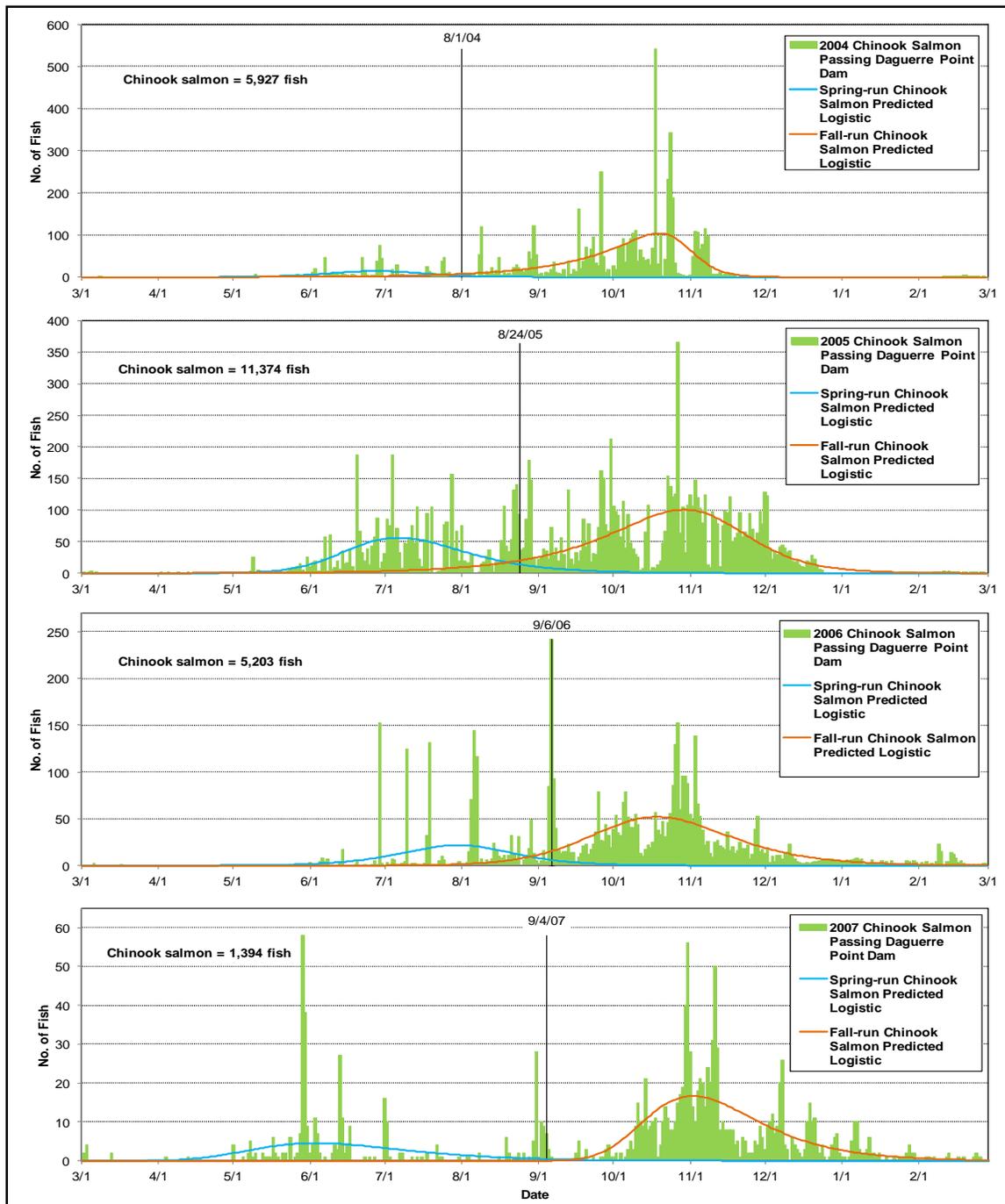
1 of Iceland, provided a tool for monitoring fish passage year-round. The VAKI  
2 Riverwatcher system records both silhouettes and electronic images of each fish passage  
3 event in both of the Daguerre Point Dam fish ladders. By capturing silhouettes and  
4 images, fish passage can be accurately monitored even under turbid conditions.

5 The VAKI Riverwatcher systems located at both the north and south ladder of Daguerre  
6 Point Dam were able to record and identify the timing and magnitude of passage for  
7 Chinook salmon at Daguerre Point Dam during most temporal periods of a given year.

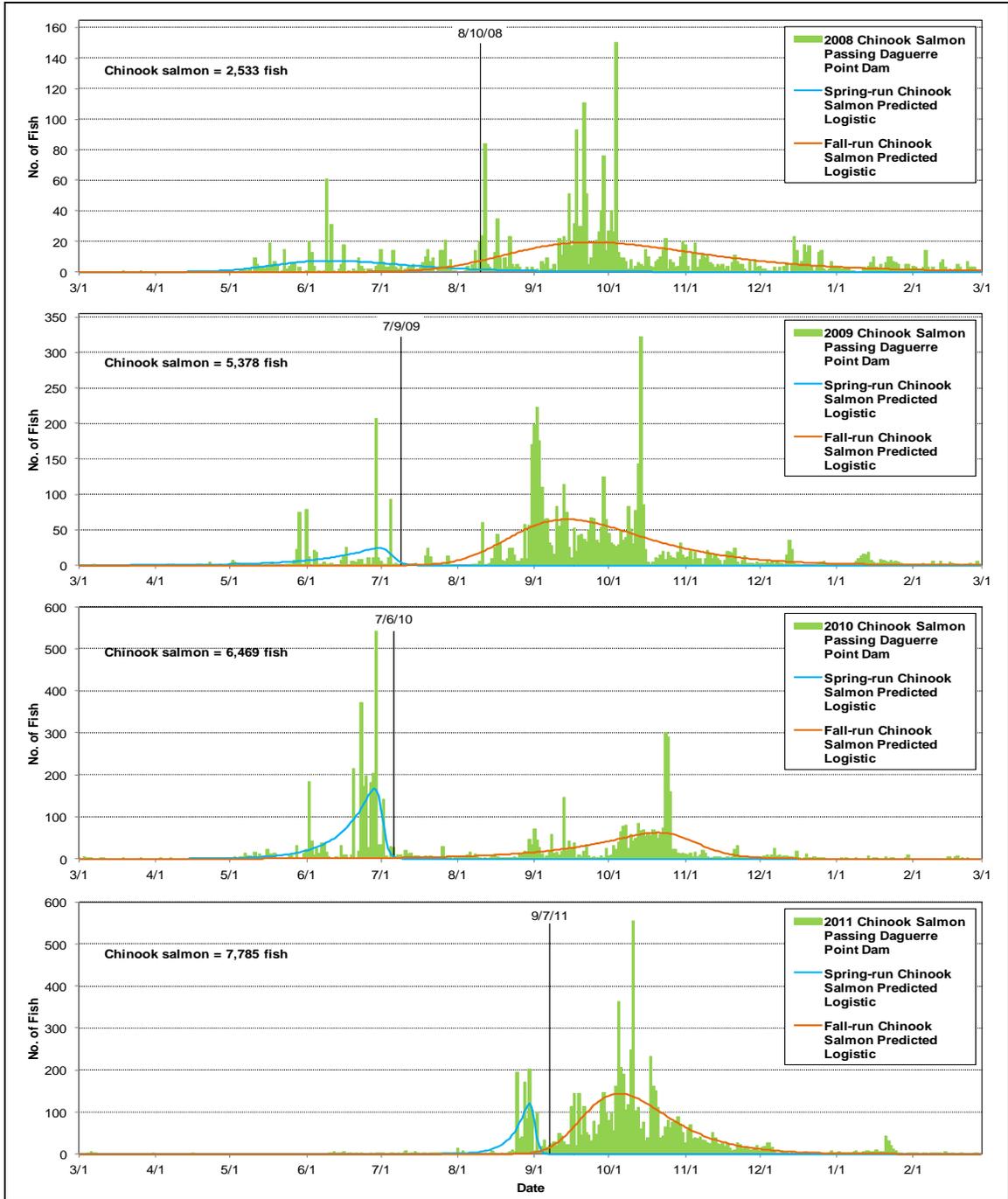
8 Prior to applying any analysis of temporal modalities to the 8 annual time series of  
9 Chinook salmon daily VAKI counts, the annual daily count series at each ladder were  
10 adjusted to account for days when the VAKI Riverwatcher systems were not fully  
11 operational. The procedure used to obtain complete annual daily count series of Chinook  
12 salmon migrating upstream of Daguerre Point Dam is provided in RMT (2013).

13 The daily time series of Chinook salmon moving upstream of Daguerre Point Dam  
14 resulting from the previous step were further analyzed and temporal modalities were  
15 explored to differentiate spring-run from fall-run Chinook salmon each year. For a full  
16 description of the run differentiation process, see RMT (2013).

17 **Figure 4-6** and **Figure 4-7** display the daily number of Chinook salmon that passed  
18 upstream of Daguerre Point Dam during the 2004 to the 2011 biological years (March 1  
19 through February 28) and the fitted generalized logistic functions describing the  
20 distributions of spring-run and fall-run Chinook salmon resulting from the application of  
21 the annually variable temporal demarcation procedure. Finally, **Table 4-5** summarizes  
22 the total number of spring-run and fall-run Chinook salmon estimated to have passed  
23 upstream of Daguerre Point Dam annually, and the estimated annual percentage of  
24 spring-run Chinook salmon relative to all Chinook salmon each year.



1  
2 **Figure 4-6. Daily number of Chinook salmon passing upstream of Daguerre Point Dam**  
3 **during the 2004 to 2007 biological years. Bars indicate the VAKI Riverwatcher daily counts**  
4 **and lines indicate the predicted daily distributions of spring-run (blue line) and fall-run**  
5 **(orange line) Chinook salmon based on the fitting of two generalized logistic functions to**  
6 **the data. The demarcation date differentiating the two runs of Chinook salmon is indicated**  
7 **for each year (Source: RMT 2013).**



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**Figure 4-7. Daily number of Chinook salmon passing upstream of Daguerre Point Dam during the 2008 to 2011 biological years. Bars indicate the VAKI Riverwatcher daily counts and lines indicate the predicted daily distributions of spring-run (blue line) and fall-run (orange line) Chinook salmon based on the fitting of two generalized logistic functions to the data. The demarcation date differentiating the two runs of Chinook salmon is indicated for each year. (Source: RMT 2013)**

1 **Table 4-5. Annual number of spring-run and fall-run Chinook salmon estimated to have**  
 2 **passed upstream of Daguerre Point Dam, and the estimated annual percentage of spring-**  
 3 **run Chinook salmon relative to all Chinook salmon each year. (Source: RMT 2013)**

Run	Biological Year							
	2004	2005	2006	2007	2008	2009	2010	2011
Spring-run Chinook Salmon	738	3,592	1,326	372	521	723	2,886	1,159
	12.5%	31.6%	25.5%	26.7%	20.6%	13.4%	44.6%	14.9%
Fall-run Chinook Salmon	5,189	7,782	3,877	1,022	2,012	4,655	3,583	6,626
	87.5%	68.4%	74.5%	73.3%	79.4%	86.6%	55.4%	85.1%

4  
 5 ***ANNUAL ABUNDANCE OF SPRING-RUN CHINOOK SALMON***

6 For the period (2004-2011) during which VAKI Riverwatcher data are available, the  
 7 annual number of spring-run Chinook salmon estimated to have passed upstream of  
 8 Daguerre Point Dam ranged from 372 in 2007 to 3,592 in 2005, with an average of 1,415  
 9 (RMT 2013). The abundance of spring-run Chinook salmon during the past two years  
 10 has been substantially higher than the three years prior (RMT 2013).

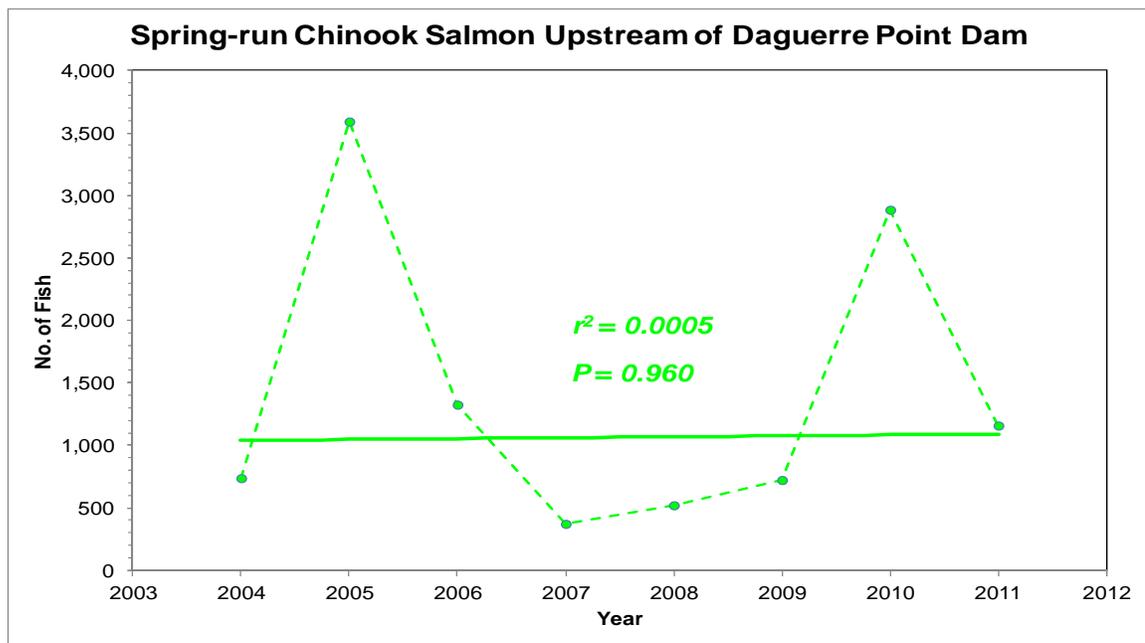
11 As previously described by NMFS (2011a), populations with a low risk of extinction  
 12 (less than 5% chance of extinction in 100 years) are those with a minimum total  
 13 escapement of 2,500 spawners in 3 consecutive years (mean of 833 fish per year). For  
 14 the last three consecutive years, an estimated total of 4,768 spring-run Chinook salmon  
 15 have passed upstream of Daguerre Point Dam, with an average of 1,589 fish per year  
 16 (RMT 2013). However, as further discussed below, the annual abundances of phenotypic  
 17 spring-run Chinook salmon in the lower Yuba River are strongly influenced by hatchery  
 18 fish (RMT 2013).

19 ***TRENDS IN THE ANNUAL ABUNDANCE OF SPRING-RUN CHINOOK SALMON***

20 The statistical approach recommended by Lindley et al. (2007) was followed by RMT  
 21 (2013) to examine whether the abundance of lower Yuba River spring-run Chinook  
 22 salmon exhibited a statistically significant linear trend over time during the eight most  
 23 recent years for which VAKI Riverwatcher data are available. The natural logarithms of  
 24 the abundance estimates of lower Yuba River spring-run Chinook salmon for the eight

1 most recent years (2004-2011) were linearly regressed against time (year) using a simple  
2 least-squares approach (RMT 2013). The estimated slope of the resulting line is a  
3 measure of the average rate of change of the abundance in the population over time.

4 **Figure 4-8** displays the antilogarithmic transformation of the estimated annual number of  
5 spring-run Chinook salmon passing upstream of Daguerre Point Dam from 2004-2011  
6 (RMT 2013). Figure 4-8 demonstrates that the abundance of spring-run Chinook salmon  
7 in the lower Yuba River has exhibited a very slight increase over the eight years  
8 examined. However, the coefficient of determination is very weak ( $r^2 = 0.0005$ ) and the  
9 slope is not statistically significantly different from zero ( $P = 0.96$ ), indicating that the  
10 positive trend is not significant (RMT 2013). The relationship indicates that the  
11 phenotypic spring-run Chinook salmon annual abundance over this time period is stable,  
12 and is not exhibiting a significant declining trend (RMT 2013). These abundance and  
13 trend considerations would correspond to low extinction risk according to NMFS criteria  
14 (Lindley et al. 2007). However, the RMT (2013) questions the applicability of any of  
15 these criteria addressing extinction risk, because they presumably apply to independent  
16 populations and, as previously discussed, lower Yuba River anadromous salmonids



17  
18 **Figure 4-8. Temporal trend and estimated annual number of phenotypic adult spring-run**  
19 **Chinook salmon passing upstream of Daguerre Point Dam from 2004 through 2011.**  
20 **(Source: RMT 2013)**

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1 represent introgressive hybridization of larger Feather-Yuba river populations, with  
2 substantial contributions of hatchery-origin fish to the annual runs. As previously  
3 mentioned, the annual abundances of phenotypic spring-run Chinook salmon in the lower  
4 Yuba River are strongly influenced by hatchery fish, as discussed below.

5 ***ANNUAL ABUNDANCE OF ADIPOSE FIN-CLIPPED AND NON ADIPOSE FIN-CLIPPED SPRING-RUN***  
6 ***CHINOOK SALMON***

7 Because the VAKI Riverwatcher systems located at both the north and south ladder of  
8 Daguerre Point Dam can record both silhouettes and electronic images of each fish  
9 passage event, the systems were able to differentiate Chinook salmon with adipose fins  
10 clipped or absent from Chinook salmon with their adipose fins intact. Thus, annual series  
11 of daily counts of Chinook salmon with adipose fins clipped (i.e., ad-clipped fish) and  
12 with adipose fins intact (i.e., not ad-clipped fish) that passed upstream of Daguerre Point  
13 Dam from March 1, 2004 through February 29, 2012 were obtained by RMT (2013).

14 The estimated numbers of spring-run Chinook salmon of hatchery (i.e., ad-clipped fish)  
15 and potentially non-hatchery origin (i.e., not ad-clipped fish) passing upstream of  
16 Daguerre Point Dam for the last eight years of available VAKI Riverwatcher data are  
17 presented in **Table 4-6**. Examination of Table 4-6 demonstrates a sharp increase in the  
18 annual percent contribution of ad-clipped phenotypic spring-run Chinook salmon to the  
19 total estimated annual run beginning in 2009 and extending through 2011 (RMT 2013).  
20 This may be due, in part, to the fact that FRFH-origin spring-run Chinook salmon were  
21 fractionally marked prior to 2005 and 100% marked thereafter. These fish would have  
22 returned as age-3 fish during 2008. Also, fractional marking of fall-run hatchery fish at  
23 the FRFH started during 2006, and these fish may return, to some extent, as phenotypic  
24 spring-run Chinook salmon. Age 3 fish would have returned during 2009. The first full  
25 year (age 3 and age 4) of recovery data from the CFM program occurred during 2010.  
26 Evaluation of the lower Yuba River carcass survey data indicated that hatchery-origin  
27 Chinook salmon comprised an estimated 71% of the total 2010 Chinook salmon run  
28 (Kormos et al. 2012, as cited in RMT 2013), although it was not possible to differentiate  
29 between phenotypic spring- and fall-run Chinook salmon in the lower Yuba River carcass  
30 surveys (RMT 2013).

1 **Table 4-6. Estimated numbers of Chinook salmon, ad-clipped and non ad-clipped**  
 2 **phenotypic spring-run Chinook salmon that passed upstream of Daguerre Point Dam**  
 3 **annually from 2004 through 2011. (Source: RMT 2013)**

Year	Demarcation Date	Chinook Salmon Passage Upstream of Daguerre Point Dam				
		All Chinook Salmon	Spring-run Chinook Salmon			
			Total	Ad-Clipped	Not Ad-Clipped	% Ad-Clipped
2004	8/1/04	5,927	738	72	666	10
2005	8/24/05	11,374	3,592	676	2,916	19
2006	9/6/06	5,203	1,326	81	1,245	6
2007	9/4/07	1,394	372	38	334	10
2008	8/10/08	2,533	521	15	506	3
2009	7/9/09	5,378	723	213	510	29
2010	7/6/10	6,469	2,886	1,774	1,112	61
2011	9/7/11	7,785	1,159	323	836	28

4

5 The average contribution of adipose fin-clipped phenotypic spring-run Chinook salmon  
 6 to the total annual run size in the lower Yuba River, as inferred by the percentage of  
 7 adipose fin-clipped fish passing upstream of Daguerre Point Dam during the annual  
 8 defined phenotypic period, has been 20.8% over the eight years of available data and,  
 9 assuming a 3-year generation, the four most recent 3-year running averages of adipose  
 10 fin-clipped phenotypic spring-run Chinook salmon to the total annual run size have been  
 11 39.6%, 31.3%, 14.2%, and 6.4%, respectively. The average contribution of adipose fin-  
 12 clipped phenotypic spring-run Chinook salmon to the total annual run sizes of these four  
 13 generations is 22.9%. The RMT (2013) recognized that there are limitations to simply  
 14 using percent adipose fin-clipped spring-run Chinook salmon passing through the VAKI  
 15 Riverwatcher systems as an estimate of total hatchery influence, and that resulting  
 16 estimates should be considered as minimum estimates. It is important to note that the  
 17 adipose fin-clipped phenotypic spring-run Chinook salmon abundance represents a  
 18 minimum indicator of hatchery-origin individuals due to fractional marking of spring-run  
 19 hatchery fish prior to 2005, and constant fractional marking (CFM) of fall-run hatchery  
 20 fish at the FRFH since 2006 which may return as phenotypic spring-run Chinook salmon.

21 It also is recognized that the hatchery influence criterion presumably is applicable to an  
 22 independent, genetically distinct population. However, as previously discussed, the  
 23 phenotypic spring-run Chinook salmon in the lower Yuba River actually represents  
 24 hybridization between spring- and fall-run Chinook salmon in the lower Yuba River, and

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1 hybridization with Feather River stocks including the FRFH spring-run Chinook salmon  
2 stock, which itself represents a hybridization between Feather River fall- and spring-run  
3 Chinook salmon populations.

4 **APPLICABILITY OF ADDITIONAL VSP PARAMETERS AND EXTINCTION RISK CRITERIA**

5 The M&E Program Framework developed by the RMT (2010) utilized VSP performance  
6 indicators that were identified based on the precept that the lower Yuba River  
7 anadromous salmonid populations represented independent populations. However, the  
8 RMT has identified a substantial amount of reproductive interaction between lower Yuba  
9 River and lower Feather River anadromous salmonid stocks. As described in RMT  
10 (2013), phenotypic spring-run Chinook salmon in the lower Yuba River likely represents  
11 hybridization between spring- and fall-run Chinook salmon in the lower Yuba River,  
12 hybridization with Feather River fall- and spring-run Chinook salmon stocks, and  
13 hybridization with the FRFH spring-run Chinook salmon stock, which itself represents  
14 hybridization between Feather River fall- and spring-run Chinook salmon populations.  
15 Additionally, it is likely that anadromous *O. mykiss* stocks are similarly hybridized, with  
16 fluid intermixing of lower Feather River and lower Yuba River fish.

17 The recognition of the extent of hybridization and lack of reproductive isolation of lower  
18 Yuba River and lower Feather River anadromous salmonid stocks logically constrains the  
19 manner in which the VSP concept can be applied to the lower Yuba River, because many  
20 of the VSP metrics are designed to evaluate the viability of discrete, independent  
21 populations. Even the simplified approach suggested by Lindley et al. (2007) to evaluate  
22 ‘extinction risk’ is of limited applicability in the evaluation of highly introgressed  
23 populations whose evaluation metrics are directly influenced by other stocks, and out-of-  
24 basin factors.

25 Lindley et al. (2007) provide criteria to assess the level of risk of extinction of Pacific  
26 salmonids based on population size, recent population decline, occurrences of  
27 catastrophes within the last 10 years that could cause sudden shifts from a low risk state  
28 to a higher one, and the impacts of hatchery influence. Populations with a low risk of  
29 extinction (less than 5% chance of extinction in 100 years) are those with a minimum  
30 total escapement of 2,500 spawners in 3 consecutive years (mean of 833 fish per year),

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1 no apparent decline in escapement, no catastrophic declines within the last 10 years, and  
2 a low hatchery influence (NMFS 2011a). The overall estimated risk of extinction for the  
3 population is determined by the highest risk score for any category Lindley et al. (2007).  
4 While more detailed population viability assessment (PVA) models could be constructed  
5 to assess Chinook salmon populations, Lindley et al. (2007) suggest any PVA results  
6 should be compared with the results of applying their simpler criteria to estimate status  
7 (NMFS 2011a).

8 Only some of the VSP performance indicators identified in the RMT (2010) M&E  
9 Program framework and some of the extinction risk criteria provided by Lindley et al.  
10 (2007) are appropriate for application specifically to lower Yuba River anadromous  
11 salmonids. VSP performance indicators regarding spatial structure are applicable to the  
12 habitat conditions in the lower Yuba River. Similarly, the catastrophe occurrence  
13 extinction risk criterion also is applicable to the lower Yuba River. The extinction risk  
14 criteria including abundance, and trends in abundance are of limited applicability and  
15 serve as illustrative comparative measures in consideration of the non-independent  
16 salmonid populations in the lower Yuba River. The hatchery risk extinction criterion  
17 does not appear to be applicable to the non-independent lower Yuba River salmonid  
18 populations. Considerations regarding each of these applicabilities are discussed below.

#### 19 ***SPATIAL STRUCTURE***

20 According to McElhany et al. (2000), spatial structure reflects how abundance is  
21 distributed among available or potentially available habitats, and how it can affect overall  
22 extinction risk and evolutionary processes that may alter a population's ability to respond  
23 to environmental change. A population's spatial structure depends fundamentally on  
24 habitat quality, spatial configuration, and dynamics, as well as on the dispersal  
25 characteristics of individuals in the population.

26 Performance indicators and analytics addressing spatial structure include spatial  
27 organization of morphological units (e.g., lateral variability/diversity, adjacency,  
28 randomness, and abundance), persistence of morphological units through time, and the  
29 quality, number, size and distribution of morphological units available for spawning  
30 Chinook salmon. Additional considerations include floodplain connectivity,

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1 entrenchment, channel sinuosity, substrate size, changes in topographic depth, scour and  
2 fill processes, bankfull and flood flow recurrence interval, and maintenance of watershed  
3 processes to maintain suitable habitat for anadromous salmonid lifestages.

4 As stated in the M&E Plan (RMT 2010a), the spatial structure evaluation includes  
5 examination of maintenance of watershed processes and regulatory management  
6 practices to create and maintain suitable habitat for all freshwater lifestages of spring-run  
7 and fall-run Chinook salmon, and steelhead. As discussed in RMT (2013), one of the  
8 performance indicators preliminarily evaluated by Wyrick and Pasternack (2012) is  
9 whether the sequence of morphological units in the lower Yuba River is non-random.  
10 Highly disturbed systems often degrade into homogeneity or randomness.

11 Of the 12 major near-bankfull morphological units, the most uniformly distributed (i.e.,  
12 randomly located) units are slackwater, slow glide, and lateral bar. As an example of  
13 non-uniform distribution, pool units were predominantly found in the upstream reaches  
14 (i.e., Englebright and Timbuctoo Bend) and the downstream reach (i.e., Marysville), but  
15 were less abundant in the middle, wider reaches (i.e., Daguerre Point Dam and Dry  
16 Creek). Consequently, evaluation of the morphological units in the lower Yuba River as  
17 part of the spatial structure analyses indicates that, in general, the sequence of  
18 morphological units is non-random, indicating that the channel has been self-sustaining  
19 of sufficient duration to establish an ordered spatial structure (refer to RMT 2013 for  
20 additional discussion).

21 Another new method for analyzing the morphological unit organization that Wyrick and  
22 Pasternack (2012) developed is an adjacency probability analysis, which evaluates the  
23 frequency at which each morphological unit is adjacent to every other unit, and compares  
24 that against random adjacency expectations. Results of this analysis indicate that the in-  
25 channel units near the thalweg typically exhibit low adjacency probabilities to the bar  
26 units, although they do exhibit higher-than-random probabilities to other in-channel units.

27 Wide, diverse rivers should also exhibit lateral variability in its form-process  
28 associations. In the lower Yuba River, morphological unit organization highlights the  
29 complexity of the channel geomorphology, as well as the complex and diverse suite of  
30 potential habitat at any given location in the Yuba River. The above summary (described

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1 in more detail in RMT 2013) illustrates that spatial structure of morphological units in the  
2 lower Yuba River is complex, diverse, and persistent.

### 3 ***CATASTROPHE OCCURRENCE***

4 According to Lindley et al. (2007), the catastrophe criteria trace back to Mace and Lande  
5 (1991), and the underlying theory is further developed by Lande (1993). The following  
6 discussion was taken from Lindley et al. (2007). The overall goal of the catastrophe  
7 criteria is to capture a sudden shift from a low risk state to a higher one. Catastrophes are  
8 defined as instantaneous declines in population size due to events that occur randomly in  
9 time, in contrast to regular environmental variation, which occurs constantly and can  
10 have both positive and negative effects on the population. Lindley et al. (2007) view  
11 catastrophes as singular events with an identifiable cause and only negative immediate  
12 consequences, as opposed to normal environmental variation which can produce very  
13 good as well as very bad conditions. Some examples of catastrophes include disease  
14 outbreaks, toxic spills, or volcanic eruptions. A high risk situation is created by a 90%  
15 decline in population size over one generation. A moderate risk event is one that is  
16 smaller but biologically significant, such as a year-class failure.

### 17 **EXTINCTION RISK CRITERIA AND APPLICATION**

18 Lindley et al. (2007) characterized the spring-run Chinook salmon population in the  
19 lower Yuba River as data deficient, and therefore did not characterize its viability. In  
20 2007, there was limited information on the current population size of spring-run Chinook  
21 salmon in the lower Yuba River. NMFS' 5 Year Status Review for the Central Valley  
22 Spring-run Chinook Salmon ESU (NMFS 2011) reported that the annual spawning run  
23 size of spring-run Chinook salmon in the lower Yuba River generally ranges from a few  
24 hundred to a few thousand fish with the annual trend closely following the annual  
25 abundance trend of the Feather River Hatchery spring-run Chinook salmon population.  
26 NMFS (2011a) concluded that the Yuba River spring-run Chinook salmon population  
27 satisfies the moderate extinction risk criteria for abundance, but likely falls into the high  
28 risk category for hatchery influence.

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1 Criteria to assess extinction risk of Pacific salmonids are based on population size, recent  
2 population decline, occurrences of catastrophes within the last 10 years, and the impacts  
3 of hatchery influence (Lindley et al. 2007). As previously discussed, for the last three  
4 consecutive years, an estimated total of 4,768 phenotypic spring-run Chinook salmon  
5 have passed upstream of Daguerre Point Dam, with an average of 1,589 fish per year.  
6 Catastrophes have not occurred in the Yuba River Basin, nor have catastrophic declines  
7 been observed within the phenotypic spring-run Chinook salmon abundance estimates  
8 within the last ten years. The abundance of phenotypic spring-run Chinook salmon in the  
9 lower Yuba River has exhibited a very slight increase over the eight years examined,  
10 although the positive trend is not statistically significant. These abundance and trend  
11 considerations would correspond to low extinction risk according to NMFS criteria  
12 (Lindley et al. 2007). However, RMT (2013) questions the applicability of any of these  
13 criteria addressing extinction risk, because they presumably apply to independent  
14 populations and, as previously discussed, lower Yuba River anadromous salmonids  
15 represent introgressive hybridization of larger Feather-Yuba river populations, with  
16 substantial contributions of hatchery-origin fish to the annual runs. For additional  
17 discussion, see RMT (2013).

18 The average contribution of adipose fin-clipped phenotypic spring-run Chinook salmon  
19 to the total annual run size in the lower Yuba River, as inferred by the percentage of  
20 adipose fin-clipped fish passing upstream of Daguerre Point Dam during the annual  
21 defined phenotypic period, has been 20.8% over the eight years of available data and,  
22 assuming a 3-year generation, the four most recent 3-year running averages of adipose  
23 fin-clipped phenotypic spring-run Chinook salmon to the total annual run size have been  
24 39.6%, 31.3%, 14.2%, and 6.4%, respectively. The average contribution of adipose fin-  
25 clipped phenotypic spring-run Chinook salmon to the total annual run sizes of these four  
26 generations is 22.9%. RMT (2013) recognized that there are limitations to simply using  
27 percent adipose fin-clipped spring-run Chinook salmon passing through the VAKI  
28 Riverwatcher systems as an estimate of total hatchery influence, and that resulting  
29 estimates should be considered as minimum estimates. As previously discussed, it is  
30 important to note that the adipose fin-clipped phenotypic spring-run Chinook salmon  
31 abundance represents a minimum indicator of hatchery-origin individuals due to

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1 fractional marking of spring-run hatchery fish prior to 2006, and constant fractional  
2 marking (CFM) of fall-run hatchery fish at the FRFH which may return as phenotypic  
3 spring-run Chinook salmon.

4 It also is recognized that the hatchery influence criterion presumably is applicable to an  
5 independent, genetically distinct population (RMT 2013). However, as previously  
6 discussed, the phenotypic spring-run Chinook salmon in the lower Yuba River actually  
7 represents hybridization between spring- and fall-run Chinook salmon in the lower Yuba  
8 River, and hybridization with Feather River stocks including the FRFH spring-run  
9 Chinook salmon stock, which itself represents a hybridization between Feather River fall-  
10 and spring-run Chinook salmon populations.

11 Although straying of FRFH-origin Chinook salmon into the lower Yuba River occurs,  
12 available information indicates that: (1) the FRFH spring-run Chinook salmon is included  
13 in the ESU, in part because of the important role this stock may play in the recovery of  
14 spring-run Chinook salmon in the Feather River Basin, including the Yuba River (70 FR  
15 37160); (2) the spring-run Chinook program at FRFH is an Integrated Recovery Program  
16 which seeks to aid in the recovery and conservation of Central Valley spring-run Chinook  
17 salmon (DWR 2009a); and (3) fish produced at FRFH are intended to spawn in the wild  
18 or be genetically integrated with the targeted natural population as FRFH broodstock  
19 (DWR 2009a).

#### 20 **4.2.8 Public Review Draft Recovery Plan Considerations**

21 According to NMFS (2005) *Recommendations for the Contents of Biological*  
22 *Assessments and Biological Evaluations* pertaining to status of the species in the action  
23 area, a BA should:

- 24  Identify any recovery plan implementation that is occurring in the action area,  
25 especially priority one action items from recovery plans.

26 The NMFS Draft Recovery Plan establishes three population levels to help guide  
27 recovery efforts for existing populations, referred to as Core 1, 2, and 3 populations. The  
28 NMFS Draft Recovery Plan (pg. 65) identifies lower Yuba River spring-run Chinook

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1 salmon [and steelhead] populations as Core 1 populations. Core 1 populations form the  
2 foundation of the recovery strategy, and Core 1 populations should be the first focus of an  
3 overall recovery effort (NMFS 2009).

4 To meet recovery objectives for the diversity groups, the conceptual recovery scenarios  
5 for the spring-run Chinook salmon ESU (pg. 99) [and the steelhead DPS (pg. 123)]  
6 include: (1) securing extant populations by implementing key habitat restoration actions,  
7 particularly in the near term; and (2) establishment of additional viable independent  
8 populations.

9 The NMFS Draft Recovery Plan states, that in order to secure a viable independent  
10 population of spring-run Chinook salmon (pg. 116), [and to secure the extant population  
11 and promote a viable population of steelhead (pg. 140)], in the lower Yuba River, several  
12 key near-term and long-term habitat restoration actions were identified, including the  
13 following:

- 14  Continued implementation of the Yuba Accord flow schedules to provide  
15 suitable habitat (flow and water temperature) conditions for all lifestages
- 16  Improvements to adult salmonid upstream passage at Daguerre Point Dam
- 17  Improvements to juvenile salmonid downstream passage at Daguerre Point Dam
- 18  Implementation of a spawning gravel augmentation program in the uppermost  
19 reach (i.e., Englebright Dam to the Narrows) of the lower Yuba River
- 20  Improvements to riparian habitats for juvenile salmonid rearing
- 21  Creation and restoration of side-channel habitats to increase the quantity and  
22 quality of off-channel rearing (and spawning) areas
- 23  Implementation of projects to increase floodplain habitat availability to improve  
24 habitat conditions for juvenile rearing

25 The NMFS Draft Recovery Plan includes Priority 1, Priority 2 and Priority 3 recovery  
26 actions. The NMFS Draft Recovery Plan Appendix C (pgs. 2, 3) states “*According to*  
27 *NMFS’ 1990 Endangered and Threatened Species Listing and Recovery Priority*

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1 *Guidelines (55 FR 24296), recovery actions identified in a Recovery Plan are to be*  
2 *assigned priorities of 1 to 3, as follows:*

3 *Priority 1 – An action that must be taken to prevent extinction or to identify those*  
4 *actions necessary to prevent extinction*

5 *Priority 2 – An action that must be taken to prevent a significant decline in*  
6 *population numbers, habitat quality, or other significant negative impacts short of*  
7 *extinction*

8 *Priority 3 – All other actions necessary to provide for full recovery of the species.”*

9 The NMFS Draft Recovery Plan (pg. 161) identifies the following proposed action as a  
10 Priority 1 recovery action for the Yuba River:

11 **Recovery Action 1.9.6.1.** Develop and implement a phased approach to salmon  
12 reintroduction planning to recolonize historic habitats above Englebright Dam.  
13 Implement actions to: (1) enhance habitat conditions including providing flows and  
14 suitable water temperatures for successful upstream and downstream passage, holding,  
15 spawning and rearing; and (2) improve access within the area above Englebright Dam,  
16 including increasing minimum flows, providing passage at Our House, New Bullards  
17 Bar, and Log Cabin dams, and assessing feasibility of passage improvement at natural  
18 barriers. The phased approach should include:

- 19  Conduct feasibility studies
- 20  Conduct habitat evaluations
- 21  Conduct 3-5 year pilot testing program
- 22  Implement long-term fish passage program

23 The spring-run Chinook salmon conceptual recovery scenario also includes  
24 reintroduction of spring-run Chinook salmon to the candidate areas of the North Fork,  
25 Middle Fork and South Fork Yuba rivers. Reintroduction of anadromous salmonids  
26 above Englebright Dam has been the subject of recent and current investigations.  
27 Evaluation of habitat suitability for anadromous salmonids upstream of Englebright Dam  
28 was recently undertaken (DWR 2007), but those evaluations have yet to be finalized as

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1 part of the Upper Yuba River Watershed Studies Program. Currently, NMFS is  
2 evaluating the feasibility of providing passage for anadromous salmonids at Englebright  
3 Dam. Hence, the conceptual recovery scenario does not further discuss specific  
4 restoration actions associated with reintroduction.

5 The NMFS Draft Recovery Plan (pg. 161) identifies the following proposed action as a  
6 Priority 1 recovery action for the Yuba River:

7 **Recovery Action 1.9.6.2.** Improve spawning habitat in the lower river by gravel  
8 restoration program below Englebright Dam and improve rearing habitat by increasing  
9 floodplain habitat availability.

10 Also, a gravel restoration program below Englebright Dam is discussed as a Priority 2  
11 action on pg. 73, and lower Yuba River floodplain habitat availability considerations are  
12 discussed as Priority 2 actions on pgs. 73, 74, 76, and 92 of Appendix C in NMFS (2009).

13 Proposed recovery action 1.9.6.2 actually includes two separate proposed actions: (1)  
14 improve spawning habitat in the lower river by gravel restoration program below  
15 Englebright Dam; and (2) improve rearing habitat by increasing floodplain habitat  
16 availability. Each of these is discussed separately, below.

17 (1) Improve spawning habitat in the lower river by gravel restoration program below  
18 Englebright Dam. The Corps completed the injection of 500 tons of gravel  
19 approximately 200 yards downstream of Englebright on November 30, 2007  
20 (Grothe 2011). The Corps completed additional injections of 5,000 tons of gravel  
21 on January 13, 2011, August 21, 2012 and August 14, 2013.

22 (2) Improve rearing habitat by increasing floodplain habitat availability. Since the  
23 NMFS Draft Recovery Plan was noticed in the Federal Register on October 6,  
24 2009, substantial efforts have been undertaken to identify, develop and consider  
25 the relative merits of habitat restoration actions in the lower Yuba River. The  
26 need for restoration actions, identification of the specific actions themselves, and  
27 the relative merits of the actions to expand habitat and accomplish the goals of the  
28 Oroville FERC Relicensing Habitat Expansion Agreement (HEA) were presented  
29 in a report submitted to the HEA Steering Committee during early November

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1           2009 (YCWA et al. 2009). This report represents a comprehensive consideration  
2           of such restoration actions developed for the lower Yuba River. The YCWA et al.  
3           (2009) report identified several factors that continue to limit juvenile spring-run  
4           Chinook salmon [and steelhead] rearing habitat suitability in the lower Yuba  
5           River, including: (1) sparse and restricted amounts of riparian vegetation and  
6           associated instream object and overhanging object cover; (2) limited aquatic  
7           habitat complexity and diversity; and (3) altered natural river function and  
8           morphology in the lower Yuba River. Shaded Riverine Aquatic (SRA) habitat  
9           generally occurs in the lower Yuba River as scattered, short strips, with the most  
10          extensive and continuous segments of SRA habitat occurring along bars where  
11          recent channel migrations or avulsions have cut new channels through stands of  
12          riparian vegetation.

13         Regarding juvenile salmonid rearing habitat, the NMFS Draft Recovery Plan states that,  
14         in order to secure a viable independent population of spring-run Chinook salmon (pg.  
15         116), [and to secure the extant population and promote a viable population of steelhead  
16         (pg.140)] in the lower Yuba River, the following key near-term and long-term habitat  
17         restoration actions should be implemented: (1) the creation and restoration of side  
18         channel habitats to increase the quantity and quality of off-channel rearing (and  
19         spawning) areas; (2) improvements to riparian habitats for juvenile salmonid rearing; and  
20         (3) implementation of projects to increase floodplain habitat availability to improve  
21         habitat conditions for juvenile rearing. Of the proposed actions regarding juvenile  
22         rearing, the actions that would be most beneficial and cost-effective for juvenile rearing  
23         habitat, and the actions that would yield the most immediate benefits, are the creation of  
24         new side-channel habitats associated with existing stands of riparian vegetation that are  
25         not presently hydraulically connected to the river channel (YCWA 2010). Specifically,  
26         new side-channel habitats would: (1) increase and maintain existing riparian vegetation;  
27         (2) provide instream object and overhanging object cover; (3) provide new SRA, and  
28         associated allochthonous food sources for rearing juveniles; (4) increase aquatic habitat  
29         complexity and diversity; (5) provide habitats more consistent with those previously  
30         available in the upper watershed; and (6) provide predator escape cover, and overall  
31         increased survival of juvenile spring-run Chinook salmon and steelhead.

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1 The NMFS Draft Recovery Plan (pg. 83) states “*The [Draft Plan’s recovery] scenarios*  
2 *represent some of the many possible combinations of populations, restoration actions,*  
3 *risk minimization and threat abatement. Different scenarios may fulfill the biological*  
4 *requirements for recovery*”. The NMFS Draft Recovery Plan (pg. 83) further states “*As*  
5 *this Recovery Plan is implemented over time, additional information will become*  
6 *available to help determine whether the threats have been abated, to further develop*  
7 *understanding of the linkages between threats and Chinook salmon and steelhead*  
8 *population responses, and to evaluate the viability of Chinook salmon and steelhead in*  
9 *the Central Valley Domain ... Such information is expected to lead to adjustments in*  
10 *recovery expectations and restoration actions and, thus, recovery scenarios.*”

11 The NMFS Draft Recovery Plan (pg. 208) states that it may not be necessary to  
12 reintroduce fish to all of the listed river and creek systems to meet the recovery criteria  
13 for Central Valley spring-run Chinook salmon [and steelhead]. “*It may not be necessary*  
14 *to re-establish populations to all of these rivers. The highest priority areas are the Little*  
15 *Sacramento River, the McCloud River, the North Fork American River, and the San*  
16 *Joaquin River.*”

## 17 **4.3 Central Valley Steelhead DPS**

### 18 **4.3.1 ESA Listing Status**

19 On March 19, 1998 (63 FR 13347) NMFS listed the California Central Valley steelhead  
20 ESU as “threatened”, concluding that the risks to Central Valley steelhead had  
21 diminished since the completion of the 1996 status review based on a review of existing  
22 and recently implemented state conservation efforts and federal management programs  
23 (e.g., CVPIA, AFRP, CALFED) that address key factors for the decline of this species.  
24 The California Central Valley steelhead ESU included all naturally spawned populations  
25 of steelhead in the Sacramento and San Joaquin rivers and their tributaries, but excluded  
26 steelhead from the tributaries of San Francisco and San Pablo bays (NMFS 2004b).

27 On June 14, 2004, NMFS proposed listing determinations for 27 ESUs of West Coast  
28 salmon and *O. mykiss*, including the California Central Valley steelhead ESU. In the

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1 proposed rule, NMFS concluded that steelhead were not in danger of extinction, but were  
2 likely to become endangered within the foreseeable future throughout all or a significant  
3 portion of their range and, thus, proposed that steelhead remain listed as threatened under  
4 the ESA. Steelhead from the Coleman National Fish Hatchery and the FRFH, as well as  
5 resident populations of *O. mykiss* (rainbow trout) below impassible barriers that co-occur  
6 with anadromous populations, were included in the California Central Valley steelhead  
7 ESU and, therefore, also were included in the proposed listing.

8 During the 2004 comment period on the proposed listings, the USFWS provided  
9 comments that the USFWS does not use NMFS' ESU policy in any USFWS ESA listing  
10 decisions. As a result of the comments received, NMFS re-opened the comment period to  
11 receive comments on a proposed alternative approach to delineating "species" of West  
12 Coast *O. mykiss* (70 FR 67130). NMFS proposed to depart from past practice of applying  
13 the ESU Policy to *O. mykiss* stocks, and instead proposed to apply the DPS Policy in  
14 determining "species" of *O. mykiss* for listing consideration. NMFS noted that within a  
15 discrete group of *O. mykiss* populations, the resident and anadromous life forms of *O.*  
16 *mykiss* remain "markedly separated" as a consequence of physical, physiological,  
17 ecological, and behavioral factors, and may therefore warrant delineation as separate  
18 DPSs (71 FR 834).

19 NMFS issued a policy for delineating distinct population segments of Pacific salmon in  
20 1991 (56 FR 58612; November 20, 1991). Under this policy, a group of Pacific salmon  
21 populations is considered an "Evolutionarily Significant Unit" if it is substantially  
22 reproductively isolated from other conspecific populations, and it represents an important  
23 component in the evolutionary legacy of the biological species. Further, an ESU is  
24 considered to be a "Distinct Population Segment" (and thus a "species") under the  
25 ESA. In 1996, NMFS and USFWS adopted a joint policy for recognizing DPSs under the  
26 ESA (DPS Policy; 61 FR 4722; February 7, 1996). The DPS Policy adopted criteria  
27 similar to, but somewhat different from, those in the ESU Policy for determining when a  
28 group of vertebrates constitutes a DPS – The group must be discrete from other  
29 populations, and it must be significant to its taxon. A group of organisms is discrete if it  
30 is "*markedly separated from other populations of the same taxon as a consequence of*  
31 *physical, physiological, ecological, and behavioral factors.*" Significance is measured

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1 with respect to the taxon (species or subspecies) as opposed to the full species (71 FR  
2 834). Although the ESU Policy did not by its terms apply to steelhead, the DPS Policy  
3 stated that NMFS will continue to implement the ESU Policy with respect to “Pacific  
4 salmonids” (which included *O. mykiss*). In a previous instance of shared jurisdiction  
5 over a species (Atlantic salmon), NMFS and USFWS used the DPS Policy in their  
6 determination to list the Gulf of Maine DPS of Atlantic salmon as endangered (65 FR  
7 69459; November 17, 2000).

8 Given NMFS and USFWS shared jurisdiction over *O. mykiss*, and consistent with joint  
9 NMFS and USFWS approaches for Atlantic salmon, it was concluded that application of  
10 the joint DPS policy to was logical, reasonable, and appropriate for identifying DPSs of  
11 *O. mykiss* (71 FR 834). Moreover, NMFS determined that use of the ESU policy —  
12 originally intended for Pacific salmon — should not continue to be extended to *O.*  
13 *mykiss*, a type of salmonid with characteristics not typically exhibited by Pacific salmon  
14 (71 FR 834).

15 On January 5, 2006 NMFS issued a final decision that defined Central Valley steelhead  
16 as a DPS rather than an ESU, and retained the status of Central Valley steelhead as  
17 threatened (71 FR 834). The DPS includes all naturally spawned anadromous *O. mykiss*  
18 (steelhead) populations below natural and manmade impassable barriers in the  
19 Sacramento and San Joaquin Rivers and their tributaries, excluding steelhead from San  
20 Francisco and San Pablo Bays and their tributaries (63 FR 13347). Steelhead in two  
21 artificial propagation programs — the Coleman National Fish Hatchery, and FRFH  
22 steelhead hatchery programs are considered to be part of the DPS. NMFS determined  
23 that these artificially propagated stocks are no more divergent relative to the local natural  
24 population(s) than what would be expected between closely related natural populations  
25 within the DPS (71 FR 834).

26 As previously discussed, the ESA requires that NMFS review the status of listed species  
27 under its authority at least every five years and determine whether any species should be  
28 removed from the list or have its listing status changed. In August 2011, NMFS  
29 completed a 5-year status review of the Central Valley steelhead DPS. Based upon a  
30 review of available information, NMFS (2011c) recommended that the Central Valley

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1 steelhead DPS remain classified as a threatened species. However, NMFS (2011c) also  
2 indicated that the biological status of the DPS has declined since the previous status  
3 review in 2005 and, therefore, NMFS recommend that the DPS's status is reassessed in 2  
4 to 3 years if it does not respond positively to improvements in environmental conditions  
5 and management actions. In the interim period, NMFS also recommended that the status  
6 of the DPS should be monitored and the most recent genetic information for the DPS,  
7 including information for the four steelhead hatchery stocks, should be reviewed to re-  
8 assess the DPS membership status of the Nimbus and Mokelumne River hatcheries. New  
9 information resulting from the genetics review should be incorporated into any updated  
10 status review for the DPS (NMFS 2011c).

### 11 **4.3.2 Critical Habitat Designation**

12 On February 16, 2000 (65 FR 7764), NMFS published a final rule designating critical  
13 habitat for Central Valley steelhead. This critical habitat includes all river reaches  
14 accessible to listed steelhead in the Sacramento and San Joaquin rivers and their  
15 tributaries in California, including the lower Yuba River upstream to Englebright Dam.  
16 NMFS proposed new Critical Habitat for spring-run Chinook salmon and Central Valley  
17 steelhead on December 10, 2004 (69 FR 71880) and published a final rule designating  
18 critical habitat for these species on September 2, 2005. This critical habitat includes the  
19 lower Yuba River (70 FR 52488) from the confluence with the lower Feather River  
20 upstream to Englebright Dam.

#### 21 **4.3.2.1 Primary Constituent Elements**

22 The critical habitat designation (70 FR 52488) lists PCEs, which are physical or  
23 biological elements essential for the conservation of the listed species. The PCEs include  
24 sites essential to support one or more lifestages of the DPS (sites for spawning, rearing,  
25 migration, and foraging). The specific PCEs include:

- 26  Freshwater spawning sites
- 27  Freshwater rearing sites
- 28  Freshwater migration corridors

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- 1       ❑ Estuarine areas
  - 2       ❑ Nearshore marine areas
  - 3       ❑ Offshore marine areas

4   The most recent discussion of PCEs in the Central Valley is in the CVP/SWP OCAP  
5   Biological Opinion (NMFS 2009a). The following summary descriptions of the current  
6   conditions of the PCEs for the Central Valley steelhead DPS were taken from  
7   NMFS (2009a).

8   **FRESHWATER SPAWNING HABITAT**

9   According to NMFS (2009), steelhead in the Sacramento River spawn primarily between  
10   Keswick Dam and Red Bluff Diversion Dam during the winter and spring. The highest  
11   density spawning area is likely in the upstream portion of this area in the vicinity of the  
12   city of Redding, although detailed surveys of steelhead spawning in the mainstem  
13   Sacramento River are not available. Most Sacramento River steelhead probably spawn in  
14   the tributary streams. Steelhead spawn in Clear Creek mostly within a couple miles of  
15   Whiskeytown Dam but spawning extends for about 10 miles downstream of the dam (M.  
16   Brown, pers. comm. as cited in Reclamation 2008). Steelhead spawn in the Feather River  
17   from the fish barrier dam downstream to Gridley with nearly 50% of all spawning  
18   occurring the first mile of the low flow channel (DWR 2003). Steelhead spawn in the  
19   American River from Nimbus Dam (RM 23) downstream to the lowest riffle in the river  
20   at Paradise Beach (RM 5). Most spawning is concentrated in the upper seven miles of the  
21   river (Hannon and Deason 2008). Steelhead (and/or rainbow trout) spawn in the  
22   Stanislaus River from Goodwin Dam downstream to approximately the city of Oakdale.  
23   Steelhead spawning surveys have not been conducted in the Stanislaus River so detailed  
24   spawning distribution is unknown but based on observations of trout fry, most spawning  
25   occurs upstream of Orange Blossom Bridge.

26   **FRESHWATER REARING HABITAT**

27   Juvenile steelhead reside in freshwater for a year or more, so they are more dependent on  
28   freshwater rearing habitat than are the ocean type Chinook salmon in the Central Valley.  
29   Steelhead rearing occurs primarily in the upstream reaches of the rivers where channel

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1 gradients tend to be higher and, during the warm weather months, where temperatures are  
2 maintained at more suitable levels by cool water dam releases. The Sacramento River  
3 contains a long reach of suitable water temperatures even during the heat of the summer.  
4 Steelhead rearing in the Sacramento River occurs mostly between Keswick Dam (RM  
5 302) and Butte City (RM 169) with the highest densities likely to be upstream of Red  
6 Bluff Diversion Dam. Steelhead rearing in Clear Creek is concentrated in the upper river  
7 higher gradient areas but probably occurs down to the mouth. Steelhead rearing in the  
8 Feather River is concentrated in the low flow channel where temperatures are most  
9 suitable (DWR 2004c). Steelhead rearing in the American River occurs down to Paradise  
10 Beach, with concentrations during the summer on most major riffle areas and highest  
11 densities near the higher density spawning areas. Steelhead rearing in the Stanislaus  
12 River occurs upstream of Orange Blossom Bridge, where gradients are highest. The  
13 highest rearing densities are upstream of Knights Ferry (Kennedy and Cannon 2002).

#### 14 **FRESHWATER MIGRATION CORRIDORS**

15 Steelhead migrate during the winter and spring of the year, as juveniles, from the rearing  
16 areas described above downstream through the rivers and the Delta to the ocean. The  
17 habitat conditions they encounter during migration from the upstream reaches of the  
18 rivers downstream to the Delta generally become less suitable as fish move away from  
19 their natal streams until they reach the ocean. The generally non-turbulent flows and  
20 sand substrates found in the lower river reaches are not preferred types of habitat, so  
21 steelhead do not likely reside for extended periods in these areas except when food  
22 supplies, such as smaller young fish, are abundant and temperatures are suitable.  
23 Predatory fishes such as striped bass tend to be more abundant in the lower rivers and the  
24 Delta. Emigration conditions for juvenile steelhead in the Stanislaus River down through  
25 the San Joaquin River and the south Delta tend to be less suitable than conditions for  
26 steelhead emigrating from the Sacramento River and its tributaries.

27 Adult steelhead migrate upstream from the ocean to their spawning grounds near the  
28 terminal dams primarily during the fall and winter months. Flows are generally lower  
29 during the upstream migrations than during the outmigration period. Areas where their

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1 upstream progress can be affected are the Delta Cross Channel Gates, RBDD, and  
2 Anderson Cottonwood Irrigation District Diversion Dam.

3 **ESTUARINE HABITAT AREAS**

4 Steelhead use the San Francisco estuary as a rearing area and migration corridor between  
5 their upstream rearing habitat and the ocean. The San Francisco Bay estuarine system  
6 includes the waters of San Francisco Bay, San Pablo Bay, Grizzley Bay, Suisuin Bay,  
7 Honker Bay, and can extend as far upstream as Sherman Island during dry periods. At  
8 times steelhead likely remain for extended periods in areas of suitable habitat quality  
9 where food such as young herring, salmon and other fish and invertebrates is available.

10 **NEARSHORE COASTAL MARINE AND OFFSHORE MARINE AREAS**

11 The most recent discussion of PCEs for the Central Valley steelhead DPS (NMFS 2009a)  
12 did not include the PCEs of nearshore coastal marine and offshore marine areas.  
13 Although relatively little is known about steelhead utilization of nearshore coastal marine  
14 and offshore marine areas, it is reasonable to assume that the discussion of these PCEs  
15 previously provided for spring-run Chinook salmon in Section 4.1 of this BA generally is  
16 applicable to steelhead.

17 **4.3.3 Historical Distribution and Abundance**

18 According to NMFS (2009), steelhead historically occurred naturally throughout the  
19 Sacramento and San Joaquin River basins, although stocks have been extirpated from  
20 large areas in both basins. The California Advisory Committee on Salmon and Steelhead  
21 (CDFG 1988) reported a reduction in Central Valley steelhead habitat from 6,000 miles  
22 historically to 300 miles.

23 NMFS (2009) reported that prior to dam construction, water development and watershed  
24 perturbations, Central Valley steelhead were distributed throughout the Sacramento and  
25 San Joaquin rivers (Busby et al. 1996; McEwan 2001). Steelhead were found from the  
26 upper Sacramento and Pit rivers (now inaccessible due to Shasta and Keswick dams)  
27 south to the Kings and possibly the Kern River systems, and in both east- and west-side  
28 Sacramento River tributaries (Yoshiyama et al. 1996). Lindley et al. (2006) estimated

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1 that historically there were at least 81 independent Central Valley steelhead populations  
2 distributed primarily throughout the eastern tributaries of the Sacramento and San  
3 Joaquin rivers. Presently, impassable dams block access to 80% of historically available  
4 habitat, and block access to all historical spawning habitat for about 38% of historical  
5 populations (Lindley et al. 2006). Existing wild steelhead stocks in the Central Valley  
6 are mostly confined to the upper Sacramento River and its tributaries, including Antelope  
7 Creek, Deer Creek, and Mill Creek, and the Yuba River. Populations may exist in Big  
8 Chico and Butte creeks, and a few wild steelhead are produced in the American and  
9 Feather rivers (McEwan 2001).

10 Until recently, steelhead were thought to be extirpated from the San Joaquin River  
11 system. Recent monitoring has detected small self-sustaining populations of steelhead in  
12 the Stanislaus, Mokelumne, and Calaveras rivers, and other streams previously thought to  
13 be devoid of steelhead (McEwan 2001).

14 It is possible that naturally spawning populations exist in many other streams but are  
15 undetected due to lack of monitoring programs (IEP Steelhead Project Work Team 1999,  
16 as cited in NMFS 2009). Incidental catches and observations of steelhead juveniles also  
17 have occurred on the Tuolumne and Merced Rivers during fall-run Chinook salmon  
18 monitoring activities, indicating that steelhead are widespread, throughout accessible  
19 streams and rivers in the Central Valley (Good et al. 2005). Naturally spawning  
20 populations of steelhead also occur in the Feather, Yuba, American, and Mokelumne  
21 rivers, but these populations have had substantial hatchery influence and their ancestries  
22 are not clear (Busby et al. 1996). Steelhead runs in the Feather and American rivers are  
23 sustained largely by the FRFH and Nimbus Hatchery (McEwan and Jackson 1996).  
24 Steelhead also currently occur in the Stanislaus, Calaveras, Merced, and Tuolumne rivers  
25 (NMFS 2009).

26 Historic Central Valley steelhead run sizes are difficult to estimate because of the lack of  
27 data, but McEwan (2001) suggested that steelhead run sizes may have approached one to  
28 two million adults annually. McEwan and Jackson (1996) suggested that by the early  
29 1960s, the steelhead run size had declined to about 40,000. Over the last 30 years the  
30 steelhead populations in the upper Sacramento River have declined substantially (NMFS

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1 2009). In 1996, NMFS estimated the Central Valley total run size based on dam counts,  
2 hatchery returns, and past spawning surveys was probably fewer than 10,000 fish. Both  
3 natural and hatchery runs have declined since the 1960s. Counts at RBDD averaged  
4 1,400 fish from 1991 to 1996, compared to counts in excess of 10,000 fish in the late  
5 1960s (McEwan and Jackson 1996). American River redd surveys and associated  
6 monitoring from 2002 through 2007 indicate that only a few hundred steelhead spawn in  
7 the river and a portion of those spawners originated from Nimbus Hatchery (Hannon and  
8 Deason 2008).

9 Specific information regarding steelhead spawning within the mainstem Sacramento  
10 River is limited due to lack of monitoring (NMFS 2004). Currently, the number of  
11 steelhead spawning in the Sacramento River is unknown because redds cannot be  
12 distinguished from a large resident rainbow trout population that has developed as a  
13 result of managing the upper Sacramento River for coldwater species.

14 The lack of sustained monitoring programs for steelhead throughout most of the Central  
15 Valley persists to the present time. There is a paucity of reliable data to estimate run  
16 sizes of steelhead in the Central Valley, particularly wild stocks. However, some  
17 steelhead escapement monitoring surveys have been initiated in upper Sacramento River  
18 tributaries (e.g., Beegum, Deer, and Antelope Creeks) using snorkel methods similar to  
19 spring-run Chinook escapement surveys (NMFS 2009a).

20 There is a general lack of steelhead population monitoring in most of the Central Valley  
21 (NMFS 2009a). Lindley et al. (2007) stated that there are almost no data with which to  
22 assess the status of any of the Central Valley steelhead populations. They further stated  
23 that Central Valley steelhead populations are classified as data deficient, with the  
24 exceptions restricted to streams with long-running hatchery programs including Battle  
25 Creek and the Feather, American and Mokelumne rivers.

26 According to NMFS (2007a), in the *Updated Status Review of West Coast Salmon and*  
27 *Steelhead* (Good et al. 2005), the Biological Review Team made the following  
28 conclusion based on steelhead Chipps Island trawl data:

29 "If we make the fairly generous assumptions (in the sense of generating large estimates of  
30 spawners) that average fecundity is 5,000 eggs per female, 1% of eggs survive to reach

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1 Chipps Island, and 181,000 smolts are produced (the 1998-2000 average), about 3,628  
2 female steelhead spawn naturally in the entire Central Valley."

3 In the Yuba River, definitive historic population estimates do not exist for steelhead, but  
4 it is likely that the river supported large steelhead runs in the 1800s (USFWS 1995).  
5 McEwan and Jackson (1996) reported that the Yuba River historically supported the  
6 largest, naturally reproducing, persistent population of steelhead in the Central Valley.

7 Prior to construction of Englebright Dam in 1941, CDFW fisheries biologists stated that  
8 they observed large numbers of steelhead spawning in the uppermost reaches of the Yuba  
9 River and its tributaries (CDFG 1998; Yoshiyama et al. 1996). After construction of  
10 Englebright Dam in 1941, CDFW estimated that only approximately 200 steelhead  
11 spawned in the lower Yuba River annually before New Bullards Bar Reservoir was  
12 completed in 1969. From 1970 to 1979, CDFW annually stocked 27,270–217,378  
13 fingerlings, yearlings, and sub-catchables from Coleman National Fish Hatchery into the  
14 lower Yuba River (CDFG 1991a). CDFW stopped stocking steelhead into the lower  
15 Yuba River in 1979. Based on angling data, CDFW estimated a run size of 2,000  
16 steelhead in the lower Yuba River in 1975 (CDFG 1991a). McEwan and Jackson (1996)  
17 reported that, as of 1996, the status of the lower Yuba River steelhead population was  
18 unknown, but it appeared to be stable and able to support a significant sport fishery.  
19 CDFW currently manages the river to protect natural steelhead through strict "catch-and-  
20 release" fishing regulations.

#### 21 **4.3.4 General Life History and Habitat Requirements**

22 Steelhead exhibits perhaps the most complex suite of life-history traits of any species of  
23 Pacific salmonid. Members of this species can be anadromous or freshwater residents  
24 and, under some circumstances, members of one form can apparently yield offspring of  
25 another form (YCWA 2010).

26 “Steelhead” is the name commonly applied to the anadromous form of the biological  
27 species *O. mykiss*. The physical appearance of *O. mykiss* adults and the presence of  
28 seasonal runs and year-round residents indicate that both anadromous (steelhead) and  
29 resident rainbow trout exist in the lower Yuba River downstream of Englebright Dam,

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1 although no definitive visual characteristics have been identified to distinguish young  
2 steelhead from resident trout (SWRI et al. 2000). Zimmerman et al. (2009) analyzed  
3 otolith strontium:calcium (Sr:Ca) ratios in 964 otolith samples comprised of young-of-  
4 year, age-1, age-2, age-3, and age-4+ fish to determine maternal origin and migratory  
5 history (anadromous vs. non-anadromous) of *O. mykiss* collected in Central Valley rivers  
6 between 2001 and 2007, including the lower Yuba River. The proportion of steelhead  
7 progeny in the lower Yuba River (about 13%) was intermediate to the other rivers  
8 examined (Sacramento, Deer Creek, Calaveras, Stanislaus, Tuolumne, and Merced),  
9 which ranged from about 4% in the Merced River to 74% in Deer Creek (Zimmerman et  
10 al. 2009). Results from Mitchell (2010) indicate *O. mykiss* in the lower Yuba River are  
11 exhibiting a predominately residential life history pattern. He found that 14% of scale  
12 samples gathered from 71 *O. mykiss* moving upstream and trapped in the fish ladder at  
13 Daguerre Point Dam from November 1, 2000, through March 28, 2001, exhibited an  
14 anadromous life history. Thus, it is recognized that both anadromous and resident life  
15 history strategies of *O. mykiss* have been and continue to be present in the lower  
16 Yuba River.

17 The RMT (2013) developed representative temporal distributions for specific steelhead  
18 lifestages in the lower Yuba River through review of previously conducted studies, as  
19 well as recent and currently ongoing data collection activities of the M&E Program. As  
20 with spring-run Chinook salmon, the resultant lifestage periodicities are intended to  
21 encompass the majority of activity for a particular lifestage, and are not intended to be  
22 inclusive of every individual in the population. The lifestage-specific periodicities for  
23 steelhead in the lower Yuba River are summarized in **Table 4-7**, and are discussed below.

#### 24 **4.3.4.1 Adult Immigration and Holding**

25 Adult migration from the ocean to spawning grounds occurs during much of the year,  
26 with peak migration occurring in the fall or early winter. Central Valley steelhead are  
27 known to use the Sacramento River as a migration corridor to spawning areas in upstream  
28 tributaries. Historically, steelhead likely did not utilize the mainstem Sacramento River  
29 downstream from the present location of Shasta Dam, except as a migration corridor to  
30 and from headwater streams (NMFS 2009).

1 **Table 4-7. Lifestage-specific periodicities for steelhead in the lower Yuba River**  
 2 **(Source: RMT 2013).**

Lifestage	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<b>Steelhead</b>												
<b>Adult Immigration &amp; Holding</b>												
<b>Spawning</b>												
<b>Embryo Incubation</b>												
<b>Fry Rearing</b>												
<b>Juvenile Rearing</b>												
<b>Juvenile Downstream Movement</b>												
<b>Smolt (Yearling+) Emigration</b>												

3 Migration through the Sacramento River mainstem begins in July, peaks at the end of  
 4 September, and continues through February or March (Bailey 1954; Hallock et al. 1961  
 5 both as cited in McEwan and Jackson 1996). Counts made at RBDD from 1969 through  
 6 1982 (Hallock 1989 as cited in McEwan and Jackson 1996) and on the Feather River  
 7 (Painter et al. 1977) follow the above pattern, although some fish were counted as late as  
 8 April and May. Weekly counts at Clough Dam on Mill Creek during a 10-year period  
 9 from 1953 to 1963 showed a similar migration pattern as well, with a peak in migration  
 10 during mid-November and another peak during February (NMFS 2009a). This second  
 11 peak is not reflected in counts made in the Sacramento River mainstem (Bailey 1954;  
 12 Hallock et al. 1961; both as cited in McEwan and Jackson 1996) or at RBDD (Hallock  
 13 1989 as cited in McEwan and Jackson 1996).

14 According to NMFS (2009a), Central Valley steelhead are mostly ‘winter steelhead’ and  
 15 may contain some ‘summer steelhead’ (the naming convention refers to the seasonal  
 16 period of adult upstream migration). Winter steelhead mature in the ocean and arrive on  
 17 the spawning grounds nearly ready to spawn, whereas summer steelhead enter freshwater  
 18 with immature gonads and typically spend several months in freshwater before spawning.  
 19 The reported minimum depth for successful passage is about 7 inches (Reiser and Bjornn  
 20 1979 as cited in McEwan and Jackson 1996). Excessive water velocity (>10 to 13 ft/s)  
 21 and obstacles may prevent access to upstream spawning grounds (NMFS 2009a).

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1 The optimal temperature range during adult upstream migration is unknown for Central  
2 Valley steelhead stocks (NMFS 2009a). Prolonged exposure to water temperatures above  
3 73°F is reported to be lethal to adult steelhead (Moyle 2002). Based on northern stocks,  
4 the optimal temperature range for migrating adult steelhead is 46 to 52°F (Bovee 1978;  
5 Reiser and Bjornn 1979; Bell 1986; all as cited in McEwan and Jackson 1996).

6 The immigration of adult steelhead in the lower Yuba River has been reported to occur  
7 from August through March, with peak immigration from October through February  
8 (CALFED and YCWA 2005; McEwan and Jackson 1996). CDFG (1984a) reported that  
9 during the drought years of 1976-1977, two steelhead immigration peaks were observed –  
10 one in October and one in February. CDFG (1991a) reported that steelhead enter the  
11 lower Yuba River as early as August, migration peaks in October through February, and  
12 may extend through March. In addition, they report that a run of “half-pounder”  
13 steelhead occurred from late-June through the winter months.

14 The RMT (2010b) examined preliminary data and identified variable annual timing of *O.*  
15 *mykiss* ascending the fish ladders at Daguerre Point Dam since the VAKI Riverwatcher  
16 infrared and videographic sampling system began operations in 2003. For example,  
17 Massa et al. (2010) state that peak passage of steelhead at Daguerre Point Dam occurred  
18 from April through June during 2007. They also suggest that the apparent disparity  
19 between the preliminary data and other reports of steelhead adult immigration periodicity  
20 may be explained by the previously reported (Zimmerman et al. 2009; Mitchell 2010)  
21 relatively high proportion of resident (vs. anadromous) *O. mykiss* occurring in the lower  
22 Yuba River, because the VAKI Riverwatcher system did document larger (>40.6 cm) *O.*  
23 *mykiss* ascending the fish ladders at Daguerre Point Dam during the winter months  
24 (December through February). The observed timing of larger *O. mykiss* ascending the  
25 fish ladders at Daguerre Point Dam more closely corresponds with previously reported  
26 adult steelhead immigration periodicities. The RMT (2010b; 2013) identified the period  
27 extending from August through March as encompassing the majority of the upstream  
28 migration and holding of adult steelhead in the lower Yuba River.

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#### 1 **4.3.4.2 Adult Spawning**

2 Central Valley adult steelhead generally begin spawning in late December and spawning  
3 extends through March, but also can range from November through April (CDFG 1986).  
4 Steelhead adults typically spawn from December through April with peaks from January  
5 through March in small streams and tributaries where cool, well oxygenated water is  
6 available year-round (Hallock et al. 1961; McEwan 2001). Based on all available  
7 information collected to date, the RMT (2013) recently identified the steelhead spawning  
8 period as extending from January through April.

9 Central Valley steelhead spawn downstream of dams on every major tributary within the  
10 Sacramento and San Joaquin River systems. Due to water development projects, most  
11 spawning is now confined to lower stream reaches below dams. In a few streams, such as  
12 Mill and Deer Creeks, steelhead still have access to historical spawning areas (NMFS  
13 2009a).

14 The female steelhead selects a site with good intergravel flow, digs a redd with her tail,  
15 usually in the coarse gravel of the tail of a pool or in a riffle, and deposits eggs while an  
16 attendant male fertilizes them (NMFS 2009). Spawning occurs mainly in gravel  
17 substrates (particle size range of about 0.2–4.0 inches). Sand-gravel and gravel-cobble  
18 substrates are also used, but these must be highly permeable and contain less than 5%  
19 sand and silt for the water to be able to provide sufficient oxygen to the incubating eggs.  
20 Adults tend to spawn in shallow areas (6–24 inches deep) with moderate water velocities  
21 (about 1 to 3.6 ft/s) (Bovee 1978 as cited in McEwan and Jackson 1996; Hannon and  
22 Deason 2007 as cited in Reclamation 2008). The optimal temperature range for  
23 spawning has been reported to range from 39 to 52°F (Bovee 1978; Reiser and Bjornn  
24 1979; Bell 1986 all as cited in McEwan and Jackson 1996). Egg mortality begins to  
25 occur at 56°F (McEwan and Jackson 1996).

26 Unlike Chinook salmon, Central Valley steelhead may not die after spawning (McEwan  
27 and Jackson 1996). Some may return to the ocean and repeat the spawning cycle for two  
28 or three years. The percentage of adults surviving spawning is generally thought to be  
29 low for Central Valley steelhead, but varies annually and between stocks. Acoustic  
30 tagging of Central Valley steelhead kelts from the Coleman Hatchery indicates survival

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1 rates can be high, especially for Central Valley steelhead reconditioned by holding and  
2 feeding at the hatchery prior to release. Some return immediately to the ocean and some  
3 remain and rear in the Sacramento River (NMFS 2009a).

4 Steelhead spawning has been reported to generally extend from January through April in  
5 the lower Yuba River (CALFED and YCWA 2005; CDFG 1991a; YCWA et al. 2007).  
6 The RMT conducted a pilot redd survey from September 2008 through April 2009 (RMT  
7 2010a). Surveys were not conducted during March, which is a known time for steelhead  
8 spawning in other Central Valley rivers, due to high flows and turbidity. An extensive  
9 area redd survey was conducted by surveyors kayaking from the downstream end of the  
10 Narrows pool to the Simpson Lane Bridge. During the extensive area redd survey, redds  
11 that were categorized as steelhead based on redd size criteria were reportedly observed  
12 from October through April. However, some of those redds categorized as steelhead,  
13 particularly during October, may actually have been small Chinook salmon redds because  
14 the size criteria used to identify steelhead redds was found to be 53% accurate for  
15 identifying steelhead redds in the Feather River (USFWS 2008a).

16 Campos and Massa (2010b and 2011) synthesized results of near-census redd surveys  
17 conducted on the lower Yuba River during the 2009 and 2010 survey periods. During  
18 both annual survey efforts, a substantial proportion of the weekly strata in the January  
19 through April time periods were not sampled due to elevated flows and associated  
20 turbidity levels. Nonetheless, RMT (2013) demonstrated that based upon cumulative  
21 temporal distribution curves, the steelhead spawning period in the lower Yuba River is  
22 generally characterized to extend from January through April.

23 Steelhead spawning has been reported to primarily occur in the lower Yuba River  
24 upstream of Daguerre Point Dam (SWRI et al. 2000; YCWA et al. 2007). Kozlowski  
25 (2004) states that field observations during winter and spring 2000 (YCWA unpublished  
26 data) indicated that the majority of steelhead spawning in the lower Yuba River occurred  
27 from Long Bar upstream to the Narrows, with the highest concentration of redds  
28 observed upstream of the Highway 20 Bridge. USFWS (2007) data were collected on *O.*  
29 *mykiss* redds in the lower Yuba River during 2002, 2003, and 2004, with approximately  
30 98% of the redds located upstream of Daguerre Point Dam. During the pilot redd survey

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1 conducted from the fall of 2008 through spring of 2009, the RMT (2010) report that most  
2 (65%) of the steelhead redds were observed upstream of Daguerre Point Dam. Female  
3 steelhead construct redds within a range of depths and velocities in suitable gravels,  
4 oftentimes in pool tailouts and heads of riffles. In the lower Yuba River, steelhead have  
5 also been observed to spawn in side channel areas (YCWA unpublished data).

#### 6 **4.3.4.3 Embryo Incubation**

7 California Central Valley adult steelhead eggs incubate within the gravel and hatch from  
8 approximately 19 to 80 days at water temperatures ranging from 60°F to 40°F,  
9 respectively (NMFS 2009). After hatching, the young fish (alevins) remain in the gravel  
10 for an extra two to six weeks before emerging from the gravel and taking up residence in  
11 the shallow margins of the stream.

12 Steelhead embryo incubation generally occurs from December through June in the  
13 Central Valley. The RMT (2013) identified the period of January through May as  
14 encompassing the majority of the steelhead embryo incubation period in the lower Yuba  
15 River. Following deposition of fertilized eggs in the redd, they are covered with loose  
16 gravel. Central Valley steelhead eggs can reportedly survive at water temperature ranges  
17 of 35.6°F to 59°F (Myrick and Cech 2001). Steelhead eggs reportedly have the highest  
18 survival rates at water temperature ranges of 44.6°F to 50.0°F (Myrick and Cech 2001).  
19 Studies conducted at or near 54.0°F report high survival and normal development of  
20 steelhead incubating embryos, a relatively low mortality of incubating steelhead embryos  
21 is reported to occur at 57.2°F, and a sharp decrease in survival has been reported for *O.*  
22 *mykiss* embryos incubated above 57.2°F (RMT 2010b).

23 Steelhead eggs hatch in three to four weeks at 50°F to 59°F, and fry emerge from the  
24 gravel four to six weeks later (Shapovalov and Taft 1954). Steelhead embryo  
25 development requires a constant supply of well oxygenated water. This implies a loose  
26 gravel substrate allowing high permeability, with little silt or sand deposition during the  
27 development time period. Merz et al. (2004) showed that spawning substrate quality  
28 influenced a number of physical parameters affecting egg survival including temperature,  
29 dissolved oxygen, and substrate permeability.

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1 The entire egg incubation lifestage encompasses the time when adult steelhead spawn  
2 through the time when emergent fry exit the gravel (CALFED and YCWA 2005). In the  
3 lower Yuba River, steelhead embryo incubation generally occurs from January through  
4 May (CALFED and YCWA 2005; SWRI 2002).

#### 5 **4.3.4.4 Juvenile Rearing and Outmigration**

6 As reported in NMFS (2009a), juvenile Central Valley steelhead may migrate to the  
7 ocean after spending one to three years in freshwater (McEwan and Jackson 1996). Upon  
8 emergence from the gravel, the fry move to shallow protected areas associated with the  
9 stream margin (Royal 1972; Barnhart 1986; both as cited in McEwan and Jackson 1996).  
10 Steelhead fry tend to inhabit areas with cobble-rubble substrate, a depth less than 14  
11 inches, and temperature ranging from 45 to 60°F (Bovee 1978 as cited in McEwan and  
12 Jackson 1996). Myrick (1998, as cited in Reclamation 2008) found steelhead from the  
13 Feather and Mokelumne rivers preferred temperatures between 62.5°F and 68°F.

14 In general, it has been reported that after emergence steelhead fry move to shallow-water,  
15 low velocity habitats, such as stream margins and low gradient riffles, and will forage in  
16 open areas lacking instream cover (Hartman 1965; Everest et al. 1986; Fontaine 1988).  
17 As fry increase in size and their swimming abilities improve in late summer and fall,  
18 juvenile steelhead have been reported to increasingly use areas with cover and show a  
19 preference for higher velocity, deeper mid-channel areas near the thalweg (Hartman  
20 1965; Everest and Chapman 1972; Fontaine 1988).

21 Juvenile steelhead have been reported to occupy a wide range of habitats, preferring deep  
22 pools as well as higher velocity rapid and cascade habitats (Bisson et al. 1982; 1988).  
23 During the winter period of inactivity, steelhead prefer low velocity pool habitats with  
24 large rocky substrate or woody debris for cover (Hartman 1965; Swales et al. 1986;  
25 Raleigh et al. 1984; Fontaine 1988). During periods of low temperatures and high flows  
26 associated with the winter months, juvenile steelhead seek refuge in interstitial spaces in  
27 cobble and boulder substrates (Bustard and Narver 1975; Everest et al. 1986).

28 Older juveniles use riffles and larger juveniles may also use pools and deeper runs  
29 (Barnhart 1986 as cited in McEwan and Jackson 1996). However, specific depths and

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1 habitats used by juvenile rainbow trout can be affected by predation risk (Brown and  
2 Brasher 1995). Central Valley steelhead can show mortality at constant temperatures of  
3 77°F although they can tolerate 85°F for short periods (Myrick and Cech 2001). Juvenile  
4 steelhead in northern California rivers reportedly exhibited increased physiological stress,  
5 increased agonistic activity, and a decrease in forage activity after ambient stream  
6 temperatures exceeded 71.6°F (Nielsen et al. 1994). Hatchery reared steelhead in thermal  
7 gradients selected temperatures of 64-66°F while wild caught steelhead selected  
8 temperatures around 63°F (Myrick and Cech 2001). An upper water temperature limit of  
9 65°F is preferred for growth and development of Sacramento River and American River  
10 juvenile steelhead (NMFS 2002a).

11 In the lower Yuba River, juvenile steelhead exhibit variable durations of rearing. The  
12 RMT (2010b) distinguished fry, juvenile, and yearling+ lifestages through evaluation of  
13 bi-weekly length-frequency distributions of *O. mykiss* captured in rotary screw traps in  
14 the lower Yuba River, and other studies that report length-frequency estimates (Mitchell  
15 2010; CDFG 1984a). Some juvenile *O. mykiss* may rear in the lower Yuba River for  
16 short periods (up to a few months) and others may spend from one to three years rearing  
17 in the river.

18 Some age-0 *O. mykiss* disperse downstream soon after emerging and continue throughout  
19 the year (Kozlowski 2004). Thus, the steelhead fry (individuals less than about 45 mm)  
20 lifestage generally extends from the time of initial emergence (based upon accumulated  
21 thermal units from the time of egg deposition through hatching and alevin incubation)  
22 until three months following the end of the spawning period. YCWA (2010) identified  
23 the fry rearing lifestage as generally extending from mid-March through July, and  
24 identified the juvenile rearing lifestage as extending year-round. Based on all  
25 information collected to date, the RMT (2013) identified the steelhead fry rearing period  
26 as extending from April through July.

27 Juvenile steelhead have been reported to rear in the lower Yuba River for up to 1 year or  
28 more (SWRI 2002). CDFG (1991a) reported that juvenile steelhead rear throughout the  
29 year in the lower Yuba River, and may spend from 1 to 3 years rearing in the river. Scale  
30 analysis conducted by Mitchell (2010) indicates the presence of at least four age

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1 categories for *O. mykiss* in the lower Yuba River that spent 1, 2, or 3 years in freshwater  
2 and 1 year at sea before returning to the lower Yuba River to spawn.

3 Based on the combined results from electrofishing and snorkeling surveys conducted  
4 during the late 1980s, CDFG (1991a) reported that juvenile steelhead were observed in  
5 all river reaches downstream of the Englebright Dam and, in addition to Chinook salmon,  
6 were the only fish species observed in the Narrows Reach. They also indicated that most  
7 juvenile steelhead rearing occurred above Daguerre Point Dam. SWRI et al. (2000)  
8 summarized data collection in the lower Yuba River obtained from 1992 through 2000.  
9 Since 1992, Jones and Stokes Associates (JSA) biologists conducted fish population  
10 surveys in the lower Yuba River using snorkel surveys to determine annual and seasonal  
11 patterns of abundance and distribution of juvenile *O. mykiss* (and Chinook salmon)  
12 during the spring and summer rearing periods. The primary rearing habitat for juvenile  
13 *O. mykiss* is upstream of Daguerre Point Dam. In 1993 and 1994, snorkeling surveys  
14 indicated that the population densities and overall abundance of juvenile *O. mykiss* (age 0  
15 and 1+) were substantially higher upstream of Daguerre Point Dam, with decreasing  
16 abundance downstream of Daguerre Point Dam.

17 Similarly, Kozlowski (2004) found higher abundances of juvenile *O. mykiss* above  
18 Daguerre Point Dam, relative to downstream of Daguerre Point Dam. Kozlowski (2004)  
19 observed age-0 *O. mykiss* throughout the entire study area, with highest densities in  
20 upstream habitats and declining densities with increasing distance from the Narrows.  
21 Approximately 82% of juvenile *O. mykiss* were observed upstream of Daguerre Point  
22 Dam. Kozlowski (2004) suggested that the distribution of age-0 *O. mykiss* appeared to be  
23 related to the distribution of spawning adults. SWRI et al. (2000) suggested that higher  
24 abundances of juvenile *O. mykiss* above Daguerre Point Dam may have been due to  
25 larger numbers of spawners, greater amounts of more complex, high quality cover, and  
26 lower densities of predators such as striped bass and American shad, which reportedly  
27 were restricted to areas below Daguerre Point Dam.

28 In the lower Yuba River, Kozlowski (2004) reports that juvenile *O. mykiss* were observed  
29 in greater numbers in pool habitats than in run habitats. He suggests that results of his  
30 study indicated a relatively higher degree of habitat complexity, suitable for various

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1 lifestages, in the reaches just below the Narrows compared to farther downstream. The  
2 Narrows reach includes greater occurrence of pool-type microhabitat suitable for juvenile  
3 *O. mykiss* rearing, as well as small boulders and cobbles preferred by the age-0 emerging  
4 lifestage (Kozlowski 2004).

5 Juvenile *O. mykiss* apparently demonstrate a proclivity for near-bank areas, rather than  
6 open-channel habitats, in the lower Yuba River. USFWS (2008a) reports 258  
7 observations of juvenile *O. mykiss* and 244 observations of juvenile Chinook salmon, all  
8 but 8 of them made near the river banks in the lower Yuba River.

9 A broad range of *O. mykiss* size classes have been observed in the lower Yuba River  
10 during spring and summer snorkeling, electrofishing, and angling surveys (SWRI et al.  
11 2000). Juvenile *O. mykiss* ranging in size from 40-150 mm were commonly observed  
12 upstream of Daguerre Point Dam. Numerous larger juveniles and resident trout up to 18  
13 inches long were also commonly observed in the mainstem upstream and downstream of  
14 Daguerre Point Dam (SWRI et al. 2000). Age 0 (young-of-the-year) *O. mykiss* were  
15 clearly shown by the distinct mode in lengths of fish caught by electrofishing (40-100  
16 mm fork length). A preliminary examination of scales indicated that most yearling (age  
17 1+) and older *O. mykiss* were represented by fish greater than 110 mm long, including  
18 most if not all of the fish caught by hook and line. The sizes of age 0 and 1+ *O. mykiss*  
19 indicated substantial annual growth of *O. mykiss* in the lower Yuba River. Seasonal  
20 growth of age 0 *O. mykiss* was evident from repeated sampling in 1992 and 1999, but  
21 actual growth rates could not be estimated because of continued recruitment of fry (newly  
22 emerged juveniles) or insufficient sample sizes (SWRI et al. 2000).

23 Mitchell (2010) reports that analysis of scale growth patterns of juvenile *O. mykiss* in the  
24 lower Yuba River indicates a period of accelerated growth during the spring peaking  
25 during the summer months, followed by decelerated growth during the fall and winter.  
26 Following the second winter, juvenile *O. mykiss* in the lower Yuba River exhibit reduced  
27 annual growth in length with continued growth in mass until reaching reproductive age.  
28 Additionally, more rapid juvenile and adult *O. mykiss* growth occurred in the lower Yuba  
29 River compared to the lower Sacramento River and Klamath River *O. mykiss*, with  
30 comparable growth rates to *O. mykiss* in the upper Sacramento River (Mitchell 2010).

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1 CDFG (1991a) reports that juvenile steelhead in the lower Yuba River rear throughout  
2 the year, and may spend from one to three years in the river before emigrating primarily  
3 from March to June. Salvage data at the Hallwood-Cordua fish screen suggest that most  
4 juvenile fish initiated their downstream movements immediately preceding and following  
5 a new moon, indicating the presence of lunar periodicity in the timing or outmigration  
6 patterns in the lower Yuba River (Kozlowski 2004).

7 Based on all information collected to date, the RMT (2013) identified the steelhead  
8 juvenile rearing period as extending year-round, and the steelhead juvenile downstream  
9 movement period as extending from April through September.

10 In the lower Yuba River, some young-of-year (YOY) *O. mykiss* are captured in rotary  
11 screw traps (RSTs) located downstream of Daguerre Point Dam during late-spring and  
12 summer, indicating movement downstream. However, at least some of this downstream  
13 movement may be associated with the pattern of flows in the river. Water transfer  
14 monitoring in 2001, 2002, and 2004 (YCWA and SWRCB 2001; YCWA 2003; YCWA  
15 2005), generally from about mid-June through September, indicated that the character of  
16 the initiation of the water transfers could potentially affect juvenile *O. mykiss*  
17 downstream movement. Based upon the substantial differences in juvenile *O. mykiss*  
18 downstream movements (RST catch data) noted between the 2001 study, and the 2002  
19 and 2004 studies, it was apparent that the increases in juvenile *O. mykiss* downstream  
20 movement associated with the initiation of the 2001 water transfers were avoided due to a  
21 more gradual ramping-up of flows that occurred in 2002 and 2004 (YCWA et al. 2007).

22 Numerous studies have been conducted regarding temperature preference, mortality, and  
23 water temperature growth-related relationships for *O. mykiss*. As previously described,  
24 some steelhead may rear in freshwater for up to three years before emigrating as  
25 yearling+ smolts, whereas other individuals move downstream shortly after emergence as  
26 post-emergent fry, or rear in the river for several months and move downstream as  
27 juveniles without exhibiting the ontogenetic characteristics of smolts. Presumably, these  
28 individuals continue to rear and grow in downstream areas (e.g., lower Feather River,  
29 Sacramento River, and Upper Delta) and undergo the smoltification process prior to entry

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1 into saline environments. Thus, fry and juvenile rearing occur concurrently with post-  
2 emergent fry and juvenile downstream movement.

#### 3 **4.3.4.5 Smolt Emigration**

4 Most juvenile steelhead spend one to three years in fresh water before emigrating to the  
5 ocean as smolts (Shapovalov and Taft 1954). During their downstream migration,  
6 juvenile steelhead undergo a process referred to as smoltification, which is a physiologic  
7 transformation and osmoregulatory pre-adaptation to residence in saline environs.  
8 Physiologic expressions of smoltification include increased gill ATPase and thyroxin  
9 levels, and more slender body form which is silvery in appearance. The primary period  
10 of steelhead smolt outmigration from rivers and creeks to the ocean generally occurs  
11 from January to June (NMFS 2009).

12 In the Sacramento River, juvenile steelhead migrate to the ocean in spring and early  
13 summer at 1 to 3 years of age with peak migration through the Delta in March and April  
14 (Reynolds et al. 1993 as cited in NMFS 2009). Hallock et al. (1961) found that juvenile  
15 steelhead in the Sacramento River Basin migrate downstream during most months of the  
16 year, but the peak emigration period occurred in the spring, with a much smaller peak in  
17 the fall (NMFS 2009).

18 According to NMFS (2009a), steelhead are present at Chipps Island between at least  
19 October and July, according to catch data from the USFWS Chipps Island Trawl. It  
20 appears that adipose fin-clipped steelhead have a different emigration pattern than  
21 unclipped steelhead. Adipose fin-clipped steelhead showed distinct peaks in catch  
22 between January and March corresponding with time of release, whereas unclipped  
23 steelhead were more evenly distributed over a period of six months or more. These  
24 differences are likely an artifact of the method and timing of hatchery releases (NMFS  
25 2009a).

26 Steelhead successfully smolt at water temperatures in the 43.7°F to 52.3°F range (Myrick  
27 and Cech 2001). The optimum water temperature range for successful smoltification in  
28 young steelhead has been reported as 44.0°F to 52.3°F (Rich 1987 as cited in NMFS  
29 2009). Wagner (1974) reported smolting ceased rather abruptly when water temperatures

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1 increased to 57°F-64°F. NMFS (2009a) reported that water temperatures under 57°F are  
2 considered best for smolting.

3 In the lower Yuba River, the steelhead smolt emigration period has been reported to  
4 extend from October through May (CALFED and YCWA 2005; SWRI 2002; YCWA et  
5 al. 2007). The RMT's (2010b; 2013) review of all available data indicate that yearling+  
6 steelhead smolt emigration may extend from October through mid-April.

7 For the purposes of impact assessment, the RMT (2010b) developed separate water  
8 temperature index values for the yearling+ smolt emigration lifestages distinct from  
9 values for juvenile steelhead rearing and/or outmigration as juveniles from the lower  
10 Yuba River. They assumed that juvenile steelhead that exhibit extended rearing in the  
11 lower Yuba River undergo the smoltification process and volitionally emigrate from the  
12 river as yearling+ individuals.

#### 13 **4.3.4.6 Lifestage-Specific Water Temperature Suitabilities**

14 Since the RMT prepared its November 2010 water temperature objectives memorandum,  
15 additional water temperature monitoring and life history investigations of anadromous  
16 salmonids in the lower Yuba River have been conducted by the RMT. Through review of  
17 previously conducted studies, as well as recent and currently ongoing data collection  
18 activities of the M&E Program, the RMT (2013) developed the following representative  
19 steelhead lifestage-specific periodicities and primary locations for water temperature  
20 suitability evaluations. The locations used for water temperature evaluations correspond  
21 to Smartsville, Daguerre Point Dam, and Marysville.

- 22  Adult Immigration and Holding (August through March) – Smartsville, Daguerre  
23 Point Dam, and Marysville
- 24  Spawning (January through April) – Smartsville and Daguerre Point Dam
- 25  Embryo Incubation (January through May) – Smartsville and Daguerre Point Dam
- 26  Juvenile Rearing and Downstream Movement (Year-round) – Daguerre Point  
27 Dam and Marysville

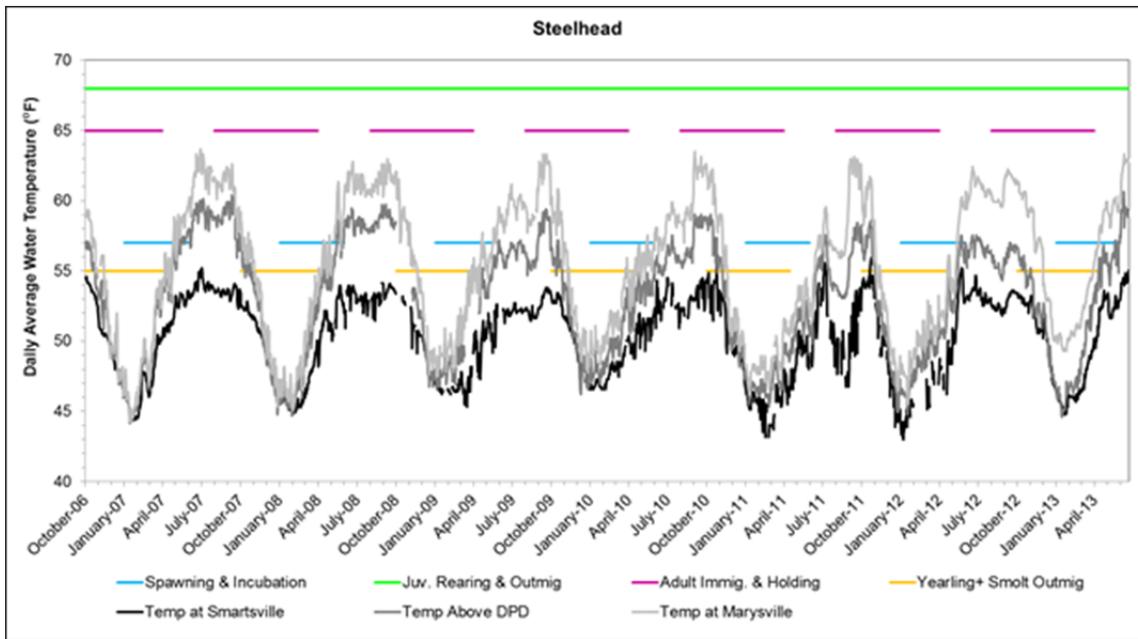
1       ❑ Smolt (Yearling+) emigration (October through mid-April) – Daguerre Point Dam  
2             and Marysville

3 Steelhead lifestage-specific WTI values are provided in **Table 4-8**. The lifestages and  
4 periodicities presented in Table 4-8 differ from those presented in Table 4-7 due to  
5 specific lifestages that have the same or distinct upper tolerable WTI values.

6 **Table 4-8. Steelhead lifestage-specific upper tolerance WTI values.**

Lifestage	Upper Tolerance WTI	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult Migration	68°F												
Adult Holding	65°F												
Spawning	57°F												
Embryo Incubation	57°F												
Juvenile Rearing and Downstream Movement	68°F												
Smolt (Yearling+) Emigration	55°F												

7 Recent water temperature monitoring data in the lower Yuba River are available for the  
8 period extending from 2006 into June 2013, during which time operations have complied  
9 with the Yuba Accord. **Figure 4-9** displays daily water temperature monitoring results  
10 from October 2006 through June 2013 at Smartsville, Daguerre Point Dam, and  
11 Marysville water temperature gages, with steelhead lifestage-specific upper tolerance  
12 WTI values. Water temperatures at all three gages are always below the upper tolerance  
13 WTI values for juvenile rearing and downstream movement, and adult immigration and  
14 holding. The upper tolerance spawning and embryo incubation WTI value is never  
15 exceeded at Smartsville, and is generally not exceeded at Daguerre Point Dam with the  
16 exception of the end of May of some years. The smolt (yearling+) emigration upper  
17 tolerance WTI value generally is not exceeded at the Smartsville Gage, and is not  
18 exceeded at the Daguerre Point Dam and Marysville gages after mid-November.



1  
2 **Figure 4-9. Lower Yuba River monitored water temperatures and steelhead upper**  
3 **tolerance WTI values.**

#### 4 **4.3.5 Limiting Factors, Threats and Stressors**

5 As stated by NMFS (2005b), the factors affecting the survival and recovery of Central  
6 Valley steelhead and their habitat are similar to those affecting spring-run Chinook  
7 salmon and are primarily associated with habitat loss (McEwan 2001). McEwan and  
8 Jackson (1996) attribute this habitat loss and other impacts to steelhead habitat primarily  
9 to water development resulting in inadequate flows, flow fluctuations, blockages, and  
10 entrainment into diversions. Other effects on critical habitat related to land use practices  
11 and urbanization have also contributed to steelhead declines (Busby et al. 1996).  
12 Although many of the factors affecting spring-run Chinook salmon habitat are common  
13 to steelhead, some stressors, especially summer water temperatures, cause greater effects  
14 to steelhead because juvenile steelhead rear in freshwater for more than one year.  
15 Because most suitable habitat has been lost to dam construction, juvenile steelhead  
16 rearing is generally confined to lower elevation stream reaches, where water temperatures  
17 during late summer and early fall can be sub-optimal (NMFS 2005b).

18 Many of the improvements to critical habitat that have benefited spring-run Chinook  
19 salmon, including water management through the CVPIA Section 3406(b)(2) water

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1 supply and the CALFED Environmental Water Account, improved screening conditions  
2 at water diversions, and changes in inland fishing regulations (there is no ocean steelhead  
3 fishery) also benefit Central Valley steelhead (NMFS 2005b). However, many dams and  
4 reservoirs in the Central Valley do not have water storage capacity or release mechanisms  
5 necessary to maintain suitable water temperatures for steelhead rearing through the  
6 critical summer and fall periods, especially during critically dry years (McEwan 2001).

#### 7 **4.3.5.1 DPS**

8 According to the NMFS Draft Recovery Plan (NMFS 2009), threats to Central Valley  
9 steelhead are similar to those for spring-run Chinook salmon and fall into three broad  
10 categories: (1) loss of historical spawning habitat; (2) degradation of remaining habitat;  
11 and (3) threats to the genetic integrity of the wild spawning populations from hatchery  
12 steelhead production programs in the Central Valley. Also, as for spring-run Chinook  
13 salmon, the potential effects of long-term climate change also may adversely affect  
14 steelhead and their recovery.

15 In 1998, NMFS concluded that the risks to Central Valley steelhead had diminished,  
16 based on a review of existing and recently implemented state conservation efforts and  
17 federal management programs (e.g., CVPIA, AFRP, CALFED) that address key factors  
18 for the decline of this species (NMFS 2009). NMFS stated that Central Valley steelhead  
19 were benefiting from two major conservation initiatives, being simultaneously  
20 implemented: (1) the CVPIA, which was passed by Congress in 1992; and (2) the  
21 CALFED Program, a joint state/federal effort implemented in 1995. The following  
22 discussion of these two programs was taken directly from NMFS (2009).

23 The CVPIA is specifically intended to remedy habitat and other problems associated with  
24 the construction and operation of the CVP. The CVPIA has two key features related to  
25 steelhead. First, it directs the Secretary of the Interior to develop and implement a  
26 program that makes all reasonable efforts to double natural production of anadromous  
27 fish in Central Valley streams (Section 3406(b)(1)) by the year 2002. The AFRP was  
28 initially drafted in 1995 and subsequently revised in 1997. Funding has been  
29 appropriated since 1995 to implement restoration projects identified in the AFRP  
30 planning process. Second, the CVPIA dedicates up to 800,000 acre-feet of water

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1 annually for fish, wildlife, and habitat restoration purposes (Section 3406(b)(2)) and  
2 provides for the acquisition of additional water to supplement the 800,000 acre-feet  
3 (Section 3406(b)(3)). USFWS, in consultation with other federal and state agencies, has  
4 directed the use of this dedicated water yield since 1993.

5 The CALFED Program, which began in June 1995, was charged with the responsibility  
6 of developing a long-term Bay-Delta solution. A major element of the CALFED  
7 Program is the Ecosystem Restoration Program (ERP), which was intended to provide the  
8 foundation for long-term ecosystem and water quality restoration and protection  
9 throughout the region. Among the non-flow factors causing decline that have been  
10 targeted by the program are unscreened diversions, waste discharges and water pollution,  
11 impacts due to poaching, land derived salts, exotic species, fish barriers, channel  
12 alterations, loss of riparian wetlands, and other causes of estuarine habitat degradation.  
13 The level of risk faced by the Central Valley steelhead DPS may have diminished since  
14 the 1996 listing proposal as a result of habitat restoration and other measures that have  
15 recently been implemented through the CALFED and CVPIA programs. Although most  
16 restoration measures designed to recover Chinook salmon stocks can benefit steelhead,  
17 focusing restoration solely on Chinook salmon may lead to inadequate measures to  
18 restore steelhead because of their different life histories and resource requirements,  
19 particularly for rearing juveniles (McEwan 2001). Additional actions that benefit Central  
20 Valley steelhead include efforts to enhance fisheries monitoring, such as the Central  
21 Valley Steelhead Monitoring Plan, and conservation actions to address  
22 artificial propagation.

23 In spite of the benefits derived from implementation of these two programs, NMFS  
24 (2009) identified several major stressors presently applicable to the entire Central Valley  
25 steelhead DPS. Many of the most important stressors specific to the steelhead DPS  
26 correspond to the stressors described for the spring-run Chinook salmon ESU. As  
27 previously stated, the 2009 NMFS OCAP BO (2009a) identified factors leading to the  
28 current status of the spring-run Chinook salmon ESU, which also are applicable to the  
29 steelhead DPS, including habitat blockage, water development and diversion dams, water  
30 conveyance and flood control, land use activities, water quality, hatchery operations and  
31 practices, over-utilization (e.g., ocean commercial and sport harvest, inland sport

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1 harvest), disease and predation, environmental variation (e.g., natural environmental  
2 cycles, ocean productivity, climate change), and non-native invasive species. The  
3 previous discussions in this BA addressing limiting factors and threats for the spring-run  
4 Chinook salmon ESU and their specific geographic influences, including the Sacramento  
5 River and the Delta, are not repeated in this section of this BA. Stressors that are unique  
6 to the steelhead DPS, or substantially differ in the severity from the stressor for the  
7 previously described spring-run Chinook salmon ESU, are described below.

8 Threats and stressors for the Central Valley steelhead DPS identified in Appendix B  
9 (Threats Assessment) of the NMFS Draft Recovery Plan (NMFS 2009) include: (1)  
10 destruction, modification, or curtailment of habitat or range; (2) overutilization for  
11 commercial, recreational, scientific or education purposes; (3) disease or predation; (4)  
12 inadequacy of existing regulatory mechanisms, including federal and non-federal efforts;  
13 (5) other natural and man-made factors affecting its continued existence; and (6) non-  
14 lifestage specific threats and stressors including artificial propagation programs, small  
15 population size, genetic integrity and long-term climate change. The following  
16 summarization of threats and stressors for the Central Valley steelhead DPS is taken  
17 directly from Appendix B (Threats Assessment) of the NMFS Draft Recovery Plan  
18 (NMFS 2009).

19 **DESTRUCTION, MODIFICATION, OR CURTAILMENT OF HABITAT OR RANGE**

20 The spawning habitat for Central Valley steelhead has been greatly reduced from its  
21 historical range (NMFS 2009). The vast majority of historical spawning habitat for  
22 Central Valley steelhead has been eliminated by fish passage impediments associated  
23 with water storage, withdrawal, conveyance, and diversions for agriculture, flood control,  
24 and domestic and hydropower purposes (NMFS 2009). Modification of natural flow  
25 regimes has resulted in increased water temperatures, changes in fish community  
26 structures, depleted flow necessary for migration, spawning, rearing, and flushing of  
27 sediments from spawning gravels. These changes in flow regimes may be driving a shift  
28 in the frequencies of various life history strategies, especially a decline in the proportion  
29 of the population migrating to the ocean. Land use activities, such as those associated  
30 with agriculture and urban development, have altered steelhead habitat quantity and

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1 quality. Although many historically harmful practices have been halted, much of the  
2 historical damage to habitats limiting steelhead remains to be addressed, and the  
3 necessary restoration activities will likely require decades.

4 **OVERUTILIZATION FOR COMMERCIAL, RECREATIONAL, SCIENTIFIC OR EDUCATIONAL PURPOSES**  
5 **(INLAND SPORT HARVEST)**

6 Steelhead have been, and continue to be, an important recreational fishery throughout  
7 their range. Although there are no commercial fisheries for steelhead in the ocean, inland  
8 steelhead fisheries include tribal and recreational fisheries. In the Central Valley,  
9 recreational fishing for steelhead is popular, yet harvest is restricted to only the visibly  
10 marked hatchery-origin fish, which reduces the likelihood of retaining naturally spawned  
11 wild fish. The permits NMFS issues for scientific or educational purposes stipulate  
12 specific conditions to minimize take of steelhead individuals during permitted activities.  
13 There are currently 11 active permits in the Central Valley that may affect steelhead.  
14 These permitted studies provide information about Central Valley steelhead that is useful  
15 to the management and conservation of the DPS. [Additional information regarding  
16 inland sport harvest of steelhead in the Central Valley contained in Reclamation (2008) is  
17 provided below.]

18 ***INLAND SPORT HARVEST***

19 Historically in California, almost half of the river sport fishing effort has occurred in the  
20 Sacramento-San Joaquin River system, particularly upstream from the city of Sacramento  
21 (Emmett et al. 1991). There is little information on steelhead harvest rates in California.  
22 Hallock et al. (1961) estimated that harvest rates for Sacramento River steelhead from the  
23 1953/1954 through 1958/1959 seasons ranged from 25.1 to 45.6% assuming a 20% non-  
24 return rate of tags. The average annual harvest rate of adult steelhead above RBDD for  
25 the 3-year period from 1991/1992 through 1993/1994 was 16% (McEwan and Jackson  
26 1996). Since 1998, all hatchery steelhead have been marked with an adipose fin clip  
27 allowing anglers to distinguish hatchery and wild steelhead. Current regulations restrict  
28 anglers from keeping unmarked steelhead in Central Valley streams. Overall, this  
29 regulation has greatly increased protection of naturally produced adult steelhead  
30 (Reclamation 2008). However, the total number of steelhead contacted might be a

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1 significant fraction of basin-wide escapement, and even low catch-and-release mortality  
2 may pose a problem for wild populations (Good et al. 2005).

3 **DISEASE OR PREDATION**

4 Steelhead are exposed to bacterial, protozoan, viral, and parasitic organisms in spawning  
5 and rearing areas, hatcheries, migratory routes, and the marine environment. Very little  
6 current or historical information exists to quantify changes in infection levels and  
7 mortality rates attributable to these diseases for steelhead. Naturally spawned fish tend to  
8 be less susceptible to pathogens than hatchery-reared fish. Introduction of non-native  
9 species and modification of habitat have resulted in increased predatory populations and  
10 salmonid predation in river systems. In general, predation rates on steelhead are  
11 considered to be an insignificant contribution to the large declines observed in West  
12 Coast steelhead populations. In some local populations, however, predation may  
13 significantly influence salmonid abundance when other prey species are not present and  
14 habitat conditions lead to the concentration of adults and/or juveniles.

15 **INADEQUACY OF EXISTING REGULATORY MECHANISMS (FEDERAL EFFORTS, NON-FEDERAL EFFORTS)**

16 ***FEDERAL EFFORTS***

17 There have been several federal actions attempting to reduce threats to the Central Valley  
18 steelhead DPS. The BOs for the CVP and SWP and other federal projects involving  
19 irrigation and water diversion and fish passage, for example, have improved or  
20 minimized adverse impacts to steelhead in the Central Valley. There have also been  
21 several habitat restoration efforts implemented under CVPIA and CALFED programs  
22 that have led to several projects involving fish passage improvements, fish screens,  
23 floodplain management, habitat restoration, watershed planning, and other projects that  
24 have contributed to improvement of steelhead habitat. However, despite federal actions  
25 to reduce threats to the Central Valley steelhead DPS, the existing protective efforts are  
26 inadequate to ensure the DPS is no longer in danger of extinction. There remain high  
27 risks to the abundance, productivity, and spatial structure of the steelhead DPS.

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1 ***NON-FEDERAL EFFORTS***

2 Measures to protect steelhead throughout the State of California have been in place since  
3 1998. The State's Natural Communities Conservation Planning (NCCP) program  
4 involves long-term planning with several stakeholders. A wide range of measures have  
5 been implemented, including 100% marking of all hatchery steelhead, zero bag limits for  
6 unmarked steelhead, gear restrictions, closures, and size limits designed to protect smolts.  
7 NMFS and CDFW are working to improve inland fishing regulations to better protect  
8 both anadromous and resident forms of *O. mykiss* populations. A proposal to develop a  
9 comprehensive status and trends monitoring plan for Central Valley steelhead was  
10 submitted for funding consideration to the CALFED ERP in 2005. The proposal, drafted  
11 by CDFW and the interagency Central Valley Steelhead Project Work Team, was  
12 selected by the ERP Implementing Agency Managers, and is to receive funding as a  
13 directed action. Long-term funding for implementation of the monitoring plan, once it is  
14 developed, still needs to be secured. There are many sub-watershed groups, landowners,  
15 environmental groups, and non-profit organizations that are conducting habitat  
16 restoration and planning efforts that may contribute to the conservation of steelhead.  
17 However, despite federal and non-federal efforts to promote the conservation of the  
18 Central Valley steelhead DPS, few efforts address conservation needs at scales sufficient  
19 to protect the entire steelhead DPS. The lack of status and trend monitoring and research  
20 is one of the critical limiting factors to this DPS.

21 ***OTHER NATURAL AND MAN-MADE FACTORS AFFECTING THE CONTINUED EXISTENCE OF THE DPS***

22 NMFS and the Biological Review Team (BRT) are concerned that the proportion of  
23 naturally produced fish is declining. Two artificial propagation programs for steelhead in  
24 the Central Valley – Coleman National Fish Hatchery and FRFH – may decrease risk to  
25 the DPS to some degree by contributing increased abundance to the DPS. Potential  
26 threats to natural steelhead posed by hatchery programs include: (1) mortality of natural  
27 steelhead in fisheries targeting hatchery-origin steelhead; (2) competition for prey and  
28 habitat; (3) predation by hatchery-origin fish on younger natural fish; (4) genetic  
29 introgression by hatchery-origin fish that spawn naturally and interbreed with local  
30 natural populations; and (5) disease transmission.

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1 Changes in climatic events and global climate, such as El Niño ocean conditions and  
2 prolonged drought conditions, can threaten the survival of steelhead populations already  
3 reduced to low abundance levels as the result of the loss and degradation of freshwater  
4 and estuarine habitats. Floods and persistent drought conditions have reduced already  
5 limited spawning, rearing, and migration habitats. Unscreened water diversions and CVP  
6 and SWP pumping plants entrain outmigrating juvenile steelhead and fry, leading to  
7 fish mortality.

8 **NON-LIFESTAGE SPECIFIC THREATS AND STRESSORS FOR THE DPS (ARTIFICIAL PROPAGATION**  
9 **PROGRAMS, SMALL POPULATION SIZE, GENETIC INTEGRITY AND LONG-TERM CLIMATE CHANGE)**

10 Potential threats to the Central Valley steelhead population that are not specific to a  
11 particular lifestage include the potential negative impacts of the current artificial  
12 propagation program utilizing several hatcheries in the Sacramento-San Joaquin drainage,  
13 the small wild population size, the genetic integrity of the population due to both  
14 hatchery influence and small population size, and the potential effects of long-term  
15 climate change. Each of these potential threats is discussed in the following sections.

16 ***ARTIFICIAL PROPAGATION PROGRAM***

17 Recent research has indicated that approximately 63 to 92% of steelhead smolt  
18 production is of hatchery-origin (NMFS 2003). These data suggest that the relative  
19 proportion of wild to hatchery smolt production is decreasing (NMFS 2003). All  
20 California hatchery steelhead programs began 100% adipose fin-clipping in 1998 to  
21 differentiate between hatchery steelhead from natural steelhead.

22 Propagation of steelhead at the Coleman National Fish Hatchery has been occurring for  
23 over 50 years. Hatchery-origin and natural-origin steelhead have been managed as a  
24 single stock; mixing of hatchery and natural origin population components occurred  
25 through spawning at the hatchery and intermingling with natural spawners in Battle  
26 Creek. Niemela et al. (2008) used genetic pedigree analysis to evaluate relative  
27 reproductive success and fitness among hatchery-origin and natural origin population  
28 components based on multilocus DNA microsatellite genotypes. Preliminary results  
29 suggest that hatchery origin spawners experienced low relative reproductive success,  
30 producing significantly fewer adult offspring in comparison to natural origin spawners.

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1 Additionally, repeat spawning was more prevalent in the natural origin component of  
2 the population.

### 3 ***POPULATION SIZE***

4 In the technical memorandum titled *Updated Status of Federally Listed ESUs of West*  
5 *Coast Salmon and Steelhead* (Good et al. 2005), NMFS estimated the abundance of  
6 natural spawners for the steelhead DPS (then classified as an ESU), which was reported  
7 as the geometric mean (and range) of the most recent data available at that time,  
8 consistent with previous coast-wide status reviews of the species (Weitkamp et al. 1995;  
9 Busby et al. 1996; Gustafson et al. 1997; Johnson et al. 1997; Myers et al. 1998).  
10 Geometric means were calculated to represent the abundance of natural spawners for  
11 each population or quasi-population. Geometric means were calculated for the most  
12 recent 5 years of steelhead data, to correspond with modal age at maturity (Good et al.  
13 2005). Where possible, the BRTs obtained population or ESU-level estimates of the  
14 fraction of hatchery-origin spawners or calculated estimates from information using scale  
15 analyses, fin clips, etc. (Good et al. 2005).

16 The Central Valley steelhead DPS mean annual escapement of natural spawners was  
17 estimated at 1,952 based on a 5-year period ending in 1993 (Good et al. 2005). During  
18 that time period a minimum escapement of 1,425 and a maximum escapement of 12,320  
19 were observed (Good et al. 2005). A long-term trend analysis indicated that the  
20 population was declining (Good et al. 2005). In the *Updated Status of Federally Listed*  
21 *ESUs of West Coast Salmon and Steelhead* (Good et al. 2005), NMFS suggests that there  
22 has been no significant status change since the 1993 data and the Central Valley steelhead  
23 population continues to decline (Good et al. 2005). Good et al. (2005) also suggested that  
24 hatchery production is large relative to natural production. As an example, the steelhead  
25 run in the lower Feather River has been increasing over the past several years; however,  
26 over 99% of the run is of direct hatchery-origin (DWR 2002).

### 27 ***GENETIC INTEGRITY***

28 There is still significant local genetic structure to Central Valley steelhead populations,  
29 although fish from the San Joaquin and Sacramento basins cannot be distinguished

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1 genetically (Nielsen et al. 2003). Hatchery effects appear to be localized – for example,  
2 Feather River and FRFH steelhead are closely related as are American River and Nimbus  
3 Hatchery fish (DWR 2002). Leary et al. (1995) report that hatchery straying has  
4 increased gene flow among steelhead populations in the Central Valley and that a smaller  
5 amount of genetic divergence is observed among Central Valley populations compared to  
6 wild British Columbia populations largely uninfluenced by hatcheries. Natural annual  
7 production of steelhead smolts in the Central Valley is estimated at 181,000 and hatchery  
8 production is 1,340,000 for a ratio of 0.148 (Good et al. 2005). Current monitoring by  
9 hydroacoustic tracking has revealed that Mokelumne River/Hatchery steelhead (FRFH  
10 source stock) are straying into the American River (J. Smith, EBMUD, pers. comm. as  
11 cited in NMFS 2009).

12 There has also been significant transfer of genetic material among hatcheries within the  
13 Central Valley as well as some transfer from systems outside the Central Valley. There  
14 have also been transfers of steelhead from the FRFH to the Mokelumne Hatchery. For  
15 example, eyed eggs from the Nimbus Hatchery were transferred to the FRFH several  
16 times in the late 1960s and early 1970s (DWR 2002). Also, Nimbus Hatchery steelhead  
17 eggs have often been transferred to the Mokelumne Hatchery. Additionally, an Eel River  
18 strain of steelhead was used as the founding broodstock for the Nimbus Hatchery (CDFG  
19 1991a). In the late 1970s, a strain of steelhead was brought in from Washington State for  
20 the FRFH (DWR 2002).

#### 21 ***LONG-TERM CLIMATE CHANGE***

22 Because steelhead normally spend a longer time in freshwater as juveniles than other  
23 anadromous salmonids, any negative effects of climate change may be more profound on  
24 steelhead populations.

#### 25 **HATCHERY OPERATIONS AND PRACTICES**

26 In addition to the immediately previous discussion taken from Appendix B (Threats  
27 Assessment) of the NMFS Draft Recovery Plan (NMFS 2009), an additional discussion  
28 regarding the impacts of hatcheries on the Central Valley steelhead DPS is  
29 provided below.

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1 Hatcheries have come under scrutiny for their potential effects on wild salmonid  
2 populations (Bisson et al. 2002; Araki et al. 2007). The concern with hatchery operations  
3 is two-fold. First, they may result in unintentional, but maladaptive genetic changes in  
4 wild steelhead stocks (McEwan and Jackson 1996). CDFW believes its hatcheries take  
5 eggs and sperm from enough individuals to avoid loss of genetic diversity through  
6 inbreeding depression and genetic drift. However, artificial selection for traits that  
7 improve hatchery success (e.g., fast growth, tolerance of crowding) are not avoidable and  
8 may reduce genetic diversity and population fitness (Araki et al. 2007). Past and present  
9 hatchery practices represent the major threat to the genetic integrity of Central Valley  
10 steelhead (NMFS 2009). Overlap of spawning hatchery and natural fish within the  
11 steelhead DPS exists, resulting in genetic introgression. Also, a substantial problem with  
12 straying of hatchery fish exists within this DPS (Hallock 1989). Habitat fragmentation  
13 and population declines resulting in small, isolated populations also pose genetic risk  
14 from inbreeding, loss of rare alleles, and genetic drift (NMFS 2009).

15 The second concern with hatchery operations revolves around the potential for  
16 undesirable competitive interactions between hatchery and wild stocks. Intraspecific  
17 competition between wild and artificially produced stocks can result in wild fish declines  
18 (McMichael et al. 1997; 1999). Although wild fish are presumably more adept at  
19 foraging for natural foods than hatchery-reared fish, this advantage can be negated by  
20 density-dependent effects resulting from large numbers of hatchery fish released at a  
21 specific locale, as well as the larger size and more aggressive behavior of the hatchery  
22 fish (Reclamation 2008).

23 Currently, four hatcheries in the Central Valley produce steelhead to supplement the  
24 Central Valley wild steelhead population. These four Central Valley steelhead hatcheries  
25 (Mokelumne River, FRFH, Coleman, and Nimbus hatcheries) collectively produce  
26 approximately 1.5 million steelhead yearlings annually when all four hatcheries reach  
27 production goals (CMARP 1998). The hatchery steelhead programs originated as  
28 mitigation for the habitat lost by construction of dams. Steelhead are released at  
29 downstream locations in January and February at about four fish per pound, generally  
30 corresponding to the initiation of the peak of outmigration (Reclamation 2008). In the  
31 Central Valley, practices such as transferring eggs between hatcheries and trucking

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1 smolts to distant sites for release contribute to elevated straying levels (USDOJ 1999, as  
2 cited in NMFS 2009a).

3 According to Reclamation (2008), the hatchery runs in the American and Mokelumne  
4 rivers are probably highly introgressed mixtures of many exotic stocks introduced in the  
5 early days of the hatcheries (McEwan and Jackson 1996; NMFS 1998b). Beginning in  
6 1962, steelhead eggs were imported into Nimbus Hatchery from the Eel, Mad, upper  
7 Sacramento, and Russian rivers and from the Washougal and Siletz Rivers in Washington  
8 and Oregon, respectively (McEwan and Nelson 1991, as cited in McEwan and Jackson  
9 1996). Egg importation has also occurred at other Central Valley hatcheries (McEwan  
10 and Jackson 1996).

11 Reclamation (2008) further states that stock introductions began at the FRFH in 1967,  
12 when steelhead eggs were imported from Nimbus Hatchery to be raised as broodstock.  
13 In 1971, the first release of Nimbus origin fish occurred. From 1975 to 1982, steelhead  
14 eggs or juveniles were imported from the American, Mad, and Klamath rivers and the  
15 Washougal River in Washington. The last year that Nimbus-origin fish were released into  
16 the Feather River was 1988. Based on preliminary genetic assessments of Central Valley  
17 steelhead, NMFS (1998b) concluded the FRFH steelhead were part of the Central Valley  
18 DPS despite an egg importation history similar to the Nimbus Hatchery stock, which  
19 NMFS did not consider part of the Central Valley DPS.

20 The increase in Central Valley hatchery production has reversed the composition of the  
21 steelhead population, from 88% naturally-produced fish in the 1950s (McEwan 2001) to  
22 an estimated 23 to 37% naturally-produced fish (Nobriga and Cadrett 2003). The  
23 increase in hatchery steelhead production proportionate to the wild population has  
24 reduced the viability of the wild steelhead populations, increased the use of out-of-basin  
25 stocks for hatchery production, and increased straying (NMFS and CDFG 2001). Thus,  
26 the ability of natural populations to successfully reproduce and continue their genetic  
27 integrity likely has been diminished (Reclamation 2008).

28 In addition, harvest impacts associated with hatchery-wild population interactions have  
29 been identified as a stressor to wild Central Valley steelhead stocks (NMFS 2009). The  
30 relatively low number of spawners needed to sustain a hatchery population can result in

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1 high harvest-to-escapements ratios in waters where fishing regulations are set according  
2 to hatchery population. This can lead to over-exploitation and reduction in the size of  
3 wild populations existing in the same system as hatchery populations due to incidental  
4 bycatch (McEwan 2001). According to CDFW creel census surveys, the majority (93%)  
5 of steelhead catches occur on the American and Feather rivers, sites of steelhead  
6 hatcheries (CDFG 2001d, as cited in NMFS 2009). Creel census surveys conducted  
7 during 2000 indicated that 1,800 steelhead were retained, and 14,300 were caught and  
8 released. The total number of steelhead contacted might be a significant fraction of  
9 basin-wide escapement, so even low catch-and-release mortality may pose a problem for  
10 wild populations. Additionally, NMFS (2005b) asserted that steelhead fisheries on some  
11 tributaries and the mainstem Sacramento River may affect some steelhead juveniles.

#### 12 **4.3.5.2 Lower Yuba River**

13 The lower Yuba River steelhead population is exposed and subject to the myriad of  
14 limiting factors, threats and stressors described above for the DPS. Concurrently with the  
15 effort conducted for spring-run Chinook salmon, NMFS (2009) recently conducted a  
16 comprehensive assessment of stressors affecting both steelhead within the lower Yuba  
17 River, and lower Yuba River steelhead populations as they migrate downstream (as  
18 juveniles) and upstream (as adults) through the lower Feather River, the lower  
19 Sacramento River, and the Bay-Delta system. For the lower Yuba River population of  
20 steelhead, the number of stressors according to the categories of “Very High”, “High”,  
21 “Medium”, and “Low” that occur in the lower Yuba River or occur out of basin are  
22 presented below by lifestage (**Table 4-9**).

23 As shown by the numbers in Table 4-9, of the total number of 94 stressors affecting all  
24 identified lifestages of lower Yuba River populations or steelhead, 31 are within the  
25 lower Yuba River and 63 are out-of-basin. Because spawning and incubation occurs only  
26 in the lower Yuba River, all of the stressors associated with these lifestages occur in the  
27 lower Yuba River. For the adult immigration and holding, and the juvenile rearing and  
28 outmigration lifestages combined, a total of 49 “Very High” and “High” stressors were  
29 identified, with 15 of those occurring in the lower Yuba River and 34 occurring  
30 out-of-basin.

1 **Table 4-9. The number of stressors according to the categories of “Very High”, “High”,**  
 2 **“Medium”, and “Low” that occur in the lower Yuba River, or occur out-of-basin, by**  
 3 **lifestage for the lower Yuba River population of steelhead (Source: NMFS 2009).**

Lifestage	Location	Stressor Categories			
		Very High	High	Medium	Low
<b>Adult Immigration and Holding</b>					
	Lower Yuba River	2	1	3	1
	Out of Basin	1	5	10	4
<b>Spawning</b>					
	Lower Yuba River	3	2	0	2
	Out of Basin	N/A*	N/A	N/A	N/A
<b>Embryo Incubation</b>					
	Lower Yuba River	1	0	4	0
	Out of Basin	N/A	N/A	N/A	N/A
<b>Juvenile Rearing and Outmigration</b>					
	Lower Yuba River	5	1	1	5
	Out of Basin	12	16	6	9
* N/A – Not Applicable.					

4 The NMFS (2009) Draft Recovery Plan states that *“The lower Yuba River, below*  
 5 *Englebright Dam, is characterized as having a high potential to support a viable*  
 6 *population of steelhead, primarily because: (1) the river supports a persistent population*  
 7 *of steelhead and historically supported the largest, naturally reproducing population of*  
 8 *steelhead in the Central Valley (McEwan and Jackson 1996); (2) flow and water*  
 9 *temperature conditions are generally suitable to support all life stage requirements; (3)*  
 10 *the river does not have a hatchery on it; (4) spawning habitat availability does not*  
 11 *appear to be limited; and (5) high habitat restoration potential”.*

12 Similar to the statement for spring-run Chinook salmon, the NMFS (2009) Draft  
 13 Recovery Plan further states that *“For currently occupied habitats below Englebright*  
 14 *Dam, it is unlikely that habitats can be restored to pre-dam conditions, but many of the*  
 15 *processes and conditions that are necessary to support a population of steelhead can be*  
 16 *improved with improvements to instream flow regimes, water temperatures, and habitat*  
 17 *availability. Continued implementation of the Yuba Accord is expected to address these*  
 18 *factors and considerably improve conditions in the lower Yuba River.”*

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1 Many of the most important stressors specific to steelhead in the lower Yuba River  
2 correspond to the stressors described for spring-run Chinook salmon in the lower Yuba  
3 River, which included passage impediments and barriers, harvest and angling impacts,  
4 poaching, physical habitat alteration, loss of riparian habitat and instream cover (e.g.,  
5 riparian vegetation, instream woody material), loss of natural river morphology and  
6 function, loss of floodplain habitat, entrainment, predation, and hatchery effects.

7 The previous discussions in this BA addressing limiting factors and threats for the spring-  
8 run Chinook salmon population in the lower Yuba River that are pertinent to the  
9 steelhead population in the lower Yuba River are not repeated in this section of the BA.  
10 Stressors that are unique to steelhead in the lower Yuba River, and stressors that  
11 substantially differ in severity for steelhead, are described below.

#### 12 **HARVEST/ANGLING IMPACTS**

13 Fishing for steelhead on the lower Yuba River is regulated by CDFW. Angling  
14 regulations on the lower Yuba River are intended to protect sensitive species, including  
15 wild steelhead. CDFW angling regulations (2013/2014) permit fishing for steelhead from  
16 the mouth of the Yuba River to the Highway 20 Bridge with only artificial lures with  
17 barbless hooks all year-round. The regulations include a daily bag limit of two hatchery  
18 trout or hatchery steelhead (identified by an adipose fin clip), and a possession limit of  
19 four hatchery trout or hatchery steelhead. From the Highway 20 Bridge to Englebright  
20 Dam, fishing for steelhead is permitted from December 1 through August 31 only, with  
21 only artificial lures with barbless hooks. For this time period, the regulations include a  
22 daily bag limit of two hatchery trout or hatchery steelhead (identified by an adipose fin  
23 clip), and a possession limit of four hatchery trout or hatchery steelhead.

#### 24 **POACHING**

25 By contrast to the previous discussion regarding the potential for poaching to be a  
26 stressor to spring-run Chinook salmon, no references have been reported regarding the  
27 potential poaching of steelhead at the fish ladders, or at the base of Daguerre Point Dam.  
28 In addition, no reference has been located regarding the occurrence of steelhead jumping  
29 out of the fish ladders at Daguerre Point Dam.

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1 **HATCHERY EFFECTS**

2 The previous discussion in this BA addressing limiting factors, threats and stressors  
3 resulting from straying and other hatchery effects on the steelhead DPS that are pertinent  
4 to steelhead in the lower Yuba River are not repeated in this section of the BA.  
5 Hatchery-related stressors that are unique to steelhead in the lower Yuba River, or  
6 substantially differ in severity for Yuba River steelhead, are described below.

7 Although it has been oft-repeated that hatcheries historically have not been located on the  
8 Yuba River, that does not appear to be the case. According to a document titled "*A*  
9 *History of California's Fish Hatcheries 1870–1960*" (Leitritz 1970), an experimental fish  
10 hatchery station (i.e., the Yuba River Hatchery) was established in 1928 by the California  
11 Department of Natural Resources, Division of Fish and Game. The site was on Fiddle  
12 Creek, a tributary of the North Fork Yuba River about 34 miles north of Nevada City,  
13 near Camptonville. Fish rearing began at the station in 1929. Over the years,  
14 improvements were made to the hatchery. No reference could be found regarding  
15 salmon, but the hatchery was reported to hatch and rear trout, including steelhead (CDNR  
16 1931). The hatchery continued operations until storms during November 1950 caused  
17 such extensive damage that repairs could not be made and it was permanently closed  
18 (Leitritz 1970).

19 Since that time, no fish hatcheries have been located on the lower Yuba River, and the  
20 river continues to support a persistent population of steelhead. According to the NMFS  
21 Draft Recovery Plan (NMFS 2009), the major threat to the genetic integrity of Central  
22 Valley steelhead results from past and present hatchery practices. These practices  
23 include the planting of non-natal fish, overlap of spawning hatchery and natural fish, and  
24 straying of hatchery fish.

25 ***GENETIC CONSIDERATIONS***

26 From 1970 to 1979, CDFW annually stocked 27,270–217,378 fingerlings, yearlings, and  
27 sub-catchable steelhead from Coleman National Fish Hatchery into the lower Yuba River  
28 (CDFG 1991a). CDFW stopped stocking steelhead into the lower Yuba River in 1979.  
29 In addition, it is possible that some hatchery-reared juvenile steelhead from the FRFH

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1 may move into the lower Yuba River in search of rearing habitat. Some competition for  
2 resources with naturally spawned steelhead could occur as a result.

3 Previous genetic work on population structure of steelhead in California has relied  
4 primarily on analyses of mitochondrial DNA (e.g. Berg and Gall 1988; Nielsen et al.  
5 1997), which is a single gene that is often not reflective of population history or true  
6 relationships (Chan and Levin 2005). However, microsatellites, also known as simple  
7 sequence repeat loci, have been used in numerous studies of salmonids and have proven  
8 to be a valuable tool for elucidating population genetic structure. Work on *O. mykiss* in  
9 California using microsatellite loci has demonstrated that genetic structure can be  
10 identified with such data, both at larger scales (Aguilar and Garza 2006) and at relatively  
11 fine ones (Deiner et al. 2007; Pearse et al. 2007). The following discussion was taken  
12 from Garza and Pearse (2008).

13 Garza and Pearse (2008) studied populations of *O. mykiss* in the Central Valley using  
14 molecular genetic techniques to provide insight into population structure in the region.  
15 Data were collected from 18 nuclear microsatellite loci and variation analyzed to trace  
16 ancestry and evaluate genetic distinction among populations. The goals of the study were  
17 to use population genetic analyses of the data to assess origins and ancestry of *O. mykiss*  
18 populations above and below dams in Central Valley tributary rivers, to better understand  
19 the relationship of these populations to others in California, and to provide information  
20 on genetic diversity and population structure of these populations. Genotypes were  
21 collected from over 1,600 individual fish from 17 population samples and five hatchery  
22 rainbow trout strains. Fish populations from rivers and creeks that flow to both the  
23 Sacramento and San Joaquin Rivers were evaluated, including the McCloud River, Battle  
24 Creek, Deer Creek, Butte Creek, Feather River, Yuba River, American River, Calaveras  
25 River, Stanislaus River and Tuolumne River sub-basins. Analyses included fish collected  
26 both above and below barriers to anadromy in some of the study basins (Garza and  
27 Pearse 2008).

28 Phylogeographic trees were used to visually and quantitatively evaluate genetic  
29 relationships of Central Valley *O. mykiss* populations both with each other and with other  
30 California populations. Genetic diversity was relatively similar throughout the Central

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1 Valley. Above-barrier populations clustered with one another and below-barrier  
2 populations are most closely related to populations in far northern California, specifically  
3 the genetic groups that include the Eel and Klamath Rivers. Since Eel River origin  
4 broodstock were used for many years at Nimbus Hatchery on the American River, it is  
5 likely that Eel River genes persist there and have also spread to other basins by migration,  
6 and that this is responsible for the clustering of the below-barrier populations with  
7 northern California ones. This suggests that the below-barrier populations in this region  
8 appear to have been widely introgressed with hatchery fish from out-of-basin broodstock  
9 sources. In phylogeographic analyses, above-barrier populations are more similar to San  
10 Francisco Bay *O. mykiss* populations than the below-barrier populations in the Central  
11 Valley. Because this relationship is expected for steelhead, given their extraordinary  
12 historic dependence on short distance migration events (Pearse and Garza 2007), they  
13 may represent relatively non-introgressed historic population genetic structure for the  
14 region. Other possible explanations for this pattern that rely on complicated, widespread  
15 patterns of introgression with hatchery fish are not entirely ruled out, but are highly  
16 improbable given that the above-barrier populations also group with moderate  
17 consistency into geographically-consistent clusters (e.g. Yuba-Upper and Feather-Upper)  
18 in all analyses and also because of the low apparent reproductive success of hatchery  
19 trout in streams throughout California (Garza and Pearse 2008).

20 The analyses also identified possible heterogeneity between samples from different  
21 tributaries of the upper Yuba and Feather Rivers, although linkage disequilibrium was  
22 lower in these populations. Linkage disequilibrium can be caused by physical linkage of  
23 loci, sampling of related individuals/family structure, and by the sampling of more than  
24 one genetically distinct group within a population sample (Garza and Pearse 2008).

25 In general, although structure was found, all naturally-spawned *O. mykiss* populations  
26 within the Central Valley Basin were closely related, regardless of whether they were  
27 sampled above or below a known barrier to anadromy (Garza and Pearse 2008). This is  
28 due to some combination of pre-impoundment historic shared ancestry, downstream  
29 migration and, possibly, limited anthropogenic upstream migration. However, lower  
30 genetic diversity in above-barrier populations indicates a lack of substantial genetic input  
31 upstream and highlights lower effective population sizes for above-barrier populations.

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1 The consistent clustering of the above-barrier populations with one another, and their  
2 position in the California-wide trees, indicate that they are likely to most accurately  
3 represent the ancestral population genetic structure of steelhead in the Central Valley  
4 (Garza and Pearse 2008).

5 ***STRAYING INTO THE LOWER YUBA RIVER***

6 The observation of adipose fin clips on adult steelhead passing upstream through the  
7 VAKI Riverwatcher system at Daguerre Point Dam demonstrates that hatchery straying  
8 into the lower Yuba River has, and continues, to occur. Although no information is  
9 presently available regarding the origin of adipose-clipped steelhead observed at the  
10 VAKI Riverwatcher system at Daguerre Point Dam, it is reasonable to surmise that they  
11 most likely originate from the FRFH. The remainder of this discussion pertains to  
12 hatchery effects associated with the straying of adult steelhead into the lower Yuba River.

13 If hatchery-origin steelhead stray into the lower Yuba River and interbreed with  
14 naturally-spawning Yuba River steelhead, then such interbreeding has been suggested to  
15 represent a threat to the genetic diversity and integrity of the naturally-spawning  
16 steelhead population in the lower Yuba River. No previously conducted quantitative  
17 analyses or data addressing the extent of hatchery-origin steelhead straying into the lower  
18 Yuba River is available for presentation in this BA. However, some information is  
19 presently available to assess the amount of straying of hatchery-origin (adipose fin-  
20 clipped) steelhead into the lower Yuba River from VAKI Riverwatcher data.

21 In the lower Yuba River, attempts were made to differentiate adult steelhead from other  
22 *O. mykiss* (i.e., juvenile steelhead and resident rainbow trout) recorded passing Daguerre  
23 Point Dam utilizing daily VAKI Riverwatcher data. However, only two years of data  
24 (2010/2011 and 2011/2012) are available identifying adipose fin-clipped *O. mykiss*  
25 passing through the VAKI Riverwatcher system, during which extensive inoperable  
26 periods did not occur during the adult steelhead upstream migration period. Data  
27 reduction, limitations and applications are described in Section 4.2.6 (Viability) of this  
28 BA, below.

29 Analysis of the VAKI Riverwatcher data indicates that the percent contribution of  
30 hatchery-origin adult upstream migrating fish (represented by the percentage of adipose

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1 fin-clipped adult steelhead relative to the total number of adult upstream migrating  
2 steelhead, because 100% of FRFH-origin steelhead have been marked since 1996) was  
3 approximately 43% for the 2010/2011 biological year, and about 63% for the 2011/2012  
4 biological year (RMT 2013).

#### 5 **4.3.6 Viability of the Central Valley Steelhead DPS**

6 The VSP concept (McElhany et al. 2000) previously described in Section 4.1.6 of this  
7 BA for the spring-run Chinook salmon ESU also is used to address and describe the  
8 viability of the Central Valley Steelhead DPS.

##### 9 **4.3.6.1 DPS**

10 As described by NMFS (2009), there are few data with which to assess the status of  
11 Central Valley steelhead populations. Lindley et al. (2007) stated that, with the few  
12 exceptions of streams with long-running hatchery programs such as Battle Creek and the  
13 Feather, American and Mokelumne rivers, Central Valley steelhead populations are  
14 classified as data deficient. In all cases, hatchery-origin fish likely comprise the majority  
15 of the natural spawning run, placing the natural populations at high risk of extinction  
16 (Lindley et al. 2007). As of 2009, NMFS (2009) reinforced the conclusion that the  
17 Central Valley steelhead DPS is data deficient, with the exception of these  
18 hatchery programs.

19 From 1967-1993, steelhead run-size estimates were generated from fish counts in the fish  
20 ladder at RBDD (CDFG 2010a). From these counts, estimates of the natural spawner  
21 escapement upstream of RBDD were generated. Because RBDD impacted winter-run  
22 Chinook salmon by delaying their upstream migration, dam operations were changed in  
23 1993 so that dam gates were raised earlier in the season, which eliminated the need for  
24 fish to navigate fish ladders, but also eliminated the ability to generate accurate run-size  
25 estimates for the upper Sacramento River Basin (CDFG 2010a).

26 Presently, little information is available regarding the abundance of steelhead in the  
27 Central Valley (CDFG 2010a). Currently there is virtually no coordinated,  
28 comprehensive, or consistent monitoring of steelhead in the Central Valley. In 2004, the

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1 Interagency Ecological Program Steelhead Project Work Team developed a proposal to  
2 develop a comprehensive monitoring plan for Central Valley steelhead. In 2007,  
3 development of this steelhead monitoring plan was funded by the CALFED Ecosystem  
4 Restoration Program. In 2010, a document titled “A Comprehensive Monitoring Plan for  
5 Steelhead in the California Central Valley” was completed by CDFG (2010a), which  
6 recommended steelhead monitoring activities in the Central Valley. The objectives of the  
7 plan include: (1) estimate steelhead population abundance with levels of precision; (2)  
8 examine trends in steelhead abundance; and (3) identify the spatial distribution of  
9 steelhead in the Central Valley to assess their current range and observe changes in their  
10 range that may occur over time. However, for the most part, recommendations in the  
11 plan remain to be implemented.

12 According to NMFS (2009), data are lacking to suggest that the Central Valley steelhead  
13 DPS is at low risk of extinction, or that there are viable populations of steelhead  
14 anywhere in the DPS. Conversely, there is evidence to suggest that the Central Valley  
15 steelhead DPS is at moderate or high risk of extinction (McEwan 2001; Good et al.  
16 2005). Most of the historical habitat once available to steelhead has been lost (Yoshiyama  
17 et al. 1996; McEwan 2001; Lindley et al. 2006). Furthermore, the observation that  
18 anadromous *O. mykiss* are becoming rare in areas where they were probably once  
19 abundant indicates that an important component of life history diversity is being  
20 suppressed or lost (NMFS 2009). Habitat fragmentation, degradation, and loss are likely  
21 having a strong negative impact on many resident as well as anadromous *O. mykiss*  
22 populations (Hopelain 2003 as cited in NMFS 2009).

### 23 **VIALE SALMONID POPULATION (VSP) PARAMETERS AND APPLICATION**

#### 24 ***ABUNDANCE AND PRODUCTIVITY***

25 According to NMFS (2009a) and CDFG (2010a), there is still a paucity of steelhead  
26 monitoring in the Central Valley. Therefore, data are lacking regarding abundance  
27 estimates for the steelhead DPS, or for specific steelhead populations in the Central  
28 Valley (NMFS 2009a). Recognizing these data limitations, NMFS (2009a) suggested  
29 that natural steelhead escapement in the upper Sacramento River declined substantially  
30 from 1967 through 1993, and that the little data that do exist indicate that the steelhead

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1 population continues to decline. Also, according to Lindley et al. (2007), even if there  
2 were adequate data on the distribution and abundance of steelhead in the Central Valley,  
3 their approaches for assessing steelhead population and DPS viability might be  
4 problematical because the effect of resident *O. mykiss* on the viability of steelhead  
5 populations and the DPS is unknown.

#### 6 ***SPATIAL STRUCTURE***

7 For the Central Valley steelhead DPS, Lindley et al. (2006) identified historical  
8 independent populations based on a model that identifies discrete habitat and  
9 interconnected habitat patches isolated from one another by downstream regions of  
10 thermally unsuitable habitat. They hypothesized that historically 81 independent  
11 populations of steelhead were dispersed throughout the Central Valley domain.

12 About 80% of the habitat that was historically available to steelhead is now behind  
13 impassable dams, and 38% of the populations have lost all of their habitats (NMFS  
14 2009a). Although much of the habitat has been blocked, or degraded, by impassable  
15 dams, small populations of steelhead are still found throughout habitat available in the  
16 Sacramento River and many of the tributaries, and some of the tributaries to the San  
17 Joaquin River. The current distribution of steelhead is less well understood, but the DPS  
18 is composed of at least four diversity groups and at least 26 populations (NMFS 2009).

19 Remnant steelhead populations are presently distributed through the mainstem of the  
20 Sacramento and San Joaquin rivers, as well as many of the major tributaries of these  
21 rivers (NMFS 2009). Steelhead presence in highly variable “flashy” streams and creeks  
22 in the Central Valley depend primarily on flow and water temperature, which can change  
23 drastically from year to year (McEwan and Jackson 1996). As stated in NMFS (2009),  
24 spawner surveys of small Sacramento River tributaries (Mill, Deer, Antelope, Clear, and  
25 Beegum creeks) and incidental captures of juvenile steelhead during Chinook salmon  
26 monitoring (Calaveras, Cosumnes, Stanislaus, Tuolumne, and Merced rivers) confirmed  
27 that steelhead are widespread, if not abundant, throughout accessible streams and rivers  
28 (Good et al. 2005).

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1 **DIVERSITY**

2 Steelhead naturally experience the most diverse life history strategies of the listed Central  
3 Valley anadromous salmonid species (NMFS 2009a). However, steelhead has less  
4 flexibility to track changes in the environment as the species' abundance decreases and  
5 spatial structure of the DPS is reduced (NMFS 2009a).

6 The posited historical existence of 81 independent steelhead populations is likely to be an  
7 underestimate because large watersheds that span a variety of hydrological and  
8 environmental conditions, such as the Pit River, probably contained multiple populations  
9 (Lindley et al. 2006). Regardless, the distribution of many discrete populations across a  
10 wide variety of environmental conditions implies that the Central Valley steelhead DPS  
11 contained biologically significant amounts of spatially structured genetic diversity  
12 (Lindley et al. 2006). However, it appears that much of the historical diversity within  
13 Central Valley *O. mykiss* has been lost or is threatened by dams, which have heavily  
14 altered the distribution and population structure of steelhead in the Central Valley  
15 (Lindley et al. 2006).

16 Although historically two different runs of steelhead (summer-run and winter-run)  
17 occurred in the Central Valley (McEwan and Jackson 1996), the summer run has been  
18 largely extirpated due to a lack of suitable holding and staging habitat, such as coldwater  
19 pools in the headwaters of Central Valley streams, presently located above impassible  
20 dams (Lindley et al. 2006).

21 Throughout the Central Valley (and in particular the Merced River, Tuolumne River, and  
22 upper Sacramento River) it is difficult to discriminate between adult anadromous and  
23 resident forms of *O. mykiss*, as well as their progeny (McEwan 2001), further  
24 complicating resource management agencies' understanding of steelhead distribution in  
25 the Central Valley (CDFG 2008).

26 The genetic diversity of steelhead also is compromised by hatchery-origin fish.  
27 According to Reclamation (2008), estimates of straying rates only exist for Chinook  
28 salmon produced at the FRFH. However, general principles and the potential effects of  
29 straying are also applicable for steelhead. Based on available genetic data, the effects of  
30 hatcheries that rear steelhead appear to be restricted to the populations on hatchery

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1 streams (DWR 2004c). These findings suggest that, although ongoing operations may  
2 impact the genetic composition of the naturally spawning steelhead population in these  
3 rivers, hatchery effects appear to be localized, although it should be noted that genetic  
4 data for steelhead are limited (DWR 2004c).

5 ***SUMMARY OF THE VIABILITY OF THE CENTRAL VALLEY STEELHEAD DPS***

6 Although data are lacking to quantitatively evaluate extinction risk for the Central Valley  
7 steelhead DPS, NMFS (2009) states that there is evidence to suggest that the Central  
8 Valley steelhead DPS is at moderate or high risk of extinction. Steelhead have been  
9 extirpated from most of their historical range throughout the Central Valley domain, and  
10 most of the historical habitat once available to steelhead is largely inaccessible.  
11 Anadromous forms of *O. mykiss* are becoming less abundant or rare in areas where they  
12 were probably once abundant, and habitat fragmentation, degradation, and loss are likely  
13 having a strong negative impact on many resident as well as anadromous *O. mykiss*  
14 populations. In addition, widespread hatchery steelhead production within this DPS also  
15 raises concerns about the potential ecological interactions between introduced stocks and  
16 native stocks (Corps 2007).

17 As previously discussed, NMFS completed a 5-year status review of the Central Valley  
18 steelhead DPS during August 2011. Good et al. (2005) previously found that Central  
19 Valley steelhead were in danger of extinction, with a minority of the NMFS BRT  
20 viewing the DPS as likely to become endangered. The NMFS BRT's primary concerns  
21 for the DPS included the low abundance of naturally-produced anadromous fish at the  
22 DPS level, the lack of population-level abundance data, and the lack of information to  
23 suggest that the monotonic decline in steelhead abundance evident from 1967-1993 dam  
24 counts has stopped (NMFS 2011c).

25 Steelhead population trend data remain extremely limited (Williams et al. 2011). The  
26 Chipps Island midwater trawl dataset of USFWS provides information on the trend in  
27 abundance for the Central Valley steelhead DPS as a whole. Updated through 2010, the  
28 trawl data indicate that the decline in natural production of steelhead has continued  
29 unabated since the 2005 status review (NMFS 2011c). Catch-per-unit-effort has  
30 fluctuated but remained level over the past decade, but the proportion of the catch that is

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1 ad-clipped (100% of hatchery steelhead production have been ad-clipped starting in  
2 1998) has risen steadily, exceeding 90% in recent years and reaching 95% in 2010  
3 (NMFS 2011c). Because hatchery releases have been fairly constant, this implies that  
4 natural production of juvenile steelhead has been declining (NMFS 2011c).

5 According to NMFS (2011c), steelhead returns to the FRFH have decreased substantially  
6 in the last several years with only 679, 312 and 86 fish returning in 2008, 2009 and 2010,  
7 respectively. Because almost all of the returning fish are of hatchery origin and stocking  
8 levels have remained fairly constant over the years, data suggest that adverse freshwater  
9 and/or ocean survival conditions have caused or at least contribute to these declining  
10 hatchery returns (NMFS 2011c). The Central Valley experienced three consecutive years  
11 of drought (2007-2009), which NMFS (2011c) states would likely have impacted parr  
12 and smolt growth and survival. Additionally, poor ocean conditions have occurred in at  
13 least 2005 and 2006, which have affected Chinook populations in the Central Valley and  
14 also may have affected steelhead populations (NMFS 2011c). Preliminary return data  
15 for 2011 from CDFW suggest a strong rebound in return numbers during 2011, with 712  
16 adults returning to the FRFH through April 5<sup>th</sup> (NMFS 2011c). Based on steelhead  
17 returns to Central Valley hatcheries and the redd counts on Clear Creek, the American  
18 River, and the Mokelumne River, it appears that naturally-produced steelhead may not  
19 have been impacted by poor freshwater and marine rearing conditions as much as  
20 hatchery-origin fish during the last several years (NMFS 2011c). However, NMFS  
21 (2011c) suggests that this observation may reflect greater fitness of naturally-produced  
22 steelhead relative to hatchery fish, and merits further study.

23 The steelhead DPS includes two hatchery populations — the FRFH and Coleman  
24 National Fish Hatchery. Two additional hatchery populations (i.e., Nimbus and  
25 Mokelumne River hatcheries) also are present in the Central Valley, but they were  
26 founded from out-of-DPS broodstock and are not considered part of the DPS (NMFS  
27 2011c). Recent genetic information suggests that below dam populations of *O. mykiss*  
28 are similar genetically throughout the Central Valley and that genetic diversity and  
29 population structure may have been lost over time. Garza and Pearse (2008) analyzed the  
30 genetic relationships among Central Valley *O. mykiss* populations and found that all  
31 below-barrier populations were generally closely related, and that there was a high level

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1 of genetic similarity to Eel River and Klamath River steelhead in all below-barrier  
2 population samples. These findings raises an issue about whether or not the steelhead  
3 stocks propagated at the Nimbus and Mokelumne River hatcheries should be excluded  
4 from the Central Valley steelhead DPS. These two stocks were excluded from the DPS  
5 in 2006 because they originated from the Eel River which is not from within the DPS.  
6 Because the Eel River strain appears to be widely introgressed in many Central Valley  
7 steelhead populations, NMFS (2011c) states that it may be appropriate to re-evaluate  
8 whether or not these stocks should be in the DPS based upon the new  
9 genetic information.

10 Using data through 2005, Lindley et al. (2007) found the data were insufficient to  
11 determine the status of any of the naturally-spawning populations of Central Valley  
12 steelhead, except for those spawning in rivers adjacent to hatcheries. These hatchery  
13 influenced populations were likely to be at high risk of extinction due to extensive  
14 spawning of hatchery-origin fish in natural areas (NMFS 2011c).

15 Overall, the status of the Central Valley steelhead DPS appears to have worsened since  
16 the 2005 status review when the DPS was considered to be in danger of extinction (Good  
17 et al. 2005). Analysis of catch data from the Chipps Island monitoring program suggests  
18 that natural steelhead production has continued to decline and that hatchery origin fish  
19 represent an increasing proportion of the juvenile production in the Central Valley. Data  
20 from the Delta fish salvage facilities also suggests a general decline in the natural  
21 production of steelhead (NMFS 2011c). Data on Coleman and FRFH hatchery  
22 populations suggest they have declined in the last several years perhaps in response to  
23 poor freshwater and ocean habitat conditions. Limited information suggest some  
24 individual steelhead populations in the Central Valley are declining in abundance, but  
25 more complete data for the Battle Creek population indicate the declines there have been  
26 relatively moderate since 2005 and that the population in Clear Creek is increasing  
27 (NMFS 2011c).

28 One continuing area of strength for the Central Valley steelhead DPS is its widespread  
29 spatial distribution throughout most watersheds in the Central Valley. All of the factors  
30 originally identified as being responsible for the decline of this DPS are still present,

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1 although in some cases they have been reduced by regulatory actions (e.g., NMFS  
2 CVP/SWP OCAP Biological Opinion in 2009, actions required by CVPIA). Good et al.  
3 (2005) described the threats to Central Valley salmon and steelhead as falling into three  
4 broad categories, including: (1) loss of historical spawning habitat; (2) degradation of  
5 remaining habitat; and (3) genetic threats from the stocking programs. Cummins et al.  
6 (2008) attributed the much reduced biological status of anadromous salmonid stocks in  
7 the Central Valley, including steelhead, to the construction and operation of the CVP and  
8 SWP. Important conservation efforts have been implemented including the 2009  
9 CVP/SWP biological opinion, CVPIA restoration efforts, and continued efforts to  
10 implement the Battle Creek Restoration Project that will eventually open up 42 miles of  
11 high quality habitat to steelhead (NMFS 2011c). Although these efforts have provided  
12 benefits to steelhead and its habitat in the Central Valley, threats from lost habitat and  
13 degraded habitat continue to be important factors affecting the status of this DPS. Impacts  
14 to steelhead from harvest, research activities, disease and predation were considered  
15 relatively minor factors in previous reviews, and there is little or no evidence indicating  
16 impacts from these factors have changed (NMFS 2011c). In contrast, threats from other  
17 factors such as hatcheries, drought, poor ocean survival conditions, and climate change  
18 have not been addressed and/or they have increased since the 2005 status review and  
19 some are likely responsible for the recent declining abundance of the DPS  
20 (NMFS 2011c).

21 In summary, the most recent biological information suggests that the extinction risk of  
22 this DPS has increased since the last status review and that several of the listing factors  
23 have contributed to the decline, including recent years of drought and poor ocean  
24 conditions (NMFS 2011c). According to NMFS (2011c), there continue to be ongoing  
25 threats to the genetic integrity of naturally-spawning steelhead from Central Valley  
26 steelhead hatchery programs, but it is unclear if or how this factor has influenced the  
27 overall viability of the DPS. The best available information on the biological status of  
28 the DPS and continuing and new threats to the DPS indicate that its ESA status as a  
29 threatened species is appropriate (NMFS 2011c).

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#### 1 **4.3.6.2 Lower Yuba River**

2 As with all naturally-spawning populations of steelhead in the Central Valley, Lindley et  
3 al. (2007) characterized the steelhead population in the lower Yuba River as data  
4 deficient, and therefore did not characterize its viability. Data limitations, particularly  
5 regarding abundance and productivity, continue to render problematic quantitative  
6 estimation procedures to assess the viability of the steelhead population in the lower  
7 Yuba River. Continued monitoring of adult steelhead in the lower Yuba River is  
8 providing additional information that is needed to assess extinction risk based on Lindley  
9 et al. (2007) criteria regarding population size, recent population decline, occurrences of  
10 catastrophes within the last 10 years that could cause sudden shifts from a low risk state  
11 to a higher one, and the impacts of hatchery influence. The VSP parameters of  
12 abundance, productivity, spatial structure and diversity for the steelhead population in the  
13 lower Yuba River are discussed below.

#### 14 **ABUNDANCE AND PRODUCTIVITY**

#### 15 ***VAKI RIVERWATCHER DATA***

16 Ongoing monitoring of the adult steelhead population in the lower Yuba River has been  
17 conducted since 2003 with VAKI Riverwatcher systems at Daguerre Point Dam. By  
18 contrast to Chinook salmon, escapement surveys involving carcass mark-recovery  
19 experiments are not performed on steelhead/*O. mykiss*.

20 In the lower Yuba River, silhouettes and corresponding photographs were examined for  
21 species identification and categorization using methodology similar to that which is  
22 described for spring-run Chinook salmon. However, the accurate identification of *O.*  
23 *mykiss* in the VAKI Riverwatcher is more difficult than it is for Chinook salmon.

24 By contrast to the identification of Chinook salmon which may be conducted with a  
25 single attribute, the identification of steelhead becomes more problematic with the  
26 absence of a defining silhouette or a clear digital photograph. Additionally, the  
27 silhouettes of steelhead cannot reliably be differentiated from resident rainbow trout, and  
28 photo documentation of an individual is problematic because adult steelhead typically  
29 immigrate during periods of high flow and associated high turbidity and low visibility.

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1 The VAKI Riverwatcher systems cannot differentiate an individual as a resident form of  
2 the species (i.e., rainbow trout) or as anadromous (i.e., steelhead). Additionally, the  
3 VAKI Riverwatcher systems cannot directly distinguish between an adult or juvenile *O.*  
4 *mykiss* (RMT 2013).

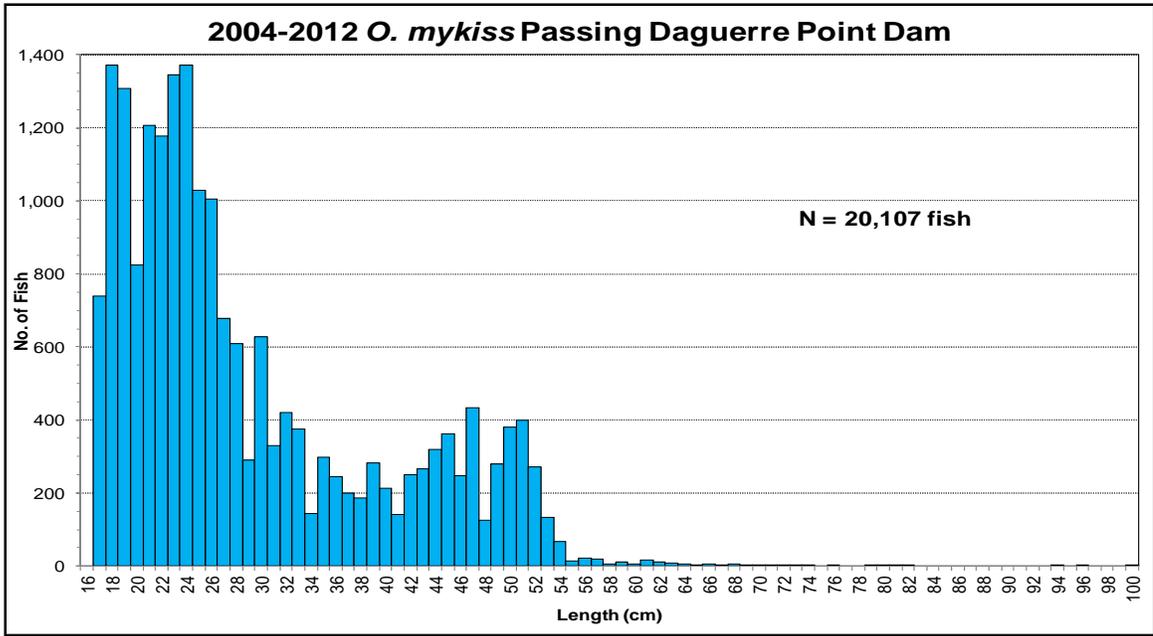
#### 5 ***DIFFERENTIATION OF ADULT STEELHEAD VAKI RIVERWATCHER COUNTS***

6 The silhouettes and/or electronic images of each fish passage event that was identified as  
7 an *O. mykiss* fish passage event allow the VAKI Riverwatcher systems to calculate an  
8 approximate length (in centimeters) for the observed fish.

9 As reported by the RMT (2013), as an initial step in the differentiation of adult steelhead  
10 passing upstream of Daguerre Point Dam, the length distribution of all fish identified as  
11 *O. mykiss* passing through both the north and south ladders at Daguerre Point Dam over  
12 the entire data availability period (January 1, 2004 through February 29, 2012) was  
13 plotted and visually examined (**Figure 4-10**). This figure indicates the possible presence  
14 of at least six length groups. These groups represent the potential combination of  
15 juvenile and adult anadromous *O. mykiss* (steelhead), as well as juvenile and adult  
16 resident *O. mykiss* (rainbow trout). However, this length-frequency distribution does not  
17 provide information necessary to differentiate between steelhead and rainbow trout.

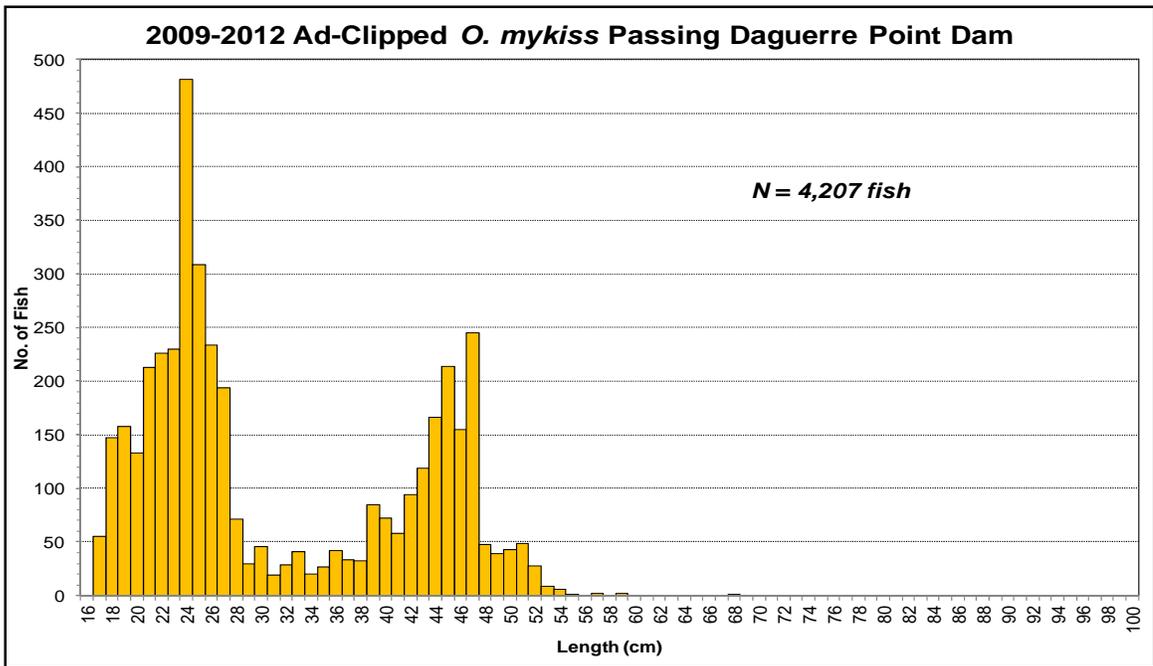
18 Beginning March 1, 2009, VAKI Riverwatcher fish identified as *O. mykiss* also were  
19 classified as fish with or without clipped adipose fins, based on the inspection of the fish  
20 silhouette and photogrammetric representation (digital photographs and/or video  
21 imagery). The analysis of the length-frequency distribution of all adipose fin-clipped *O.*  
22 *mykiss* provides a means of differentiating adult steelhead passing upstream of Daguerre  
23 Point Dam from all other *O. mykiss*, because all adipose fin-clipped *O. mykiss* are  
24 steelhead that were released by a Central Valley hatchery.

25 The lengths of all fish passing upstream at Daguerre Point Dam that were identified as *O.*  
26 *mykiss* with clipped adipose fins (i.e., all hatchery steelhead) between March 1, 2009  
27 through February 29, 2012 are presented in **Figure 4-11**. Visual examination of the  
28 observed length distribution in Figure 4-11 indicates the possible presence of up to five  
29 groups of fish. Two of the length categories demarcating the first two possible groups of  
30 fish occur at 20 cm (7.9 inches) and 29 cm (11.4 inches).



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Figure 4-10. Length distribution of all fish identified by the VAKI Riverwatcher systems as *O. mykiss* passing upstream through the north and south ladders of Daguerre Point Dam from January 1, 2004 through February 29, 2012 (Source: RMT 2013).



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Figure 4-11. Length distribution of all fish identified by the VAKI Riverwatcher systems as adipose clipped *O. mykiss* passing upstream through the north and south ladders of Daguerre Point Dam from March 1, 2009 through February 29, 2012 (Source: RMT 2013).

1 According to CDFG and USFWS (2010), the normal FRFH release schedule includes the  
 2 release of steelhead yearlings, from January to February, released in the Feather River  
 3 near Gridley at four fish per pound. Although not readily available from CDFW, other  
 4 sources indicate that steelhead smolts averaging 4 to 5 fish per pound range in length  
 5 from approximately 8-9 inches (20-23 cm) (IDFG 1992). The presence of small, adipose  
 6 fin-clipped steelhead in the lower Yuba River as displayed in Figure 4-11 may be related  
 7 to releases of yearling FRFH-produced steelhead on the Feather River.

8 Since 2007, the FRFH has been releasing only steelhead yearlings at various sites along  
 9 the Feather River, as well as in the Sacramento River at Sutter Slough, and in Butte Creek  
 10 (Table 4-10). To determine whether fish planted in the lower Feather River may have  
 11 been detected in the lower Yuba River, an examination of the VAKI Riverwatcher data  
 12 was conducted for adipose fin-clipped steelhead consistent with the observed potential  
 13 length-mode demarcation length of 29 cm (11.4 in) (RMT 2013).

14 **Table 4-10. Recent releases of hatchery steelhead by the Feather River Fish Hatchery**  
 15 **(Source: Regional Mark Information System (RMIS) of the Regional Mark Processing**  
 16 **Center; RMT 2013).**

Release Dates		Brood Year	Numbers Released		Release Stage <sup>2</sup>	Study Type <sup>3</sup>	Release Location	Agency	
Start	End		Tagged <sup>1</sup> Adclipped	Untagged Adclipped				Reporting	Release
01/08/07	02/05/07	2006	0	10,036	Y	E	Feather River Thermalito Bypass	CDFG	CDWR
02/05/07	02/21/07	2006	0	488,043	Y	E	Feather River	CDFG	CDWR
05/29/07	05/29/07	2006	0	1,643	Y	E	Feather River	CDFG	CDWR
05/30/08	05/30/08	2007	0	1,109	Y	E	Feather River	CDFG	CDWR
02/01/08	02/14/08	2007	0	307,986	Y	P	Feather River Boyds Pump Ramp	CDFG	CDWR
02/03/09	02/03/09	2008	0	2,750	Y	P	Feather River at Live Oak	CDFG	CDFG
02/03/09	02/17/09	2008	0	398,148	Y	P	Feather River Boyds Pump Ramp	CDFG	CDFG
02/01/10	02/11/10	2009	0	272,798	Y	P	Feather River Boyds Pump Ramp	CDFG	CDFG
02/02/11	02/15/11	2010	0	49,800	Y	P	Feather River Boyds Pump Ramp	CDFG	CDFG

<sup>1</sup> Tagged releases refer to releases with coded wire tags  
<sup>2</sup> Release stage Y indicates yearling releases.  
<sup>3</sup> Study type E stands for experimental releases, and study type P indicates a production releases.

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1 From February 1, 2010 to February 2, 2011 (i.e., the starting date for the last reported  
2 release of adipose fin-clipped juvenile steelhead from the FRFH), 104 adipose fin-clipped  
3 juvenile steelhead with lengths less than or equal to 29 cm (11.4 in) were recorded  
4 passing upstream of Daguerre Point Dam. Most of these individuals were observed in the  
5 VAKI Riverwatcher system during February through April of 2010. Additionally, from  
6 February 2, 2011 through January 31, 2012, a total of 1,702 adipose fin-clipped steelhead  
7 with lengths less than or equal to 29 cm (11.4 in) were recorded passing upstream of  
8 Daguerre Point Dam. While these individuals were observed in the VAKI Riverwatcher  
9 system throughout calendar year 2011, they were most frequently observed during April  
10 and May of 2011. In other words, most of the observed adipose fin-clipped juvenile  
11 steelhead less than or equal to 29 cm (11.4 in) passing upstream of Daguerre Point Dam  
12 occurred within a few months after plantings of juvenile steelhead in the Feather River  
13 from the FRFH. Additionally, between February 2011 and January 2012, approximately  
14 676 adipose fin-clipped steelhead with lengths less than or equal to 29 cm were recorded  
15 passing downstream of Daguerre Point Dam, with the majority of these individuals  
16 passing downstream during April through June. Therefore, approximately one-third of  
17 the presumed FRFH steelhead that migrated upstream of Daguerre Point Dam during  
18 2011 apparently turned around and migrated back downstream of Daguerre Point Dam  
19 shortly after passing upstream of Daguerre Point Dam (RMT 2013).

20 If the observation of adipose fin-clipped juvenile steelhead passing upstream at Daguerre  
21 Point Dam is associated with the release of yearling steelhead from the FRFH into the  
22 lower Feather River, then it logically follows that the planted FRFH yearling steelhead  
23 would have had to swim 6 miles upstream from the planting location at Boyds Pump  
24 Ramp to the mouth of the lower Yuba River, and then an additional nearly 12 miles  
25 upstream to reach Daguerre Point Dam. Although this phenomenon may seem somewhat  
26 illogical, it has been reported elsewhere (Steiner Environmental Consulting 1987, as cited  
27 in RMT 2013) and is an explanation for the observation of adipose fin-clipped juvenile  
28 steelhead passing upstream at Daguerre Point Dam, because no marked juvenile steelhead  
29 have been reported to be released over this time frame into the lower Yuba River.

30 The length-frequency distribution of all adipose fin-clipped steelhead observed at  
31 Daguerre Point Dam from March 1, 2009 through February 29, 2012 was used to

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1 differentiate between “juvenile” and “adult” steelhead. The second step in the separation  
2 of “juvenile” and “adult” steelhead was to fit modeled length-frequency distributions to  
3 the observed data to determine a threshold length to separate both fish groups. A detailed  
4 description of the analytical processes is provided in RMT (2013).

5 Unlike the methodology employed for Chinook salmon, the daily counts of adult  
6 steelhead passing upstream of Daguerre Point Dam were not corrected for days when the  
7 VAKI Riverwatcher systems were not fully operational. The RMT determined it would  
8 be inappropriate to attempt to correct the adult steelhead counts due to: (1) the relatively  
9 low numbers of adult steelhead recorded during most of the steelhead biological years;  
10 and (2) the frequently extended durations when the VAKI Riverwatcher systems were not  
11 fully operational during the steelhead immigration season. Instead, the daily counts of  
12 adult steelhead passing upstream at Daguerre Point Dam were used to represent the  
13 abundance of steelhead, with the understanding that the resultant estimates are minimum  
14 numbers, and most of the survey years considerably underestimate the potential number  
15 of steelhead because the annual estimates do not include periods of VAKI Riverwatcher  
16 system non-operation, and do not consider the fact that not all steelhead migrate past  
17 Daguerre Point Dam, due to some spawning occurring downstream Daguerre Point Dam.

#### 18 ***ASSESSMENT OF AVAILABLE VAKI RIVERWATCHER DATA***

19 For assessment purposes, a “steelhead biological year” was identified as extending from  
20 August 1 through July 31 each year, because: (1) preliminary review of the VAKI  
21 Riverwatcher data indicated a general paucity of upstream migrant *O. mykiss* during early  
22 summer; (2) the immigration of adult steelhead in the lower Yuba River has been  
23 reported to occur beginning during August (CALFED and YCWA 2005; McEwan and  
24 Jackson 1996); and (3) the RMT (2010b) identified the steelhead upstream migration  
25 period as beginning during August in the lower Yuba River (RMT 2013).

#### 26 ***ANNUAL TIME SERIES OF STEELHEAD PASSING UPSTREAM OF DAGUERRE POINT DAM***

27 **Figures 4-12 through 4-16** illustrate the daily counts of adult steelhead passing upstream  
28 at Daguerre Point Dam through both the North and South ladders combined, and the

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1 percentage of the daily number of hours when the VAKI Riverwatcher systems were  
2 operational at both ladders, during the eight steelhead biological years.

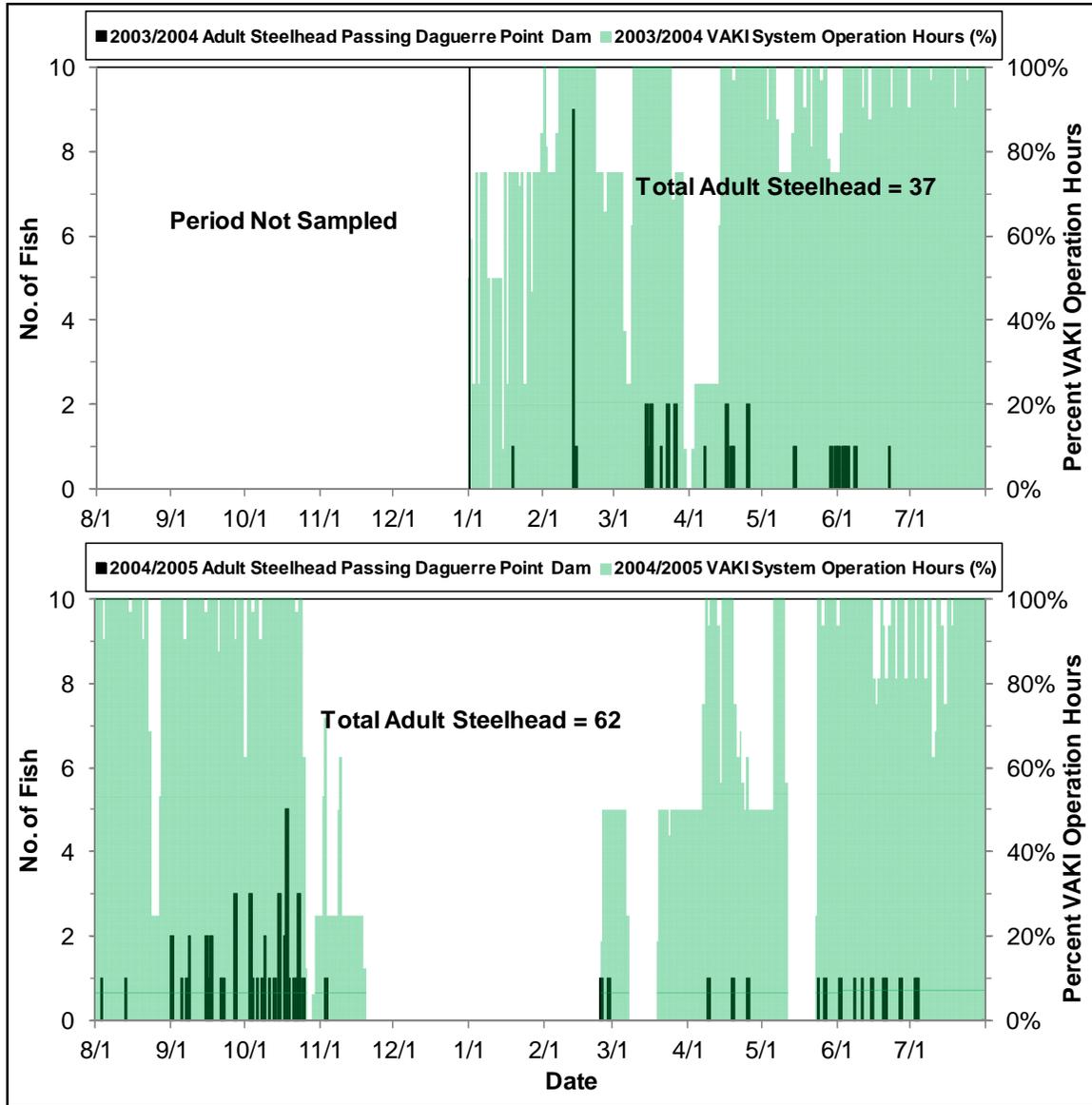
3 Examination of Figures 4-12 through 4-16 demonstrates that although the VAKI  
4 Riverwatcher systems have been in place since June of 2003, reliable estimates of the  
5 number of adult steelhead passing upstream at Daguerre Point Dam are essentially  
6 restricted to the last two years of available data (2010/2011 and 2011/2012).

7 Due to system failures, including equipment malfunctions and operationally detrimental  
8 environmental conditions (heavy overcast and foggy conditions resulting in lack of  
9 photovoltaic charging of the system), the VAKI Riverwatcher systems were partially  
10 operational or completely non-operational during several months each year of sampling.  
11 Additionally, high flows and turbidities reduced the ability of the system to identify, or  
12 prevented the system from identifying, adult steelhead oftentimes when the systems were  
13 operational. Although improvements to the system have been made over time, it was not  
14 until the most recent system improvements were implemented during the 2010/2011  
15 sampling season that the system began demonstrating sustained reliability in the  
16 documentation of steelhead passing upstream of Daguerre Point Dam, over a range of  
17 environmental conditions.

18 Since June 2003, numerous improvements have been implemented to improve the  
19 reliability of the VAKI Riverwatcher systems, and particularly their ability to document  
20 passage during the steelhead upstream migration season. A chronology of the VAKI  
21 Riverwatcher system improvements that have occurred over time are described in  
22 RMT (2013).

23 This suite of improvements to the VAKI Riverwatcher systems at Daguerre Point Dam  
24 have resulted in much more reliable estimates of steelhead passing the dam.  
25 Correspondingly, the largest number of steelhead recorded immigrating past Daguerre  
26 Point Dam occurred during the 2010/2011 sampling season. As a result, it is not  
27 reasonable to consider data gathered prior to 2010/2011 to be reliable estimates of the  
28 annual number of adult steelhead passing upstream of Daguerre Point Dam (RMT 2013).

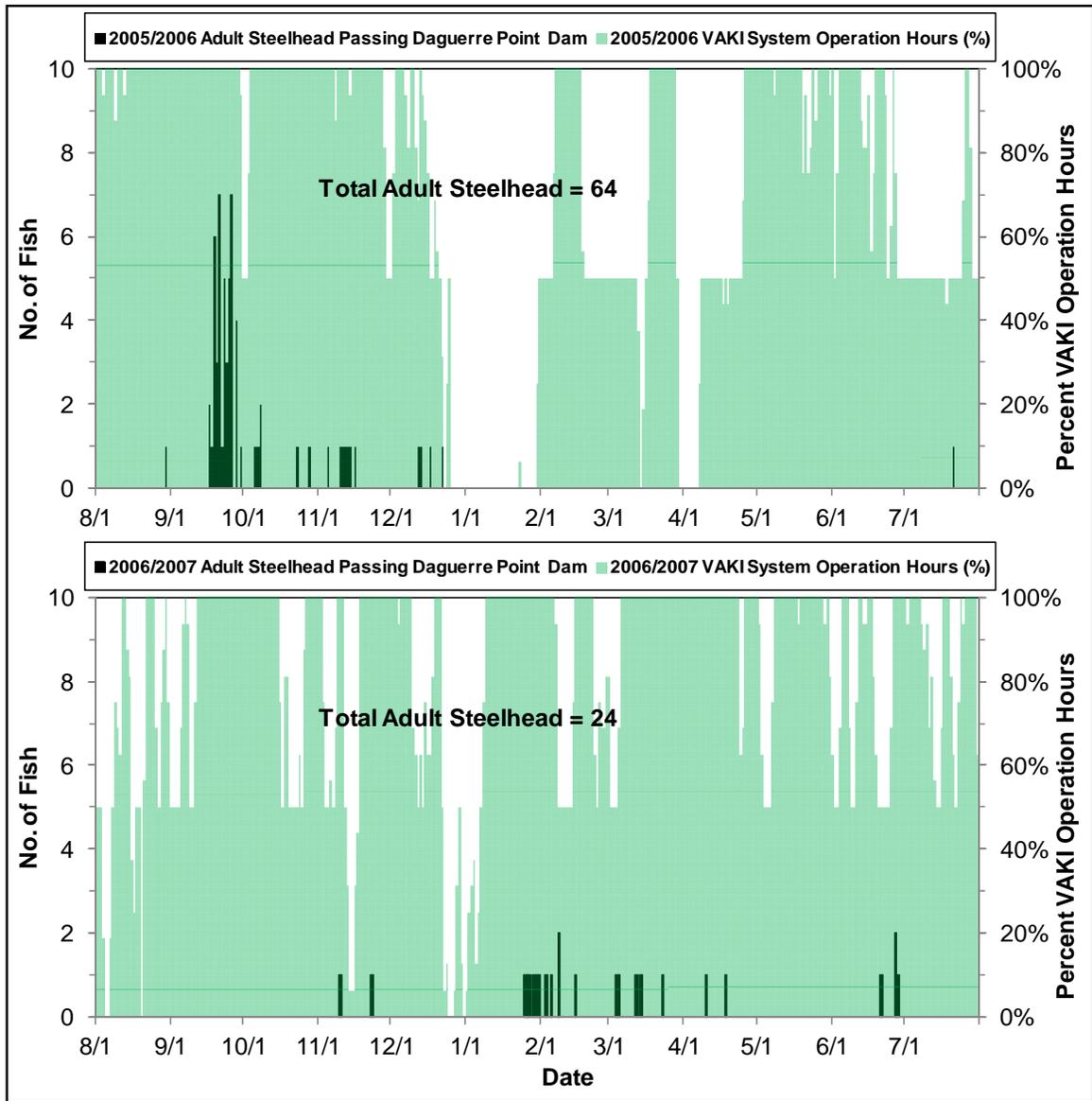
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Figure 4-12. Daily counts of adult steelhead passing upstream of Daguerre Point Dam (dark green bars), and daily number of hours when the VAKI Riverwatcher systems were operational (light green bars), during the 2003/2004 and 2004/2005 steelhead biological years (August 1 through July 31) (Source: RMT 2013).

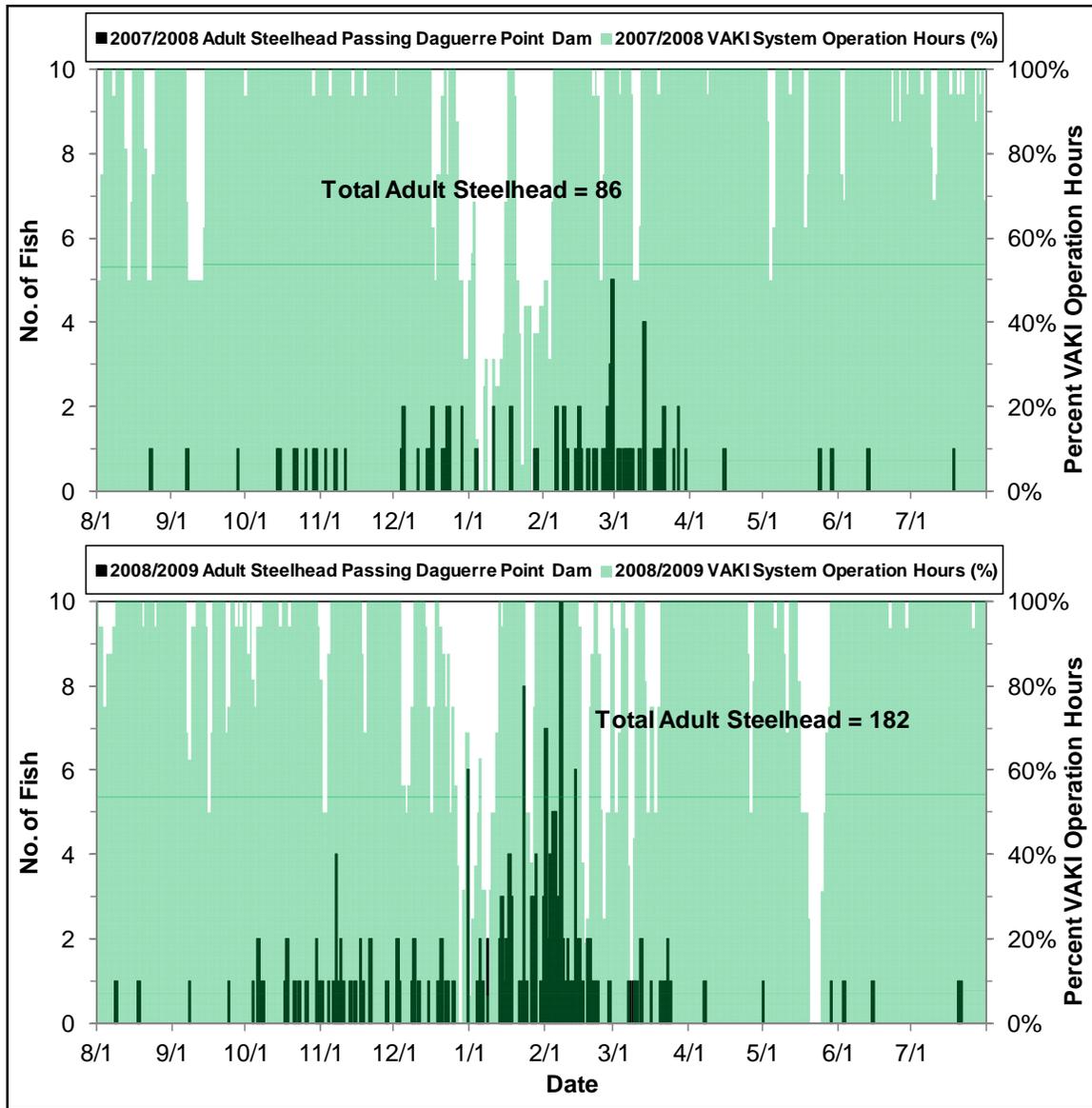
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Figure 4-13. Daily counts of adult steelhead passing upstream Daguerre Point Dam (dark green bars), and daily number of hours when the VAKI Riverwatcher systems were operational (light green bars), during the 2005/2006 and 2006/2007 steelhead biological years (August 1 through July 31) (Source: RMT 2013).

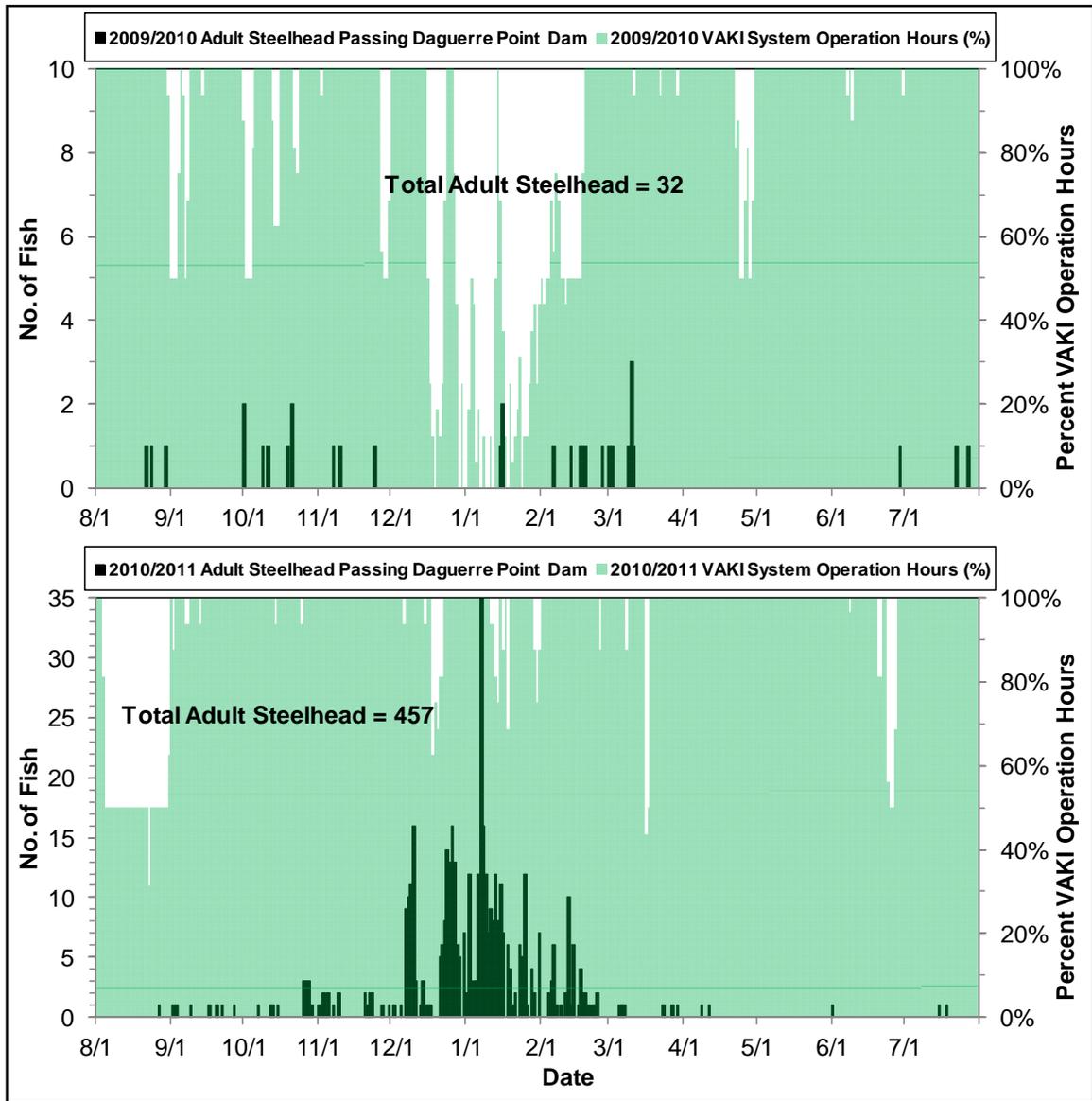
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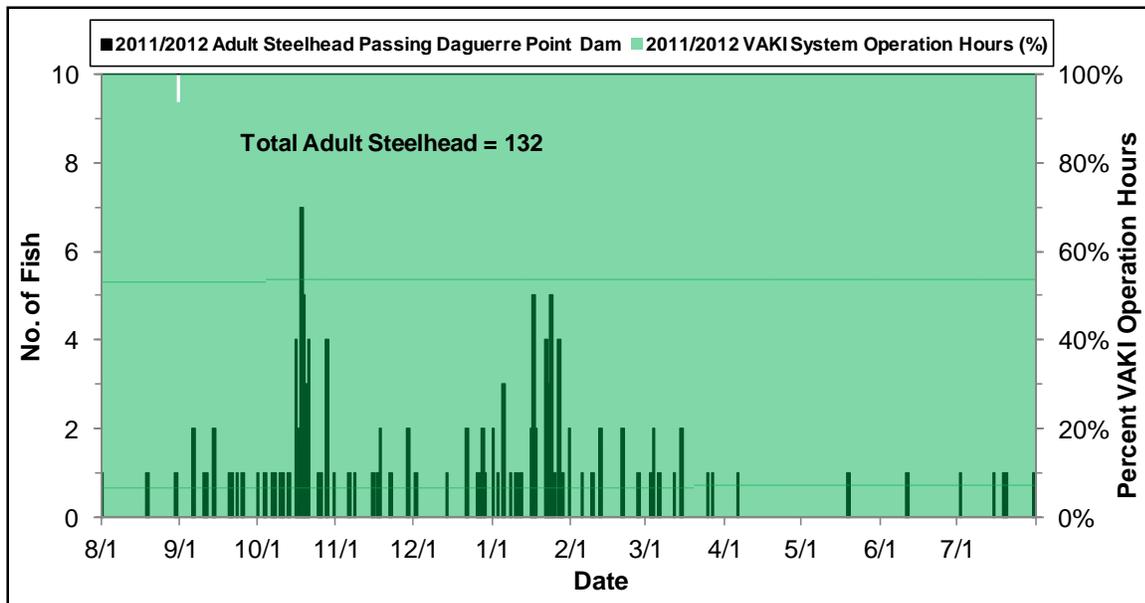
Figure 4-14. Daily counts of adult steelhead passing upstream of Daguerre Point Dam (dark green bars), and daily number of hours when the VAKI Riverwatcher systems were operational (light green bars), during the 2007/2008 and 2008/2009 steelhead biological years (August 1 through July 31) (Source: RMT 2013).

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Figure 4-15. Daily counts of adult steelhead passing upstream of Daguerre Point Dam (dark green bars), and daily number of hours when the VAKI Riverwatcher systems were operational (light green bars), during the 2009/2010 and 2010/2011 steelhead biological years (August 1 through July 31) (Source: RMT 2013).



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2 **Figure 4-16. Daily counts of adult steelhead passing upstream of Daguerre Point Dam**  
3 **(dark green bars), and daily number of hours when the VAKI Riverwatcher systems were**  
4 **operational (light green bars), during the 2011/2012 steelhead biological year (August 1**  
5 **through July 31) (Source: RMT 2013).**

6 As stated approximately six years ago by Lindley et al. (2006), there are almost no data  
7 with which to assess the status of any of the Central Valley steelhead populations, with  
8 the exceptions of the hatchery programs on Battle Creek and the Feather, American and  
9 Mokelumne rivers. Therefore, they classified Central Valley steelhead populations as  
10 data deficient. As of 2010, CDFG (2010a) stated that steelhead monitoring programs in  
11 the Central Valley lack statistical power, are not standardized and in many cases lack  
12 dedicated funding.

13 The relatively short time period encompassed by the reporting of reliable abundance  
14 estimates, and in consideration that steelhead may have returned to the lower Yuba River  
15 but remained and spawned in the river downstream of Daguerre Point Dam, currently  
16 render problematic the determination of abundance or trends in the productivity of the  
17 steelhead over recent years (RMT 2013). Continued implementation of the improved  
18 VAKI Riverwatcher systems at Daguerre Point Dam is likely to obtain some of the data  
19 necessary to allow abundance estimation and productivity evaluation of steelhead in the  
20 lower Yuba River. However, presently the lack of multi-year abundance data precludes

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1 the provision of quantitative values associated with extinction risk assessment, addressing  
2 abundance and productivity (RMT 2013).

### 3 ***SPATIAL STRUCTURE***

4 Spatial structure and considerations regarding anadromous salmonid viability was  
5 presented for spring-run Chinook salmon previously in this BA. The spatial structure  
6 considerations, as one of the four VSP parameters, for steelhead are analogous to those  
7 for spring-run Chinook salmon previously presented. Namely, spatial structure of  
8 morphological units in the lower Yuba River is complex, diverse, and persistent.

### 9 ***DIVERSITY***

#### 10 ***Phenotypic Considerations***

11 *O. mykiss* in the lower Yuba River exhibit a high amount of diversity in phenotypic  
12 expression and life history strategy. As demonstrated in Figures 4-12 through 4-16, *O.*  
13 *mykiss* categorized as adult steelhead exhibit a broad temporal distribution in passing  
14 upstream of Daguerre Point Dam. *O. mykiss* (including steelhead) exhibit highly diverse  
15 spatial and temporal distributions in patterns of spawning, and juvenile outmigration  
16 (RMT 2013). Moreover, *O. mykiss* in the lower Yuba River exhibit polyphenism, or the  
17 occurrence of several phenotypes in a population which may not be due to different  
18 genetic types, including expressions of anadromy or residency. A thorough discussion of  
19 anadromy vs. residency of *O. mykiss* in the lower Yuba River is provided in RMT (2013).  
20 A polymorphic *O. mykiss* population structure may be necessary for the long-term  
21 persistence in highly variable environments such as the Central Valley (McEwan 2001).  
22 Resident fish may reduce extinction risk through the production of anadromous  
23 individuals that can enhance weak steelhead populations (Lindley et al. 2007). Such  
24 considerations may be applicable to the *O. mykiss* populations in the lower Yuba River.

#### 25 ***Genetic Considerations***

26 Although no fish hatcheries have been located on the Yuba River since 1950, and the  
27 lower Yuba River continues to support a persistent population of steelhead, the genetic  
28 integrity of these fish is presently uncertain. According to the NMFS Draft Recovery

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1 Plan (NMFS 2009a), the major threat to the genetic integrity of Central Valley steelhead  
2 results from past and present hatchery practices. These practices include the planting of  
3 non-natal fish, overlap of spawning hatchery and natural fish, and straying of hatchery  
4 fish.

5 The observation of adipose fin clips on adult steelhead passing upstream through the  
6 VAKI Riverwatcher system at Daguerre Point Dam demonstrates that hatchery straying  
7 into the lower Yuba River occurs. Although no information is presently available  
8 regarding the origin of adipose-clipped steelhead observed at the VAKI Riverwatcher  
9 system at Daguerre Point Dam, it is reasonable to surmise that they most likely originate  
10 from the FRFH.

11 As previously stated, analysis of the VAKI Riverwatcher data indicates that the percent  
12 contribution of hatchery-origin adult upstream migrating fish (represented by the  
13 percentage of adipose fin-clipped adult steelhead relative to the total number of adult  
14 upstream migrating steelhead, because 100% of FRFH-origin steelhead have been  
15 marked since 1996) was approximately 43% for the 2010/2011 biological year, and about  
16 63% for the 2011/2012 biological year (RMT 2013). If hatchery-origin steelhead stray  
17 into the lower Yuba River and interbreed with naturally-spawning Yuba River steelhead,  
18 then such interbreeding has been suggested to represent a threat to the genetic diversity  
19 and integrity of the naturally-spawning steelhead population in the lower Yuba River.  
20 Nonetheless, the question remains regarding the implication of straying of hatchery-  
21 origin adult steelhead into the lower Yuba River, given past management practices. From  
22 1970 to 1979, CDFW annually stocked 27,270–217,378 fingerlings, yearlings, and sub-  
23 catchable steelhead from Coleman National Fish Hatchery into the lower Yuba River  
24 (CDFG 1991a). CDFW stopped stocking steelhead into the lower Yuba River in 1979.  
25 In addition, as previously discussed, it is possible that some hatchery-reared juvenile  
26 steelhead from the FRFH may move into the lower Yuba River in search of rearing  
27 habitat. Some competition for resources with naturally spawned steelhead could occur  
28 as a result.

29 Garza and Pearse (2008) studied populations of *O. mykiss* in the Central Valley using  
30 molecular genetic techniques to provide insight into population structure in the region.

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1 Genotypes were collected from over 1,600 individual fish from 17 population samples  
2 and five hatchery rainbow trout strains. Evaluated fish populations included those from  
3 the McCloud River, Battle Creek, Deer Creek, Butte Creek, Feather River, Yuba River,  
4 American River, Calaveras River, Stanislaus River and Tuolumne River sub-basins.  
5 Analyses included fish collected both above and below barriers to anadromy in some of  
6 the study basins (Garza and Pearse 2008).

7 Phylogeographic trees were used to visually and quantitatively evaluate genetic  
8 relationships of Central Valley *O. mykiss* populations both with each other and with other  
9 California populations. Genetic diversity was relatively similar throughout the Central  
10 Valley. Above-barrier populations clustered with one another and below-barrier  
11 populations are most closely related to populations in far northern California, specifically  
12 the genetic groups that include the Eel and Klamath Rivers. Since Eel River origin  
13 broodstock were used for many years at Nimbus Hatchery on the American River, it is  
14 likely that Eel River genes persist there and have also spread to other basins by migration,  
15 and that this is responsible for the clustering of the below-barrier populations with  
16 northern California ones. This suggests that the below-barrier populations in this region  
17 appear to have been widely introgressed with hatchery fish from out-of-basin broodstock  
18 sources. In phylogeographic analyses, above-barrier populations are more similar to San  
19 Francisco Bay *O. mykiss* populations than the below-barrier populations in the Central  
20 Valley. Because this relationship is expected for steelhead, given their extraordinary  
21 historic dependence on short distance migration events (Pearse and Garza 2007), they  
22 may represent relatively non-introgressed historic population genetic structure for the  
23 region. Other possible explanations for this pattern that rely on complicated, widespread  
24 patterns of introgression with hatchery fish are not entirely ruled out, but are highly  
25 improbable given that the above-barrier populations also group with moderate  
26 consistency into geographically-consistent clusters (e.g. Yuba-Upper and Feather-Upper)  
27 in all analyses and also because of the low apparent reproductive success of hatchery  
28 trout in streams throughout California (Garza and Pearse 2008).

29 The analyses also identified possible heterogeneity between samples from different  
30 tributaries of the upper Yuba and Feather Rivers, although linkage disequilibrium was  
31 lower in these populations. Linkage disequilibrium can be caused by physical linkage of

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1 loci, sampling of related individuals/family structure, and by the sampling of more than  
2 one genetically distinct group within a population sample (Garza and Pearse 2008).

3 In general, although structure was found, all naturally-spawned *O. mykiss* populations  
4 within the Central Valley Basin were closely related, regardless of whether they were  
5 sampled above or below a known barrier to anadromy (Garza and Pearse 2008). This is  
6 due to some combination of pre-impoundment historic shared ancestry, downstream  
7 migration and, possibly, limited anthropogenic upstream migration. However, lower  
8 genetic diversity in above-barrier populations indicates a lack of substantial genetic input  
9 upstream and highlights lower effective population sizes for above-barrier populations.  
10 The consistent clustering of the above-barrier populations with one another, and their  
11 position in the California-wide trees, indicate that they are likely to most accurately  
12 represent the ancestral population genetic structure of steelhead in the Central Valley  
13 (Garza and Pearse 2008).

14 The above discussions indicating that below-barrier populations of steelhead in the  
15 Central Valley, including the lower Yuba River (particularly in consideration of historic  
16 plantings and documented straying) likely do not accurately represent the ancestral  
17 population genetic structure. In other words, the current steelhead population in the  
18 lower Yuba River likely does not represent a “pure” ancestral genome (RMT 2013).

#### 19 **EXTINCTION RISK**

20 As stated approximately six years ago by Lindley et al. (2006), there are almost no data  
21 with which to assess the status of any of the Central Valley steelhead populations, with  
22 the exceptions of the hatchery programs on Battle Creek and the Feather, American and  
23 Mokelumne rivers. Therefore, they classified Central Valley steelhead populations,  
24 including the lower Yuba River, as data deficient.

25 According to NMFS (2009a), data are lacking to suggest that the Central Valley steelhead  
26 DPS is at low risk of extinction, or that there are viable populations of steelhead  
27 anywhere in the DPS. Lindley et al. (2007) stated that even if there were adequate data  
28 on the distribution and abundance of steelhead in the Central Valley, approaches for  
29 assessing steelhead population and DPS viability might be problematic because the effect  
30 of resident *O. mykiss* on the viability of steelhead populations and the DPS is unknown.

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1 For the lower Yuba River, the data limitations previously discussed preclude multi-year  
2 abundance and trend analyses (RMT 2013). However, continued implementation of the  
3 improved VAKI Riverwatcher systems at Daguerre Point Dam is likely to obtain some of  
4 the data necessary to allow abundance estimation and productivity evaluation of  
5 steelhead in the lower Yuba River (RMT 2013). Moreover, the previous discussion  
6 regarding the limited applicability of VSP parameters and extinction risk criteria for  
7 spring-run Chinook salmon also pertain to steelhead in the lower Yuba River, in  
8 consideration of non-independent populations. For additional discussion, see  
9 RMT (2013).

#### 10 **4.3.7 Public Review Draft Recovery Plan Considerations**

11 The discussion regarding recovery plan implementation provided for spring-run Chinook  
12 salmon in Section 4.2.8 of this BA also directly pertains to steelhead in the Yuba River  
13 Basin. Therefore, it is not repeated in this section of this BA.

### 14 **4.4 Southern DPS of North American Green Sturgeon**

15 The green sturgeon is the most widely distributed member of the sturgeon family  
16 Acipenseridae (70 FR 17386). North American green sturgeon are found in rivers from  
17 British Columbia south to the Sacramento River, California, and their ocean range is  
18 from the Bering Sea to Ensenada, Mexico. In assessing North American green sturgeon  
19 status, NMFS determined that two DPSs exist. The northern DPS is made up of known  
20 North American green sturgeon spawning (or single stock populations) in the Rogue,  
21 Klamath and Eel rivers. In 2005, the southern DPS was believed to contain only a single  
22 spawning population in the Sacramento River (70 FR 17386). However, four fertilized  
23 green sturgeon eggs collected in 2011 near the Thermalito Afterbay Outlet provide the  
24 first documentation of at least some successful spawning in the Feather River (A.  
25 Seesholtz, DWR, pers. comm., June 16, 2011).

26 The Southern DPS of North American green sturgeon (*Acipenser medirostrus*) was listed  
27 as a federally threatened species on April 7, 2006 (71 FR 17757) and includes the green  
28 sturgeon population spawning in the Sacramento River and utilizing the Sacramento-San

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1 Joaquin River Delta, and San Francisco Estuary. NMFS (2009b) *Draft Environmental*  
2 *Assessment for the Proposed Application of Protective Regulations Under Section 4(D)*  
3 *of the Endangered Species Act for the Threatened Southern Distinct Population Segment*  
4 *of North American Green Sturgeon* indicated that the Southern DPS of North American  
5 green sturgeon faces several threats to its survival, including the loss of spawning habitat  
6 in the upper Sacramento River, and potentially in the Feather and Yuba rivers, due to  
7 migration barriers and instream alterations.

#### 8 **4.4.1 ESA Listing Status**

9 On October 9, 2009, NMFS (74 FR 52300) designated critical habitat for the Southern  
10 DPS of North American green sturgeon. This designated critical habitat includes most of  
11 the DPS's occupied range, including: (1) coastal marine waters from Monterey Bay to the  
12 Washington/Canada border; (2) coastal bays and estuaries in California, Oregon, and  
13 Washington; and (3) fresh water rivers in the Central Valley, California. In the Central  
14 Valley, critical habitat for green sturgeon includes the Sacramento River, lower Feather  
15 River, lower Yuba River, the Sacramento-San Joaquin River Delta, and San Francisco  
16 Estuary. NMFS (74 FR 52300) defined specific habitat areas in the Sacramento, Feather,  
17 and Yuba rivers in California to include riverine habitat from each river mouth upstream  
18 to and including the furthest known site of historic and/or current sighting or capture of  
19 North American green sturgeon, as long as the site is still accessible. Critical habitat in  
20 the lower Yuba River includes the stream channels to the ordinary high water line  
21 extending from the confluence with the mainstem Feather River upstream to Daguerre  
22 Point Dam.

23 Section 4(c)(2) of the ESA requires that NMFS review the status of listed species under  
24 its authority at least every five years and determine whether any species should be  
25 removed from the list or have its listing status changed. In October 2012, NMFS noticed  
26 the initiation of the 5-year status review of the Southern DPS of North American green  
27 sturgeon (77 FR 64959).

28 The purpose of the 5-year review is to ensure the accuracy of the listing classification for  
29 the Southern DPS of North American green sturgeon. A 5-year review is based on the

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1 best scientific and commercial data available; therefore, NMFS is requesting submission  
2 of any such information on the Southern DPS that has become available since the listing  
3 determination in 2006. To ensure that the 5-year review is complete and based on the  
4 best available scientific and commercial information, NMFS is soliciting new  
5 information from the public, governmental agencies, Tribes, the scientific community,  
6 industry, environmental entities, and any other interested parties concerning the status of  
7 the Southern DPS since the listing determination in 2006 (77 FR 64959).

## 8 **4.4.2 Critical Habitat Designation**

9 The essential physical and biological habitat features identified for the Southern DPS of  
10 North American green sturgeon include food resources (e.g., benthic invertebrates and  
11 small fish), substrate types (i.e., appropriate spawning substrates within freshwater  
12 rivers), water flow (particularly in freshwater rivers), water quality, water depth,  
13 migratory corridors, and sediment quality. The following summary descriptions of the  
14 current conditions of the freshwater PCEs for the Central Valley steelhead DPS were  
15 taken from the 2009 NMFS OCAP BO (NMFS 2009a) and the 2009 NMFS Draft  
16 Biological and Conference Opinion for the Federal Energy Regulatory Commission's  
17 (FERC) Relicensing of the California Department of Water Resources Oroville Facilities  
18 (FERC Project No. 2100-134) (NMFS 2009d).

### 19 **4.4.2.1 Primary Constituent Elements**

#### 20 **FRESHWATER RIVERINE SYSTEMS**

##### 21 ***FOOD RESOURCES***

22 Abundant food items for larval, juvenile, sub-adult, and adult lifestages should be present  
23 in sufficient amounts to sustain growth (larvae, juveniles, and sub-adults) or support basic  
24 metabolism (adults). Although specific data is lacking on food resources for green  
25 sturgeon within freshwater riverine systems, nutritional studies on white sturgeon suggest  
26 that juvenile green sturgeon most likely feed on macro benthic invertebrates, which can  
27 include plecoptera (stoneflies), ephemeroptera (mayflies), trichoptera (caddis flies),  
28 chironomid (dipteran fly larvae), oligochaetes (tubifex worms) or decapods (crayfish).

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1 These food resources are important for juvenile foraging, growth, and development  
2 during their downstream migration to the Delta and bays. In addition, sub-adult and adult  
3 green sturgeon may forage during their downstream post-spawning migration or on non-  
4 spawning migrations within freshwater rivers. Sub-adult and adult green sturgeon in  
5 freshwater rivers most likely feed on benthic invertebrates similar to those fed on in bays  
6 and estuaries, including freshwater shrimp and amphipods. Many of these different  
7 invertebrate groups are endemic to and readily available in the Sacramento River from  
8 Keswick Dam downstream to the Delta. Heavy hatches of mayflies, caddis flies, and  
9 chironomids occur in the upper Sacramento River, indicating that these groups of  
10 invertebrates are present in the river system. NMFS anticipates that the aquatic lifestages  
11 of these insects (nymphs, larvae) would provide adequate nutritional resources for green  
12 sturgeon rearing in the river.

13 ***SUBSTRATE TYPE OR SIZE***

14 Suitable freshwater riverine system habitat includes substrates suitable for egg deposition  
15 and development (e.g., cobble, gravel, or bedrock sills and shelves with interstices or  
16 irregular surfaces to “collect” eggs and provide protection from predators, and free of  
17 excessive silt and debris that could smother eggs during incubation), larval development  
18 (e.g., substrates with interstices or voids providing refuge from predators and from high  
19 flow conditions), and sub-adults and adult lifestages (e.g., substrates for holding and  
20 spawning). Stream surveys by USFWS and Reclamation biologists have identified  
21 approximately 54 suitable holes and pools between Keswick Dam and the GCID  
22 diversion that would support spawning or holding activities for green sturgeon, based on  
23 identified physical criteria. Many of these locations are at the confluences of tributaries  
24 with the mainstem Sacramento River or at bend pools. Observations of channel type and  
25 substrate compositions during these surveys indicate that appropriate substrate is  
26 available in the Sacramento River between Keswick Dam and the GCID diversion.  
27 Ongoing surveys are anticipated to further identify river reaches in the upper river with  
28 suitable substrate characteristics and their utilization by green sturgeon.

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1     ***WATER FLOW***

2     An adequate flow regime (i.e., magnitude, frequency, duration, seasonality, and rate-of-  
3     change of fresh water discharge over time) is necessary for normal behavior, growth, and  
4     survival of all lifestages in the upper Sacramento River. Such a flow regime should  
5     include stable and sufficient water flow rates in spawning and rearing reaches to maintain  
6     water temperatures within the optimal range for egg, larval, and juvenile survival and  
7     development (11-19°C) (Cech et al. 2000; Mayfield and Cech 2004; Van Eenennaam et  
8     al. 2005; Allen et al. 2006). Sufficient flow is also needed to reduce the incidence of  
9     fungal infestations of the eggs, and to flush silt and debris from cobble, gravel, and other  
10    substrate surfaces to prevent crevices from being filled in and to maintain surfaces for  
11    feeding. Successful migration of adult green sturgeon to and from spawning grounds is  
12    also dependent on sufficient water flow. Spawning success is more associated with water  
13    flow and water temperature than compared with other variables. Spawning in the  
14    Sacramento River is believed to be triggered by increases in water flow to about 14,000  
15    cfs (Brown 2007). Post-spawning downstream migrations are triggered by increased  
16    flows, ranging from 6,150-14,725 cfs in the late summer (Vogel 2005) and greater than  
17    3,550 cfs in the winter (Erickson et al. 2002; Benson et al. 2007). The current suitability  
18    of these flow requirements is almost entirely dependent on releases from Shasta Dam.  
19    High winter flows associated with the natural hydrograph do not occur within the section  
20    of the river utilized by green sturgeon with the frequency and duration that occurred  
21    during pre-dam conditions.

22    ***WATER QUALITY***

23    Adequate water quality, including temperature, salinity, oxygen content, and other  
24    chemical characteristics necessary for normal behavior, growth, and viability of all green  
25    sturgeon lifestages, is required for the proper functioning of the freshwater habitat.  
26    Suitable water temperatures include: (1) stable water temperatures within spawning  
27    reaches (wide fluctuations could increase egg mortality or deformities in developing  
28    embryos); (2) water temperatures within 51.8-62.6°F (optimal range = 57.2-60.8°F) in  
29    spawning reaches for egg incubation (March-August) (Van Eenennaam et al. 2005); (3)  
30    water temperatures below 68°F for larval development (Werner et al. 2007 as cited in

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1 NMFS 2009a); and (4) water temperatures below 75.2°F for juveniles (Mayfield and  
2 Cech 2004; Allen et al. 2006). Due to the temperature management of the releases from  
3 Keswick Dam for winter-run Chinook salmon in the upper Sacramento River, water  
4 temperatures in the river reaches utilized currently by green sturgeon appear to be  
5 suitable for proper egg development and larval and juvenile rearing. Suitable salinity  
6 levels range from fresh water [ $<3$  parts per thousand (ppt)] for larvae and early juveniles  
7 [to about 100 days post hatch (dph)] to brackish water (10 ppt) for juveniles prior to their  
8 transition to salt water. Prolonged exposure to higher salinities may result in decreased  
9 growth and activity levels and even mortality (Allen and Cech 2007). Salinity levels are  
10 suitable for green sturgeon in the Sacramento River and freshwater portions of the Delta  
11 for early lifestages. Adequate levels of DO are needed to support oxygen consumption  
12 by early lifestages (Allen and Cech 2007). Current DO levels in the mainstem  
13 Sacramento River are suitable to support the growth and migration of green sturgeon.  
14 Suitable water quality also includes water free of contaminants (i.e., pesticides,  
15 organochlorines, elevated levels of heavy metals, etc.) that may disrupt normal  
16 development of embryonic, larval, and juvenile lifestages of green sturgeon. Legacy  
17 contaminants such as mercury still persist in the watershed and pulses of pesticides have  
18 been identified in winter storm discharges throughout the Sacramento River Basin.

#### 19 ***WATER DEPTH***

20 Pools of  $\geq 5$  m depth are critical for adult green sturgeon spawning and for summer  
21 holding within the Sacramento River. Summer aggregations of green sturgeon are  
22 observed in these pools in the upper Sacramento River upstream of the GCID diversion.  
23 The significance and purpose of these aggregations are unknown at the present time,  
24 although it is likely that they are the result of an intrinsic behavioral characteristic of  
25 green sturgeon. Adult green sturgeon in the Klamath and Rogue rivers also occupy deep  
26 holding pools for extended periods of time, presumably for feeding, energy conservation,  
27 and/or refuge from high water temperatures (Erickson et al. 2002; Benson et al. 2007).  
28 As described above, approximately 54 pools with adequate depth have been identified in  
29 the Sacramento River upstream of the GCID diversion.

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1     ***MIGRATION CORRIDOR***

2     Unobstructed migratory pathways are necessary for passage within riverine habitats and  
3     between riverine and estuarine habitats (e.g., an unobstructed river or dammed river that  
4     still allows for passage). Unobstructed migratory pathways are necessary for adult green  
5     sturgeon to migrate to and from spawning habitats, and for larval and juvenile green  
6     sturgeon to migrate downstream from spawning/rearing habitats within freshwater rivers  
7     to rearing habitats within the estuaries. Unobstructed passage throughout the Sacramento  
8     River up to Keswick Dam (RM 302) is important, because optimal spawning habitats for  
9     green sturgeon are believed to be located upstream of the RBDD (RM 242).

10    Green sturgeon adults that migrate upstream during April, May, and June are completely  
11    blocked by the ACID diversion dam. Therefore, five miles of spawning habitat are  
12    inaccessible upstream of the diversion dam. It is unknown if spawning is occurring in this  
13    area. Adults that pass upstream of ACID dam before April are forced to wait six months  
14    until the stop logs are pulled before returning downstream to the ocean. Upstream  
15    blockage at the ACID diversion dam forces sturgeon to spawn in approximately 12% less  
16    habitat between Keswick Dam and RBDD. Newly emerged green sturgeon larvae that  
17    hatch upstream of the ACID diversion dam are forced to hold for six months upstream of  
18    the dam or pass over it and be subjected to higher velocities and turbulent flow below the  
19    dam, thus rendering the larvae and juvenile green sturgeon more susceptible to predation.

20    Closure of the gates at RBDD from May 15 through September 15 previously precluded  
21    all access to spawning grounds above the dam during that time period. However, as  
22    previously discussed, the RBDD gates were permanently raised in September 2011.

23    Juvenile green sturgeon first appear in USFWS sampling efforts at RBDD during May,  
24    June, and July. Juvenile green sturgeon are likely subjected to the same predation and  
25    turbulence stressors caused by RBDD as the juvenile anadromous salmonids, leading to  
26    diminished survival through the structure and waters immediately downstream.

27    ***SEDIMENT QUALITY***

28    Sediment should be of the appropriate quality and characteristics necessary for normal  
29    behavior, growth, and viability of all lifestages. This includes sediments free of

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1 contaminants (e.g., elevated levels of heavy metals such as mercury, copper, zinc,  
2 cadmium, and chromium), polycyclic aromatic hydrocarbons, and organochlorine  
3 pesticides) that can result in negative effects on any lifestages of green sturgeon. Based  
4 on studies of white sturgeon, bioaccumulation of contaminants from feeding on benthic  
5 species may negatively affect the growth, reproductive development, and reproductive  
6 success of green sturgeon. The Sacramento River and its tributaries have a long history of  
7 contaminant exposure from abandoned mines, separation of gold ore from mine tailings  
8 using mercury, and agricultural practices with pesticides and fertilizers which result in  
9 deposition of these materials in the sediment horizons in the river channel. Disturbance of  
10 these sediment horizons by natural or anthropogenic actions can liberate the sequestered  
11 contaminants into the river. This is a continuing concern throughout the watershed.

## 12 *ESTUARINE HABITAT AREAS*

### 13 *FOOD RESOURCES*

14 Abundant food items within estuarine habitats and substrates for adult, sub-adult and  
15 juvenile lifestages are required for the proper functioning of this PCE for green sturgeon.  
16 Prey species for green sturgeon within bays and estuaries primarily consist of benthic  
17 invertebrates and fish, including crangonid shrimp, callianassid shrimp, burrowing  
18 thalassinidean shrimp, amphipods, isopods, clams, annelid worms, crabs, sand lances,  
19 and anchovies. These prey species are critical for the rearing, foraging, growth, and  
20 development of juvenile, sub-adult, and adult green sturgeon within the bays and  
21 estuaries. Currently, the estuary provides these food resources, although annual  
22 fluctuations in the population levels of these food resources may diminish the  
23 contribution of one group to the diet of green sturgeon relative to another food source.  
24 The recent spread of the Asian overbite clam has shifted the diet profile of white sturgeon  
25 to this invasive species. The overbite clam now makes up a substantial proportion of the  
26 white sturgeon's diet in the estuary. NMFS assumes that green sturgeon have also altered  
27 their diet to include this new food source, because of its increased prevalence in the  
28 benthic invertebrate community.

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1     ***WATER FLOW***

2     Within bays and estuaries adjacent to the Sacramento River (i.e., the Sacramento-San  
3     Joaquin Delta and the Suisun, San Pablo, and San Francisco bays), sufficient inflow to  
4     allow adults to successfully orient to the incoming flow and migrate upstream to  
5     spawning grounds is required. Sufficient flows are needed to attract adult green sturgeon  
6     to the Sacramento River from the bay and to initiate the upstream spawning migration  
7     into the upper river. Currently, flows provide the necessary attraction to green sturgeon to  
8     enter the Sacramento River. Nevertheless, these flows are substantially less than those  
9     that historically occurred and stimulated the spawning migration.

10    ***WATER QUALITY***

11    Adequate water quality, including temperature, salinity, oxygen content, and other  
12    chemical characteristics, is necessary for normal behavior, growth, and viability of all  
13    lifestages. Suitable water temperatures for juvenile green sturgeon should be below 75°F.  
14    At temperatures above 75.2°F, juvenile green sturgeon exhibit decreased swimming  
15    performance (Mayfield and Cech 2004) and increased cellular stress (Allen et al. 2006).  
16    Suitable salinities in the estuary range from brackish water (10 ppt) to salt water (33 ppt).  
17    Juveniles transitioning from brackish to salt water can tolerate prolonged exposure to salt  
18    water salinities, but may exhibit decreased growth and activity levels (Allen and Cech  
19    2007), whereas sub-adults and adults tolerate a wide range of salinities (Kelly et al. 2007  
20    as cited in Reclamation 2008). Sub-adult and adult green sturgeon occupy a wide range  
21    of DO levels, but may need a minimum DO level of at least 6.54 mg O<sub>2</sub>/l (Kelly et al.  
22    2007 as cited in Reclamation 2008; Moser and Lindley 2007 as cited in Reclamation  
23    2008). Suitable water quality also includes water free of contaminants, as described  
24    above. In general, water quality in the Delta and estuary meets these criteria, but local  
25    areas of the Delta and downstream bays have been identified as having deficiencies.  
26    Water quality in the areas such as the Stockton turning basin and Port of Stockton  
27    routinely have depletions of DO and episodes of first flush contaminants from the  
28    surrounding industrial and urban watershed. Discharges of agricultural drain water have  
29    also been implicated in local elevations of pesticides and other related agricultural  
30    compounds within the Delta and the tributaries and sloughs feeding into the Delta.

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1 Discharges from petroleum refineries in Suisun and San Pablo Bay have been identified  
2 as sources of selenium to the local aquatic ecosystem (Linville et al. 2002).

3 ***WATER DEPTH***

4 A diversity of depths is necessary for shelter, foraging, and migration of juvenile, sub-  
5 adult, and adult lifestages. Sub-adult and adult green sturgeon occupy deep ( $\geq 5$  m)  
6 holding pools within bays and estuaries as well as within freshwater rivers. These deep  
7 holding pools may be important for feeding and energy conservation, and may serve as  
8 thermal refugia for sub-adult and adult green sturgeon (Benson et al. 2007). Tagged  
9 adults and sub-adults within the San Francisco Bay estuary primarily occupied waters  
10 with depths of less than 10 m, either swimming near the surface or foraging along the  
11 bottom (Kelly et al. 2007 as cited in Reclamation 2008). In a study of juvenile green  
12 sturgeon in the Delta, relatively large numbers of juveniles were captured primarily in  
13 shallow waters from 3 to 8 feet deep, indicating juveniles may require shallower depths  
14 for rearing and foraging (Radtke 1966). Thus, a diversity of depths is important to  
15 support different lifestages and habitat uses for green sturgeon within estuarine areas.

16 Currently, there is a diversity of water depths found throughout the San Francisco Bay  
17 estuary and Delta waterways. Most of the deeper waters, however, are comprised of  
18 artificially maintained shipping channels, which do not migrate or fluctuate in response to  
19 the hydrology in the estuary in a natural manner. The channels are simplified trapezoidal  
20 shapes with little topographical variation along the channel alignment. Shallow waters  
21 occur throughout the Delta and San Francisco Bay. Extensive “flats” occur in the lower  
22 reaches of the Sacramento and San Joaquin River systems as they leave the Delta region  
23 and are even more extensive in Suisun and San Pablo bays. In most of the region,  
24 variations in water depth in these shallow water areas occur due to natural processes, with  
25 only localized navigation channels being dredged (e.g., the Napa River and Petaluma  
26 River channels in San Pablo Bay).

27 ***MIGRATION CORRIDOR***

28 Within the waterways comprising the Delta and bays downstream of the Sacramento  
29 River, unobstructed passage is needed for juvenile green sturgeon during the rearing

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1 phase of their life cycle. Rearing fish need the ability to freely migrate from the river  
2 through the estuarine waterways of the Delta and bays and eventually out into the ocean.  
3 Passage within the bays and the Delta is also critical for adults and sub-adults for feeding  
4 and summer holding, as well as to access the Sacramento River for their upstream  
5 spawning migrations and to make their outmigration back into the ocean. Within bays  
6 and estuaries outside of the Delta and the areas comprised by Suisun, San Pablo, and San  
7 Francisco bays, unobstructed passage is necessary for adult and sub-adult green sturgeon  
8 to access feeding areas, holding areas, and thermal refugia, and to ensure passage back  
9 out into the ocean. Currently, unobstructed passage has been diminished by human  
10 actions in the Delta and bays. The CVP and SWP water projects alter flow patterns in the  
11 Delta due to export pumping and create entrainment issues in the Delta at the pumping  
12 and fish facilities.

13 Power generation facilities in Suisun Bay create risks of entrainment and thermal barriers  
14 through their cooling water diversions and discharges. Installation of seasonal barriers in  
15 the South Delta and operations of the radial gates in the Delta Cross Channel facilities  
16 alter migration corridors available to green sturgeon. Actions such as the hydraulic  
17 dredging of ship channels and operations of large ocean going vessels create additional  
18 sources of risk to green sturgeon within the estuary. Hydraulic dredging can result in the  
19 entrainment of fish into the dredger's hydraulic cutterhead intake. Commercial shipping  
20 traffic can result in the loss of fish, particularly adult fish, through ship and propeller  
21 strikes.

## 22 ***SEDIMENT QUALITY***

23 Sediment quality (i.e., chemical characteristics) is necessary for normal behavior, growth,  
24 and viability of all lifestages. This includes sediments free of contaminants (e.g., elevated  
25 levels of selenium, polycyclic aromatic hydrocarbons [PAHs], and organochlorine  
26 pesticides) that can cause negative effects on all lifestages of green sturgeon (see  
27 description of sediment quality for riverine habitats above).

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### 1 **4.4.3 Historical Distribution and Abundance**

2 Green sturgeon are widely distributed along the Pacific Coast, have been documented  
3 offshore from Ensenada, Mexico, to the Bering Sea, and are found in rivers from British  
4 Columbia to the Sacramento River (Moyle 2002). As is the case for most sturgeon, the  
5 Southern DPS of North American green sturgeon are anadromous; however, they are the  
6 most marine-oriented of the sturgeon species (Moyle 2002).

7 The historical distribution of green sturgeon in the Sacramento-San Joaquin river basins  
8 is poorly documented, but Adams et al. (2007) summarizes information that suggests that  
9 green sturgeon may have been distributed above the locations of present-day dams on the  
10 Sacramento and Feather rivers (Mora et al. 2009). Historical records from the 1930s  
11 indicate that green sturgeon were not listed as either “known to occur” or “presumed to  
12 occur” in the Yuba or American Rivers (Sumner and Smith 1939; Evermann and  
13 Clark 1931).

14 According to NMFS (2009a), spawning populations of green sturgeon in North America  
15 are currently found in only three river systems: the Sacramento and Klamath rivers in  
16 California and the Rogue River in southern Oregon. Data from commercial trawl  
17 fisheries and tagging studies indicate that the green sturgeon occupy ocean waters down  
18 to the 110 meter contour (Erickson and Hightower 2007). During the late summer and  
19 early fall, sub-adults and non-spawning adult green sturgeon frequently can be found  
20 aggregating in estuaries along the Pacific coast (Emmett et al. 1991; Moser and Lindley  
21 2007 as cited in Reclamation 2008). Particularly large concentrations of green sturgeon  
22 from both the northern and southern populations occur in the Columbia River estuary,  
23 Willapa Bay, Grays Harbor and Winchester Bay, with smaller aggregations in Humboldt  
24 Bay, Tillamook Bay, Nehalem Bay, and San Francisco and San Pablo bays (Emmett et al  
25 1991; Moyle et al. 1992 as cited in Reclamation 2008; Beamesderfer et al. 2007). Lindley  
26 et al. (2008) reported that green sturgeon make seasonal migratory movements along the  
27 west coast of North America, overwintering north of Vancouver Island and south of Cape  
28 Spencer, Alaska. Individual fish from the Southern DPS of green sturgeon have been  
29 detected in these seasonal aggregations. Information regarding the migration and habitat  
30 use of green sturgeon has recently emerged. Lindley (2006 as cited in NMFS 2009a)

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1 presented preliminary results of large-scale green sturgeon migration studies, and verified  
2 past population structure delineations based on genetic work and found frequent large-  
3 scale migrations of green sturgeon along the Pacific Coast. This work was further  
4 expanded by recent tagging studies of green sturgeon conducted by Erickson and  
5 Hightower (2007) and Lindley et al. (2008). To date, the data indicate that green  
6 sturgeon are migrating considerable distances up the Pacific Coast into other estuaries,  
7 particularly the Columbia River estuary. This information also agrees with the results of  
8 previous green sturgeon tagging studies (CDFG 2002), where CDFW tagged a total of  
9 233 green sturgeon in the San Pablo Bay estuary between 1954 and 2001. A total of 17  
10 tagged fish were recovered: 3 in the Sacramento-San Joaquin Estuary, 2 in the Pacific  
11 Ocean off of California, and 12 from commercial fisheries off of the Oregon and  
12 Washington coasts. Eight of the 12 commercial fisheries recoveries were in the Columbia  
13 River estuary (CDFG 2002).

14 In the lower Feather River, green sturgeon have intermittently been observed  
15 (Beamesderfer et al. 2007). NMFS (2008b) states that the presence of adult, and possibly  
16 sub-adult, green sturgeon within the lower Feather River has been confirmed by  
17 photographs, anglers' descriptions of fish catches (P. Foley, pers. comm. cited in CDFG  
18 2002), incidental sightings (DWR 2005), and occasional catches of green sturgeon  
19 reported by fishing guides (Beamesderfer et al. 2004).

20 In the mid-1970s, green sturgeon were caught each year on the Feather River, with the  
21 majority of catches occurring from March to May and a few additional catches occurring  
22 in July and August (USFWS 1995). In 1993, seven adult green sturgeon were captured at  
23 the Thermalito Afterbay Outlet, ranging in size from 60.9 to more than 73.2 inches  
24 (USFWS 1995). In a broad scale survey from 1999 to 2001, green sturgeon were  
25 infrequently observed within the area downstream of the Thermalito Afterbay Outlet and  
26 none observed upstream (DWR 2003a). In 2006, four green sturgeon were positively  
27 identified by DWR biologist near the Thermalito Afterbay Outlet. Eight additional  
28 sturgeon were also observed in the same area but could not be positively identified as  
29 green sturgeon (DWR 2007a as cited in Reclamation 2008).

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1 Although adult green sturgeon occurrence in the Feather River has been previously  
2 documented, larval and juvenile green sturgeon have not been collected despite attempts  
3 to collect larval and juvenile sturgeon during early spring through summer using rotary  
4 screw traps, artificial substrates, and larval nets deployed at multiple locations (Seesholtz  
5 et al. 2003). Moreover, unspecific past reports of green sturgeon spawning (Wang, 1986;  
6 USFWS 1995; CDFG 2002) have not been corroborated by observations of young fish or  
7 significant numbers of adults in focused sampling efforts (Niggemeyer and Duster 2003;  
8 Seesholtz et al. 2003; Beamesderfer et al. 2004). Based on these results, in 2006, NMFS  
9 concluded that an effective population of spawning green sturgeon did not exist in the  
10 lower Feather River (71 FR 17757). However, four fertilized green sturgeon eggs were  
11 collected near the Thermalito Afterbay Outlet on June 14, 2011, thus providing the first  
12 documentation of at least some successful spawning in the Feather River (A. Seesholtz,  
13 DWR, pers. comm., June 16, 2011).

14 Historical accounts of sturgeon in the Yuba River have been reported by anglers, but  
15 these accounts do not specify whether the fish were white or green sturgeon  
16 (Beamesderfer et al. 2004). Since the 1970s, numerous surveys of the lower Yuba River  
17 downstream of Englebright Dam have been conducted, including annual salmon carcass  
18 surveys, snorkel surveys, beach seining, electrofishing, rotary screw trapping, redd  
19 surveys, and other monitoring and evaluation activities. Over the many years of these  
20 surveys and monitoring of the lower Yuba River, only one confirmed observation of an  
21 adult green sturgeon has occurred prior to 2011. The NMFS September 2008 *Draft*  
22 *Biological Report, Proposed Designation of Critical Habitat for the Southern Distinct*  
23 *Population Segment of North American Green Sturgeon* (NMFS 2008a) states that of the  
24 three adult or sub-adult sturgeon observed in the Yuba River below Daguerre Point Dam  
25 during 2006, only one was confirmed to be a green sturgeon, and that “*Spawning is*  
26 *possible in the river, but has not been confirmed and is less likely to occur in the Yuba*  
27 *River than in the Feather River. No green sturgeon juveniles, larvae, or eggs have been*  
28 *observed in the lower Yuba River to date.*”

29 As part of ongoing sturgeon monitoring efforts in the Feather River Basin under the  
30 AFRP, Cramer Fish Sciences conducted roving underwater video surveys in the lower  
31 Feather and lower Yuba rivers using a drop-down camera suspended from a motorized

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1 boat. On May 24, 25 and 26, 2011, underwater videographic monitoring was conducted  
2 in the lower Yuba River downstream of Daguerre Point Dam. Although results are  
3 preliminary, a memorandum dated June 7, 2011 Cramer Fish Sciences (2011) stated that  
4 they observed what they believed were 4-5 green sturgeon near the center of the channel  
5 at the edge of the bubble curtain below Daguerre Point Dam. The sturgeon were  
6 observed either on a gravel bar approximately 1.5 m deep, or in a pool approximately 4 m  
7 deep immediately adjacent to the gravel bar. Photographs taken by Cramer Fish Sciences  
8 (2011) were forwarded to green sturgeon experts. Olaf P. Langness, Sturgeon and Smelt  
9 Projects, Washington Department of Fish and Wildlife Region 5, expressed the opinion  
10 that the photographs were of green (rather than white) sturgeon. Also, David Woodbury,  
11 NMFS Sturgeon Recovery Coordinator, expressed his opinion that the fish in the  
12 photographs were green sturgeon.

13 During 2012, underwater videography also was used in an attempt to document the  
14 presence of green sturgeon downstream of Daguerre Point Dam, but no observations of  
15 green sturgeon were made.

16 YCWA (2013) examined the potential occurrence of green sturgeon in the lowermost 24  
17 miles of the Yuba River based on detections of acoustically-tagged green sturgeon in the  
18 Yuba River. The examination included coordination with agencies and organizations  
19 involved with green sturgeon research in the Central Valley, and collection of available  
20 information and data regarding the presence and use of the Yuba River by green  
21 sturgeon. YCWA collaborated with DWR's Feather River Program, the California Fish  
22 Tracking Consortium (CFTC), and CDFW's Heritage and Wild Trout and Steelhead  
23 Management and Recovery Programs to examine whether any of the acoustically-tagged  
24 green sturgeon were found in the lower Yuba River. The CFTC is tracking 217 green  
25 sturgeon acoustically tagged in the Central Valley, and DWR's Feather River Program  
26 has acoustically tagged 2 green sturgeon in the lower Feather River.

27 None of the 217 green sturgeon acoustically-tagged in the Central Valley were detected  
28 in the Yuba River, with the exception of one fish tagged by DWR in the Feather River.  
29 This individual fish was detected once on September 6, 2011 in the Yuba River by the  
30 CDFW's lowermost acoustic receiver located at the confluence of the Yuba and Feather

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1 rivers. That fish also was detected upstream in the Feather River earlier on the same day  
2 and downstream in the Sacramento River on the evening of September 6, 2011.  
3 Therefore, the fish apparently only entered the mouth of the lower Yuba River for a very  
4 brief period of time before continuing its downstream migration in the Feather and  
5 Sacramento rivers.

#### 6 **4.4.4 General Life History and Habitat Requirements**

7 Limited information regarding green sturgeon distribution, movement and behavioral  
8 patterns, as well as lifestage-specific habitat utilization preferences, is available for the  
9 Sacramento and Feather rivers.

##### 10 **4.4.4.1 Adult Immigration, Holding and Emigration**

11 Green sturgeon in the Sacramento River have been documented and studied more widely  
12 than they have in either the Feather or the Yuba rivers. Green sturgeon adults in the  
13 Sacramento River are reported to begin their upstream spawning migrations into  
14 freshwater during late February, before spawning between March and July, with peak  
15 spawning believed to occur between April and June (Adams et al. 2002). NMFS (2009)  
16 reports that, based on recent data gathered from acoustically tagged adult green sturgeon,  
17 these fish migrate upstream during May as far as the mouth of Cow Creek, near Bend  
18 Bridge on the Sacramento River.

19 For the Sacramento River, NMFS (2009) reports that adult green sturgeon prefer deep  
20 holes ( $\geq 5$  m depth) at the mouths of tributary streams, where they spawn and rest on the  
21 bottom. After spawning, the adults hold over in the upper Sacramento River between  
22 RBDD and the GCID diversion until November (Klimley 2007). Heublein et al. (2006,  
23 2009) reported the presence of adults in the Sacramento River during the spring through  
24 the fall into the early winter months, holding in upstream locations before their  
25 emigration from the system later in the year. Green sturgeon downstream migration  
26 appears to be triggered by increased flows and decreasing water temperatures, and occurs  
27 rapidly once initiated (NMFS 2009). Some adult green sturgeon rapidly leave the system  
28 following their suspected spawning activity and re-enter the ocean in early summer

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1 (Heublein 2006). NMFS (2009) states that green sturgeon larvae and juveniles are  
2 routinely observed in rotary screw traps at RBDD and the GCID diversion, indicating that  
3 spawning occurs upstream of both these sites.

4 Before the studies conducted by UC Davis, there were few empirical observations of  
5 green sturgeon movement in the Sacramento River (Heublein et al. 2009). The study by  
6 Heublein et al. (2009) is reportedly the first to describe the characteristics of the adult  
7 green sturgeon migration in the Sacramento River, and to identify putative regions of  
8 spawning habitat, based on the recorded movements of free-swimming adults.

9 The Sacramento River adjacent to the GCID diversion routinely contains a large  
10 aggregation of green sturgeon during summer and fall months, although the GCID  
11 aggregation site is atypical of over-summering habitats in other systems, being an area of  
12 high water velocity (Heublein et al. 2009). The GCID site is over five meters deep, with  
13 structural current refuges and eddy formations. It is possible that green sturgeon occupy  
14 lower-velocity subsections of the site, although observations of green sturgeon capture,  
15 and manual tracking estimates, indicate that green sturgeon are found in, or in very close  
16 proximity to, high velocity areas (Heublein et al. 2009).

#### 17 **4.4.4.2 Adult Spawning**

18 Adult green sturgeon are believed to spawn every two to five years (Beamesderfer et al.  
19 2007). Upon maturation of their gonadal tissue, but prior to ovulation or spermiation, the  
20 adult fish enter freshwater and migrate upriver to their spawning grounds (NMFS 2009a).  
21 Heublein et al. (2009) observed that green sturgeon enter San Francisco Bay in March  
22 and April and migrate rapidly up the Sacramento River to the region between GCID and  
23 Cow Creek. The fish lingered at these regions at the apex of their migration for 14 to 51  
24 days, presumably engaged in spawning behavior, before moving back downriver  
25 (Heublein et al. 2009).

26 To investigate adult immigration, spawning or juvenile nursery habits of green sturgeon  
27 in the upper Sacramento River, Brown (2007) developed a study to identify green  
28 sturgeon spawning locations and dates in the upper Sacramento River. Using a depth  
29 finder, study sites were selected at locations upstream of deeper holes in higher velocity

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1 water in the Sacramento River (Brown 2007). The study was originally designed in 1997  
2 using the prevalent methodology at the time (e.g., artificial substrate mats) for the capture  
3 of eggs and larvae of white sturgeon. Brown (2007) reports that later findings from  
4 artificial spawning and larval rearing of green sturgeon (Van Eenennaam et al. 2001)  
5 indicate that green sturgeon eggs may be less adhesive than eggs from other acipenserids,  
6 possibly reducing the effectiveness of artificial substrate sampling.

7 Brown (2007) suggested that spawning in the Sacramento River may occur from April to  
8 June, and that the potential spawning period may extend from late April through July, as  
9 indicated by the rotary screw trap data at the RBDD from 1994 to 2000.

10 Heublein et al. (2009) stated that, in contrast to the behavior of green sturgeon observed  
11 during 2004–2005, the majority of out-migrants detected in 2006 displayed an entirely  
12 different movement strategy. Nine of the ten tagged fish detected that year exited the  
13 system with no extended hold-over period and with no apparent relation to flow  
14 increases, eight leaving before July 4<sup>th</sup> and the last on August 22<sup>nd</sup>. Heublein et al. (2009)  
15 suggested that the rapid out-migration of green sturgeon in 2006, and the reduced  
16 aggregation period at the GCID site could be a result of consistently higher flows and  
17 lower temperatures than in previous study years. Alternatively, this could be an unusual  
18 behavior, related to unknown cues, that has not been documented in green sturgeon  
19 before this study (Heublein et al. 2009).

20 The apex detections of individual fish indicate reaches and dates when spawning might  
21 have occurred during the study conducted by Heublein et al. (2009). They reported that  
22 spawning may have occurred between May and July, and that high water velocities and  
23 extensive bedrock habitat were found in all of the apex detection reaches. Furthermore,  
24 water temperatures did not exceed 62.6°F in these reaches during this study, which would  
25 have permitted normal green sturgeon larval development (Van Eenennaam et al. 2005 as  
26 cited in Heublein et al. 2009).

27 The Sacramento River currently hosts the only known spawning population of green  
28 sturgeon (Poytress et al. 2010). During 2009, four spawning sites of green sturgeon were  
29 confirmed in the upper Sacramento River (Poytress et al. 2010). Three confirmed sites

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1 from 2008 surveys were reconfirmed and one of three newly sampled sites in 2009 was  
2 confirmed by the presence of green sturgeon eggs on artificial substrate mats.

3 During 2010, five spawning sites of green sturgeon were confirmed within a 60 river  
4 kilometer reach of the upper Sacramento River, California (Poytress et al. 2011). As  
5 stated by Poytress et al. (2010), spawning events occurred several river kilometers  
6 upstream and downstream of the RBDD before and after the June 15<sup>th</sup> seasonal dam gate  
7 closure. Spawning occurred directly below RBDD within two weeks after the gate  
8 closure. The temporal distribution pattern suggested by 2009 sampling results indicates  
9 spawning of Sacramento River green sturgeon occurs from early April through late June  
10 (Poytress et al. 2010). Sampling conducted during 2010 suggested that spawning of  
11 Sacramento River green sturgeon occurs from early April through mid-June (Poytress et  
12 al. 2011). During 2010 sampling, depths for eggs collected from all of the sites combined  
13 ranged from 2.4 to 10.9 m (7.9 to 35.8 ft) with an average of 6.9 m (22.6 ft). Sacramento  
14 River flows and water temperatures at sites located above RBDD during the estimated  
15 spawning period ranged from 166 to 459 m<sup>3</sup>s<sup>-1</sup> (5,862 cfs to 16,209 cfs), with an average  
16 of 293 m<sup>3</sup>s<sup>-1</sup> (10,347 cfs), and 52.0°F to 57.9°F during the estimated spawning period.  
17 Sacramento River flows and temperatures at sites located below RBDD during the  
18 estimated spawning period ranged from 268 to 509 m<sup>3</sup>s<sup>-1</sup> (9,464 cfs to 17,975 cfs), with  
19 an average of 349 m<sup>3</sup>s<sup>-1</sup> (12,324 cfs), and 52.9°F to 60.1°F during the estimated  
20 spawning period (Poytress et al. 2011).

21 The habitat requirements of green sturgeon are not well known. Eggs are likely  
22 broadcast and externally fertilized in relatively fast water and probably in depths greater  
23 than three meters (Moyle 2002). Preferred spawning substrate is likely large cobble  
24 where eggs settle into cracks, but spawning substrate can range from clean sand to  
25 bedrock (Moyle 2002). Spawning is believed to occur over substrates ranging from clean  
26 sand to bedrock, with preferences for cobble (Emmett et al. 1991; Moyle et al. 1995).  
27 Eggs likely adhere to substrates, or settle into crevices between substrates (Van  
28 Eenennaam et al. 2001; Deng et al. 2002). Both embryos and larvae exhibited a strong  
29 affinity for benthic structure during laboratory studies (Van Eenennaam et al. 2001; Deng  
30 et al. 2002; Kynard et al. 2005), and may seek refuge within crevices, but use flat-

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1 surfaced substrates for foraging (Nguyen and Crocker 2007 as cited in  
2 NMFS 2009a).

### 3 **4.4.4.3 Embryo Incubation**

4 Green sturgeon larvae hatch from fertilized eggs after approximately 169 hours of  
5 incubation at a water temperature of 59°F (Van Eenennaam et al. 2001; Deng et al. 2002),  
6 which is similar to the sympatric white sturgeon development rate (176 hours). Van  
7 Eenennaam et al. (2005) indicated that an optimum range of water temperatures for egg  
8 development was between 57.2°F and 62.6°F. Water temperatures over 73.4°F resulted in  
9 100% mortality of fertilized eggs before hatching. Water temperatures above 68°F are  
10 reportedly lethal to green sturgeon embryos (Cech et al. 2000; Beamesderfer and Webb  
11 2002).

12 Newly hatched green sturgeon are approximately 12.5 to 14.5 mm long. After  
13 approximately 10 days, larvae begin feeding and growing rapidly. Green sturgeon larvae  
14 do not exhibit the initial pelagic swim-up behavior characteristic of other Acipenseridae.  
15 They are strongly oriented to the bottom and exhibit nocturnal activity patterns. Under  
16 laboratory conditions, green sturgeon larvae cling to the bottom during the day, and move  
17 into the water column at night (Van Eenennaam et al. 2001). After six days, the larvae  
18 exhibit nocturnal swim-up activity (Deng et al. 2002) and nocturnal downstream  
19 migrational movements (Kynard et al. 2005). Exogenous feeding starts at approximately  
20 14 days (23 to 25 mm) (Van Eenennaam et al. 2001).

### 21 **4.4.4.4 Juvenile Rearing**

22 Green sturgeon larvae do not exhibit the initial pelagic swim-up behavior characteristic  
23 of other *acipenseridae*. They are strongly oriented to the bottom and exhibit nocturnal  
24 activity patterns (NMFS 2009a). After 6 days, the larvae exhibit nocturnal swim-up  
25 activity (Deng et al. 2002) and nocturnal downstream migrational movements (Kynard et  
26 al. 2005). Juvenile fish continue to exhibit nocturnal behavior beyond the metamorphosis  
27 from larvae to juvenile stages (NMFS 2009a). Kynard et al. (2005) laboratory studies  
28 indicated that juvenile fish continued to migrate downstream at night for the first six  
29 months of life. Observations made during nocturnal sampling in the Sacramento River

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1 indicate a possible preference of larvae for mid-channel environments or swift water  
2 velocity areas (Poytress et al. 2010). When ambient water temperatures reached 8°C  
3 (46.4°F), downstream migrational behavior diminished and holding behavior increased  
4 (Kynard et al. 2005). This data suggests that 9 to 10 month old fish would hold over in  
5 their natal rivers during the ensuing winter following hatching, but at a location  
6 downstream of their spawning grounds (NMFS 2009a).

7 Post-migrant larvae are benthic, foraging up- and downstream diurnally with a nocturnal  
8 activity peak (NMFS 2009a). Foraging larvae select open habitat, not structure habitat,  
9 but continue to use cover during the day (NMFS 2009a).

10 As reported in Corps (2007a), metamorphosis to the juvenile stage is complete at 45 days,  
11 and juveniles continue to grow rapidly, reaching 300 mm in one year. Juveniles spend  
12 from one to four years in fresh and estuarine waters and disperse into salt water at lengths  
13 of 300 to 750 mm (Corps 2007a).

14 The primary diet for juvenile green sturgeon reportedly consists of small crustaceans,  
15 such as amphipods and opossum shrimp (CDFG 2001). As juvenile green sturgeon  
16 develop, they reportedly eat a wider variety of benthic invertebrates, including clams,  
17 crabs, and shrimp (CDFG 2001).

18 Green sturgeon juveniles tested under laboratory conditions had optimal bioenergetic  
19 performance (i.e., growth, food conversion, swimming ability) between 59°F and 66.2°F  
20 under either full or reduced rations (Mayfield and Cech 2004).

21 Larvae and juvenile green sturgeon appear to be nocturnal (Cech et al. 2000), which may  
22 protect them from downstream displacement (LCFRB 2004). Green sturgeon larvae and  
23 juveniles (up to day 84) forage day and night, but activity is reported to peak at night. At  
24 day 110 to 118, juvenile green sturgeon move downstream at night, and habitat  
25 preference suggests that juveniles prefer deep pools with low light and some rock  
26 structure (Kynard et. al. 2005).

27 Wintering juveniles forage actively at night between dusk and dawn and are inactive  
28 during the day, seeking the darkest available habitat (Kynard et al. 2005).

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1 Rearing habitat preferences of green sturgeon larvae and juveniles in the Sacramento  
2 River are poorly understood (Stillwater Sciences 2007). However, additional information  
3 about habitat use is available for white sturgeon populations, which has been used as a  
4 proxy for green sturgeon.

5 The seemingly random foraging patterns used by young sturgeon are probably a result of  
6 their poor ability to use visual cues to locate and capture food. Juveniles of other species  
7 of sturgeon have been shown to be non-visual feeders (Sbikin 1974), and it is generally  
8 assumed that most sturgeon use other senses than vision when feeding (Buddington and  
9 Christofferson 1985). This means that the success sturgeon have with mobile prey could  
10 be dependant on the amount of light available for prey to detect their approach (Utter et  
11 al. 1985). A non-visual predatory strategy would be an advantage to sturgeon when  
12 feeding on large populations of visually oriented prey species in habitats that are often  
13 turbid (Miller 1978, as cited in Utter et al. 1985). A dependence on sensory systems  
14 other than vision would also be advantageous when foraging at night or in areas too deep  
15 for light penetration. A random searching pattern is characteristic of all ages of juvenile  
16 sturgeon that were observed in laboratory and hatchery settings (Utter et al. 1985).

17 Olfactory cues are important for sturgeon when feeding on odorous food types. Sturgeon  
18 have large olfactory rosettes with both ciliated and microvillus receptors (Hara 1972, as  
19 cited in Utter et al. 1985), and Utter et al. (1985) observed that sturgeon behavior  
20 is instantaneously affected by contact with food odors. Sturgeon will often stop after  
21 detecting an odor and begin circling the general area in an attempt to contact the food  
22 item (Utter et al. 1985).

23 Tagged adult and subadult green sturgeon in the San Francisco Bay estuary primarily  
24 occupied waters over shallow depths of less than 10 m, either swimming near the surface  
25 or foraging along the bottom (Kelly et al. 2007 as cited in Reclamation 2008). In a study  
26 of juvenile green sturgeon in the Delta, relatively large numbers of juveniles were  
27 captured primarily in shallow waters from 1–3 m deep, indicating juveniles may require  
28 shallower depths for rearing and foraging (Radtke 1966).